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By: Senators Miller, Forehand, Ruben, Roesser, Hogan, Colburn, Hafer, Stone, Astle, Baker, Blount, Bromwell, Conway, Currie, DeGrange, Dyson, Exum, Ferguson, Haines, Hoffman, Hollinger, Hooper, Hughes, Jacobs, Jimeno, Kasemeyer, Kelley, Kittleman, McFadden, Middleton, Mitchell, Mooney, Munson, Neall, Schrader, and Stoltzfus

Introduced and read first time: January 25, 2002 Assigned to: Finance

SENATE JOINT RESOLUTION

1 A Senate Joint Resolution concerning

State Highways - Intercounty Connector - Restart of Environmental Impact Statement Process

4 FOR the purpose of urging the Governor to instruct the Secretary of the Department

- 5 of Transportation to restart and bring to its full conclusion a National
- 6 Environmental Policy Act (NEPA) environmental impact statement process to
- 7 study the Intercounty Connector (ICC), a limited-access, east-west,
- 8 multi-modal connector that would accommodate general purpose, HOV/carpool,
- 9 and bus-rapid-transit service, with integrated hiker-biker trails, to facilitate
- 10 access between Montgomery County, Prince George's County, Greater

11 Baltimore, and other locations throughout the State of Maryland.

WHEREAS, New road and highway construction in suburban Maryland haslagged significantly behind both population and job growth over the past several

14 decades; and

15 WHEREAS, Traffic congestion in the Greater Washington region, particularly in

16 Montgomery County and Prince George's County, is severe and has dramatically

17 worsened in recent years, with no projects that will provide significant relief

18 currently planned; and

WHEREAS, The Maryland Department of Transportation has indicated that the periods marked by severely congested conditions on the Capital Beltway will expand from the current average of five hours per day, to over fourteen hours per day by 22 2020, forcing hundreds of thousands of Maryland residents to endure long hours of delay each day, diverting many vehicle trips onto already overwhelmed secondary and arterial roads and inducing increased "cut-through" traffic in neighborhoods, severely impacting the safety and quality of life of pedestrians and motorists, limiting accessibility of jobs and affordable housing, and threatening the future of the local economy; and

WHEREAS, Severe traffic congestion is preventing residents, students, and
businesses throughout the Baltimore-Washington area from taking full advantage of

1 the many educational, cultural, employment, retail, professional service, and

2 business opportunities for those in the Baltimore area who are being denied timely

3 access to such opportunities in Montgomery and Prince George's counties, and

4 vice-versa, and this reduced accessibility impacts all sectors of the regional economy,

5 including BWI Airport, the Port of Baltimore, the University System of Maryland,

6 and other key regional and statewide facilities; and

WHEREAS, The Metropolitan Washington Council of Governments has
identified a growing transportation "crisis" in the region, despite years of sustained
effort and investment by State and local governments to reduce vehicle demand
through improved transit service, carpooling incentives, concentration of development
around transit stations, employment policies favorable to flex-time schedules and
teleworking, and other demand-reduction measures; and

WHEREAS, The Intercounty Connector (ICC) and other road and transit
improvements throughout the region would serve to better connect the region and the
many venues being proposed in the Baltimore-Washington region's Olympics bid for
2012; and

WHEREAS, The ICC has been on both Montgomery and Prince George'scounties' Master Plans for over 30 years; and

WHEREAS, The Master Plan Alignment of the ICC is consistent with
Maryland's Smart Growth laws because it links major job and population centers
within existing priority funding areas, and all of its exits serve existing priority

22 funding areas; and

WHEREAS, Montgomery County's and Prince George's County's original
"wedges and corridors" General Plans, developed in the 1960's, identify the ICC as a
critical east-west connection to support planned growth within the I-270 and I-95
corridors; and

WHEREAS, The Metropolitan Washington Council of Government's current
Vision Plan for the Washington Region calls for improved circumferential links
between the region's major corridors as one of the region's top transportation
objectives; and

WHEREAS, The last Draft Environmental Impact Statement (DEIS) on the ICC
was abandoned in 1997 before reaching any final conclusions on alternatives, and
without completing the required steps identified in the National Environmental
Policy Act (NEPA); and

WHEREAS, Abandoning the DEIS has left many key questions unanswered,
including whether or not environmental impacts could be mitigated or avoided, and
has led to no resolution under NEPA of a critical public facility issue; and

WHEREAS, According to the 1997 DEIS, the ICC on the Master Plan Alignment would provide a critical link between the I-270 and I-95 corridors, and "substantially reduce congestion," diverting up to 15,000 cars per day from the Capital Beltway and nearly 80,000 per day from congested neighborhood roads and arterial highways; and

1 WHEREAS, Alternative east-west routes on the Master Plan Alignment,

2 including alternatives to upgrade existing roads, were found in the DEIS to be less

3 effective than the ICC in meeting east-west transportation demands, cause equal or

4 greater environmental damage, and result in more disruptions to established

5 communities and more displacements of existing businesses and residences; and

6 WHEREAS, The DEIS study concluded that there are no practicable or feasible 7 transit alternatives to the ICC; and

8 WHEREAS, Using modern environmental design and mitigation techniques, 9 such as elevated "end-on" construction, limited tunneling in key sections,

10 community-oriented and aesthetically pleasing landscaping and design, and

11 advanced storm drainage filtration and collection systems would make the ICC a

12 national model for environmentally sensitive, community-oriented design and

13 mitigation techniques; and

WHEREAS, State and federal regulatory agencies have consistently approved
projects with similar environmental impacts because of these modern environmental
design and mitigation techniques, after a full and complete NEPA process; and

WHEREAS, The most recent study of the ICC performed in 2001 by the
Montgomery County Planning Board's 34-member Transportation Policy Report
(TPR) Task Force found that the ICC on the Master Plan Alignment is the single most
effective road or transit project for relieving traffic congestion and improving travel
times on areas roads; and

22 WHEREAS, A majority of the TPR Task Force voted to support construction of 23 the ICC; and

WHEREAS, The Transportation Solutions Group, the most recent
State-appointed study commission on this issue, recommended building the ICC
using advanced environmental mitigation and design, aesthetically pleasing
landscaping and pedestrian paths, and other parkway-style design elements; and

28 WHEREAS, The ICC would provide a capability for express bus service

29 conveniently linking major job and population centers in the I-270 corridor and30 outlying communities to BWI Airport, downtown Baltimore, Prince George's County,

31 and elsewhere; and

32 WHEREAS, Alternative financing methods, including public-private 33 partnerships, could create alternative, non-tax, revenue sources to fund all or 34 substantially all ICC construction and maintenance costs; and

35 WHEREAS, The NEPA requires completion of a DEIS, a Final Environmental

36 Impact Statement, and Record of Decision, which are designed precisely to weigh all

37 reasonable alternatives in an open process before rendering a final decision; now,

38 therefore, be it

39 RESOLVED BY THE GENERAL ASSEMBLY OF MARYLAND, That the 40 General Assembly urges the Governor to direct the Secretary of the Department of

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1 Transportation to restart and bring to its full conclusion a National Environmental

2 Policy Act environmental impact statement process on the Intercounty Connector, as

3 recommended by the Montgomery County Planning Board's Transportation Policy

4 Report Task Force, and carry that process through to a Record of Decision as

5 prescribed by law; and be it further

RESOLVED, That such a study include at least one alternative along the ICC
Master Plan Alignment for a limited-access, east-west, multi-modal connector road
which would accommodate general purpose, HOV/carpool, and bus-rapid-transit
service, with integrated hiker-biker trails, to facilitate access between Montgomery
County, Prince George's County, Greater Baltimore, and other locations throughout
the State of Maryland, with modern environmental design and mitigation techniques
such as elevated "end-on" construction, limited tunneling in key sections,
community-oriented and aesthetically pleasing landscaping and design, and
advanced storm drainage filtration and collection systems that would make this

15 facility a national model for environmentally sensitive, community-oriented design

16 and mitigation techniques; and be it further

17 RESOLVED, That a copy of this Resolution be forwarded by the Department of

18 Legislative Services to the Honorable Parris N. Glendening, Governor of Maryland;

19 the Honorable Thomas V. Mike Miller, Jr., President of the Senate of Maryland; the

 $20\,$ Honorable Casper R. Taylor, Jr., Speaker of the House of Delegates; the Honorable

21 John D. Porcari, Secretary of the Department of Transportation; the Honorable

22 Kathleen Kennedy Townsend, Lieutenant Governor of Maryland; and the Members of

23 the Maryland Congressional Delegation.