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2003 Regular Session 3lr0201

By: Senators Frosh, Hooper, Conway, and Pinsky Introduced and read first time: January 31, 2003 Assigned to: Education, Health, and Environmental Affairs Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 12, 2003 CHAPTER 1 AN ACT concerning 2 Nonnative Aquatic Organisms - State of Nuisance - Abatement and 3 **Summary Abatement Procedures** FOR the purpose of authorizing the Secretary of Natural Resources to adopt certain 4 regulations to prohibit the importation, possession, or introduction of certain 5 nonnative aquatic organisms; specifying that the provisions of this Act are not 6 applicable to certain aquaculture operations or activities; authorizing the 7 8 Department of Natural Resources to enter and inspect certain property for a 9 certain purpose and subject to a certain requirement; requiring the Secretary to 10 consult certain persons and certain resources when making a certain 11 determination; authorizing the Department to seize and dispose of certain 12 organisms; requiring the Secretary to serve a certain notice and a certain 13 abatement order to a certain person in the event of a certain state of nuisance; 14 authorizing the Secretary to file a certain complaint under certain 15 circumstances; authorizing the Secretary to abate summarily a certain state of 16 nuisance under a certain circumstance; requiring the Secretary to serve or 17 attach certain orders under certain circumstances; authorizing the Secretary to 18 enter certain property and perform certain work under certain circumstances; 19 requiring the Secretary to provide notice of certain charges to a certain person, and authorizing the Secretary to file suit under a certain circumstance; 20 requiring the Department to minimize certain damage and, under a certain 21 22 circumstance, to repair or reimburse for certain damage; specifying that certain 23 persons may not be held civilly liable for certain damages, except under a 24 certain circumstance; prohibiting a person from interfering with or refusing 25 entry to certain persons; providing for certain penalties; defining certain terms;

and generally relating to certain procedures for the abatement and summary

abatement of certain states of nuisance caused by certain nonnative aquatic

- 1 BY adding to
- 2 Article Natural Resources
- 3 Section 4-205.1
- 4 Annotated Code of Maryland
- 5 (2000 Replacement Volume and 2002 Supplement)
- 6 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 7 MARYLAND, That the Laws of Maryland read as follows:
- 8 Article Natural Resources
- 9 4-205.1.
- 10 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 11 INDICATED.
- 12 (2) "AQUATIC ORGANISM" MEANS A FISH OR ANY OTHER ANIMAL THAT 13 LIVES PART OF ITS LIFE IN WATER.
- 14 (3) "ECOSYSTEM" MEANS A SYSTEM OF LIVING ORGANISMS AND THEIR
- 15 ENVIRONMENT, EACH INFLUENCING THE LIFE OF THE OTHER AND NECESSARY FOR
- 16 THE MAINTENANCE OF LIFE.
- 17 (4) "INTRODUCTION INTO STATE WATERS" INCLUDES USE OF AN
- 18 ORGANISM AS BAIT IN THE WATERS OF THE STATE.
- 19 "NATIVE" MEANS HAVING HISTORICALLY LIVED, GROWN, AND
- 20 REPRODUCED IN STATE WATERS.
- 21 (6) "NATURALIZED" MEANS DOCUMENTED AS HAVING LIVED, GROWN,
- 22 AND REPRODUCED IN STATE WATERS FOR MORE THAN 10 YEARS WITHOUT KNOWN
- 23 HARM TO THE ECOSYSTEM.
- 24 (7) "NONNATIVE" MEANS OTHER THAN NATIVE OR NATURALIZED.
- 25 (8) "NUISANCE ORGANISM" MEANS A NONNATIVE ORGANISM THAT WILL
- 26 FORESEEABLY THREATENS TO ALTER ALTER AND THREATEN TO HARM THE
- 27 ECOSYSTEM OR THE ABUNDANCE AND DIVERSITY OF NATIVE OR NATURALIZED FISH
- 28 AND OTHER ORGANISMS.
- 29 (9) "ORGANISM" MEANS A FAMILY OR LOWER TAXA OF FISH OR ANIMAL.
- 30 (10) "STATE OF NUISANCE" MEANS A CONDITION IN WHICH A NUISANCE
- 31 ORGANISM WILL FORESEEABLY THREATENS TO ALTER ALTER AND THREATEN TO
- 32 HARM THE ECOSYSTEM OR THE ABUNDANCE AND DIVERSITY OF NATIVE OR
- 33 NATURALIZED FISH AND OTHER ORGANISMS.
- 34 (B) (1) EXCEPT AS PROVIDED UNDER PARAGRAPH (2) OF THIS SUBSECTION,
- 35 THE SECRETARY MAY ADOPT REGULATIONS TO PROHIBIT THE IMPORTATION,

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(2)

(I)36 CAUSED THE STATE OF NUISANCE; OR

SENATE BILL 287 1 POSSESSION, OR INTRODUCTION INTO STATE WATERS OF A NONNATIVE AQUATIC 2 ORGANISM IN ORDER TO PREVENT AN ADVERSE IMPACT ON AN AQUATIC ECOSYSTEM 3 OR THE PRODUCTIVITY OF STATE WATERS. 4 THE PROVISIONS OF THIS SECTION DO NOT APPLY TO: (2) (I) AN AQUACULTURE OPERATION FOR WHICH THE DEPARTMENT 6 HAS ISSUED A PERMIT UNDER SUBTITLE 11A OF THIS TITLE; OR THE POSSESSION, IMPORTATION, OR TRANSPORT OF A 7 (II)8 NONNATIVE AQUATIC ORGANISM FOR PURPOSES RELATED TO A PERMITTED AQUACULTURE OPERATION. 10 (C) (1) (I) SUBJECT TO THE REQUIREMENT UNDER SUBPARAGRAPH (II) 11 OF THIS PARAGRAPH, THE DEPARTMENT MAY ENTER AND INSPECT A PROPERTY TO 12 DETERMINE WHETHER A STATE OF NUISANCE EXISTS. 13 THE DEPARTMENT SHALL GIVE REASONABLE NOTICE OF AN 14 INTENT TO ENTER THE PROPERTY OF A LANDOWNER, OCCUPANT, OR TENANT OR 15 ANY OTHER PERSON REASONABLY BELIEVED TO BE IN POSSESSION OF A NUISANCE 16 ORGANISM. 17 WHEN MAKING A DETERMINATION REGARDING THE (2) (I)18 EXISTENCE, IMMINENCE, AND GRAVITY OF A STATE OF NUISANCE, THE SECRETARY 19 SHALL CONSULT APPROPRIATE EXPERTS AND ANY OTHER AVAILABLE SCIENTIFIC 20 RESOURCES. THE DEPARTMENT SHALL INVESTIGATE AND DETERMINE, TO 21 (II)22 THE EXTENT POSSIBLE, THE PERSON WHO IS CAUSING OR HAS CAUSED THE STATE 23 OF NUISANCE. THE DEPARTMENT MAY SEIZE A NUISANCE ORGANISM THAT 24 (3) (I) 25 HAS CREATED OR WILL FORESEEABLY CREATE A STATE OF NUISANCE. THE DEPARTMENT MAY DISPOSE OF A SEIZED NUISANCE (II)27 ORGANISM IN ANY MANNER DEEMED APPROPRIATE. IF THE SECRETARY FINDS THAT A STATE OF NUISANCE EXISTS BUT 29 DOES NOT PRESENT AN IMMINENT DANGER TO THE HEALTHY BALANCE OF AN 30 ECOSYSTEM, THE SECRETARY SHALL SERVE A WRITTEN NOTICE TO THE PERSON 31 WHO IS CAUSING DETERMINED TO HAVE CAUSED THE STATE OF NUISANCE AND 32 ORDER THE PERSON TO ABATE THE STATE OF NUISANCE WITHIN A TIME SPECIFIED 33 IN THE NOTICE.

THE NOTICE SHALL BE SERVED:

ON THE PERSON WHO IS CAUSING DETERMINED TO HAVE

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(II)IF THE PERSON WHO IS CAUSING DETERMINED TO HAVE 1 2 CAUSED THE STATE OF NUISANCE CANNOT BE FOUND, ON THE OWNER OR 3 OCCUPANT OF THE PROPERTY WHERE THE STATE OF NUISANCE EXISTS. IF THE PERSON SERVED WITH THE NOTICE FAILS TO COMPLY WITH 5 THE REQUIREMENTS OF THE NOTICE OR IF THE PERSON COMPLIES BUT THE STATE 6 OF NUISANCE IS LIKELY TO RECUR ON THE SAME PROPERTY, THE SECRETARY MAY 7 FILE A COMPLAINT IN THE CIRCUIT COURT FOR THE COUNTY WHERE THE STATE OF 8 NUISANCE EXISTS. A COMPLAINT FILED UNDER THIS SUBSECTION MAY SEEK A COURT (4) 10 ORDER REQUIRING THE PERSON SERVED WITH THE NOTICE TO: 11 (I) COMPLY WITH THE REQUIREMENTS OF THE SECRETARY'S 12 ABATEMENT NOTICE; 13 (II)ABATE THE STATE OF NUISANCE WITHIN A TIME SPECIFIED IN 14 THE ORDER; OR 15 (III)PREVENT THE STATE OF NUISANCE FROM RECURRING. IF THE SECRETARY DETERMINES THAT A STATE OF NUISANCE 16 17 EXISTS THAT PRESENTS AN IMMINENT DANGER TO THE HEALTHY BALANCE OF AN 18 ECOSYSTEM, THE SECRETARY MAY SUMMARILY ABATE THE STATE OF NUISANCE. BEFORE SUMMARILY ABATING A STATE OF NUISANCE UNDER THIS 19 20 SUBSECTION, THE SECRETARY SHALL, AS APPROPRIATE: IF THE OWNER, TENANT, OR OTHER OCCUPANT OF THE 21 (I) 22 PROPERTY WHERE THE STATE OF NUISANCE EXISTS IS REASONABLY BELIEVED TO 23 BE RESPONSIBLE FOR HAVE CAUSED THE STATE OF NUISANCE, SERVE AN 24 ABATEMENT ORDER ON THE OWNER, TENANT, OR OTHER OCCUPANT; 25 IF THE PROPERTY IS UNOCCUPIED AND THE OWNER CANNOT (II)26 BE FOUND, ATTACH AN ABATEMENT ORDER TO THE PROPERTY WHERE THE STATE 27 OF NUISANCE EXISTS; OR IF A PERSON OTHER THAN THE PROPERTY OWNER, OCCUPANT, 29 OR TENANT IS REASONABLY BELIEVED TO BE RESPONSIBLE FOR HAVE CAUSED THE 30 STATE OF NUISANCE: SERVE AN ABATEMENT ORDER ON THE THAT PERSON 31 1. 32 RESPONSIBLE: AND 33 2. A. SERVE A COPY OF THE ABATEMENT ORDER ON THE 34 OWNER OF THE PROPERTY WHERE THE STATE OF NUISANCE EXISTS OR, IF THE 35 OWNER CANNOT BE FOUND, ON THE OCCUPANT OR TENANT OF THE PROPERTY; OR

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B. IF THE PROPERTY IS UNOCCUPIED AND THE OWNER 1 2 CANNOT BE FOUND, ATTACH A COPY OF THE ABATEMENT ORDER TO THE PROPERTY 3 WHERE THE STATE OF NUISANCE EXISTS. AN ABATEMENT ORDER UNDER THIS SUBSECTION SHALL (I)5 REQUIRE AND STATE: A TIME PERIOD WITHIN WHICH THE PROPERTY OWNER, 6 1. 7 OCCUPANT, OR TENANT OR ANY OTHER RESPONSIBLE PERSON DETERMINED TO 8 HAVE CAUSED THE STATE OF NUISANCE SHALL ABATE THE STATE OF NUISANCE: 9 AND 2. TO THE BEST KNOWLEDGE OF THE DEPARTMENT. THE 11 WORK AND MATERIALS NECESSARY TO ABATE THE STATE OF NUISANCE. THE TIME PERIOD WITHIN WHICH TO ABATE THE STATE OF 13 NUISANCE OR TO COMMENCE ABATEMENT, AS WITHIN THE DISCRETION OF THE 14 SECRETARY, MAY NOT BE LESS THAN 24 HOURS FROM THE DATE AND HOUR THAT 15 THE ORDER IS SERVED. IF THE PROPERTY OWNER, OCCUPANT, OR TENANT OR ANY OTHER 16 17 RESPONSIBLE PERSON SERVED WITH AN ABATEMENT ORDER UNDER THIS 18 SUBSECTION FAILS TO ABATE OR COMMENCE ABATEMENT OF THE STATE OF 19 NUISANCE WITHIN THE TIME SPECIFIED IN THE ORDER, THE DEPARTMENT MAY: 20 (I) ENTER ON THE PROPERTY; AND AT THE EXPENSE OF THE PROPERTY OWNER, OCCUPANT, OR 21 (II)22 TENANT OR ANY OTHER RESPONSIBLE PERSON DETERMINED TO HAVE WILLFULLY 23 OR NEGLIGENTLY CAUSED THE STATE OF NUISANCE, DO ANY WORK AND USE ANY 24 MATERIALS NECESSARY TO ABATE THE STATE OF NUISANCE. AS SOON AS THE TOTAL COST OF ANY ABATEMENT 25 26 ACTIVITIES PERFORMED BY THE DEPARTMENT UNDER THIS SUBSECTION HAS BEEN 27 DETERMINED, THE SECRETARY SHALL PROVIDE A FULL STATEMENT OF CHARGES TO 28 ANY PERSON DETERMINED TO HAVE WILLFULLY OR NEGLIGENTLY CAUSED THE 29 STATE OF NUISANCE. IF, WITHIN 90 DAYS AFTER THE RECEIPT OF CHARGES THE 30 31 PERSON DOES NOT REMIT PAYMENT TO THE SECRETARY, THE SECRETARY MAY FILE 32 SUIT AGAINST THE PERSON IN THE COUNTY WHERE THE STATE OF NUISANCE WAS 33 ABATED. 34 (II)TO THE EXTENT POSSIBLE, THE DEPARTMENT SHALL 35 MINIMIZE PROPERTY DAMAGE DURING ABATEMENT ACTIVITIES. IF THE DEPARTMENT HAS NOT DETERMINED THAT THE 36 37 PROPERTY OWNER, OCCUPANT, OR TENANT CAUSED THE STATE OF NUISANCE, THE 38 DEPARTMENT SHALL:

- 1 <u>A.</u> <u>MAKE REASONABLE EFFORTS TO REPAIR ANY PROPERTY</u>
- 2 DAMAGE CAUSED BY ABATEMENT ACTIVITIES; OR
- 3 <u>B. REIMBURSE THE OWNER, OCCUPANT, OR TENANT FOR</u>
- 4 REPAIR OR REPLACEMENT COSTS ASSOCIATED WITH DAMAGES CAUSED BY
- 5 ABATEMENT ACTIVITIES.
- 6 (F) ALL ABATEMENT ACTIVITIES SHALL BE PERFORMED IN ACCORDANCE 7 WITH CRITERIA ESTABLISHED BY THE DEPARTMENT.
- 8 (G) (1) AS SOON AS THE TOTAL COST OF ANY ABATEMENT ACTIVITIES
- 9 PERFORMED BY THE DEPARTMENT UNDER THIS SECTION HAS BEEN DETERMINED.
- 10 THE SECRETARY SHALL PROVIDE A FULL STATEMENT OF CHARGES TO ANY PERSON
- 11 RESPONSIBLE FOR THE STATE OF NUISANCE.
- 12 (2) IF, WITHIN 90 DAYS AFTER THE RECEIPT OF CHARGES THE
- 13 RESPONSIBLE PERSON DOES NOT REMIT PAYMENT TO THE SECRETARY, THE
- 14 SECRETARY MAY FILE SUIT AGAINST THE PERSON IN THE COUNTY WHERE THE
- 15 STATE OF NUISANCE WAS ABATED AN OWNER, OCCUPANT, OR TENANT OF A
- 16 PROPERTY ON WHICH THE DEPARTMENT HAS PERFORMED ABATEMENT ACTIVITIES
- 17 MAY NOT BE HELD CIVILLY LIABLE FOR DAMAGES CLAIMED BY A THIRD PARTY AS A
- 18 RESULT OF ABATEMENT ACTIVITIES PERFORMED BY THE DEPARTMENT, UNLESS
- 19 THE OWNER, OCCUPANT, OR TENANT HAS BEEN DETERMINED TO HAVE WILLFULLY
- 20 OR NEGLIGENTLY CAUSED THE STATE OF NUISANCE.
- 21 (H) A PERSON MAY NOT:
- 22 (1) INTERFERE WITH THE SECRETARY, A REPRESENTATIVE OF THE
- 23 SECRETARY, OR ANY OTHER INDIVIDUAL ENGAGED IN THE ABATEMENT OR
- 24 SUMMARY ABATEMENT OF A STATE OF NUISANCE UNDER THIS SECTION; OR
- 25 (2) REFUSE TO ALLOW THE SECRETARY, A REPRESENTATIVE OF THE
- 26 SECRETARY, OR ANY OTHER INDIVIDUAL TO ENTER ON ANY PROPERTY FOR THE
- 27 PURPOSE OF ABATING OR SUMMARILY ABATING A STATE OF NUISANCE UNDER THIS
- 28 SECTION.
- 29 (I) IN ADDITION TO ANY OTHER PENALTY PROVIDED UNDER LAW, A PERSON
- 30 WHO VIOLATES A PROVISION OF THIS SECTION IS GUILTY OF A MISDEMEANOR AND
- 31 ON CONVICTION IS SUBJECT TO IMPRISONMENT NOT EXCEEDING 30 DAYS OR A FINE
- 32 NOT EXCEEDING \$2,500 OR BOTH.
- 33 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 34 June 1, 2003.