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2003 Regular Session 3lr1681

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By: Senator Hollinger Senators Hollinger and Green Introduced and read first time: February 7, 2003

Assigned to: Rules

Re-referred to: Finance, February 12, 2003

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 21, 2003

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CHAPTER

#### 1 AN ACT concerning

### 2 Medical Assistance Programs - Long-Term Care Services

- 3 FOR the purpose of establishing certain tests to determine if an individual is eligible
- 4 for nursing facility services requiring the Department of Health and Mental
- 5 Hygiene to develop certain criteria using a certain measuring instrument and a
- 6 certain method to collect and assess certain information related to levels of care;
- 7 requiring the Department to implement the criteria at a certain time; requiring
- 8 the Department of Health and Mental Hygiene and the Department of Aging to
- 9 <u>jointly administer certain waiver services;</u> requiring the Department of Health
- and Mental Hygiene to adopt certain regulations; requiring allowing certain
- individuals eligible for enrolled in certain waivers to make a certain election;
- 12 requiring the Department to solely administer a certain waiver program;
- 13 requiring the Department to make a certain designation in each county and
- 14 Baltimore City; requiring the Department to develop at a certain time to remain
- in the waivers; requiring the Department of Health and Mental Hygiene and the
- Department of Aging to develop a certain plan, including the development of
- certain systems to provide certain services and a certain single point of entry
- 18 system; requiring the Department to implement a certain licensure and
- 19 inspection system; requiring the Department to authorize certain providers to
- 20 directly bill the Department for certain services; authorizing the Department of
- 21 <u>Health and Mental Hygiene to designate a certain agency as a certain single</u>
- 22 point of entry for individuals applying for certain services; requiring the
- 23 Department, if a certain waiver is approved on or before a certain date, to
- develop, on or before a certain date, a certain waiver program to provide certain
- 25 home- and community-based long-term care services to certain individuals;
- 26 requiring that a certain waiver include the coordination of long-term care
- services through a managed care organization; requiring the Department to

- apply on or before a certain date to the federal government for approval of a
- 2 certain waiver; requiring that a certain waiver include certain goals and
- 3 objectives; authorizing the Department to offer certain waiver services
- 4 statewide or in certain geographical areas that include certain jurisdictions;
- 5 requiring the Department to provide certain waiver services to a certain number
- of individuals; authorizing the Secretary of the Department to permit certain
- assisted living facilities to participate in the senior assisted living subsidy;
- 8 requiring the Department of Health and Mental Hygiene and the Department of
- 9 Aging to conduct certain studies and to make a report certain reports of the
- results of the studies; repealing an obsolete provision of law; defining certain
- terms; making a certain technical correction; and generally relating to
- long-term care eligibility requirements for medical assistance programs.
- 13 BY adding to
- 14 Article Health General
- 15 Section 15-115.1 and 15-136
- 16 Annotated Code of Maryland
- 17 (2000 Replacement Volume and 2002 Supplement)
- 18 BY repealing and reenacting, with amendments,
- 19 Article Health General
- 20 Section 15-132(b),(f), (g), (h), and (i)
- 21 Annotated Code of Maryland
- 22 (2000 Replacement Volume and 2002 Supplement)
- 23 BY repealing and reenacting, without amendments,
- 24 Article 70B Department of Aging
- 25 Section 1(a)
- 26 Annotated Code of Maryland
- 27 (1998 Replacement Volume and 2002 Supplement)
- 28 BY adding to
- 29 Article 70B Department of Aging
- 30 Section 1(h) and 4(d)(8)
- 31 Annotated Code of Maryland
- 32 (1998 Replacement Volume and 2002 Supplement)
- 33 BY repealing and reenacting, with amendments,
- 34 Article 70B Department of Aging
- 35 Section 4(d)(2), (6), and (7)
- 36 Annotated Code of Maryland
- 37 (1998 Replacement Volume and 2002 Supplement)

1	<u>Preamble</u>
	WHEREAS, A variety of long-term care programs would allow the Maryland Medical Assistance Program to provide a greater array of services in a more affordable manner; and
7	WHEREAS, A managed long-term care program would improve the quality of and access to long-term care services for community-based dually eligible individuals and reduce costs by utilizing accountable health care delivery systems paid on a capitated basis; and
11	WHEREAS, Services that would be covered by a managed long-term care program would include adult day care services, adult evaluation and review services, and personal care services, including home care services such as help with activities of daily living, food shopping, and medical appointment transportation; and
	WHEREAS, A managed long-term care program would create a less fragmented and more flexible delivery system, provide incentives to reduce institutionalization, make State spending more predictable, and conserve State resources; and
18 19	WHEREAS, Consistent with success achieved in other states, such as Texas and Arizona, a managed long-term care program would help to make the delivery system less confusing to navigate for seniors and would encourage aging in place through the prevention of functional decline and the provision of community-based care to delay institutionalization; and
23	WHEREAS, A managed long-term care program would provide a broader array of services to a larger group of individuals earlier in the aging process, and enable the State to reallocate a portion of the funds to cover a broader number of individuals within other Maryland Medical Assistance Programs; now, therefore,
25 26	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
27	Article - Health - General
28	15-115.1.
29 30	(A) (1) IN THIS SECTION THE FOLLOWING TERMS HAVE THE MEANINGS INDICATED.
	(2) "HANDS ON ASSISTANCE" MEANS THE PHYSICAL ASSISTANCE OF ANOTHER PERSON WITHOUT WHICH AN INDIVIDUAL WOULD BE UNABLE TO PERFORM THE ACTIVITY OF DAILY LIVING.
34 35	(3) "SEVERE COGNITIVE IMPAIRMENT" MEANS A LOSS OR DETERIORATION IN AN INDIVIDUAL'S INTELLECTUAL CAPACITY THAT IS:
36 37	(I) COMPARABLE TO AND INCLUDES ALZHEIMER'S DISEASE AND SIMILAR FORMS OF IRREVERSIBLE DEMENTIA; AND

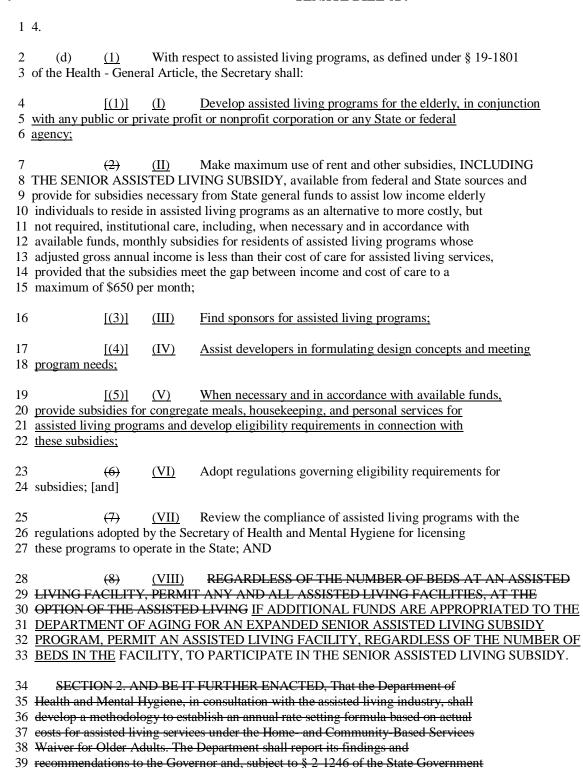
1 2	THAT RELIABLY N	<del>(II)</del> ÆASUR		JRED BY CLINICAL EVIDENCE AND STANDARDIZED TEST: RMENT IN AN INDIVIDUAL'S:
3			<del>1.</del>	SHORT-TERM OR LONG-TERM MEMORY;
4			<del>2.</del>	ORIENTATION AS TO PEOPLE, PLACES, AND TIME; AND
5			<del>3.</del>	DEDUCTIVE OR ABSTRACT REASONING.
8		RM'S RI ERVENT	EACH OI TION, IN.	SISTANCE" MEANS THE PRESENCE OF ANOTHER FAN INDIVIDUAL THAT IS NECESSARY TO PREVENT, JURY TO THE INDIVIDUAL WHILE THE INDIVIDUAL DAILY LIVING.
12			<del>ER PERS</del>	FANTIAL SUPERVISION" MEANS CONTINUAL SON THAT IS NECESSARY TO PROTECT AN NITIVE IMPAIRMENT FROM THREATS TO HEALTH OR
14 15	PROMPTING, GES	<del>(II)</del> TURING		FANTIAL SUPERVISION" INCLUDES CUING BY VERBAL HER DEMONSTRATIONS OR 24 HOUR SUPERVISION.
	RECEIVE NURSIN	G FACII	ITY SER	L BE DETERMINED MEDICALLY ELIGIBLE TO VICES UNDER THE MARYLAND MEDICAL VDIVIDUAL REQUIRES:
19	<del>(1)</del>	SKILLI	ED NURS	SING FACILITY CARE OR OTHER RELATED SERVICES;
20	<del>(2)</del>	REHAI	BILITATI	ION SERVICES; OR
		E AVAIL	ABLE O	TED SERVICES ABOVE THE LEVEL OF ROOM AND NLY THROUGH INSTITUTIONAL FACILITIES O, INDIVIDUALS WHO:
	ACTIVITIES OF DA			ARE CURRENTLY UNABLE TO PERFORM AT LEAST TWO THOUT HANDS ON ASSISTANCE OR STANDBY DIVIDUAL; AND
	TWO ACTIVITIES LOSS OF FUNCTION			HAVE BEEN OR WILL BE UNABLE TO PERFORM AT LEAST IG FOR A PERIOD OF AT LEAST 90 DAYS DUE TO A Y; OR
30 31	THREATS TO HEA	<del>(II)</del> LTH AN		SUBSTANTIAL SUPERVISION FOR PROTECTION AGAINST FY DUE TO SEVERE COGNITIVE IMPAIRMENT.
32	<u>(A)</u> <u>(1)</u>	THE D	EPARTM	IENT SHALL DEVELOP:
33 34	THE LEVEL OF CA	<u>(I)</u> ARE PRO		RIA TO DETERMINE WHEN AN INDIVIDUAL REQUIRES N A NURSING FACILITY; AND

- 1 AN OBJECTIVE INSTRUMENT TO COLLECT AND ASSESS (II)2 INFORMATION ABOUT AN INDIVIDUAL'S CONDITION IN ORDER TO ESTABLISH IF THE 3 CRITERIA ARE MET. 4 THE CRITERIA DEVELOPED BY THE DEPARTMENT UNDER (2) 5 PARAGRAPH (1) OF THIS SUBSECTION SHALL INCLUDE THE NEED FOR ASSISTANCE BASED ON BEHAVIORAL, FUNCTIONAL, OR COGNITIVE DEFECTS AND THE NEED FOR SKILLED NURSING OR REHABILITATIVE SERVICES. 8 (3) THE DEPARTMENT SHALL IMPLEMENT THE CRITERIA: 9 (I) ON OR BEFORE JULY 1, 2004; OR 10 (II)IF IMPLEMENTATION OF THE RECOMMENDED CRITERIA 11 WOULD RESULT IN ADDITIONAL COSTS TO THE DEPARTMENT, SUBJECT TO THE 12 APPROPRIATION OF SUFFICIENT FUNDS FROM THE STATE BUDGET. 13 <del>(C)</del> THE DEPARTMENT SHALL ADOPT REGULATIONS TO CARRY OUT THE 14 PROVISIONS OF THIS SECTION. 15 15-132. On or before August 1, 1999, the Department shall apply to the [Health 16 <del>(b)</del> 17 Care Financing Administration | CENTERS FOR MEDICARE AND MEDICAID SERVICES 18 of the United States Department of Health and Human Services for an amendment to 19 the existing home and community based services waiver (Control Number 0265.90) 20 under § 1915(c) of the federal Social Security Act to receive federal matching funds for 21 waiver services received by eligible medically and functionally impaired individuals 22 participating in the waiver. 23 If a person determined to be eligible to receive waiver services under 24 this section desires to receive waiver services and an appropriate placement is 25 available, the Department shall authorize the placement. EACH INDIVIDUAL ELIGIBLE FOR SERVICES UNDER ENROLLED IN 26 (2)27 THE WAIVER DEVELOPED UNDER THIS SECTION AND THE HOME AND 28 COMMUNITY BASED LONG TERM CARE SERVICES OR ANY OTHER STATE WAIVER AT 29 THE TIME WHEN THE WAIVER UNDER § 15-136 OF THIS SUBTITLE, OR ANY OTHER 30 STATE WAIVER APPROVED BY THE CENTERS FOR MEDICARE AND MEDICAID 31 SERVICES, IS IMPLEMENTED SHALL HAVE THE RIGHT TO ELECT REMAIN IN THE 32 WAIVER <u>DEVELOPED</u> UNDER <del>WHICH THE SERVICES WILL BE RECEIVED</del> THIS 33 <u>SECTION OR ANY OTHER STATE WAIVER</u>. 34 Waiver services shall be fjointly administered by the Departments of 35 Aging, Human Resources, and Health and Mental Hygienel DEPARTMENT.
- THE DEPARTMENT AND THE DEPARTMENT OF AGING SHALL DEVELOP A 36
- 37 DETAILED PLAN THAT SPECIFIES:

1 (1) 2 SERVE AS THE SE 3 SERVICES;				TY IN EACH COUNTY AND BALTIMORE CITY TO FOR INDIVIDUALS APPLYING FOR WAIVER	
4 (2)	DEVE	DEVELOP A STATEWIDE SINGLE POINT OF ENTRY SYSTEM TO:			
5 (1) HOW THE DEPARTMENT AND THE DEPARTMENT OF AGING WILL 6 IMPLEMENT IMPROVEMENTS TO THE WAIVER, INCLUDING:					
7 8 <u>SYSTEM TO:</u>	(I) THE DEVELOPMENT OF A STATEWIDE SINGLE POINT OF ENTRY				
9	<del>(I)</del>	<u>1.</u>	ACCE	PT APPLICATIONS;	
10	<del>(II)</del>	<u>2.</u>	MAKE	E ALL ELIGIBILITY DETERMINATIONS;	
11	<del>(III)</del>	<u>3.</u>	ENRO	LL INDIVIDUALS IN THE WAIVER; AND	
12	<del>(IV)</del>	<u>4.</u>	PROV	IDE COORDINATED WAIVER SERVICES, INCLUDING:	
13		<del>1.</del>	<u>A.</u>	LEVEL OF CARE DETERMINATION;	
14		<del>2.</del>	<u>B.</u>	FINANCIAL DETERMINATION;	
15		<del>3.</del>	<u>C.</u>	PLAN OF CARE DETERMINATION;	
16		<del>4.</del>	<u>D.</u>	CASE MANAGEMENT SERVICES; AND	
17 18 <u>AND</u>		<del>5.</del>	<u>E.</u>	OTHER SERVICES AS NEEDED UNDER THE WAIVER;	
19 (3) (II) IMPLEMENT THE CREATION OF AN AUTOMATED PROVIDER 20 LICENSURE AND INSPECTION SYSTEM; AND					
21 (4) AUTHORIZE PROVIDERS TO DIRECTLY BILL THE DEPARTMENT FOR 22 SERVICES PROVIDED UNDER THE WAIVER					
23 (2) WHEN EACH IMPROVEMENT TO THE WAIVER WILL BE 24 IMPLEMENTED;					
25 (3) ANY REGULATORY OR STATUTORY CHANGES THAT ARE NEEDED IN ORDER TO IMPLEMENT THE IMPROVEMENTS; AND					
27 (4)	THE C	OST TO	IMPLE	MENT EACH IMPROVEMENT.	
				SIGNATE THE LOCAL AREA AGENCY ON AGING R SUBSECTION (H) OF THIS SECTION.	
30 [(h)] (I) (J) The Department, in consultation with representatives of the 31 affected industry and advocates for waiver candidates, [and with the approval of the 32 Department of Aging and the Department of Human Resources,] shall adopt					

- 1 regulations to implement this section [within 180 days of receipt of approval of the
- 2 amended waiver application from the Health Care Financing Administration of the
- 3 United States Department of Health and Human Services].
- 4 [(i)] (J) Subject to § 2-1246 of the State Government Article, the
- 5 Department shall report to the General Assembly every 6 months concerning the
- 6 status of the Department's application under subsections (b) and (c) of this section.
- 7 15-136.
- 8 (A) (1) ON OR BEFORE JULY 1, 2004, ON OR BEFORE DECEMBER 15, 2003, THE
- 9 DEPARTMENT SHALL APPLY FOR A HOME- AND COMMUNITY-BASED LONG-TERM
- 10 CARE SERVICES WAIVER UNDER THE FEDERAL SOCIAL SECURITY ACT.
- 11 (2) IF A WAIVER DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION IS
- 12 APPROVED ON OR BEFORE SEPTEMBER 1, 2004, THE DEPARTMENT, ON OR BEFORE
- 13 JULY 1, 2005, SHALL DEVELOP A PROGRAM DESIGNED TO INTEGRATE DELIVERY OF
- 14 LONG-TERM CARE SERVICES THROUGH A MANDATORY MANAGED CARE SYSTEM FOR
- 15 COMMUNITY-BASED INDIVIDUALS 60 YEARS OF AGE OR OLDER WHO ARE ELIGIBLE
- 16 FOR BOTH MEDICARE AND THE MARYLAND MEDICAL ASSISTANCE PROGRAM.
- 17 (2) ON OR BEFORE AUGUST 1, 2003, THE DEPARTMENT SHALL APPLY FOR
- 18 A HOME-AND COMMUNITY-BASED LONG-TERM CARE SERVICES WAIVER UNDER §
- 19 1915(B) AND (C) OF THE FEDERAL SOCIAL SECURITY ACT.
- 20 (B) THE SERVICES COVERED UNDER THE WAIVER DEVELOPED UNDER THIS
- 21 SECTION SHALL INCLUDE THE COORDINATION OF LONG-TERM CARE SERVICES
- 22 THROUGH A MANAGED CARE ORGANIZATION.
- 23 (C) EACH INDIVIDUAL ELIGIBLE FOR SERVICES UNDER ENROLLED IN THE
- 24 WAIVER DEVELOPED UNDER THIS SECTION AND THE HOME- AND
- 25 COMMUNITY BASED SERVICES § 15-132 OF THIS SUBTITLE OR ANY OTHER STATE
- 26 WAIVER AT THE TIME WHEN THE WAIVER DEVELOPED UNDER THIS SECTION IS
- 27 IMPLEMENTED UNDER § 15-132 OF THIS SUBTITLE, OR ANY OTHER STATE WAIVER
- 28 APPROVED BY THE CENTERS FOR MEDICARE AND MEDICAID SERVICES, SHALL HAVE
- 29 THE RIGHT TO ELECT REMAIN IN THE WAIVER UNDER WHICH THE SERVICES WILL
- 30 BE RECEIVED DEVELOPED UNDER § 15-132 OF THIS SUBTITLE OR ANY OTHER STATE
- 31 WAIVER.
- 32 (D) INDIVIDUALS ELIGIBLE FOR SERVICES UNDER THE WAIVER DEVELOPED
- 33 UNDER THIS SECTION AND A PROGRAM FOR ALL-INCLUSIVE CARE FOR THE
- 34 ELDERLY APPROVED BY THE CENTERS FOR MEDICARE AND MEDICAID SERVICES,
- 35 MAY ELECT TO RECEIVE SERVICES UNDER THE WAIVER DEVELOPED UNDER THIS
- 36 SECTION OR AN APPROVED PROGRAM FOR ALL-INCLUSIVE CARE FOR THE ELDERLY.
- 37 (E) ANY WAIVER DEVELOPED UNDER THIS SECTION SHALL INCLUDE
- 38 THE FOLLOWING GOALS AND OBJECTIVES:
- 39 (1) INCREASING PARTICIPANT SATISFACTION;

1	(2) FORESTALLING FUNCTIONAL DECLINE;
2 3	(3) REDUCING MEDICAID EXPENDITURES BY REDUCING ENCOURAGING THE MOST APPROPRIATE UTILIZATION OF SERVICES; AND
	(4) ENHANCING COMPLIANCE WITH THE OLMSTEAD DECISION BY OFFERING COST-EFFECTIVE COMMUNITY-BASED SERVICES IN THE MOST APPROPRIATE SETTING.
9 10	(E) (F) (H) THE DEPARTMENT MAY OFFER HOME- AND COMMUNITY-BASED LONG-TERM CARE SERVICES UNDER THE WAIVER DEVELOPED UNDER THIS SECTION ON A STATEWIDE BASIS OR THE DEPARTMENT MAY LIMIT THE GEOGRAPHICAL AREA TO INCLUDE AT LEAST THE ENTIRE AREAS OF BALTIMORE CITY AND BALTIMORE COUNTY.
_	(2) THE DEPARTMENT SHALL PROVIDE HOME- AND COMMUNITY-BASED LONG TERM CARE SERVICES UNDER THE WAIVER DEVELOPED UNDER THIS SECTION TO NO LESS THAN 30,000 UNDUPLICATED INDIVIDUALS.
	(G) THE MANAGED CARE ORGANIZATION SELECTED TO COORDINATE LONG-TERM SERVICES UNDER THE WAIVER DEVELOPED UNDER THIS SECTION SHALL:
	(1) REIMBURSE NURSING HOMES AT THE RATE, ADJUSTED FOR THE CASE-MIX OF THE WAIVER SUBSCRIBER, DETERMINED BY THE DEPARTMENT FOR THE MEDICAL ASSISTANCE PROGRAM;
	(2) REIMBURSE NURSING HOMES IN ACCORDANCE WITH THE DEPARTMENT'S POLICY ON LEAVE OF ABSENCE AS PROVIDED UNDER § 15-117 OF THIS SUBTITLE; AND
24 25	(3) REIMBURSE NURSING HOMES FOR A WAIVER SUBSCRIBER'S CARE IN A TIMELY MANNER.
26	Article 70B - Department of Aging
27	1.
28	(a) In this article the following words have the meanings indicated.
31 32 33	(H) "SENIOR ASSISTED LIVING SUBSIDY" MEANS A SUBSIDY PROVIDED TO ELIGIBLE SENIORS LIVING IN ANY ASSISTED LIVING FACILITY WHERE THE ASSISTED LIVING FACILITY HAS ENTERED INTO AN AGREEMENT WITH THE STATE DEPARTMENT OF AGING OR ITS DESIGNEE TO PARTICIPATE IN THE SENIOR ASSISTED LIVING SUBSIDY PROGRAM AND IS LICENSED UNDER TITLE 19, SUBTITLE 18 OF THE HEALTH - GENERAL ARTICLE.



- 1 Article, to the Senate Finance Committee and the House Health and Government
- 2 Operations Committee on or before December 1, 2003.
- 3 SECTION 3. 2. AND BE IT FURTHER ENACTED, That the Department of
- 4 Health and Mental Hygiene and the Department of Aging, shall develop a plan to
- 5 assist local entities under § 15-132(h) of the Health General Article, as added by
- 6 this Act, in recruiting staff, assisting with enrollment services, and monitoring
- 7 providers, and for updating the provider system to account for differences in provider
- 8 size and type. The Department shall report its findings and recommendations to the
- 9 Governor and, subject to § 2-1246 of the State Government Article, to the Senate
- 10 Finance Committee and the House Health and Government Operations Committee on
- 11 or before December 1, 2003.

#### 12 SECTION 3. AND BE IT FURTHER ENACTED, That:

- 13 (a) The Department of Health and Mental Hygiene shall examine long-term
- 14 care programs in other states that have level of care standards comparable to the
- 15 level of care standards authorized under Section 1 of this Act to determine the fiscal
- 16 impact of the services on the nursing home industry and medical day care in the other
- 17 states, including nursing homes in the community-based waiver.
- 18 (b) The Department shall report its findings and recommendations to the
- 19 General Assembly, in accordance with § 2-1246 of the State Government Article, on or
- 20 before December 1, 2003.
- 21 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take
- 22 effect July 1, 2003.