SENATE JOINT RESOLUTION 8

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By: Senators Miller, Forehand, Ruben, Roesser, Hogan, Colburn, Hafer, Stone, Astle, Baker, Blount, Bromwell, Conway, Currie, DeGrange, Dyson, Exum, Ferguson, Haines, Hoffman, Hollinger, Hooper, Hughes, Jacobs, Jimeno, Kasemeyer, Kelley, Kittleman, McFadden, Middleton, Mitchell, Mooney, Munson, Neall, Schrader, and Stoltzfus

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Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 14, 2002

RESOLUTION NO._____

SENATE JOINT RESOLUTION

1 A Senate Joint Resolution concerning

- 2 State Highways - Intercounty Connector - Restart of Environmental Impact
- 3 **Statement Process**
- FOR the purpose of urging the Governor to instruct the Secretary of the Department
- of Transportation to restart and bring to its full conclusion a National 5
- Environmental Policy Act (NEPA) environmental impact statement process to 6
- study the Intercounty Connector (ICC), a limited-access, east-west, 7
- multi-modal connector that would accommodate general purpose, HOV/carpool, 8
- 9 and bus-rapid-transit service, with integrated hiker-biker trails, to facilitate
- 10 access between Montgomery County, Prince George's County, Greater
- Baltimore, and other locations throughout the State of Maryland. 11
- 12 WHEREAS, New road and highway construction in suburban Maryland has
- 13 lagged significantly behind both population and job growth over the past several
- decades; and
- 15 WHEREAS, Traffic congestion in the Greater Washington region, particularly in
- 16 Montgomery County and Prince George's County, is severe and has dramatically
- 17 worsened in recent years, with no projects that will provide significant relief
- 18 currently planned; and
- 19 WHEREAS, The Maryland Department of Transportation has indicated that the
- 20 periods marked by severely congested conditions on the Capital Beltway will expand
- 21 from the current average of five hours per day, to over fourteen hours per day by
- 22 2020, forcing hundreds of thousands of Maryland residents to endure long hours of
- 23 delay each day, diverting many vehicle trips onto already overwhelmed secondary and

- 1 arterial roads and inducing increased "cut-through" traffic in neighborhoods,
- 2 severely impacting the safety and quality of life of pedestrians and motorists, limiting
- 3 accessibility of jobs and affordable housing, and threatening the future of the local
- 4 economy; and
- 5 WHEREAS, Severe traffic congestion is preventing residents, students, and
- 6 businesses throughout the Baltimore-Washington area from taking full advantage of
- 7 the many educational, cultural, employment, retail, professional service, and
- 8 business opportunities for those in the Baltimore area who are being denied timely
- 9 access to such opportunities in Montgomery and Prince George's counties, and
- 10 vice-versa, and this reduced accessibility impacts all sectors of the regional economy,
- 11 including BWI Airport, the Port of Baltimore, the University System of Maryland,
- 12 and other key regional and statewide facilities; and
- WHEREAS, The Metropolitan Washington Council of Governments has
- 14 identified a growing transportation "crisis" in the region, despite years of sustained
- 15 effort and investment by State and local governments to reduce vehicle demand
- 16 through improved transit service, carpooling incentives, concentration of development
- 17 around transit stations, employment policies favorable to flex-time schedules and
- 18 teleworking, and other demand-reduction measures; and
- 19 WHEREAS, The Intercounty Connector (ICC) and other road and transit
- 20 improvements throughout the region would serve to better connect the region and the
- 21 many venues being proposed in the Baltimore-Washington region's Olympics bid for
- 22 2012; and
- WHEREAS, The ICC has been on both Montgomery and Prince George's
- 24 counties' Master Plans for over 30 years; and
- 25 WHEREAS, The Master Plan Alignment of the ICC is consistent with
- 26 Maryland's Smart Growth laws because it links major job and population centers
- 27 within existing priority funding areas, and all of its exits serve existing priority
- 28 funding areas; and
- 29 WHEREAS, Montgomery County's and Prince George's County's original
- 30 "wedges and corridors" General Plans, developed in the 1960's, identify the ICC as a
- 31 critical east-west connection to support planned growth within the I-270 and I-95
- 32 corridors; and
- 33 WHEREAS, The Metropolitan Washington Council of Government's current
- 34 Vision Plan for the Washington Region calls for improved circumferential links
- 35 between the region's major corridors as one of the region's top transportation
- 36 objectives; and
- 37 WHEREAS, The last Draft Environmental Impact Statement (DEIS) on the ICC
- 38 was abandoned in 1997 before reaching any final conclusions on alternatives, and
- 39 without completing the required steps identified in the National Environmental
- 40 Policy Act (NEPA); and

- WHEREAS, Abandoning the DEIS has left many key questions unanswered,
- 2 including whether or not environmental impacts could be mitigated or avoided, and
- 3 has led to no resolution under NEPA of a critical public facility issue; and
- 4 WHEREAS, According to the 1997 DEIS, the ICC on the Master Plan Alignment
- 5 would provide a critical link between the I-270 and I-95 corridors, and "substantially
- 6 reduce congestion," diverting up to 15,000 cars per day from the Capital Beltway and
- 7 nearly 80,000 per day from congested neighborhood roads and arterial highways; and
- 8 WHEREAS, Alternative east-west routes on the Master Plan Alignment,
- 9 including alternatives to upgrade existing roads, were found in the DEIS to be less
- 10 effective than the ICC in meeting east-west transportation demands, cause equal or
- 11 greater environmental damage, and result in more disruptions to established
- 12 communities and more displacements of existing businesses and residences; and
- WHEREAS, The DEIS study concluded that there are no practicable or feasible
- 14 transit alternatives to the ICC; and
- WHEREAS, Using modern environmental design and mitigation techniques,
- 16 such as elevated "end-on" construction, limited tunneling in key sections,
- 17 community-oriented and aesthetically pleasing landscaping and design, and
- 18 advanced storm drainage filtration and collection systems would make the ICC a
- 19 national model for environmentally sensitive, community-oriented design and
- 20 mitigation techniques; and
- 21 WHEREAS, State and federal regulatory agencies have consistently approved
- 22 projects with similar environmental impacts because of these modern environmental
- 23 design and mitigation techniques, after a full and complete NEPA process; and
- 24 WHEREAS, The most recent study of the ICC performed in 2001 by the
- 25 Montgomery County Planning Board's 34-member Transportation Policy Report
- 26 (TPR) Task Force found that the ICC on the Master Plan Alignment is the single most
- 27 effective road or transit project for relieving traffic congestion and improving travel
- 28 times on areas roads; and
- 29 WHEREAS, A majority of the TPR Task Force voted to support construction of
- 30 the ICC; and
- 31 WHEREAS, The Transportation Solutions Group, the most recent
- 32 State-appointed study commission on this issue, recommended building the ICC
- 33 using advanced environmental mitigation and design, aesthetically pleasing
- 34 landscaping and pedestrian paths, and other parkway-style design elements; and
- 35 WHEREAS, The ICC would provide a capability for express bus service
- 36 conveniently linking major job and population centers in the I-270 corridor and
- 37 outlying communities to BWI Airport, downtown Baltimore, Prince George's County,
- 38 and elsewhere; and

- WHEREAS, Alternative financing methods, including public-private
- 2 partnerships, could create alternative, non-tax, revenue sources to fund all or
- 3 substantially all ICC construction and maintenance costs; and
- 4 WHEREAS, The NEPA requires completion of a DEIS, a Final Environmental
- 5 Impact Statement, and Record of Decision, which are designed precisely to weigh all
- 6 reasonable alternatives in an open process before rendering a final decision; now,
- 7 therefore, be it
- 8 RESOLVED BY THE GENERAL ASSEMBLY OF MARYLAND. That the
- 9 General Assembly urges the Governor to direct the Secretary of the Department of
- 10 Transportation to restart and bring to its full conclusion a National Environmental
- 11 Policy Act environmental impact statement process on the Intercounty Connector, as
- 12 recommended by the Montgomery County Planning Board's Transportation Policy
- 13 Report Task Force, and carry that process through to a Record of Decision as
- 14 prescribed by law; and be it further
- 15 RESOLVED, That such a study include at least one alternative along the ICC
- 16 Master Plan Alignment for a limited-access, east-west, multi-modal connector road
- 17 which would accommodate general purpose, HOV/carpool, and bus-rapid-transit
- 18 service, with integrated hiker-biker trails, to facilitate access between Montgomery
- 19 County, Prince George's County, Greater Baltimore, and other locations throughout
- 20 the State of Maryland, with modern environmental design and mitigation techniques
- 21 such as elevated "end-on" construction, limited tunneling in key sections,
- 22 community-oriented and aesthetically pleasing landscaping and design, and
- 23 advanced storm drainage filtration and collection systems that would make this
- 24 facility a national model for environmentally sensitive, community-oriented design
- 25 and mitigation techniques; and be it further
- 26 RESOLVED, That a copy of this Resolution be forwarded by the Department of
- 27 Legislative Services to the Honorable Parris N. Glendening, Governor of Maryland;
- 28 the Honorable Thomas V. Mike Miller, Jr., President of the Senate of Maryland; the
- 29 Honorable Casper R. Taylor, Jr., Speaker of the House of Delegates; the Honorable
- 30 John D. Porcari, Secretary of the Department of Transportation; the Honorable
- 31 Kathleen Kennedy Townsend, Lieutenant Governor of Maryland; and the Members of
- 32 the Maryland Congressional Delegation.