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By: Chairman, Environmental Matters Committee (By Request -Departmental - Environment)

Introduced and read first time: February 2, 2004 Assigned to: Environmental Matters

A BILL ENTITLED

1 AN ACT concerning

2

Environment - Hazardous Material Security

3 FOR the purpose of requiring the Department of the Environment to establish certain

- 4 fees for certain hazardous material and related facilities; providing for the
- 5 payment of certain fees to a separate account in the Community Right-to-Know
- 6 Fund; specifying certain uses of certain funds deposited to the Fund; requiring
- 7 owners, lessees, and operators of certain facilities involving certain hazardous
- 8 materials to report certain measures and pay a fee to the Department; requiring
- 9 the Department to approve a certain code or set of standards; requiring the
- 10 Department to conduct certain audits of certain facilities; requiring the
- 11 Department to report certain violations to the Department of State Police for
- 12 enforcement; providing for the confidentiality of certain documents; establishing
- 13 certain penalties for violations of this Act; defining certain terms; providing that
- 14 this Act does not affect the availability of other penalties and remedies;
- 15 requiring the Department to adopt certain regulations by a certain date;
- authorizing the Department of State Police to adopt certain regulations by a
- 17 certain date; providing that this Act does not apply in local jurisdictions that 18 adopt standards that are at least as stringent as certain standards required by
- adopt standards that are at least as stringent as certain standards required by
- 19 this Act; making the provisions of this Act severable; and generally relating to
- 20 the reporting and regulation of certain hazardous materials and related
- 21 facilities.

22 BY repealing and reenacting, with amendments,

- 23 Article Environment
- 24 Section 7-604
- 25 Annotated Code of Maryland
- 26 (1996 Replacement Volume and 2003 Supplement)
- 27 BY adding to
- 28 Article Environment
- 29 Section 7-701 through 7-710, inclusive, to be under the new subtitle "Subtitle 7.
- 30 Hazardous Material Security"
- 31 Annotated Code of Maryland

2	HOUSE BILL 493						
1	(1996 Replacement Volume and 2003 Supplement)						
2 3	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:						
4				Article - Environment			
5	7-604.						
6 7	(a) Notwithstanding § 7-219 of this title, there is a Community Right-to-Know Fund.						
8	(b) The Department shall use the Community Right-to-Know Fund for:						
11	(1) The collection, management, and analysis of data received by the Department from an owner or operator of a facility that is required by the federal Act or any regulations adopted under the federal Act to provide information to the State under § 7-602(b) of this subtitle;						
13	(2)	Enforc	ement by	the State of this subtitle or the federal Act; and			
14 15	4 (3) Planning and training functions performed by the State or local 5 instrumentalities as may be required by the federal Act including:						
16	i	(i)	Condu	acting:			
17			1.	Incident response activities;			
18			2.	Shelter in place and evacuation planning;			
19			3.	Railroad, maritime, and transportation exercises; and			
20)		4.	Emergency response activities;			
21 22	information;	(ii)	The collection of hazardous material commodity flow				
23 24	materials;	(iii)	The acquisition and maintenance of chemical reference				
25 26	and emergency plan	(iv) ning for	Public outreach activities including case studies, school safety, citizens; and				
	(v) Participation by emergency response personnel in related training conferences on local, State, and federal regulatory and compliance updates, incident command, and crisis control.						
30	(c) The Department shall:						
31	(1) Establish an annual fee for facilities required to report to the State or						

31 (1) Establish an annual fee for facilities required to report to the State or 32 its instrumentalities under the federal Act; and

1 Base the annual fee on the cost to the Department for processing the (2)2 information submitted to the Department under § 7-602(b) of this subtitle. 3 (d) Except as provided in subsection (f) of this section, beginning March 1, 4 2003 and each year thereafter: 5 The annual fee shall be paid to the Department no later than March (1)6 1 of each year for reports required under § 312 of the federal Act; and 7 (2)The annual fee shall be paid to the Department no later than July 1 8 of each year for reports required under § 313 of the federal Act. 9 (e) Subject to subsection (b) of this section, the annual fee assessed by the 10 Department under this section may not exceed \$1,000 in any calendar year for a 11 responsible person who owns or operates one or more facilities in Maryland. 12 (f) (1)The following persons and entities are exempt from paying any fees 13 under this section: 14 (i) Governmental agencies; Farmers whose principal residence is located on their farm; 15 (ii) Charitable organizations as defined under § 6-101(d) of the 16 (iii) 17 Business Regulation Article; Petroleum retail facilities with less than 75,000 gallons of 18 (iv) 19 gasoline and less than 100,000 gallons of diesel or similar fuel; and 20 (v) Entities that are exempt from reporting under the federal Act. 21 The Secretary may adopt regulations that exempt additional entities (2)22 from the requirement to pay the fees to the Department required by this section. Any fee or penalty collected or imposed under this subtitle shall be paid by 23 (g) 24 the Department to the Fund. The Department shall use 50% of the moneys in the Fund to provide grants 25 (h) 26 to local emergency planning committees. 27 A local emergency planning committee that receives moneys under (i) (1)28 subsection (h) of this section shall provide an annual report to the Department 29 documenting the manner in which the moneys were expended by the local emergency 30 planning committee. 31 A local emergency planning committee shall spend the moneys (2)32 provided under subsection (h) of this section for activities identified under subsection

33 (b) of this section or for any other activity which the Department determines is

34 consistent with the purposes of this subtitle.

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1 (j) Moneys allocated to a local emergency planning committee under

 $2\;$ subsection (h) of this section that are not utilized by the local emergency planning

3 committee within 1 year after receipt of the allocation shall be remitted to the

4 Department and may be reallocated by the Department.

5 (k) (1) After providing reasonable notice, the Secretary may require a local
6 emergency planning committee to provide the Department with information or
7 documentation relating to the utilization of moneys allocated under subsection (h) of
8 this section.

9 (2) The Secretary may require an independent audit of any local 10 emergency planning committee not found to be in compliance with paragraph (1) of 11 this subsection.

12 (l) (1) The Secretary may recover any inappropriate expenditure made by a 13 local emergency planning committee from the Fund.

14 (2) Any expenditure made by a local emergency planning committee that 15 is inconsistent with subsection (i) of this section or the purpose of this subtitle shall 16 be:

17 (i) Reimbursed by the local emergency planning committee to the 18 Department; and

19(ii)Remitted to the Fund within 90 days after receipt by the local20 emergency planning committee of a notice from the Department indicating that the

21 expenditure is inappropriate.

(M) NOTWITHSTANDING SUBSECTIONS (B) THROUGH (L) OF THIS SECTION,
THERE SHALL BE A SEPARATE ACCOUNT WITHIN THE COMMUNITY RIGHT-TO-KNOW
FUND CONSISTING OF ALL FEES COLLECTED BY THE DEPARTMENT UNDER TITLE 7,
SUBTITLE 7 OF THIS ARTICLE OR FUNDS APPROPRIATED IN THE STATE BUDGET FOR
ALL COSTS INCURRED BY THE DEPARTMENT FOR THE PURPOSES STATED UNDER §
7-706 OF THIS TITLE.

28 SUBTITLE 7. HAZARDOUS MATERIAL SECURITY.

29 7-701.

30 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 31 INDICATED.

(B) "FACILITY" MEANS A LOCATION IN THE STATE IN WHICH A HAZARDOUS
 MATERIAL IS STORED, DISPENSED, USED, OR HANDLED.

34 (C) "HAZARDOUS MATERIAL" MEANS A REGULATED SUBSTANCE AS DEFINED
35 IN 40 C.F.R. 68.130 IN EXCESS OF THE THRESHOLD QUANTITY SPECIFIED IN THAT
36 REGULATION.

4

1 7-702.

2 (A) THIS SUBTITLE APPLIES TO ANY PERSON WHO OWNS, OPERATES,3 MAINTAINS, OR CAUSES TO OPERATE OR MAINTAIN A FACILITY IN THIS STATE.

4 (B) THIS SUBTITLE DOES NOT APPLY IN A LOCAL JURISDICTION THAT ADOPTS
5 HAZARDOUS MATERIAL SECURITY STANDARDS THAT ARE AT LEAST AS STRINGENT
6 AS THE STANDARDS UNDER § 7-703 OF THIS SUBTITLE.

7 (C) ON OR BEFORE OCTOBER 1, 2005, AND AT LEAST EVERY 5 YEARS 8 THEREAFTER, A PERSON SUBJECT TO THIS SUBTITLE SHALL:

9 (1) ANALYZE THE SECURITY OF THE FACILITY IN ACCORDANCE WITH 10 THE HAZARDOUS MATERIAL SECURITY STANDARDS ADOPTED BY THE DEPARTMENT 11 UNDER § 7-703 OF THIS SUBTITLE;

(2) SUBMIT TO THE DEPARTMENT THE ANALYSIS REQUIRED UNDER
 PARAGRAPH (1) OF THIS SUBSECTION, INCLUDING POTENTIAL SECURITY THREATS,
 VULNERABILITIES, AND CONSEQUENCES TO THE FACILITY AND ANY CHANGES
 TAKEN TO IMPLEMENT THIS SUBTITLE AT THE FACILITY; AND

16 (3) SUBMIT THE FEE REQUIRED UNDER THIS SUBTITLE.

17 (D) (1) THE ANALYSES PREPARED AND NOTIFICATIONS REQUIRED UNDER
18 SUBSECTION (C) OF THIS SECTION, OR DOCUMENTS PREPARED UNDER § 7-703 OF
19 THIS SUBTITLE TO COMPLY WITH SUBSECTION (C) OF THIS SECTION, AND THEIR
20 SUPPORTING DOCUMENTS ARE CONFIDENTIAL AND ARE NOT PUBLIC DOCUMENTS
21 THAT MAY BE DISCLOSED WITHOUT PRIOR WRITTEN PERMISSION OF THE PERSON
22 SUBJECT TO THIS SUBTITLE IN ACCORDANCE WITH TITLE 10, SUBTITLE 6 OF THE
23 STATE GOVERNMENT ARTICLE.

(2) (I) NOTWITHSTANDING PARAGRAPH (1) OF THIS SUBSECTION, THE
DEPARTMENT OF STATE POLICE SHALL DISCLOSE INFORMATION RELATED TO ANY
ENFORCEMENT ACTION TAKEN AGAINST A FACILITY UNDER THIS SUBTITLE IF THE
DEPARTMENT OF STATE POLICE DETERMINES THAT DISCLOSURE WOULD NOT
RESULT IN ANY ADDITIONAL RISK TO THE PUBLIC.

(II) IF THE DEPARTMENT OF STATE POLICE MAKES THE
DETERMINATION TO DISCLOSE INFORMATION UNDER THIS PARAGRAPH, THE
DEPARTMENT OF STATE POLICE SHALL DETERMINE WHICH DOCUMENTS RELATED
TO THE ENFORCEMENT ACTION AND INVESTIGATION MAY BE DISCLOSED AS PUBLIC
DOCUMENTS SUBJECT TO TITLE 10, SUBTITLE 6 OF THE STATE GOVERNMENT
ARTICLE.

35 7-703.

ON OR BEFORE JANUARY 1, 2005, THE DEPARTMENT SHALL ADOPT HAZARDOUS
 MATERIAL SECURITY STANDARDS THAT REQUIRE:

1 (1) PRIORITIZATION AND PERIODIC ANALYSIS, USING ACCEPTED 2 METHODOLOGIES, OF POTENTIAL SECURITY THREATS, VULNERABILITIES, AND 3 CONSEQUENCES;

4 (2) DEVELOPMENT AND IMPLEMENTATION OF SECURITY MEASURES 5 COMMENSURATE WITH RISKS;

6 (3) DOCUMENTATION OF SECURITY MANAGEMENT PROGRAMS, 7 PROCESSES, AND PROCEDURES;

8 (4) TRAINING, DRILLS, AND GUIDANCE FOR EMPLOYEES, CONTRACTORS, 9 SERVICE PROVIDERS, AND OTHERS, AS APPROPRIATE, TO ENHANCE AWARENESS AND 10 CAPABILITY;

11(5)COMMUNICATIONS, DIALOGUE, AND EXCHANGE OF INFORMATION12WITH EMPLOYEES, COMMUNITIES, AND GOVERNMENT AGENCIES AND OFFICIALS;

13(6)INTERNAL AUDITS TO ASSESS SECURITY PROGRAMS AND14PROCESSES AND THE IMPLEMENTATION OF CORRECTIVE MEASURES; AND

(7) THIRD-PARTY VERIFICATION THAT OWNERS AND OPERATORS HAVE
 IMPLEMENTED THE PHYSICAL SECURITY MEASURES THAT HAVE BEEN IDENTIFIED
 UNDER THE REQUIRED PERIODIC ANALYSIS OF POTENTIAL SECURITY THREATS,
 VULNERABILITIES, AND CONSEQUENCES.

19 7-704.

20 (A) THE DEPARTMENT, IN CONSULTATION WITH THE DEPARTMENT OF STATE
21 POLICE, SHALL AUDIT A FACILITY, THROUGH AN INSPECTION OR OTHER
22 INVESTIGATION, TO VERIFY THE ANALYSIS SUBMITTED IN ACCORDANCE WITH §
23 7-702(C)(2) OF THIS SUBTITLE.

(B) IF THE DEPARTMENT, THROUGH AN AUDIT, FINDS THAT THE FACILITY IS
NOT IN COMPLIANCE WITH THE HAZARDOUS MATERIAL SECURITY STANDARDS OF
THIS SUBTITLE, THE DEPARTMENT SHALL REFER THE VIOLATION TO THE
DEPARTMENT OF STATE POLICE FOR ENFORCEMENT.

28 7-705.

29 (A) (1) ON OR BEFORE JANUARY 1, 2005, THE DEPARTMENT SHALL ADOPT 30 REGULATIONS TO CARRY OUT THE PROVISIONS OF THIS SUBTITLE.

(2) THE DEPARTMENT MAY NOT ADOPT A REGULATION OR A PART OF A
 REGULATION TO ENFORCE COMPLIANCE BY A FACILITY WITH THE HAZARDOUS
 MATERIAL SECURITY STANDARDS ADOPTED UNDER THIS SUBTITLE.

34 (3) (I) THE DEPARTMENT SHALL ADOPT REGULATIONS THAT
35 REQUIRE COLLECTION OF A FEE FOR EACH FACILITY REQUIRED TO REPORT TO THE
36 DEPARTMENT UNDER THIS SUBTITLE.

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7			HOUSE BILL 493
1	(II)	THE FE	E SHALL BE BASED ON:
2 3	THE FACILITY; AND	1.	THE AMOUNT OF HAZARDOUS MATERIALS STORED AT
4 5	PURPOSES UNDER § 7-706	2. OF THIS	THE COST TO THE DEPARTMENT TO CARRY OUT THE SUBTITLE.
		CTUAL (FISCAL YEAR, FEES COLLECTED UNDER THIS SECTION COSTS TO THE DEPARTMENT TO CARRY OUT THE TITLE.
9	7-706.		
10 11			RIGHT-TO-KNOW FUND UNDER § 7-604(M) OF THIS EPARTMENT FOR THE FOLLOWING PURPOSES:
12 13	2 (1) PROCE 3 UNDER THIS SUBTITLE; A		THE INFORMATION SUBMITTED TO THE DEPARTMENT
14 15			OF THIS SUBTITLE, INCLUDING AUDITING A FACILITY OVISIONS OF THIS SUBTITLE.
16	5 7-707.		
17 18	A PERSON MAY NOT B SUBTITLE.	KNOWIN	GLY SUBMIT FALSE INFORMATION UNDER THIS
19	9 7-708.		
			ATES THIS SUBTITLE OR ANY REGULATION ADOPTED CT TO A FINE NOT EXCEEDING \$1,000 PER
23	B (B) EACH DAY TH	IAT A VI	OLATION CONTINUES IS A SEPARATE VIOLATION.
24	7-709.		
		TATE, O	LIEVE ANY FACILITY FROM ANY REQUIREMENT R LOCAL LAW OR ORDINANCE TO REPORT TO UNITS GOVERNMENT.
28	3 7-710.		
		LITY WI	POLICE MAY ADOPT REGULATIONS TO ENFORCE FH THE HAZARDOUS MATERIAL SECURITY HIS SUBTITLE.

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SECTION 2. AND BE IT FURTHER ENACTED, That if any provision of this
 Act or the application thereof to any person or circumstance is held invalid for any
 reason in a court of competent jurisdiction, the invalidity does not affect other

- provisions or any other application of this Act which can be given effect without the
 invalid provision or application, and for this purpose the provisions of this Act are
- 3 declared severable.
- 4 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 5 October 1, 2004.