

Department of Legislative Services
 Maryland General Assembly
 2002 Session

FISCAL NOTE

House Bill 244 (Delegate Hixson, *et al.*)
 Ways and Means

**Education - County Public Library Systems - Minimum Library Program
 Funding**

This bill increases the mandatory State funding for public library systems participating in the County-State Minimum Library Program from \$12.00 to \$13.50 for each county resident in fiscal 2004. The per capita grant increases to \$15.00 in fiscal 2005, \$16.50 in fiscal 2006, and \$18.00 beginning in fiscal 2007 and each year thereafter.

Fiscal Summary

State Effect: General fund expenditures would increase by \$3.4 million beginning in FY 2004. Future year expenditures reflect increases in the per capita grant amount and county population. Revenues would not be affected.

(in dollars)	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007
Revenues	\$0	\$0	\$0	\$0	\$0
GF Expenditure	0	3,427,300	6,958,300	10,568,700	14,271,700
Net Effect	\$0	(\$3,427,300)	(\$6,958,300)	(\$10,568,700)	(\$14,271,700)

Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate effect

Local Effect: State aid to local library boards would increase by \$3.4 million beginning in FY 2004. Local library expenditures would not be affected.

Small Business Effect: None.

Analysis

Current Law: The State provides assistance to public libraries through a formula that determines the State and local shares of a minimum per capita library program. This minimum library program is specified in statute. For fiscal 2003, the per capita grant is \$12.00.

Background: The County-State Minimum Library Program distributes State aid on an equalized basis to local library boards. The State provides about 40% of the program's funding while local governments provide 60%. The State/local share of funding varies by jurisdiction depending upon local wealth. Less affluent counties receive relatively more aid than affluent counties. No county can receive less than 20% of its minimum program. Three counties (Montgomery, Talbot, and Worcester) receive the minimum State share.

Chapter 575 of 1998 increased the mandatory funding for public libraries from \$9.25 to \$10.75 for each county resident in fiscal 1999. The per capita grant increased to \$11.00 in fiscal 2000, \$11.50 in fiscal 2001, and \$12.00 in fiscal 2002.

State and Local Fiscal Effect: Pursuant to this bill, the State portion of the County-State Minimum Library Program would increase from \$27.4 million to \$30.8 million in fiscal 2004, representing a \$3.4 million (12.5%) increase over current law. By fiscal 2007, State funding to local libraries would increase by \$14.3 million. **Exhibits 1-4** show the projected increase in State aid for each local library board based on estimated population and local wealth data.

Additional Comments: Expenditures for public local libraries in Maryland totaled \$173 million in fiscal 2000 or \$33 per State resident. The State provided 21% of the funding for local libraries and county governments provided 70% of the funding. Per capita spending on local libraries in fiscal 2000 ranged from \$16 in Charles County to \$47 in Carroll County. Three other local library boards (Baltimore City, Dorchester, and Harford) spent over \$40 per capita on library services. Montgomery and Howard counties spent the most local funds per capita on library services. **Exhibit 5** shows the existing funding sources for local library boards in fiscal 2000.

Exhibit 1
Projected Increase in State Library Aid in Fiscal 2004

<u>County</u>	<u>Wealth Base</u>	<u>Population</u>	<u>Program Amount</u>	<u>State Aid Under HB 244</u>	<u>Current Law</u>	<u>Difference</u>
Allegany	1,902,887,941	75,500	1,019,250	710,982	631,984	78,998
Anne Arundel	29,468,576,009	503,300	6,794,550	2,020,641	1,796,125	224,516
Baltimore City	15,619,847,321	639,500	8,633,250	6,102,835	5,424,742	678,093
Baltimore	37,119,151,403	773,400	10,440,900	4,427,597	3,935,642	491,955
Calvert	4,404,538,214	79,500	1,073,250	359,715	319,746	39,968
Caroline	999,463,150	30,400	410,400	248,487	220,877	27,610
Carroll	7,788,914,710	156,000	2,106,000	844,196	750,396	93,800
Cecil	3,777,359,787	89,700	1,210,950	599,018	532,460	66,558
Charles	5,888,881,413	125,000	1,687,500	733,501	652,001	81,500
Dorchester	1,138,269,009	31,100	419,850	235,450	209,289	26,161
Frederick	11,093,051,046	204,700	2,763,450	966,376	859,001	107,375
Garrett	1,327,372,304	30,000	405,000	189,966	168,858	21,107
Harford	10,792,246,933	224,900	3,036,150	1,287,806	1,144,716	143,090
Howard	18,045,794,457	261,300	3,527,550	705,510	627,120	78,390
Kent	1,039,861,053	19,400	261,900	93,443	83,060	10,383
Montgomery	67,302,523,396	900,800	12,160,800	2,432,160	2,161,920	270,240
Prince George's	31,005,538,991	822,400	11,102,400	6,079,503	5,404,002	675,500
Queen Anne's	2,605,159,699	42,300	571,050	149,014	132,457	16,557
St. Mary's	3,991,982,982	88,600	1,196,100	549,399	488,354	61,044
Somerset	530,147,391	25,100	338,850	252,966	224,859	28,107
Talbot	2,798,886,554	34,500	465,750	93,150	82,800	10,350
Washington	5,452,641,987	134,300	1,813,050	929,722	826,420	103,302
Wicomico	2,977,111,205	87,600	1,182,600	700,308	622,496	77,812
Worcester	4,417,051,332	49,500	668,250	133,650	118,800	14,850
Total	271,487,258,285	5,428,800	73,288,800	30,845,394	27,418,128	3,427,266

Prepared by the Department of Legislative Services, January 2002

Grant Amount: \$13.50
Local Effort Rate: 0.000162

Exhibit 2
Projected Increase in State Library Aid in Fiscal 2005

<u>County</u>	<u>Wealth Base</u>	<u>Population</u>	<u>Program Amount</u>	<u>State Aid Under HB 244</u>	<u>Current Law</u>	<u>Difference</u>
Allegany	1,960,946,247	75,800	1,137,000	796,188	636,832	159,355
Anne Arundel	31,139,601,264	509,500	7,642,500	2,230,437	1,782,481	447,956
Baltimore City	15,959,904,687	634,500	9,517,500	6,743,669	5,393,977	1,349,691
Baltimore	38,629,583,401	782,400	11,736,000	5,022,178	4,015,425	1,006,753
Calvert	4,614,003,776	81,800	1,227,000	425,086	339,792	85,294
Caroline	1,041,000,397	30,700	460,500	279,574	223,597	55,977
Carroll	8,203,657,236	158,300	2,374,500	948,704	758,471	190,233
Cecil	3,952,046,031	91,500	1,372,500	685,634	548,270	137,364
Charles	6,121,336,203	127,000	1,905,000	841,112	672,522	168,590
Dorchester	1,177,964,137	31,300	469,500	264,770	211,745	53,025
Frederick	11,824,863,106	209,000	3,135,000	1,079,839	863,162	216,677
Garrett	1,385,570,743	30,100	451,500	210,688	168,467	42,221
Harford	11,401,898,638	227,700	3,415,500	1,433,850	1,146,396	287,454
Howard	19,287,823,091	267,400	4,011,000	802,200	641,760	160,440
Kent	1,084,942,427	19,600	294,000	105,437	84,285	21,152
Montgomery	70,936,698,014	913,500	13,702,500	2,740,500	2,192,400	548,100
Prince George's	31,681,175,567	832,100	12,481,500	6,975,312	5,578,348	1,396,963
Queen Anne's	2,765,540,110	43,100	646,500	165,849	132,513	33,336
St. Mary's	4,209,856,650	89,700	1,345,500	613,827	490,809	123,018
Somerset	542,236,150	25,300	379,500	285,259	228,175	57,084
Talbot	2,946,367,346	34,800	522,000	104,400	83,520	20,880
Washington	5,757,432,796	135,400	2,031,000	1,030,358	823,941	206,417
Wicomico	3,088,576,468	89,000	1,335,000	798,205	638,379	159,826
Worcester	4,578,074,870	50,900	763,500	152,700	122,160	30,540
Total	284,291,099,354	5,490,400	82,356,000	34,735,777	27,777,429	6,958,348

Prepared by the Department of Legislative Services, January 2002

Grant Amount: \$15.00
Local Effort Rate: 0.0001738

Exhibit 3
Projected Increase in State Library Aid in Fiscal 2006

<u>County</u>	<u>Wealth Base</u>	<u>Population</u>	<u>Program Amount</u>	<u>State Aid Under HB 244</u>	<u>Current Law</u>	<u>Difference</u>
Allegany	2,020,775,948	76,100	1,255,650	882,615	641,810	240,805
Anne Arundel	32,905,382,554	515,800	8,510,700	2,436,366	1,770,407	665,959
Baltimore City	16,307,365,391	629,500	10,386,750	7,376,410	5,363,921	2,012,490
Baltimore	40,201,477,063	791,600	13,061,400	5,640,207	4,100,142	1,540,066
Calvert	4,833,430,842	84,100	1,387,650	495,399	360,070	135,328
Caroline	1,084,263,914	31,000	511,500	311,345	226,383	84,962
Carroll	8,640,483,886	160,600	2,649,900	1,054,867	766,783	288,084
Cecil	4,134,810,743	93,200	1,537,800	774,514	563,095	211,419
Charles	6,362,966,799	129,100	2,130,150	955,546	694,654	260,893
Dorchester	1,219,043,563	31,500	519,750	294,715	214,282	80,432
Frederick	12,604,953,038	213,400	3,521,100	1,194,226	867,955	326,271
Garrett	1,446,320,884	30,200	498,300	231,309	168,159	63,150
Harford	12,045,989,437	230,600	3,804,900	1,581,210	1,149,424	431,787
Howard	20,615,336,193	273,600	4,514,400	902,880	656,640	246,240
Kent	1,131,978,226	19,700	325,050	116,087	84,375	31,711
Montgomery	74,767,109,334	926,400	15,285,600	3,057,120	2,223,360	833,760
Prince George's	32,371,534,828	842,000	13,893,000	7,917,215	5,756,503	2,160,712
Queen Anne's	2,935,793,955	43,900	724,350	182,402	132,523	49,880
St. Mary's	4,439,621,384	90,800	1,498,200	678,646	493,359	185,287
Somerset	554,600,564	25,500	420,750	318,371	231,517	86,854
Talbot	3,101,619,294	35,100	579,150	115,830	84,240	31,590
Washington	6,079,260,746	136,500	2,252,250	1,130,018	821,555	308,463
Wicomico	3,204,215,074	90,400	1,491,600	900,102	654,474	245,628
Worcester	4,744,968,519	52,200	861,300	172,260	125,280	46,980
Total	297,753,302,178	5,552,800	91,621,200	38,719,660	28,150,911	10,568,749

Prepared by the Department of Legislative Services, January 2002

Grant Amount: \$16.50
Local Effort Rate: 0.0001846

Exhibit 4

Projected Increase in State Library Aid in Fiscal 2007

<u>County</u>	<u>Wealth Base</u>	<u>Population</u>	<u>Program Amount</u>	<u>State Aid Under HB 244</u>	<u>Current Law</u>	<u>Difference</u>
Allegany	2,082,431,091	76,400	1,375,200	970,167	646,709	323,458
Anne Arundel	34,771,293,050	522,300	9,401,400	2,638,384	1,757,763	880,620
Baltimore City	16,662,390,611	624,500	11,241,000	8,000,165	5,332,888	2,667,277
Baltimore	41,837,333,353	800,900	14,416,200	6,278,839	4,184,498	2,094,341
Calvert	5,063,293,148	86,400	1,555,200	570,389	380,091	190,299
Caroline	1,129,325,443	31,300	563,400	343,746	229,126	114,620
Carroll	9,100,570,592	163,000	2,934,000	1,163,939	775,656	388,283
Cecil	4,326,027,518	95,000	1,710,000	868,588	578,914	289,673
Charles	6,614,135,401	131,200	2,361,600	1,075,151	716,547	358,604
Dorchester	1,261,555,561	31,700	570,600	325,227	216,776	108,451
Frederick	13,436,505,747	217,800	3,920,400	1,307,000	870,885	436,114
Garrett	1,509,734,606	30,300	545,400	251,757	167,787	83,969
Harford	12,726,464,787	233,500	4,203,000	1,727,703	1,151,378	576,325
Howard	22,034,217,357	279,900	5,038,200	1,007,640	671,760	335,880
Kent	1,181,053,180	19,800	356,400	126,685	84,417	42,268
Montgomery	78,804,353,665	939,600	16,912,800	3,382,560	2,255,040	1,127,520
Prince George's	33,076,937,593	852,100	15,337,800	8,904,336	5,935,121	2,969,214
Queen Anne's	3,116,529,071	44,700	804,600	198,435	132,186	66,249
St. Mary's	4,681,926,172	92,000	1,656,000	745,365	496,754	248,611
Somerset	567,246,920	25,700	462,600	352,270	234,828	117,442
Talbot	3,265,051,881	35,400	637,200	127,440	84,960	42,480
Washington	6,419,078,179	137,700	2,478,600	1,230,089	819,846	410,244
Wicomico	3,324,183,276	91,800	1,652,400	1,005,846	670,453	335,393
Worcester	4,917,946,273	53,600	964,800	192,960	128,640	64,320
	311,909,584,47					
Total	4	5,616,600	101,098,800	42,794,681	28,523,024	14,271,657

Prepared by the Department of Legislative Services, January 2002

Grant Amount: \$18.00
 Local Effort Rate: 0.0001945

Exhibit 5
Funding Sources for Public Libraries
Fiscal 2000

<u>County</u>	<u>Population</u>	<u>Total Library Expenditures</u>	<u>Per Capita Expenditures</u>	<u>Local Funding</u>	<u>Per Capita Local Funding</u>	<u>State Funding</u>	<u>Per Capita State Funding</u>
Allegany	74,930	\$1,312,502	\$17.52	\$620,000	\$8.27	\$600,887	\$8.02
Anne Arundel	489,656	14,303,628	29.21	11,172,000	22.82	2,782,901	5.68
Baltimore City	651,154	29,038,630	44.60	13,001,524	19.97	10,003,204	15.36
Baltimore	754,292	28,655,984	37.99	20,324,022	26.94	3,741,753	4.96
Calvert	74,563	1,669,727	22.39	1,419,224	19.03	247,399	3.32
Caroline	29,772	1,149,757	38.62	845,134	28.39	269,129	9.04
Carroll	150,897	7,087,603	46.97	4,680,658	31.02	1,112,657	7.37
Cecil	85,951	1,687,134	19.63	966,656	11.25	516,052	6.00
Charles	120,546	1,992,132	16.53	1,269,879	10.53	588,080	4.88
Dorchester	30,674	1,261,372	41.12	440,705	14.37	214,353	6.99
Frederick	195,277	4,146,460	21.23	3,014,489	15.44	982,267	5.03
Garrett	29,846	768,187	25.74	425,495	14.26	202,834	6.80
Harford	218,590	9,309,784	42.59	7,062,804	32.31	1,511,730	6.92
Howard	247,842	9,754,818	39.36	8,397,677	33.88	1,177,061	4.75
Kent	19,197	466,051	24.28	315,344	16.43	106,217	5.53
Montgomery	873,341	32,471,695	37.18	29,685,161	33.99	3,478,102	3.98
Prince George's	801,515	17,693,885	22.08	12,094,802	15.09	5,843,329	7.29
Queen Anne's	40,563	1,153,435	28.44	852,183	21.01	256,729	6.33
St. Mary's	86,211	1,989,137	23.07	1,276,616	14.81	584,615	6.78
Somerset	24,747	519,375	20.99	253,922	10.26	224,458	9.07
Talbot	33,812	689,817	20.40	480,000	14.20	115,869	3.43
Washington	131,923	2,919,547	22.13	1,230,000	9.32	1,387,325	10.52
Wicomico	84,644	1,915,458	22.63	1,164,189	13.75	590,561	6.98
Worcester	46,543	1,027,636	22.08	844,287	18.14	161,691	3.47
Total	5,296,486	172,983,754	32.66	121,836,771	23.00	36,699,203	6.93

*State funding to Baltimore City includes funding for the State Library Resource Center.

Source: Local Government Finances, Fiscal 2000

Prepared by the Department of Legislative Services, January 2002

Additional Information

Prior Introductions: A similar bill was introduced at the 2001 session as HB 480. The House Ways and Means Committee did not take any action on the legislation.

Cross File: None.

Information Source(s): Maryland State Department of Education, Department of Legislative Services

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