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(PRE-FILED)

## By: Senator Kasemeyer Senators Kasemeyer, Astle, Bromwell, DeGrange, Della, Dorman, Exum, Hafer, Hollinger, Kelley, and Teitelbaum

Requested: October 3, 2001 Introduced and read first time: January 9, 2002 Assigned to: Finance Re-referred to: Finance and Budget and Taxation, January 22, 2002

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 22, 2002

CHAPTER\_\_\_\_\_

1 AN ACT concerning

# 2 Department of Health and Mental Hygiene - Mental Health Services - Cost 3 of Living Adjustment Insurance Premiums Tax - Health Maintenance 4 Organizations - Funding of Public Mental Health System Services

5 FOR the purpose of imposing the insurance premiums tax on health maintenance

- 6 organizations; providing that the premiums to be taxed include certain amounts
- 7 paid to health maintenance organizations; requiring the revenue from a certain
- 8 tax imposed on health maintenance organizations to be distributed annually to
- 9 <u>a certain fund; creating the Maryland Public Mental Health System Fund;</u>
- 10 specifying the purpose and uses of the Fund and that the Fund is a special,
- <u>nonlapsing fund that is not subject to certain provisions of law;</u> requiring that
   beginning with a certain fiscal year, the fees paid by the Department of Health
- and Mental Hygiene to a community mental health services provider for
- 14 providing certain mental health services be adjusted annually by a certain rate
- 15 of change that may not exceed a certain maximum rate; defining certain terms;
- 16 and generally relating to the Department of Health and Mental Hygiene and
- 17 fees paid to a mental health services provider providing for the termination of
- 18 certain provisions of this Act; providing for the application of this Act; and
- 19 generally relating to imposing the insurance premiums tax on health
- 20 maintenance organizations and the funding of public mental health system
- 21 services.

22 BY adding to

- 23 Article Health General
- 24 Section 16-201.2

- 1 Annotated Code of Maryland
- 2 (2000 Replacement Volume and 2001 Supplement)
- 3 BY repealing and reenacting, with amendments,
- 4 <u>Article Health General</u>
- 5 <u>Section 19-727</u>
- 6 <u>Annotated Code of Maryland</u>
- 7 (2000 Replacement Volume and 2001 Supplement)
- 8 BY repealing and reenacting, with amendments,
- 9 <u>Article Insurance</u>
- 10 Section 6-101, 6-102(b), and 6-104(a)
- 11 <u>Annotated Code of Maryland</u>
- 12 (2000 Replacement Volume and 2001 Supplement)
- 13 BY repealing and reenacting, without amendments,
- 14 Article Insurance
- 15 Section 6-102(a) and 6-103
- 16 <u>Annotated Code of Maryland</u>
- 17 (1997 Volume and 2001 Supplement)
- 18 BY adding to
- 19 Article Insurance
- 20 Section 6-103.2 and 6-103.3
- 21 Annotated Code of Maryland
- 22 (1997 Volume and 2001 Supplement)

23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

24 MARYLAND, That the Laws of Maryland read as follows:

## **Article - Health - General**

26 16-201.2.

25

27 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 28 INDICATED.

(2) "COMMUNITY MENTAL HEALTH SERVICES PROVIDER" MEANS A
COMMUNITY-BASED MENTAL HEALTH PROGRAM APPROVED BY THE DEPARTMENT
OR AN INDIVIDUAL PRACTITIONER WHO CONTRACTS WITH THE DEPARTMENT OR
THE APPROPRIATE CORE SERVICE AGENCY.

33 (3) "CORE SERVICE AGENCY" HAS THE MEANING STATED IN § 10-1201 OF
34 THIS ARTICLE.

(4) "ELIGIBLE INDIVIDUAL" MEANS A MEDICAID RECIPIENT OR AN
 INDIVIDUAL WHO RECEIVES MENTAL HEALTH SERVICES SUBSIDIZED IN WHOLE OR
 IN PART BY THE STATE.

4 (B) NOTWITHSTANDING THE PROVISIONS OF THIS SUBTITLE, THE
5 DEPARTMENT SHALL REIMBURSE A COMMUNITY MENTAL HEALTH SERVICES
6 PROVIDER FOR APPROVED SERVICES RENDERED TO AN ELIGIBLE INDIVIDUAL AS
7 PROVIDED IN THIS SECTION.

8 (C) BEGINNING IN FISCAL YEAR 2004 AND EACH FISCAL YEAR THEREAFTER:

9 (1) THE FEES PAID BY THE DEPARTMENT TO A COMMUNITY MENTAL
10 HEALTH SERVICES PROVIDER FOR APPROVED SERVICES RENDERED TO AN ELIGIBLE
11 INDIVIDUAL SHALL BE ADJUSTED ANNUALLY BY THE RATE OF CHANGE IN THE
12 MEDICAL COMPONENT OF THE "CONSUMER PRICE INDEX FOR ALL URBAN
13 CONSUMERS" PUBLISHED BY THE UNITED STATES DEPARTMENT OF LABOR FOR THE
14 WASHINGTON-BALTIMORE METROPOLITAN AREA; AND

15(2)THE ANNUAL RATE OF CHANGE MAY NOT EXCEED A MAXIMUM RATE16 OF 5%.

17 <u>19-727.</u>

18 [(a) Except as provided in subsection (b) of this section, a] A health

- 19 maintenance organization is not exempted from any State, county, or local taxes
- 20 solely because of this subtitle.

21 <u>[(b)</u> <u>(1)</u> <u>Each health maintenance organization that is authorized to operate</u> 22 <u>under this subtitle is exempted from paying the premium tax imposed under Title 6,</u>

23 Subtitle 1 of the Insurance Article.

24 (2) <u>Premiums received by an insurer under policies that provide health</u> 25 maintenance organization benefits are not subject to the premium tax imposed under

- 26 <u>Title 6, Subtitle 1 of the Insurance Article to the extent:</u>
- 27 (i) Of the amounts actually paid by the insurer to a nonprofit
   28 health maintenance organization that operates only as a health maintenance
- 29 organization; or

30(ii)The premiums have been paid by that nonprofit health31maintenance organization.]

- 32 Article Insurance
- 33 <u>6-101.</u>
- 34 (a) The following persons are subject to taxation under this subtitle:
- 35 (1) <u>a person engaged as principal in the business of writing insurance</u>
   36 <u>contracts, surety contracts, guaranty contracts, or annuity contracts;</u>

4		SENATE BILL 10
1 2 <u>SUBTITLE</u>	<u>(2)</u> E 7 OF TI	<u>A HEALTH MAINTENANCE ORGANIZATION AUTHORIZED BY TITLE 19,</u> IE HEALTH - GENERAL ARTICLE;
3	[(2)]	(3) an attorney in fact for a reciprocal insurer;
4	[(3)]	(4) the Maryland Automobile Insurance Fund; and
5	[(4)]	(5) <u>a credit indemnity company.</u>
6 <u>(b)</u>	The fo	lowing persons are not subject to taxation under this subtitle:
7 8 <u>requiremen</u>	(1) ts establi	a nonprofit health service plan corporation that meets the shed under §§ 14-106 and 14-107 of this article;
9	<u>(2)</u>	a fraternal benefit society;
10 11 <u>of the Hea</u>	<u>[(3)</u> lth - Gene	<u>a health maintenance organization authorized by Title 19, Subtitle 7</u> and Article;]
12 13 <u>with Title</u>	[(4)] 3, Subtitl	(3) <u>a surplus lines broker, who is subject to taxation in accordance</u> a <u>3 of this article;</u>
14 15 <u>accordance</u>	[(5)] e with Tit	(4) an unauthorized insurer, who is subject to taxation in le 4, Subtitle 2 of this article; or
16 17 <u>Title 15, S</u>	[(6)] ubtitle 6	(5) the Short-Term Prescription Drug Subsidy Plan created under of the Health - General Article.
18 <u>6-102.</u>		
19 <u>(a)</u> 20 <u>person sub</u>		s imposed on all new and renewal gross direct premiums of each ation under this subtitle that are:
21	<u>(1)</u>	allocable to the State; and
22	<u>(2)</u>	written during the preceding calendar year.
23 <u>(b)</u>	<u>Premiu</u>	ms to be taxed include:
24 25 <u>contract;</u>	<u>(1)</u>	the consideration for a surety contract, guaranty contract, or annuity
28 PERSON	OTHER 7	SUBSCRIPTION CHARGES OR OTHER AMOUNTS PAID TO A HEALTH ORGANIZATION ON A PREDETERMINED PERIODIC RATE BASIS BY A THAN A PERSON SUBJECT TO THE TAX UNDER THIS SUBTITLE AS FOR PROVIDING HEALTH CARE SERVICES TO MEMBERS;
30 31 <u>buy addition</u> 32 <u>and</u>	[(2)] onal insu	(3) dividends on life insurance policies that have been applied to ance or to shorten the period during which a premium is payable;

5	SENATE BILL 10
1 2	[(3)] (4) the part of the gross receipts of a title insurer that is derived from insurance business or guaranty business.
3	<u>6-103.</u>
4	The tax rate is:
5	(1) 0% for premiums for annuities; and
6	(2) <u>2% for all other premiums.</u>
7	<u>6-104.</u>
8 9 10	(a) Subject to subsection (b) of this section, in computing the tax under this section, the following deductions from gross direct premiums allocable to the State are allowed:
11	(1) returned premiums, not including surrender values;
12	(2) dividends that are:
13	(i) paid or credited to policyholders; or
14 15	
16 17	(3) returns or refunds made or credited to policyholders because of retrospective ratings or safe driver rewards[; and]
18 19	[(4) premiums received by a person subject to taxation under this subtitle under policies providing health maintenance organization benefits to the extent:
22	(i) of the amounts actually paid by the person to a nonprofit health maintenance organization authorized by Title 19, Subtitle 7 of the Health - General Article that operates only as a health maintenance organization that is exempt from taxes under § 19-727(b) of the Health - General Article; or
	(ii) that the premiums have been paid by a health maintenance organization that is exempt from taxes under § 19-727(b) of the Health - General Article].
27 28	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:
29	<u>Article - Insurance</u>
30	<u>6-103.2.</u>
31	NOTWITHSTANDING § 2-114 OF THIS ARTICLE, THE REVENUE FROM THE TAX

31 <u>NOTWITHSTANDING § 2-114 OF THIS ARTICLE, THE REVENUE FROM THE TAX</u>
 32 <u>IMPOSED ON HEALTH MAINTENANCE ORGANIZATIONS SHALL BE DISTRIBUTED</u>

1ANNUALLY TO THE MARYLAND PUBLIC MENTAL HEALTH SYSTEM FUND CREATED2UNDER § 6-103.3 OF THIS SUBTITLE.

3 <u>6-103.3.</u>

4 (A) (1) IN THIS SUBSECTION, "FUND" MEANS THE MARYLAND PUBLIC 5 MENTAL HEALTH SYSTEM FUND.

6 (2) THERE IS A MARYLAND PUBLIC MENTAL HEALTH SYSTEM FUND.

7(3)THE PURPOSE OF THE FUND IS TO PROVIDE FUNDS TO THE MENTAL8HYGIENE ADMINISTRATION OF THE DEPARTMENT OF HEALTH AND MENTAL9HYGIENE TO FUND THE DEFICIT AND SERVICES IN THE PUBLIC MENTAL HEALTH10SYSTEM AS PROVIDED IN THIS SECTION.

 11
 (4)
 THE SECRETARY OF HEALTH AND MENTAL HYGIENE SHALL

 12
 ADMINISTER THE FUND.

13(5)(I)THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT14SUBJECT TO § 7-302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.

15(II)THE TREASURER SHALL HOLD THE FUND SEPARATELY AND16THE COMPTROLLER SHALL ACCOUNT FOR THE FUND.

17(6)THE FUND CONSISTS OF ANY REVENUE RECEIVED FROM THE TAX18IMPOSED ON HEALTH MAINTENANCE ORGANIZATIONS UNDER THIS SUBTITLE.

19(7)ANY INTEREST OR OTHER INVESTMENT EARNINGS OF THE FUND20SHALL BE CREDITED AND PAID INTO THE FUND.

 21
 (8)
 THE FUND MAY BE USED ONLY TO PROVIDE FUNDS TO THE MENTAL

 22
 HYGIENE ADMINISTRATION OF THE DEPARTMENT OF HEALTH AND MENTAL

 23
 HYCIENE TO FUND:

23 HYGIENE TO FUND:

24 <u>(I)</u> <u>THE DEFICIT INCURRED PRIOR TO FISCAL YEAR 2003 IN THE</u> 25 <u>PUBLIC MENTAL HEALTH SYSTEM;</u>

26(II)THE ANNUAL FEE ADJUSTMENTS FOR COMMUNITY MENTAL27HEALTH SERVICES PROVIDERS REQUIRED UNDER § 16-201.2 OF THE HEALTH -28GENERAL ARTICLE; AND

29 (III) <u>ANY ADDITIONAL CHANGES MADE BY THE GENERAL ASSEMBLY</u>
 30 <u>WITH RESPECT TO OFF-SITE COMMUNITY-BASED MENTAL HEALTH CENTERS UNDER</u>
 31 § 15-105 OF THE HEALTH - GENERAL ARTICLE;

32(9)THE TREASURER SHALL INVEST THE MONEY OF THE FUND IN THE33SAME MANNER AS ANY OTHER STATE MONEY MAY BE INVESTED.

34 (10) <u>EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN</u>
 35 <u>ACCORDANCE WITH THE STATE BUDGET.</u>

1 SECTION 3. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall

2 take effect July 1, 2002. It shall remain effective for a period of 4 years and, at the end

3 of June 30, 2006, with no further action required by the General Assembly, Section 2

4 of this Act shall be abrogated and of no further force and effect.

5 SECTION 4. AND BE IT FURTHER ENACTED, That upon the termination of

6 Section 2 of this Act, any funds remaining in the Maryland Public Mental Health

7 System Fund created under Section 2 of this Act shall be transferred to the General

8 Fund of the State.

9 <u>SECTION 5. AND BE IT FURTHER ENACTED, That notwithstanding any</u>

10 other provision of law, and except as otherwise provided in this section, this Act

11 applies to premiums written for all policies, contracts, and health benefit plans

12 issued, delivered, or renewed in the State on or after July 1, 2002. This section does

13 not apply to premiums written for health benefit plans issued, delivered, or renewed

14 in the State before July 1, 2002. Any health benefit plan in effect before July 1, 2002

15 shall comply with the provisions of this Act no later than July 1, 2003.

16 SECTION 6. AND BE IT FURTHER ENACTED, That in taxable years

17 beginning after December 31, 2002, the exemption under § 10-104 of the Tax -

18 General Article shall apply to a health maintenance organization authorized by Title

19 19, Subtitle 5 of the Health - General Article.

20 SECTION 2. 7. AND BE IT FURTHER ENACTED, That, except as provided in

21 Section 2 of this Act, this Act shall take effect July 1, 2002.