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Introduced and read first time: February 13, 2004 Assigned to: Appropriations and Ways and Means

#### A BILL ENTITLED

1	AN	ACT	concerning

2	Higher Education Affordability and Access Act of 2004 - Supplementary
3	Appropriation

4 FOR the purpose of limiting, to no more than a certain percent for certain academic

- years, the amount of the annual increase in tuition that may be charged each 5
- academic year to a resident undergraduate student at certain public senior 6
- higher education institutions in Maryland; providing that a certain tuition 7
- 8 limitation only applies if certain appropriations in certain fiscal years have
- 9 increased a certain amount over the preceding fiscal year; requiring the
- Governor to include a certain increase in the annual budget submission for 10
- 11 certain fiscal years for the University System of Maryland and Morgan State
- University; providing that certain funding may not supplant certain funding to 12
- 13 certain public senior higher education institutions; establishing the Higher
- 14 Education Investment Fund; specifying that the Fund is a special, nonlapsing
- 15 fund, that the State Treasurer shall hold the Fund separately, and that the
- 16 Comptroller shall account for the Fund; specifying that the Fund consists of
- certain revenues and other moneys accepted for certain purposes; requiring 17
- 18 certain investment earnings to be credited to the Fund; allowing the Fund to be
- 19 used only for certain purposes and under certain circumstances; authorizing the
- Governor to include up to a certain amount from the Fund to make certain 20
- appropriations for certain fiscal years; requiring certain governing boards to 21
- 22 establish certain enrollment policies; requiring a nonpublic institution of higher
- 23 education that receives State financial assistance to submit a certain report to
- 24 the Maryland Higher Education Commission; requiring the Board of Regents of
- 25 the University System of Maryland to submit a certain report before taking
- 26 certain cost containment actions; requiring certain committee meetings of the
- 27 Board to be open and certain schedules and reports to be available for public
- 28 disclosure; requiring the Board to establish a minimum level of tuition for
- 29 certain students based on a certain calculation; prohibiting the number of 30 out-of-state undergraduate students from exceeding a certain percentage of the
- 31 student body at certain institutions of the University System of Maryland;

1	imposing	a certain	surcharge	on the N	<i>M</i> arvland	taxable	income of	of cor	porations

- for certain taxable years; requiring the Comptroller to distribute the revenues
- from the surcharge to the Higher Education Investment Fund rather than to the
- 4 State General Fund and certain special funds; providing for legislative
- 5 appropriations for a certain fiscal year of certain revenues derived as a result of
- 6 this Act; requiring the Board of Regents of the University System of Maryland to
- study certain issues and submit certain reports by certain dates; requiring the
- 8 Board of Regents of Morgan State University to submit a certain report by a
- 9 certain date; requiring the University System of Maryland to attain certain
- savings of a certain amount in a certain fiscal year; declaring the intent of the
- General Assembly; defining certain terms; providing for the application of this
- Act; and generally relating to State funding for tuition, management, finance,
- admissions and enrollment policies at certain public senior higher education
- institutions in Maryland.
- 15 BY repealing and reenacting, with amendments,
- 16 Article Education
- 17 Section 10-211
- 18 Annotated Code of Maryland
- 19 (2001 Replacement Volume and 2003 Supplement)
- 20 BY adding to
- 21 Article Education
- 22 Section 12-114, 12-115, 14-104(o), and 15-106.3
- 23 Annotated Code of Maryland
- 24 (2001 Replacement Volume and 2003 Supplement)
- 25 BY repealing and reenacting, with amendments,
- 26 Article Tax General
- 27 Section 2-614, 2-615, 10-101(j), 10-102, and 10-105(b)
- 28 Annotated Code of Maryland
- 29 (1997 Replacement Volume and 2003 Supplement)
- 30 BY adding to
- 31 Article Tax General
- 32 Section 2-613.1
- 33 Annotated Code of Maryland
- 34 (1997 Replacement Volume and 2003 Supplement)
- 35 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 36 MARYLAND, That the Laws of Maryland read as follows:

36

(II)

3	HOUSE BILL 1188
1	Article - Education
2	10-211.
	(a) The nonpublic institutions of higher education in the State are an important educational resource and are vital to the provision of postsecondary education in the State.
	(b) The State shall continue to provide financial aid as provided by law to nonpublic institutions of higher education to foster this important educational resource.
11	(C) A NONPUBLIC INSTITUTION OF HIGHER EDUCATION THAT RECEIVES  STATE FINANCIAL AID SHALL SUBMIT A REPORT ANNUALLY TO THE COMMISSION RELATING TO THE SCHOLARSHIPS AND GRANTS THE NONPUBLIC INSTITUTION AWARDED TO MARYLAND STUDENTS.
13	3 12-114.
16 17 18	(A) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THE UNIVERSITY SYSTEM OF MARYLAND IMPROVE ITS EFFECTIVENESS AND EFFICIENCY AND REDUCE ITS COST STRUCTURE BY BECOMING THE NATIONAL LEADER IN TRANSFORMING THE BUSINESS MODEL OF PUBLIC HIGHER EDUCATION TO PROVIDE WORLD CLASS EDUCATION, RESEARCH, AND PUBLIC SERVICE AT BELOW AVERAGE COSTS.
22 23 24	(B) IN ANY FISCAL YEAR IN WHICH THE BOARD OF REGENTS IMPLEMENTS COST CONTAINMENT MEASURES, BEFORE ADMINISTERING ANY LAYOFFS OR REDUCTIONS TO STUDENT SERVICES, THE BOARD SHALL SUBMIT, IN ACCORDANCE WITH § 2-1246 OF THE STATE GOVERNMENT ARTICLE, A REPORT TO THE GENERAL ASSEMBLY DELINEATING ALTERNATIVE MEASURES THAT WERE CONSIDERED TO CONTAIN COSTS, INCLUDING EFFORTS TO REDUCE ADMINISTRATIVE COSTS.
	(C) THE AUDIT COMMITTEE MEETINGS OF THE BOARD OF REGENTS SHALL BE OPEN TO THE PUBLIC AND INTERNAL AUDIT SCHEDULES AND REPORTS SHALL BE AVAILABLE FOR PUBLIC DISCLOSURE.
29	0 12-115.
32	(A) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, THE NUMBER OF OUT-OF-STATE UNDERGRADUATE STUDENTS ATTENDING A CONSTITUENT INSTITUTION MAY NOT EXCEED 30% OF ITS TOTAL UNDERGRADUATE STUDENT BODY.
34	(2) THIS SUBSECTION DOES NOT APPLY TO:
35	(I) UNIVERSITY OF MARYLAND, UNIVERSITY COLLEGE;

UNIVERSITY OF MARYLAND, EASTERN SHORE;

THE BOARD OF REGENTS OF MORGAN STATE UNIVERSITY.

"TUITION" MEANS THE CHARGES AND FEES APPROVED BY THE

"PUBLIC SENIOR HIGHER EDUCATION INSTITUTION" HAS THE

34 GOVERNING BOARD OF A PUBLIC SENIOR HIGHER EDUCATION INSTITUTION WHICH

35 ARE REQUIRED OF ALL UNDERGRADUATE RESIDENT STUDENTS BY THE

29 MARYLAND; AND

(6)

(II)

(I)

32 MEANING STATED IN § 10-101(J)(1) AND (2) OF THIS ARTICLE.

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- 1 INSTITUTION AS A CONDITION OF ENROLLMENT REGARDLESS OF THE STUDENT'S 2 DEGREE PROGRAM, FIELD OF STUDY, OR SELECTED COURSES. 3 (II)"TUITION" DOES NOT INCLUDE: FEES DEDICATED TO SUPPORT AUXILIARY ENTERPRISES 1. 5 AND OTHER SELF-FUNDED ACTIVITIES OF A PUBLIC SENIOR HIGHER EDUCATION 6 INSTITUTION: OR 7 A FEE REOUIRED ONLY FOR ENROLLMENT IN A SPECIFIC 8 DEGREE PROGRAM, FIELD OF STUDY, OR COURSE WHEN THAT FEE IS NOT REQUIRED 9 OF UNDERGRADUATE RESIDENT STUDENTS AT THE PUBLIC SENIOR HIGHER 10 EDUCATION INSTITUTION FOR ENROLLMENT IN OTHER DEGREE PROGRAMS. FIELDS 11 OF STUDY, OR COURSES. FOR FISCAL YEARS 2006 THROUGH 2008 ONLY, AND SUBJECT TO 13 PARAGRAPH (2) OF THIS SUBSECTION, THE GOVERNOR SHALL INCLUDE IN THE 14 ANNUAL BUDGET SUBMISSION AN INCREASE IN THE AGGREGATE AMOUNT OF 15 GENERAL FUND AND HIGHER EDUCATION INVESTMENT FUND SUPPORT FOR THE 16 UNIVERSITY SYSTEM OF MARYLAND, AND MORGAN STATE UNIVERSITY, 17 RESPECTIVELY, OF AT LEAST 5% OVER THE PREVIOUS FISCAL YEAR. IN MEETING THE REQUIREMENTS OF THIS SUBSECTION, THE 18 19 GOVERNOR MAY INCLUDE NO MORE THAN 3% OF THE CUMULATIVE FUNDING 20 INCREASE FOR FISCAL YEARS 2006 THROUGH 2008 FROM THE HIGHER EDUCATION 21 INVESTMENT FUND. 22 THE FUNDING REQUIREMENTS OF THIS SUBSECTION REPRESENT A 23 MINIMUM LEVEL OF GENERAL FUND AND HIGHER EDUCATION INVESTMENT FUND 24 SUPPORT THAT THE GOVERNOR MAY EXCEED AS STATE RESOURCES PERMIT. 25 FUNDING DISTRIBUTED UNDER THIS SUBSECTION MAY NOT BE (4) 26 USED TO SUPPLANT FUNDING OTHERWISE DISTRIBUTED IN ACCORDANCE WITH THE 27 STATE'S PARTNERSHIP AGREEMENT WITH THE UNITED STATES DEPARTMENT OF 28 EDUCATION, OFFICE OF CIVIL RIGHTS TO: 29 (I) **BOWIE STATE UNIVERSITY;** 30 (II)COPPIN STATE COLLEGE; 31 (III)MORGAN STATE UNIVERSITY; OR UNIVERSITY OF MARYLAND, EASTERN SHORE. 32 (IV) 33 (C) (1) SUBJECT TO PARAGRAPHS (2) AND (3) OF THIS SUBSECTION, FOR THE
- 35 (C) (1) SUBJECT TO FARAGRAFIES (2) AND (3) OF THIS SUBJECTION, FOR THE
- 34 ACADEMIC YEAR BEGINNING IN THE FALL OF 2004 AND EACH ACADEMIC YEAR
- 35 THROUGH THE FALL OF 2007, A GOVERNING BOARD MAY NOT APPROVE, AND A
- 36 PUBLIC SENIOR HIGHER EDUCATION INSTITUTION MAY NOT IMPOSE, AN INCREASE
- 37 IN THE TUITION CHARGED FOR AN ACADEMIC YEAR TO A RESIDENT
- 38 UNDERGRADUATE STUDENT AT THE INSTITUTION THAT EXCEEDS 5% OF THE

- 1 AMOUNT CHARGED FOR TUITION AT THE INSTITUTION IN THE PRECEDING
- 2 ACADEMIC YEAR.
- 3 (2) (I) FOR FISCAL YEAR 2005, THE TUITION LIMITATION IN
- 4 PARAGRAPH (1) OF THIS SUBSECTION ONLY APPLIES TO INSTITUTIONS OF THE
- 5 UNIVERSITY SYSTEM OF MARYLAND IF THE AGGREGATE GENERAL FUND AND
- 6 HIGHER EDUCATION INVESTMENT FUND APPROPRIATIONS FOR THE UNIVERSITY
- 7 SYSTEM OF MARYLAND HAVE INCREASED AT LEAST 3.4% OVER THE ACTUAL
- 8 APPROPRIATIONS FOR FISCAL YEAR 2004.
- 9 (II) FOR FISCAL YEAR 2005, THE TUITION LIMITATION IN
- 10 PARAGRAPH (1) OF THIS SUBSECTION ONLY APPLIES TO MORGAN STATE UNIVERSITY
- 11 IF THE AGGREGATE GENERAL FUND AND HIGHER EDUCATION INVESTMENT FUND
- 12 APPROPRIATIONS HAVE INCREASED AT LEAST 3.4% OVER THE ACTUAL
- 13 APPROPRIATIONS FOR FISCAL YEAR 2004.
- 14 (3) (I) FOR FISCAL YEARS 2006 THROUGH 2008, THE TUITION
- 15 LIMITATION IN PARAGRAPH (1) OF THIS SUBSECTION ONLY APPLIES TO
- 16 INSTITUTIONS OF THE UNIVERSITY SYSTEM OF MARYLAND IF THE AGGREGATE
- 17 GENERAL FUND AND HIGHER EDUCATION INVESTMENT FUND APPROPRIATIONS FOR
- 18 THE UNIVERSITY SYSTEM OF MARYLAND IN THAT FISCAL YEAR HAVE INCREASED AT
- 19 LEAST 5% OVER THE APPROPRIATIONS FOR THE PRECEDING FISCAL YEAR.
- 20 (II) FOR FISCAL YEARS 2006 THROUGH 2008, THE TUITION
- 21 LIMITATION IN PARAGRAPH (1) OF THIS SUBSECTION ONLY APPLIES TO MORGAN
- 22 STATE UNIVERSITY IF THE AGGREGATE GENERAL FUND AND HIGHER EDUCATION
- 23 INVESTMENT FUND APPROPRIATIONS IN THAT FISCAL YEAR HAVE INCREASED AT
- 24 LEAST 5% OVER THE APPROPRIATIONS FOR THE PRECEDING FISCAL YEAR.
- 25 (D) THE BOARD OF REGENTS OF THE UNIVERSITY SYSTEM OF MARYLAND AND
- 26 THE BOARD OF REGENTS OF MORGAN STATE UNIVERSITY SHALL ESTABLISH
- 27 POLICIES TO ACCOMMODATE ENROLLMENT GROWTH, AS PROJECTED BY THE
- 28 COMMISSION, AT THEIR RESPECTIVE INSTITUTIONS FOR THE ACADEMIC YEARS
- 29 BEGINNING IN THE FALL OF 2004 THROUGH THE FALL OF 2007.
- 30 (E) (1) THERE IS A HIGHER EDUCATION INVESTMENT FUND.
- 31 (2) THE PURPOSE OF THE FUND IS TO SUPPLEMENT GENERAL FUND
- 32 APPROPRIATIONS TO PUBLIC SENIOR HIGHER EDUCATION INSTITUTIONS.
- 33 (3) THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT SUBJECT
- 34 TO § 7-302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.
- 35 (4) THE TREASURER SHALL HOLD THE FUND AND THE COMPTROLLER
- 36 SHALL ACCOUNT FOR THE FUND.
- 37 (5) THE PROCEEDS OF THE FUND SHALL BE INVESTED AND
- 38 REINVESTED.
- 39 (6) ANY INVESTMENT EARNINGS SHALL BE PAID INTO THE FUND.

1	(7) THE FUND CONSISTS OF:				
2 3	(I) REVENUES FROM THE SURCHARGE ON INCOME OF CORPORATIONS AS PROVIDED IN § 2-613.1 OF THE TAX - GENERAL ARTICLE; AND				
4 5	(II) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED FOR THE BENEFIT OF THE FUND.				
6	(8) THE COMMISSION SHALL ADMINISTER THE FUND.				
	(9) MONEY IN THE FUND MAY ONLY BE EXPENDED TO SUPPLEMENT GENERAL FUND APPROPRIATIONS TO PUBLIC SENIOR HIGHER EDUCATION INSTITUTIONS.				
	(10) EXPENDITURES FROM THE FUND MAY ONLY BE MADE IN ACCORDANCE WITH AN APPROPRIATION APPROVED BY THE GENERAL ASSEMBLY IN THE ANNUAL STATE BUDGET.				
13 14	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:				
15	Article - Tax - General				
16	2-613.1.				
19 20	AFTER MAKING THE DISTRIBUTION REQUIRED UNDER § 2-613 OF THIS SUBTITLE, THE COMPTROLLER SHALL DISTRIBUTE TO THE HIGHER EDUCATION INVESTMENT FUND ESTABLISHED UNDER § 15-106.3 OF THE EDUCATION ARTICLE THE REVENUE FROM THE SURCHARGE ON INCOME OF CORPORATIONS IMPOSED UNDER § 10-102(2) OF THIS ARTICLE.				
22	2-614.				
25	After making the [distribution] DISTRIBUTIONS required under [§ 2-613] §§ 4 2-613 AND 2-613.1 of this subtitle, the Comptroller shall distribute monthly 24% of the remaining income tax revenue from corporations to the Gasoline and Motor Vehicle Revenue Account in the Transportation Trust Fund.				
27	2-615.				
	After making the distributions required under §§ [2-613 and 2-614] 2-613, 2-613.1, AND 2-614 of this subtitle, the Comptroller shall distribute the remaining income tax revenue from corporations to the General Fund of the State.				
31	10-101.				
32 33	(j) (1) "State income tax" means the State tax on income imposed under this title.				

1 2	(2) "STATE INCOME TAX" INCLUDES THE SURCHARGE ON INCOME OF CORPORATIONS IMPOSED UNDER § 10-102(2) OF THIS SUBTITLE.
3	10-102.
4	Except as provided in § 10-104 of this subtitle[,]:
5 6	(1) a tax is imposed on the Maryland taxable income of each individual and of each corporation; AND
9	(2) FOR A TAXABLE YEAR BEGINNING AFTER DECEMBER 31, 2003, BUT BEFORE JANUARY 1, 2008, IN ADDITION TO THE TAX IMPOSED UNDER ITEM (1) OF THIS SECTION, A SURCHARGE IS IMPOSED ON THE MARYLAND TAXABLE INCOME OF EACH CORPORATION.
11	10-105.
12 13	(b) (1) [The] SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, THE State income tax rate for a corporation is 7% of Maryland taxable income.
	(2) THE RATE OF THE SURCHARGE IMPOSED UNDER § 10-102(2) OF THIS SUBTITLE IS 12.86% OF THE TAX IMPOSED UNDER PARAGRAPH (1) OF THIS SUBSECTION.
19 20 21 22 23	SECTION 3. AND BE IT FURTHER ENACTED, That, notwithstanding the provisions of § 15-106.3 of the Education Article as enacted under Section 1 of this Act, for fiscal year 2005 only and from those additional revenues resulting from this Act that are credited to the Higher Education Investment Fund for fiscal year 2005, and from no other funds, and subject to the provisions of law relating to budgetary procedure to the extent applicable, the amounts specified below are hereby appropriated and authorized to be disbursed from as much of those additional revenues as are received by the State:
25	MORGAN STATE UNIVERSITY
26	R75T Morgan State University
29 30 31	In addition to the amount appropriated in the budget bill for fiscal year 2005, to supplement the appropriation for fiscal year 2005, the following amount to be used to offset the reduction of tuition for in-state undergraduate students for the academic year beginning in the fall of 2004 as required under this Act and for other purposes necessary to provide high quality and affordable post-secondary education and to fulfill the mission of Morgan State University:
33	Special Fund Appropriation \$1,600,000
34	UNIVERSITY SYSTEM OF MARYLAND
35	R75T University System of Maryland

3 4 5	In addition to the amount appropriated in the budget bill for fiscal year 2005, to supplement the appropriation for fiscal year 2005, the following amount to be used to offset the reduction of tuition for in-state undergraduate students for the academic year beginning in the fall of 2004 as required under this Act and for other purposes necessary to provide high quality and affordable post-secondary education and to fulfill the mission of the University System of Maryland:			
7	Special Fund Appropriation \$25,400,000			
10	SECTION 4. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly to continue to support Maryland's historically black institutions in accordance with the agreement reached between the State of Maryland and the United States Department of Education, Office of Civil Rights in December 2000.			
12	SECTION 5. AND BE IT FURTHER ENACTED, That:			
13 14	(a) The Board of Regents of the University System of Maryland shall continue its effectiveness and efficiency initiative, established by the Board on June 27, 2003.			
	(b) On or before December 1, 2004, the Board shall submit, in accordance with § 2-1246 of the State Government Article, a report to the Governor and to the fiscal and education committees of the General Assembly.			
18 19	(c) The report shall include the Board's findings and recommendations regarding:			
20 21	(1) management strategies for achieving efficiencies in the operation of the University System of Maryland and its constituent institutions, including:			
22 23	(i) consolidation and coordination of business and administrative functions;			
24 25	(ii) consolidation, merger, or restructuring of institutions, centers, branches, or institutes; and			
26 27	(iii) continuation or termination of low productivity or low degree programs;			
28 29	(2) strategies for managing future enrollment increases in a cost effective manner, including:			
30	(i) use of regional education centers;			
31 32	(ii) distribution of projected enrollment increases to institutions that can accept additional students at a relatively lower cost;			
33 34	(iii) in cooperation with the Maryland Association of Community Colleges, partnerships with community colleges across the State; and			
35 36	(iv) increased use and coordination of on-line and distance education;			

1 2	(3) takes a student to earn		es to manage enrollment growth by shortening the time it aureate degree, including:		
3		(i)	improved utilization of existing facilities and resources;		
	associated with resear administrative duties,		utilization of existing faculty, recognizing time considerations nt contact, preparation, professional and ic service; and		
7 8	programs;	(iii)	examining credit requirements for baccalaureate degree		
	(4) provided by the State research parks; and		neurial efforts to better leverage General Fund supporting the development and expansion of institution-based		
12 13	(5) scholarship aid based		o improve access and affordability through the use of ent financial need.		
	SECTION 6. AND BE IT FURTHER ENACTED, That, for fiscal year 2005, the University System of Maryland shall attain effectiveness and efficiency savings of at 6 least \$17,000,000.				
19 20 21 22	SECTION 7. AND BE IT FURTHER ENACTED, That the Board of Regents of the University System of Maryland shall study the tuition policies for out-of-state students at the constituent institutions of the University System of Maryland and selected peer institutions and recommend changes, as appropriate, to these policies.  The Board shall submit the study, in accordance with § 2-1246 of the State Government Article, to the Governor and to the fiscal and education committees of the General Assembly by December 1, 2004.				
24	4 SECTION 8. AND BE IT FURTHER ENACTED, That:				
27	The Board of Regents of Morgan State University shall conduct an effectiveness and efficiency initiative and by December 1, 2005, the Board shall submit, in accordance with § 2-1246 of the State Government Article, a report to the Governor and to the fiscal and education committees of the General Assembly.				
29 30	(b) The Boaregarding:	rd shall i	nclude in its report findings and recommendations		
31 32	(1) Morgan State Univer		ment strategies for achieving efficiencies in the operation of		
33 34	(2) manner; and	strategie	es for managing future enrollment growth in a cost effective		
35 36	(3) scholarship aid based		o improve access and affordability through the use of ent financial need.		

- 1 SECTION 9. AND BE IT FURTHER ENACTED, That, for a taxable year
- 2 beginning after December 31, 2003 but before January 1, 2005:
- 3 (a) A corporation's estimated tax payments for the taxable year shall reflect
- $4\,$  the income tax surcharge imposed under  $\S~10\mbox{-}102(2)$  of the Tax General Article, as
- 5 enacted by Section 2 of this Act; and
- 6 (b) Notwithstanding §§ 13-602 and 13-702 of the Tax General Article, the
- 7 Comptroller shall assess interest and penalties under §§ 13-602 and 13-702 of the
- 8 Tax General Article if a corporation pays estimated income tax for the taxable year
- 9 in an amount less than 90% of the tax required to be shown on the corporation's
- 10 income tax return for the taxable year.
- 11 SECTION 10. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 12 July 1, 2004.