HOUSE BILL 1076 EMERGENCY BILL

Unofficial Copy G2 2002 Regular Session 2lr1863

By: Delegates Wood, Arnick, Taylor, and McIntosh Introduced and read first time: February 8, 2002 Assigned to: Commerce and Government Matters		
Committee Report: Favorable with amendments House action: Adopted with floor amendments Read second time: March 20, 2002		
	CHAPTER	

1 AN ACT concerning

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Lobbyist Ethics - Registration and Reporting Requirements

3	FOR the purpose of exempting certain communications on behalf of a professional or
4	trade association association, trade association, or certain federally tax exempt
5	entities, by a member certain members of the association or entity from the
6	criteria that require registration as a regulated lobbyist; exempting certain
7	communications by students from the criteria that require registration;
8	exempting certain communications <u>made</u> in the capacity as an <u>of a certain</u>
9	officer, director, or employee of certain entities from the criteria that require
10	registration; increasing the threshold amount of certain expenses above which
11	an entity that makes certain communications must register as a regulated
12	lobbyist; clarifying a provision that sets a threshold amount of compensation
13	above which an entity that makes certain communications must register as a
14	regulated lobbyist; exempting from certain lobbyist registration requirements a
15	person who seeks to secure a business grant or loan for the purpose of locating,
16	relocating, or expanding a business in or into the State; specifying that, under
17	certain circumstances, and official or employee may not accept a gift from an
18	individual who is exempt from registration as a regulated lobbyist; requiring the
19	State Ethics Commission to adopt certain regulations authorizing a regulated
20	lobbyist to serve on a State board or commission under certain circumstances;
21	altering the standard for a certain prohibited act of a regulated lobbyist;
22	clarifying the threshold amount over which certain campaign contributions
23	made by certain fiduciaries or subsidiaries of certain entities must be reported;
24	clarifying the threshold amount over which a campaign contribution made by
25	certain fiduciaries of certain entities at the suggestion or direction of the entity
26	must be reported; requiring the State Ethics Commission Board of Elections to

adopt certain regulations to clarify campaign contribution reporting

requirements for an officer of a nonprofit entity; making this Act an emergency

- 1 measure; providing for the effective date of certain provisions of this Act; and
- 2 generally relating to lobbyist ethics and disclosure of campaign contributions.
- 3 BY repealing and reenacting, without amendments,
- 4 Article 33 Election Code
- 5 Section 14-102(b)
- 6 Annotated Code of Maryland
- 7 (1997 Replacement Volume and 2001 Supplement)
- 8 BY repealing and reenacting, with amendments,
- 9 Article 33 Election Code
- 10 Section 14-103(b) and (c)
- 11 Annotated Code of Maryland
- 12 (1997 Replacement Volume and 2001 Supplement)
- 13 BY repealing and reenacting, with amendments,
- 14 Article State Government
- 15 Section 15-505(b) and (c)(2)(i), 15-701, 15-703(f), 15-713, and 15-715
- 16 Annotated Code of Maryland
- 17 (1999 Replacement Volume and 2001 Supplement)
- 18 BY repealing and reenacting, without amendments,
- 19 Article State Government
- 20 Section 15-703(a)
- 21 Annotated Code of Maryland
- 22 (1999 Replacement Volume and 2001 Supplement)
- 23 BY repealing and reenacting, with amendments,
- 24 Article Election Law
- 25 Section 13-226
- 26 Annotated Code of Maryland
- 27 (As enacted by Chapter (S.B. 1) of the Acts of the General Assembly of 2002)
- 28 Preamble
- 29 WHEREAS, To promote and retain confidence and trust in government, the
- 30 General Assembly has adopted an extensive system of ethics laws to govern the
- 31 activities of those individuals who are paid to attempt to influence the work of the
- 32 Legislative Branch and Executive Branch; and
- WHEREAS, It is of paramount importance that members of the general public
- 34 who are not paid lobbyists continue to participate in the legislative process without
- 35 administrative impediments; and

- WHEREAS, Although the current law governing lobbyist registration and
- 2 reporting provides substantial and appropriate ethical requirements for paid
- 3 lobbyists, some provisions of those laws have been misconstrued to apply to members
- 4 of the general public and individuals who represent their own interests without the
- 5 services of a paid lobbyist; and
- 6 WHEREAS, Because of the vital importance of citizen participation in the
- 7 development of public policy in a democratic society, it is necessary to clarify that the
- 8 State's extensive registration and disclosure laws for paid lobbyists do not apply to
- 9 private citizens representing their own interest; now, therefore,
- 10 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 11 MARYLAND, That the Laws of Maryland read as follows:
- 12 Article 33 Election Code
- 13 14-102.
- 14 (b) Every person who has done business with the State, a county, municipal
- 15 corporation, or other political subdivision of the State during a reporting period
- 16 specified under subsection (a) of this section shall file the statement required by this
- 17 title if during the reporting period he made or caused to be made a contribution to a
- 18 candidate for an elective office of the State or for an elective office of a county or
- 19 municipal corporation of the State in any primary or general election.
- 20 14-103.
- 21 (b) Each OFFICER, DIRECTOR, OR PARTNER WHO MAKES OR CAUSES TO BE
- 22 MADE A CONTRIBUTION, AND EACH OFFICER, DIRECTOR, PARTNER, employee, agent,
- 23 or other person who makes or causes to be made a [contribution] GIFT, DONATION,
- 24 OR PAYMENT OF MONEY, REGARDLESS OF AMOUNT, at the suggestion or direction of
- 25 a business entity shall report the {contribution} OR THE GIFT, DONATION, OR
- 26 PAYMENT OF MONEY to the chief executive officer of the business entity so that it may
- 27 be included in the statement filed by the business entity.
- 28 (c) For the purposes of this title, and except as provided in subsection (e) of
- 29 this section, a [contribution] GIFT, DONATION, OR PAYMENT OF MONEY,
- 30 REGARDLESS OF AMOUNT, made by an officer, director, or partner of a business entity,
- 31 and a [contribution] GIFT, DONATION, OR PAYMENT OF MONEY, REGARDLESS OF
- 32 AMOUNT, made by an OFFICER, DIRECTOR, PARTNER, employee, agent, or other
- 33 person at the suggestion or direction of a business entity, shall be attributed to the
- 34 business entity and shall be included in the statement filed by the business entity as
- 35 though made directly by it.
- 36 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland
- 37 read as follows:

1 **Article - State Government** 2 15-505. 3 Except as provided in subsection (c) of this section, an official or employee (b) 4 may not knowingly accept a gift, directly or indirectly, from an entity that the official or employee knows or has reason to know: does or seeks to do any business of any kind, regardless of amount, 6 7 with the official's or employee's governmental unit: engages in an activity that is regulated or controlled by the official's 8 (2) 9 or employee's governmental unit; 10 (3) has a financial interest that may be affected substantially and 11 materially, in a manner distinguishable from the public generally, by the performance or nonperformance of the official's or employee's official duties; or 13 is a regulated lobbyist with respect to matters within the (4) (I)14 jurisdiction of the official or employee; OR 15 IS EXEMPT FROM REGISTRATION AS A REGULATED LOBBYIST 16 UNDER § 15-701(B)(2)(VI) OR (4) OF THIS TITLE, AND IS SEEKING TO INFLUENCE 17 LEGISLATIVE ACTION OR EXECUTIVE ACTION WITH RESPECT TO MATTERS WITHIN 18 THE JURISDICTION OF THE OFFICIAL OR EMPLOYEE. 19 Subject to paragraph (1) of this subsection, subsection (b) of this (2) 20 section does not apply to: 21 (i) except for officials of the Legislative Branch, meals or 1. 22 beverages received and consumed by the official or employee in the presence of the 23 donor or sponsoring entity; 24 for officials of the Legislative Branch, food or beverages 25 received FROM A DONOR OR SPONSORING ENTITY, OTHER THAN AN INDIVIDUAL WHO 26 IS EXEMPT FROM REGISTRATION AS A REGULATED LOBBYIST UNDER § 27 15-701(B)(2)(VI) OR (4) OF THIS TITLE, and consumed by the official in the presence of 28 the donor or sponsoring entity as part of a meal or reception, to which were invited all members of a legislative unit; 30 for a member of the General Assembly, food or beverages <u>3.</u> 31 received from a donor or sponsoring entity, other than an individual regulated 32 lobbyist described in § 15-701(a)(1) of this title OR AN INDIVIDUAL WHO IS EXEMPT 33 FROM REGISTRATION AS A REGULATED LOBBYIST UNDER § 15-701(B)(2)(VI) OR (4) OF 34 THIS TITLE, during a period when the General Assembly is not in session, at a location 35 that is within a county that contains the member's district, provided that the donor or 36 sponsoring entity is located within a county that contains the member's district; or 37 for a member of the General Assembly, food or beverages

38 received at the time and geographic location of a meeting of a legislative organization

	for which the member's presiding officer has approved the member's attendance at State expense;
3	15-701.
6	(a) Unless exempted under subsection (b) of this section, an entity shall register with the Ethics Commission as provided in this subtitle, and shall be a "regulated lobbyist" for the purposes of this title, if, during a reporting period, the entity:
	(1) for the purpose of influencing any legislative action or, as to the development or adoption of regulations or the development or issuance of an executive order, executive action:
	(i) 1. communicates with an official or employee of the Legislative Branch or Executive Branch in the presence of that official or employee; and
16	2. exclusive of the personal travel or subsistence expenses of the entity or a representative of the entity, incurs expenses of at least [\$100] \$500 or earns at least \$500 as compensation FOR SUCH COMMUNICATION AND ACTIVITIES RELATING TO THE COMMUNICATION; or
18 19	(ii) 1. communicates with an official or employee of the Legislative Branch or Executive Branch; and
20 21	2. earns at least \$5,000 as compensation FOR SUCH COMMUNICATION AND ACTIVITIES RELATING TO THE COMMUNICATION;
24	(2) in connection with or for the purpose of influencing any executive action, spends a cumulative value of at least \$100 for gifts, including meals, beverages, and special events, to one or more officials or employees of the Executive Branch;
26 27	(3) subject to subsection $[(b)(3)]$ (B)(5) of this section, is compensated to influence executive action on a procurement contract that exceeds \$100,000;
	(4) subject to subsection $[(b)(4)](B)(6)$ of this section, is compensated by a business entity to influence executive action to secure from the State a business grant or loan with a value of more than \$100,000 for the business entity;
33	(5) spends at least \$2,000, including expenditures for salaries, contractual employees, postage, telecommunications services, electronic services, advertising, printing, and delivery services for the express purpose of soliciting others to communicate with an official to influence legislative action or executive action; or
35 36	(6) spends at least \$500 to provide compensation to one or more entities required to register under this subsection.

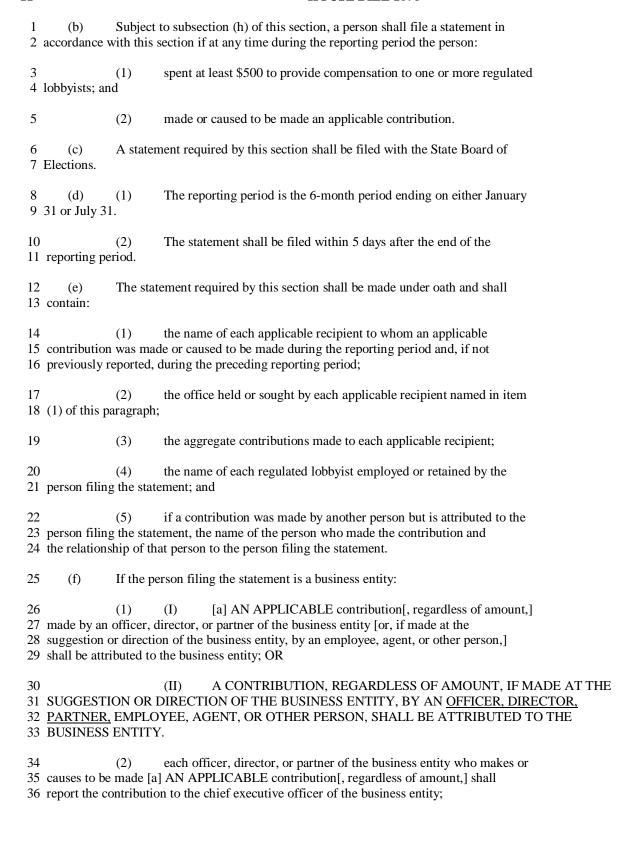
2	(b) (1) The following activities are exempt from regulation under this subtitle:
	(i) appearances as part of the official duties of an elected or appointed official or employee of the State, a political subdivision of the State, or the United States, to the extent that the appearance is not on behalf of any other entity;
	(ii) actions of a member of the news media, to the extent the actions are in the ordinary course of gathering and disseminating news or making editorial comment to the general public;
	(iii) representation of a bona fide religious organization to the extent the representation is for the purpose of protecting the right of its members to practice the doctrine of the organization;
14	(iv) appearances as part of the official duties of an officer, director, member, or employee of an association engaged exclusively in representing counties or municipal corporations, to the extent that the appearance is not on behalf of any other entity; or
18	(v) actions as part of the official duties of a trustee, an administrator, or a faculty member of a nonprofit independent college or university in the State, provided the official duties of the individual do not consist primarily of attempting to influence legislative action or executive action.
	(2) The following activities are exempt from regulation under this subtitle if the individual engages in no other acts during the reporting period that require registration:
23 24	(i) professional services in drafting bills or in advising clients on the construction or effect of proposed or pending legislation;
	(ii) appearances before the entire General Assembly, or any committee or subcommittee of the General Assembly, at the specific request of the body involved;
	(iii) appearances before a legislative committee at the specific request of a regulated lobbyist, if the witness notifies the committee that the witness is testifying at the request of the regulated lobbyist;
31 32	(iv) appearances before an executive unit at the specific request of the executive unit involved; [or]
	(v) appearances before an executive unit at the specific request of a regulated lobbyist, if the witness notifies the executive unit that the witness is testifying at the request of the regulated lobbyist; OR
	(VI) WITH RESPECT TO THE COMPENSATION THRESHOLDS SPECIFIED IN SUBSECTION (A)(1) OF THIS SECTION, COMMUNICATION ON BEHALF OF A PROFESSIONAL ASSOCIATION OR A TRADE ASSOCIATION, A TRADE ASSOCIATION,

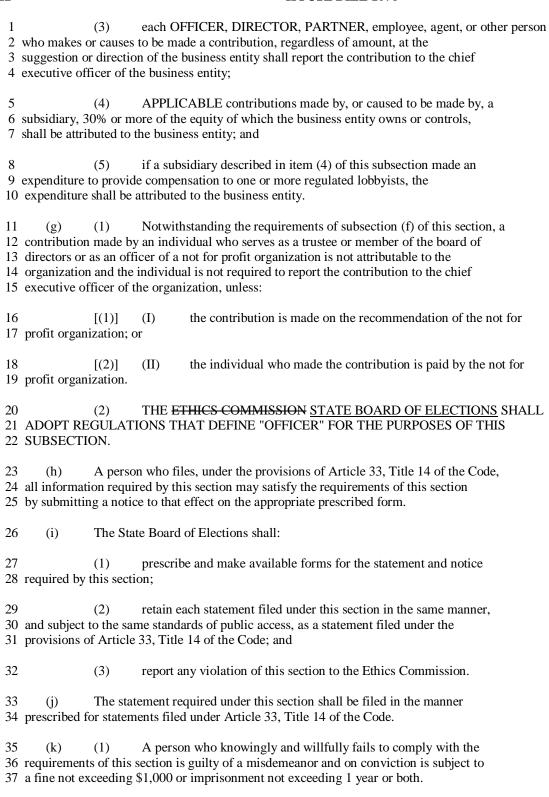
- 1 OR A CHARITABLE OR EDUCATIONAL ENTITY THAT IS FEDERALLY TAX EXEMPT
- 2 UNDER § 501(C)(3) OF THE INTERNAL REVENUE CODE, BY A MEMBER OF THE
- 3 ASSOCIATION OR ENTITY, UNLESS COMMUNICATION TO INFLUENCE LEGISLATIVE
- 4 ACTION OR EXECUTIVE ACTION IS A DISTINCT AND CONSISTENT ELEMENT OF THE
- 5 MEMBER'S SCOPE OF EMPLOYMENT, AND THE PREPARATION AND PLANNING FOR
- 6 SUCH COMMUNICATION, CONSTITUTES AT LEAST 20 PERCENT OF THE MEMBER'S
- 7 EMPLOYMENT ACTIVITIES DURING THE CURRENT OR PREVIOUS REPORTING
- 8 PERIODS.
- 9 (3) AN ELEMENTARY, SECONDARY, OR POSTSECONDARY SCHOOL
- 10 STUDENT OR STUDENT ORGANIZATION THAT COMMUNICATES AS PART OF A COURSE
- 11 OR STUDENT ACTIVITY IS NOT SUBJECT TO THE REGISTRATION REQUIREMENTS
- 12 BASED ON THE EXPENSE THRESHOLD UNDER SUBSECTION (A)(1)(I) OF THIS SECTION.
- 13 (4) AN INDIVIDUAL IS NOT SUBJECT TO THE REGISTRATION
- 14 REQUIREMENTS OF THIS SECTION BASED ON THE COMPENSATION THRESHOLDS
- 15 SPECIFIED UNDER SUBSECTION (A)(1) OF THIS SECTION IF THE INDIVIDUAL'S
- 16 COMMUNICATION COMMUNICATIONS TO INFLUENCE LEGISLATIVE ACTION OR
- 17 EXECUTIVE ACTION, AND THE PREPARATION AND PLANNING FOR SUCH
- 18 COMMUNICATIONS:
- 19 (I) IS ARE IN THE INDIVIDUAL'S CAPACITY AS AN OFFICER,
- 20 DIRECTOR, OR EMPLOYEE OF THE ENTITY PAYING THE COMPENSATION; AND
- 21 (II) IS NOT A DISTINCT AND CONSISTENT ELEMENT OF THE SCOPE
- 22 OF THE INDIVIDUAL'S DUTIES AS AN OFFICER, DIRECTOR, OR EMPLOYEE OF THE
- 23 ENTITY DO NOT CONSTITUTE 20 PERCENT OR MORE OF THE INDIVIDUAL'S
- 24 EMPLOYMENT ACTIVITIES AS AN OFFICER, DIRECTOR, OR EMPLOYEE OF THE ENTITY
- 25 DURING THE CURRENT OR PREVIOUS REPORTING PERIODS.
- 26 (5) Subsection (a)(3) of this section does not apply to a bona fide
- 27 salesperson or commercial selling agency employed or maintained by an employer for
- 28 the purpose of soliciting or securing a procurement contract unless the person
- 29 engages in acts during the reporting period that require registration under subsection
- 30 (a)(1) or (2) of this section.
- 31 [(4)] (6) [Subsection] IF THE PERSON ENGAGES IN NO OTHER ACTS
- 32 DURING THE REPORTING PERIOD THAT REQUIRE REGISTRATION, SUBSECTION (a)(4)
- 33 of this section does not apply to:
- 34 (I) a bona fide full-time official or employee of a business entity
- 35 seeking to secure a business grant or loan; OR
- 36 (II) A PERSON WHO SEEKS TO SECURE A BUSINESS GRANT OR LOAN
- 37 FOR THE PURPOSE OF LOCATING, RELOCATING, OR EXPANDING A BUSINESS IN OR
- 38 INTO THE STATE.
- 39 (c) (1) Except for providing the authorization required by § 15-702 of this
- 40 subtitle and the report required by § 15-704(d) of this subtitle, an entity that
- 41 compensates one or more regulated lobbyists, and that reasonably believes that all

2	expenditures requiring registration will be reported by the regulated lobbyist or lobbyists, is exempt from the registration and reporting requirements of this subtitle if the entity engages in no other act that requires registration.		
6		subsection mediately	alated lobbyist compensated by an entity that is exempt under in fails to report the information required by this shall become subject to the registration and reporting
8	15-703.		
	(a) (1) At the times specified in subsection (d) of this section, each regulated lobbyist shall register with the Ethics Commission on a form provided by the Ethics Commission.		
12 13	12 (2) A regulated lobbyist shall register separately for each entity that has 13 engaged the regulated lobbyist for lobbying purposes.		
14 15	(f) (1) registration shall term		as provided in paragraph (2) of this subsection, each the earlier of:
16		(i)	the October 31 following the filing of the registration; or
17 18	with respect to that re	(ii) egistratio	an earlier termination date specified in an authorization filed n under § 15-702 of this subtitle.
19 20	(2) specified in paragrap		ated lobbyist may terminate the registration before the date his subsection by:
21		(i)	ceasing all activity that requires registration; and
22 23	paragraph:	(ii)	after ceasing activity in accordance with item (i) of this
24 25	and		1. filing a notice of termination with the Ethics Commission;
26 27	after the filing of the	notice of	2. filing all reports required by this subtitle within 30 days termination.
30 31	subject to regulation	under thi	[Except as provided in subparagraph (ii)] SUBJECT TO D (III) of this paragraph, if a regulated lobbyist is or becomes stitle as an official or employee, the regulated lobbyist he registration in accordance with paragraph (2) of this
			[Subparagraph (i) of this paragraph does not apply to a o an advisory governmental body of limited duration] C HEARING, THE ETHICS COMMISSION SHALL ADOPT

1 REGULATIONS ESTABLISHING CRITERIA UNDER WHICH A REGULATED LOBBYIST 2 MAY SERVE ON A STATE BOARD OR COMMISSION. (III)THE REGULATIONS ADOPTED UNDER SUBPARAGRAPH (II) OF 4 THIS PARAGRAPH SHALL: 1. ESTABLISH A CLASSIFICATION OF STATE BOARDS OR 6 COMMISSIONS ON WHICH REGULATED LOBBYISTS MAY SERVE; 7 AT A MINIMUM AUTHORIZE A REGULATED LOBBYIST TO 8 SERVE AS AN APPOINTED MEMBER OF AN ADVISORY GOVERNMENTAL BODY OF 9 LIMITED DURATION; AND 10 3. ESTABLISH DISCLOSURE REQUIREMENTS FOR A 11 REGULATED LOBBYIST WHO SERVES ON A BOARD OR COMMISSION UNDER THIS 12 PARAGRAPH, THAT ARE SUBSTANTIALLY SIMILAR TO DISCLOSURE REQUIREMENTS 13 FOR MEMBERS OF THE GENERAL ASSEMBLY. 14 15-713. 15 A regulated lobbyist may not: 16 be engaged for lobbying purposes for compensation that is dependent (1) 17 in any manner on: 18 (i) the enactment or defeat of legislation; 19 (ii) the outcome of any executive action relating to the solicitation 20 or securing of a procurement contract; or 21 (iii) any other contingency related to executive action or legislative 22 action; 23 initiate or encourage the introduction of legislation for the purpose of (2) opposing the legislation; KNOWINGLY counsel any person to violate any provisions of this title 25 (3) 26 or any other State or federal law; 27 (4) engage in or counsel any person to engage in fraudulent conduct; 28 (5) while engaging in lobbying activities, knowingly make to an official 29 or employee a statement of material fact relating to lobbying activity that the 30 regulated lobbyist knows to be false; 31 engage in lobbying without being properly registered as a regulated 32 lobbyist in accordance with § 15-701 of this subtitle; request an official or employee to recommend to a potential client the 34 lobbying services of the regulated lobbyist or any other regulated lobbyist;

	regulated lob this title;	(8) obyist kno		gift, directly or indirectly, to an official or employee if the s reason to know the gift is in violation of Subtitle 5 of
	facilitation, vunder § 15-5		regulate	gift directly or indirectly as a result of a solicitation or d lobbyist knows or has reason to know is prohibited le;
			it the requ	gulated lobbyist is an individual, engage in any charitable uest of an official or employee, including soliciting, or transmitting a charitable contribution;
	make or face employee;	(11) ilitate the		n the ordinary course of business of the regulated lobbyist, of any loan of money, goods, or services to an official or
13 14	conceal from	(12) n an offic		ngaging in lobbying activities on behalf of an entity, knowingly uployee, the identity of the entity;
15		(13)	commit	a criminal offense arising from lobbying activity; or
16 17	participate:	(14)	if servin	g on the State or a local central committee of a political party,
18			(i)	as an officer of the central committee;
19			(ii)	in fund-raising activity on behalf of the political party; or
20			(iii)	in actions relating to filling a vacancy in a public office.
21	15-715.			
22	(a)	(1)	In this se	ection the following words have the meanings indicated.
25	3 (2) "Applicable contribution" means a contribution or series of contributions made to or for the benefit of an applicable recipient in a cumulative amount of more than \$500. A contribution made to a political committee for an applicable recipient is deemed a contribution to the applicable recipient.			
27 28	any of the fo	(3) ollowing		able recipient" means a candidate for, or an official holding,
29			(i)	Governor;
30			(ii)	Lieutenant Governor;
31			(iii)	Attorney General;
32			(iv)	Comptroller; or
33			(v)	member of the General Assembly.





3	(2) If a person in violation of this section is a business entity, each officer and partner of a business entity who knowingly authorized or participated in the violation of this section is guilty of a misdemeanor and on conviction is subject to a fine not exceeding \$1,000 or imprisonment not exceeding 1 year or both.
5 6	SECTION 3. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:
7	Article - Election Law
8	<u>14-105.</u>
11 12	(a) Except as provided in subsection [(e)] (F) of this section, [a] AN APPLICABLE contribution made by an officer, director, or partner of a business entity DOING PUBLIC BUSINESS [or, if made at the suggestion or direction of a business entity, by an employee, agent, or other person,] shall be attributed to the business entity.
16	(b) Except as provided in subsection [(e)] (F) of this section, each officer, director, or partner of a business entity DOING PUBLIC BUSINESS who makes or causes to be made [a] AN APPLICABLE contribution shall report the APPLICABLE contribution to the chief executive officer of the business entity.
20	(c) A CONTRIBUTION BY AN OFFICER, DIRECTOR, PARTNER, EMPLOYEE, AGENT, OR OTHER PERSON MADE AT THE SUGGESTION OR DIRECTION OF A BUSINESS ENTITY DOING PUBLIC BUSINESS SHALL BE ATTRIBUTED TO THE BUSINESS ENTITY.
24	(D) Each OFFICER, DIRECTOR, PARTNER, employee, agent, or other person who, at the suggestion or direction of a business entity DOING PUBLIC BUSINESS, makes a contribution or causes a contribution to be made, shall report the contribution to the chief executive officer of the business entity.
	[(d)] (E) (1) Business done with a governmental entity by a subsidiary of a business entity shall be attributed to the business entity if 30% or more of the equity of the subsidiary is owned or controlled by the business entity.
	(2) Contributions made by, caused to be made by, or attributed to a subsidiary described in paragraph (1) of this subsection shall be attributed to the business entity.
34 35	[(e)] (F) (1) Subject to paragraph (2) of this subsection, a contribution made by an individual who serves as a trustee or member of the board of directors of a not-for-profit organization DOING PUBLIC BUSINESS is not attributable to the organization, and the individual is not required to report the contribution to the chief executive officer of the organization.
37	(2) This subsection does not apply if:

1 2	(i) not-for-profit organization; or	the contribution is made on the recommendation of the
3	(ii) paid by the not-for-profit organ	the individual described in paragraph (1) of this subsection is nization.
7	take effect on the taking effect	FURTHER ENACTED, That Section 3 of this Act shall of Chapter (S.B. 1) of the Acts of the General of this Act takes effect, Section 1 of this Act shall be ce and effect.

9 SECTION 2. 5. AND BE IT FURTHER ENACTED, That this Act is an
10 emergency measure, is necessary for the immediate preservation of the public health
11 or safety, has been passed by a yea and nay vote supported by three-fifths of all the
12 members elected to each of the two Houses of the General Assembly, and, except as
13 provided in Section 4 of this Act, shall take effect from the date it is enacted.