

Department of Legislative Services
Maryland General Assembly
2002 Session

FISCAL NOTE

Senate Bill 636 (Senator Mooney, *et al.*)

Finance and Budget and Taxation

State Lottery - Unanticipated Revenues - Public School Systems

This bill requires State lottery revenues in excess of the estimate for a fiscal year to be distributed to local school systems instead of being deposited in the State's general fund. The distribution is to be based on the lottery ticket sales in the county in which the local school system is located.

Fiscal Summary

State Effect: Potential significant decrease in general fund revenues beginning in FY 2003. The extent of any decrease depends on the amount of lottery revenues that exceed projections for a fiscal year. Expenditures would not be affected.

Local Effect: Potential significant increase in local revenues. Corresponding expenditure increase for local school systems.

Small Business Effect: None.

Analysis

Current Law: Net revenues from sport lotteries conducted for the benefit of the Maryland Stadium Authority are distributed into the Maryland Stadium Facilities Fund and the net revenues from other State lotteries are distributed to the general fund. Under current practice, the Maryland Stadium Facilities Fund receives all the net revenues from the Big Game and several instant ticket games.

Background: Net revenues from State lotteries are projected to total approximately \$431.9 million in fiscal 2003. Of this amount, \$28.5 million is distributed to the Maryland Stadium Facilities Fund and \$403.4 million is distributed to the general fund. **Exhibit 1** shows the revenue forecast for and distribution of State lottery revenues for the next four years.

Exhibit 1
Net Revenues from State Lottery

<u>(\$ in millions)</u>	<u>FY 2003</u>	<u>FY 2004</u>	<u>FY 2005</u>	<u>FY 2006</u>
Pick 3	\$122.0	-	-	-
Pick 4	83.0	-	-	-
Lotto	17.6	-	-	-
Cash-in-Hand	5.7	-	-	-
Instant Tickets	73.8	-	-	-
Keno	106.5	-	-	-
Big Game	23.3	-	-	-
Net Lottery Revenues	\$431.9	-	-	-
Stadium Fund	\$28.5	-	-	-
General Fund	\$403.4	\$411.0	\$418.4	\$425.9

Source: Board of Revenue Estimates; - indicates that forecast is not available

State Budgetary Forecasts

The Board of Revenue Estimates (BRE) projects State lottery revenues in December and March prior to the start of the fiscal year and in the following December and March once the fiscal year begins. For example, for fiscal 2003, BRE releases a December 2001 estimate that is used to form the State budget. This estimate may be revised in March 2002 prior to the adoption of the fiscal 2003 State budget. Once fiscal 2003 begins, BRE will release a revised estimate in December 2002 and March 2003. This legislation does not specify the BRE estimate that would be used in distributing lottery revenues to local school systems. For purposes of this fiscal note, the March estimate prior to the adoption of the State budget is used.

Horse Racing Fund

Beginning in fiscal 2002, excess lottery funds must be distributed to the horse racing special fund pursuant to the Racing Act of 2000 (Chapter 309) to cover debt service on bonds issued by the Maryland Economic Development Corporation (MEDCO) for capital improvements at the race tracks. No bonds have been issued for this purpose. It is assumed that the 2002 legislation will supersede the authority granted under the Racing Act of 2000.

State Fiscal Effect: State lottery revenues in excess of the estimate for a fiscal year must be distributed to local school systems. The actual amount of any general fund revenue decrease depends on the amount of lottery revenues that exceed budgetary projections. This amount cannot be reliably estimated because lottery revenue projections and actual revenues vary from year to year. **Exhibit 2** provides the budgetary estimates for State lottery revenues, based on the BRE March projections, and actual revenues from fiscal 1996 through fiscal 2001.

Exhibit 2
State Lottery Revenues Exceeding Budgetary Estimate

Fiscal Year	Estimated Revenue	Date of Estimate	Actual Revenue	Difference
1996	\$348,235,000	March 1995	\$369,768,000	\$21,533,000
1997	\$382,202,000	March 1996	\$356,002,000	(\$26,200,000)
1998	\$358,584,000	March 1997	\$362,515,000	\$3,931,000
1999	\$376,633,000	March 1998	\$352,175,000	(\$24,458,000)
2000	\$362,227,000	March 1999	\$367,763,000	\$5,536,000
2001	\$373,502,000	March 2000	\$385,045,000	\$11,543,000

Local Fiscal Effect: State aid to local school systems would increase depending on the amount of State lottery revenue that exceeds budgetary projections for a fiscal year. This amount varies from year to year and cannot be reliably estimated. **Exhibit 3** shows the distribution of lottery ticket sales in each jurisdiction in fiscal 2001 and the amount of revenues that would be provided to each local school system for every \$1 million in lottery revenues that exceed the budgetary projections for a fiscal year.

Additional Information

Prior Introductions: Similar bills were introduced at the 2001 session as SB 644/HB 630. SB 644 received an unfavorable report by the Senate Finance Committee and HB 630 received an unfavorable report by the House Ways and Means Committee. A similar bill was introduced at the 2000 session as HB 617. The House Ways and Means Committee amended the bill to include only a task force to study the distribution of lottery revenues. The bill was approved by the full House but the Senate Finance Committee did not take action on the bill. At the 1998 session, HB 939 was introduced that distributed excess lottery revenues to counties and municipal corporations. The bill received an unfavorable report by the House Ways and Means Committee.

Cross File: HB 574 (Delegate Greenip, *et al.*) – Ways and Means.

Information Source(s): Maryland State Lottery Agency, Maryland State Department of Education, Comptroller's Office (Bureau of Revenue Estimates), Department of Legislative Services

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Exhibit 3
Estimated Local Distribution
Per \$1 Million in Lottery Revenues

<u>County</u>	<u>Total Lottery Sales - FY 2001</u>	<u>Percent of Sales</u>	<u>Estimated Fund Distribution</u>
Allegany	\$11,346,701	0.94%	\$9,397
Anne Arundel	109,405,476	9.06%	90,610
Baltimore City	262,317,579	21.73%	217,252
Baltimore	177,816,052	14.73%	147,268
Calvert	15,499,424	1.28%	12,837
Caroline	4,718,457	0.39%	3,908
Carroll	20,328,797	1.68%	16,836
Cecil	11,584,777	0.96%	9,595
Charles	34,834,387	2.88%	28,850
Dorchester	6,789,802	0.56%	5,623
Frederick	24,604,967	2.04%	20,378
Garrett	2,666,940	0.22%	2,209
Harford	36,654,339	3.04%	30,357
Howard	26,687,705	2.21%	22,103
Kent	3,381,832	0.28%	2,801
Montgomery	110,529,982	9.15%	91,541
Prince George's	255,874,971	21.19%	211,916
Queen Anne's	6,267,726	0.52%	5,191
St. Mary's	21,276,831	1.76%	17,622
Somerset	5,507,110	0.46%	4,561
Talbot	6,084,285	0.50%	5,039
Washington	18,543,747	1.54%	15,358
Wicomico	14,154,409	1.17%	11,723
Worcester	20,558,226	1.70%	17,026
Total	\$1,207,434,522	100.00%	\$1,000,000

Source: Maryland Lottery
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