## By: **Senators Bromwell, Exum, and Roesser** Introduced and read first time: January 17, 2002 Assigned to: Finance

# A BILL ENTITLED

## 1 AN ACT concerning

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## Welfare Innovation Act of 2002

3 FOR the purpose of requiring local departments of social services to execute certain

4 hiring agreements with certain entities doing business with certain counties for

5 the purpose of hiring Family Investment Program (FIP) recipients; requiring a

6 governing body of a county to designate certain procurement contracts as

7 eligible contracts that in conjunction with the award of such contracts a hiring

8 agreement is to be executed; requiring the Department to develop a certain

9 model form; requiring the Department and local departments of social services

10 to submit an annual report; requiring the Secretary of Human Resources to

11 establish a mentoring program for current FIP recipients; providing for the use

12 of certain funds in a certain account; repealing certain reporting requirements

13 for employers who hire new employees; and generally relating to the Family

14 Investment Program.

15 BY adding to

16 Article 24 - Political Subdivisions - Miscellaneous Provisions

17 Section 18-101 to be under the new title "Title 18. Family Investment Program

18 Contracts and Hiring Agreements"

- 19 Annotated Code of Maryland
- 20 (2001 Replacement Volume)

21 BY repealing and reenacting, with amendments,

- 22 Article 88A Department of Human Resources
- 23 Section 56
- 24 Annotated Code of Maryland
- 25 (1998 Replacement Volume and 2001 Supplement)

26 BY repealing and reenacting, with amendments,

- 27 Article Labor and Employment
- 28 Section 8-626.1
- 29 Annotated Code of Maryland
- 30 (1999 Replacement Volume and 2001 Supplement)

2	SENATE BILL 178							
1 2	<ol> <li>SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF</li> <li>MARYLAND, That the Laws of Maryland read as follows:</li> </ol>							
3	Article 24 - Political Subdivisions - Miscellaneous Provisions							
4	TITLE 18. FAMILY INVESTMENT PROGRAM CONTRACTS AND HIRING AGREEMENTS.							
5	18-101.							
6 7	(A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.							
8	(2) "DEPARTMENT" MEANS THE DEPARTMENT OF HUMAN RESOURCES.							
	(3) "ELIGIBLE CONTRACT" MEANS A PROCUREMENT CONTRACT DESIGNATED BY THE GOVERNING BODY OF A COUNTY AS APPROPRIATE FOR THE EXECUTION OF A HIRING AGREEMENT.							
12 13	(4) "FIP" MEANS THE FAMILY INVESTMENT PROGRAM ESTABLISHED UNDER ARTICLE 88A OF THE CODE.							
16 17	<ul> <li>(5) "HIRING AGREEMENT" MEANS AN AGREEMENT ENTERED INTO BY A</li> <li>LOCAL DEPARTMENT AND AN ENTITY DOING BUSINESS WITH A COUNTY UNDER</li> <li>WHICH THE LOCAL DEPARTMENT AND THE ENTITY AGREE TO WORK</li> <li>COOPERATIVELY IN ENDEAVORING TO IDENTIFY AND HIRE FIP RECIPIENTS TO FILL</li> <li>JOB OPENINGS OF THE ENTITY.</li> </ul>							
	(6) "LOCAL DEPARTMENT" MEANS A LOCAL DEPARTMENT OF SOCIAL SERVICES IN A COUNTY OR IN BALTIMORE CITY CREATED OR CONTINUED UNDER THE PROVISIONS OF ARTICLE 88A, § 13 OF THE CODE.							
	(B) ON OR BEFORE OCTOBER 1, 2002, THE GOVERNING BODY OF A COUNTY, IN CONSULTATION WITH THE DEPARTMENT, SHALL DESIGNATE THE TYPES OF PROCUREMENT CONTRACTS THAT ARE ELIGIBLE CONTRACTS.							
26 27	<ul> <li>(C) (1) ON OR BEFORE DECEMBER 1, 2002, THE DEPARTMENT SHALL</li> <li>DEVELOP A MODEL HIRING AGREEMENT FORM THAT SHALL BE COMPLETED BY A</li> <li>LOCAL DEPARTMENT AND AN ENTITY IN CONJUNCTION WITH THE AWARD OF AN</li> <li>ELIGIBLE CONTRACT.</li> </ul>							
29 30	(2) THE MODEL HIRING AGREEMENT FORM SHALL INCLUDE THE FOLLOWING PROVISIONS:							
31	(I) THAT THE ENTITY WILL:							
32 33	1. INFORM THE LOCAL DEPARTMENT OF ALL OF THE ENTITY'S JOB OPENINGS;							
34 35	2. DECLARE THE LOCAL DEPARTMENT ITS "FIRST SOURCE" IN IDENTIFYING AND HIRING CANDIDATES TO FILL THOSE JOB OPENINGS;							

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1 WORK COOPERATIVELY WITH THE LOCAL DEPARTMENT 3. 2 TO DEVELOP ANY NECESSARY TRAINING PROGRAMS THAT WILL ENABLE FIP 3 RECIPIENTS IN QUALIFYING FOR AND SECURING THE POSITIONS; 4 GIVE FIRST PREFERENCE AND FIRST CONSIDERATION TO 4. 5 THE EXTENT PERMITTED BY LAW AND ANY EXISTING LABOR AGREEMENTS TO 6 CANDIDATES REFERRED TO THE ENTITY BY THE LOCAL DEPARTMENT; AGREE TO GIVE CANDIDATES REFERRED TO THE ENTITY 7 5. 8 BY THE LOCAL DEPARTMENT PRIORITY IN THE FILLING OF A JOB OPENING IF THE 9 CANDIDATE MEETS THE QUALIFICATIONS OF THE POSITION; 10 6. PROVIDE THE LOCAL DEPARTMENT WITH INFORMATION 11 ON THE DISPOSITION OF ALL REFERRALS MADE BY THE LOCAL DEPARTMENT 12 INCLUDING AN EXPLANATION OF WHY ANY SUCH CANDIDATE WAS NOT HIRED OR 13 CONSIDERED QUALIFIED; 14 PROVIDE THE LOCAL DEPARTMENT WITH INFORMATION 7. 15 REGARDING THE PROGRESS AND EMPLOYMENT STATUS OF THOSE CANDIDATES 16 REFERRED BY THE LOCAL DEPARTMENT THAT THE ENTITY HIRED; AND DESIGNATE A SPECIFIC INDIVIDUAL THAT THE LOCAL 17 8. 18 DEPARTMENT MAY CONTACT IN REGARD TO THE PROVISIONS OF THE HIRING 19 AGREEMENT; AND 20 THAT THE LOCAL DEPARTMENT WILL ASSIGN AN ACCOUNT (II) 21 REPRESENTATIVE TO THE ENTITY WHO WILL: 1. RECEIVE AND PROCESS ALL OF THE ENTITY'S JOB 22 23 NOTIFICATIONS; 2. REFER ONLY SCREENED AND QUALIFIED CANDIDATES TO 24 25 THE ENTITY; ASSIST IN THE DEVELOPMENT OF ANY MUTUALLY 26 3 27 AGREED UPON TRAINING PROGRAMS, INTERNSHIP PROGRAMS, OR BOTH THAT WILL 28 BETTER PREPARE FIP RECIPIENTS FOR EMPLOYMENT WITH THE ENTITY; ARRANGE FOLLOW-UP AND POST-HIRE TRANSITIONAL OR 29 4. 30 SUPPORTIVE SERVICES, SUCH AS CHILD CARE AND TRANSPORTATION, AS 31 NECESSARY AND APPROPRIATE; AND 32 5. **REVIEW AND EVALUATE THE EFFECTIVENESS OF THE** 33 HIRING AGREEMENT WITH THE ENTITY AND MAKE MODIFICATIONS IN THE 34 AGREEMENT AS NECESSARY AND APPROPRIATE. EACH YEAR, THE DEPARTMENT AND ANY LOCAL DEPARTMENTS THAT 35 (D) 36 HAVE ENTERED INTO HIRING AGREEMENTS SHALL SUBMIT A REPORT TO THE JOINT

37 COMMITTEE ON WELFARE REFORM OF THE GENERAL ASSEMBLY AND, SUBJECT TO  $\S$ 

38 2-1246 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY ON:

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4		SENATE BILL 178							
1		(1)	THE NU	MBER	OF HIRING AGREEMENTS EXECUTED;				
2 3 A H	IRING A	(2) THE NUMBER OF FIP RECIPIENTS HIRED BY AN ENTITY WITH WHICH G AGREEMENT WAS EXECUTED; AND							
4 5 EMI	PLOYMI	(3) THE EFFECTIVENESS OF EACH HIRING AGREEMENT IN OBTAINING MENT FOR FIP RECIPIENTS.							
6		Article 88A - Department of Human Resources							
7 56.									
	8 (a) The Secretary, in cooperation with directors of local departments of social 9 services, shall establish a mentoring program for CURRENT AND former FIP 10 recipients.								
	1 (b) The mentoring program may include Family Investment Program 2 caseworkers in local departments who volunteer to be mentors.								
	(c) cle to acq	The Department may contract with other organizations under § 47 of this to acquire mentors for CURRENT AND former FIP recipients.							
15	(d)	Mentoring may include:							
16		(1)	Providing	g assista	nce to resolve workplace problems;				
17		(2)	Providing workplace adjustment assistance;						
18		(3)	) Job coaching;						
19		(4)	Life skills;						
20		(5)	Counseli	ing and t	utoring; and				
21 22 reci	pients th	(6) rough th			ies that will help CURRENT AND former FIP they are off temporary cash assistance.				
23	(e)	To be e	ligible to p	participa	te in the mentoring program, an individual shall:				
24		(1)	BE A CU	URRENT	Γ FIP RECIPIENT; OR				
25		[(1)]	(2)	(I)	Have been a FIP recipient in the previous 6 months;				
26		[(2)]	(II)	Have be	en employed; and				
	uiring an stance.	[(3)] d mainta			demonstrated need and desire for assistance in cessary for a lasting exit from temporary cash				

30 (f) Program participation may not exceed 6 months.

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1 (g) The Secretary may arrange to provide pay or other types of incentives to 2 employees who volunteer to mentor CURRENT AND former FIP recipients.

3 (h) The Secretary's powers under this section shall be given liberal 4 construction.

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## Article - Labor and Employment

6 8-626.1.

7 (a) In this section, "date of employment" means the date on which an 8 employee commences working for an employing unit.

9 (b) Except as provided in subsection (c) of this section, within 20 days of an 10 employee's beginning employment, the employee's employing unit shall submit to the 11 Secretary:

12	(1)	the Soci	al Security number of the employee;		
13	(2)	the nam	e of the employee;		
14	(3)	the add	ress of the employee;		
15	(4)	the date	of employment;		
16	(5)	the emp	loying unit's name and address;		
17	(6)	[the em	ployee's starting wage;		
18 19 employing	(7) unit;	whether the employee has health insurance provided by the			
20 21 and	(8)]	the fede	ral employer identification number of the employing unit;		
22 23 employing	[(9)] unit.	(7)	the State unemployment insurance account number of the		
24 (c)	(1)	The employing unit shall report the required information by:			
25		(i)	mail;		
26		(ii)	magnetically or electronically; or		
27		(iii)	other means as determined by the Secretary.		
20	$\langle 0 \rangle$	10			

28 (2) If an employing unit chooses to transmit data magnetically or 29 electronically at a rate of twice per month, then the report must be submitted not less 30 than 12 days or more than 16 days apart.

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1 (3) (i) An employing unit that has employees in two or more states 2 and that transmits reports magnetically or electronically may designate one state in 3 which to transmit the report.

4 (ii) An employing unit that chooses to transmit the data to another 5 state shall provide the Secretary with the name of the state receiving the report.

6 (d) (1) Any employing unit that fails to report as required:

(i) shall be given a written warning for the first violation; and

8 (ii) shall be subject to a civil penalty of \$20 for each month in which 9 a subsequent violation occurs, or \$500 if the failure is the result of a conspiracy 10 between the employer and the employee to not supply the required report or to supply

11 a false or incomplete report, unless the Secretary waives the penalty for cause.

12 (2) All violations occurring in a single month to the same employing unit 13 shall be considered a single violation.

(e) An assessment under this section is final unless, within 15 days after the
mailing of the assessment, an employing unit applies to the Secretary for a hearing.
The Secretary may forward the application to the Office of Administrative Hearings
for adjudication.

18 (f) The Department of Human Resources shall reimburse the Secretary for all19 costs incurred to carry out this section.

20 SECTION 2. AND BE IT FURTHER ENACTED, That the Dedicated Purpose 21 Account for the Family Investment Program established under Chapter 593, § 7, of 22 the Acts of the General Assembly of 1997, and Chapter 637, § 7, of the Acts of the 23 General Assembly of 1998, may be used for the following purposes:

24 (a) Providing assistance to needy families so that children may be cared 25 for in their own homes or in the homes of relatives;

26 (b) Ending the dependence of needy parents on government benefits by 27 promoting job preparation, work, and marriage;

28 (c) Preventing and reducing the incidence of out-of-wedlock 29 pregnancies;

30 (d) Encouraging the formation and maintenance of two-parent families; 31 and

31 and

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(e) Reducing child poverty.

33 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 34 July 1, 2002.

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