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By: Delegates Vallario, Amedori, Anderson, Dumais, Gutierrez, Hennessy, Kelley, Kelly, Lee, Menes, Petzold, Quinter, Shank, and Simmons

Introduced and read first time: February 13, 2004

Assigned to: Judiciary

A BILL ENTITLED

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1	/ 11 A	Λ CI	concerning

2	Health Care Malpractice - Mandatory Mediation or Other Alternative
3	Dispute Resolution Process

- 4 FOR the purpose of requiring that a claim for medical injury be subject to mediation
- 5 or another alternative dispute resolution process under certain circumstances;
- 6 requiring certain qualifications for a mediator or neutral provider in health care
- 7 malpractice claims; providing that the Court of Appeals may adopt certain rules
- 8 concerning alternative dispute processes for health care malpractice claims;
- 9 prohibiting the filing of a claim for health care malpractice in a court until a
- mediator or neutral provider files a certain notice; requiring certain procedures
- for health care malpractice claims; providing certain sanctions for violations of
- the requirements of this Act; providing for allocation of the cost of alternative
- dispute resolution; providing certain immunity from civil liability for a mediator
- or neutral provider in a health care malpractice claim under certain
- 15 circumstances; repealing certain inconsistent provisions relating to neutral case
- evaluation of certain health care malpractice claims; defining certain terms;
- 17 providing for the application of this Act; and generally relating to requiring that
- certain persons participate in certain alternative dispute resolution of a health
- 19 care malpractice claim under certain circumstances.

20 BY repealing

- 21 Article Courts and Judicial Proceedings
- 22 Section 3-2A-06A(f) and 3-2A-06B(i)
- 23 Annotated Code of Maryland
- 24 (2002 Replacement Volume and 2003 Supplement)

25 BY renumbering

- 26 Article Courts and Judicial Proceedings
- 27 Section 3-2A-06A(g)
- to be Section 3-2A-06A(f)
- 29 Annotated Code of Maryland
- 30 (2002 Replacement Volume and 2003 Supplement)

- 1 BY repealing and reenacting, with amendments,
- 2 Article Courts and Judicial Proceedings
- 3 Section 3-2A-01
- 4 Annotated Code of Maryland
- 5 (2002 Replacement Volume and 2003 Supplement)
- 6 BY adding to
- 7 Article Courts and Judicial Proceedings
- 8 Section 3-2A-06C and 3-2A-06D
- 9 Annotated Code of Maryland
- 10 (2002 Replacement Volume and 2003 Supplement)
- 11 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 12 MARYLAND, That Section(s) 3-2A-06A(f) and 3-2A-06B(i) of Article Courts and
- 13 Judicial Proceedings of the Annotated Code of Maryland be repealed.
- SECTION 2. AND BE IT FURTHER ENACTED, That Section(s) 3-2A-06A(g)
- 15 of Article Courts and Judicial Proceedings of the Annotated Code of Maryland be
- 16 renumbered to be Section(s) 3-2A-06A(f).
- 17 SECTION 3. AND BE IT FURTHER ENACTED, That the Laws of Maryland 18 read as follows:
- 19 Article Courts and Judicial Proceedings
- 20 3-2A-01.
- 21 (a) In this subtitle the following terms have the meanings indicated unless the
- 22 context of their use requires otherwise.
- 23 (B) "ALTERNATIVE DISPUTE RESOLUTION" HAS THE MEANING STATED IN
- 24 MARYLAND RULE 17-102.
- 25 [(b)] (C) "Arbitration panel" means the arbitrators selected to determine a
- 26 health care malpractice claim in accordance with this subtitle.
- [(c)] (D) "Court" means a circuit court for a county.
- 28 [(d)] (E) "Director" means the Director of the Health Claims Arbitration
- 29 Office.
- 30 [(e)] (F) "Health care provider" means a hospital, a related institution as
- 31 defined in § 19-301 of the Health General Article, a physician, an osteopath, an
- 32 optometrist, a chiropractor, a registered or licensed practical nurse, a dentist, a
- 33 podiatrist, a psychologist, a licensed certified social worker-clinical, and a physical
- 34 therapist, licensed or authorized to provide one or more health care services in
- 35 Maryland. "Health care provider" does not mean any nursing institution conducted by
- 36 and for those who rely upon treatment by spiritual means through prayer alone in

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- 1 accordance with the tenets and practices of a recognized church or religious
- 2 denomination.
- 3 (G) "MEDIATION" HAS THE MEANING STATED IN MARYLAND RULE 17-102.
- 4 (H) "MEDIATOR" MEANS AN INDIVIDUAL WHO CONDUCTS MEDIATION.
- 5 [(f)] (I) "Medical injury" means injury arising or resulting from the rendering 6 or failure to render health care.
- 7 (J) "NEUTRAL PROVIDER" MEANS A PERSON WHO ENGAGES IN ALTERNATIVE
- 8 DISPUTE RESOLUTION INVOLVING A NEUTRAL CASE EVALUATION, NEUTRAL FACT
- 9 FINDING, OR SETTLEMENT CONFERENCE AS THOSE TERMS ARE DEFINED IN
- 10 MARYLAND RULE 17-102.
- 11 3-2A-06C.
- 12 (A) THIS SECTION APPLIES TO ANY CLAIM THAT IS FILED UNDER THIS
- 13 SUBTITLE FOR WHICH ARBITRATION IS WAIVED UNDER § 3-2A-06A OR § 3-2A-06B OF
- 14 THIS SUBTITLE.
- 15 (B) (1) THE PROVISIONS OF \S 3-2A-04(A) AND (B) OF THIS SUBTITLE APPLY 16 TO THIS SECTION.
- 17 (2) ON NOTICE TO THE DIRECTOR THAT A PARTY HAS FAILED TO
- 18 COMPLY WITH THE PROVISIONS OF § 3-2A-04(B) OF THIS SUBTITLE, THE DIRECTOR
- 19 MAY TAKE ANY ACTIONS THAT A PANEL CHAIRMAN MAY TAKE UNDER § 3-2A-04(B) OF
- 20 THIS SUBTITLE.
- 21 (C) A CLAIM FOR A MEDICAL INJURY:
- 22 (1) SHALL BE SUBJECT TO MEDIATION OR ANOTHER ALTERNATIVE
- 23 DISPUTE RESOLUTION PROCESS; AND
- 24 (2) IS NOT SUBJECT TO ARBITRATION UNDER THIS SUBTITLE.
- 25 (D) (1) THE COURT OF APPEALS MAY ADOPT AN APPLICATION PROCESS FOR
- 26 OUALIFIED PERSONS TO BE ON A ROSTER OF MEDIATORS AND NEUTRAL PROVIDERS
- 27 FOR A HEALTH CARE MALPRACTICE CLAIM.
- 28 (2) IN ORDER TO BE LISTED ON THE ROSTER OF MEDIATORS FOR
- 29 HEALTH CARE MALPRACTICE CLAIMS, A MEDIATOR SHALL:
- 30 (I) BE QUALIFIED AS A MEDIATOR UNDER MARYLAND RULE
- 31 17-104;
- 32 (II) HAVE EXPERIENCE AS A MEDIATOR OF HEALTH CARE
- 33 MALPRACTICE CLAIMS ACCORDING TO THE REQUIREMENTS ADOPTED BY THE
- 34 COURT OF APPEALS; AND

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- 1 (III) AGREE TO ABIDE BY THE MARYLAND STANDARDS OF CONDUCT
- 2 FOR MEDIATORS, ARBITRATORS, AND OTHER ALTERNATIVE DISPUTE RESOLUTION
- 3 PRACTITIONERS, AS ADOPTED BY THE COURT OF APPEALS IN ACCORDANCE WITH
- 4 MARYLAND RULE 17-104.
- 5 (3) IN ORDER TO BE LISTED AS A NEUTRAL PROVIDER FOR HEALTH 6 CARE MALPRACTICE CLAIMS, A PERSON SHALL:
- O CARL MALI RACTICE CEANNS, A LERSON SHALL.
- 7 (I) BE QUALIFIED AS A NEUTRAL PROVIDER UNDER MARYLAND 8 RULE 17-105:
- 9 (II) HAVE EXPERIENCE AS A NEUTRAL PROVIDER FOR HEALTH 10 CARE MALPRACTICE CLAIMS ACCORDING TO THE REOUIREMENTS DETERMINED BY
- 11 THE COURT OF APPEALS; AND
- 12 (III) AGREE TO ABIDE BY THE MARYLAND STANDARDS OF CONDUCT
- 13 FOR MEDIATORS, ARBITRATORS, AND OTHER ALTERNATIVE DISPUTE RESOLUTION
- 14 PRACTITIONERS, AS ADOPTED BY THE COURT OF APPEALS IN ACCORDANCE WITH
- 15 MARYLAND RULE 17-105.
- 16 (4) A MEDIATOR AND A NEUTRAL PROVIDER SHALL ABIDE BY THE 17 STANDARDS ADOPTED BY THE COURT OF APPEALS.
- 18 (E) (1) A CLAIM UNDER THIS SECTION MAY NOT BE FILED WITH A CIRCUIT
- 19 COURT OR THE UNITED STATES DISTRICT COURT UNTIL THE MEDIATOR OR NEUTRAL
- 20 PROVIDER FILES WITH THE NOTICE REQUIRED UNDER SUBSECTION (M) OF THIS
- 21 SECTION THAT THE ALTERNATIVE DISPUTE RESOLUTION HAS NOT BEEN EFFECTIVE.
- 22 (2) FOR A CLAIM UNDER THIS SECTION, IF THE TIME LIMITATIONS
- 23 UNDER ANY STATUTE OF LIMITATIONS OR REPOSE FOR FILING AN ACTION IN COURT
- 24 EXPIRES BEFORE THE TIME PROVIDED UNDER § 3-2A-06D(A) OF THIS SUBTITLE, THE
- 25 LIMITATIONS ARE TOLLED UNTIL THE TIME REQUIRED FOR FILING AN ACTION
- 26 UNDER § 3-2A-06D(A) OF THIS SUBTITLE.
- 27 (F) (1) WITHIN 30 DAYS OF THE TIME FOR FILING OF THE CERTIFICATE OF A
- 28 QUALIFIED EXPERT OF A DEFENDANT UNDER § 3-2A-04 OF THIS SUBTITLE, THE
- 29 PARTIES MAY CHOOSE A MEDIATOR OR NEUTRAL PROVIDER.
- 30 (2) IF THE PARTIES CHOOSE A MEDIATOR OR NEUTRAL PROVIDER, THE
- 31 PARTIES SHALL NOTIFY THE DIRECTOR OF THE NAME OF THE MEDIATOR OR
- 32 NEUTRAL PROVIDER.
- 33 (G) (1) IF THE PARTIES DO NOT NOTIFY THE DIRECTOR THAT THEY HAVE
- 34 CHOSEN A MEDIATOR OR NEUTRAL PROVIDER WITHIN THE TIME REQUIRED UNDER
- 35 SUBSECTION (E) OF THIS SECTION, THE DIRECTOR SHALL ASSIGN A MEDIATOR OR
- 36 NEUTRAL PROVIDER TO THE CLAIM WITHIN 30 DAYS.
- 37 (2) THE DIRECTOR MAY CONSULT WITH THE PARTIES BEFORE
- 38 ASSIGNING A MEDIATOR OR NEUTRAL PROVIDER TO THE CLAIM.

- 1 (3) (I) BEFORE ASSIGNING A MEDIATOR OR NEUTRAL PROVIDER, THE
- 2 DIRECTOR SHALL INQUIRE OF THE PERSON AND BE SATISFIED THAT THE PERSON
- 3 DOES NOT HAVE A PERSONAL OR ECONOMIC RELATIONSHIP WITH ANY OF THE
- 4 PARTIES OR THEIR ATTORNEYS, OR ANY CASES IN WHICH THE PERSON IS A PARTY
- 5 BEFORE THE HEALTH CLAIMS ARBITRATION OFFICE, THAT CAN FORM THE BASIS OF
- 6 ANY PARTIALITY ON THE PERSON'S PART.
- 7 (II) AFTER A PERSON IS SELECTED AS A MEDIATOR OR NEUTRAL
- 8 PROVIDER, IF THE DIRECTOR DETERMINES, IN THE DIRECTOR'S JUDGMENT, THAT
- 9 THE PERSON HAS A RELATIONSHIP WITH A PARTY DESCRIBED IN SUBPARAGRAPH (I)
- 10 OF THIS PARAGRAPH, OR ANY CASES IN WHICH THE PERSON IS A PARTY BEFORE THE
- 11 HEALTH CLAIMS ARBITRATION OFFICE, THE DIRECTOR SHALL ASSIGN ANOTHER
- 12 PERSON TO BE THE MEDIATOR OR NEUTRAL PROVIDER.
- 13 (H) THE MEDIATOR OR NEUTRAL PROVIDER SHALL SCHEDULE AN INITIAL
- 14 CONFERENCE WITH THE PARTIES AS SOON AS PRACTICABLE.
- 15 (I) AT LEAST 15 DAYS BEFORE THE INITIAL CONFERENCE, THE PARTIES
- 16 SHALL SEND THE MEDIATOR OR NEUTRAL PROVIDER A BRIEF WRITTEN OUTLINE OF
- 17 THE STRENGTHS AND WEAKNESSES OF THEIR RESPECTIVE CASES.
- 18 (2) A PARTY DOES NOT HAVE TO PROVIDE TO ANOTHER PARTY THE
- 19 WRITTEN OUTLINE DESCRIBED IN PARAGRAPH (1) OF THIS SUBSECTION.
- 20 (J) IN ACCORDANCE WITH MARYLAND RULE 17-109, THE OUTLINE
- 21 DESCRIBED IN SUBSECTION (I) OF THIS SECTION AND ANY WRITTEN OR ORAL
- 22 COMMUNICATION MADE IN CONNECTION WITH A CONFERENCE UNDER THIS
- 23 SECTION:
- 24 (1) IS CONFIDENTIAL;
- 25 (2) DOES NOT CONSTITUTE AN ADMISSION; AND
- 26 (3) IS NOT DISCOVERABLE.
- 27 (K) UNLESS EXCUSED BY THE MEDIATOR OR NEUTRAL PROVIDER, THE
- 28 PARTIES AND THE CLAIMS REPRESENTATIVE FOR EACH DEFENDANT SHALL APPEAR
- 29 AT ALL CONFERENCES HELD UNDER THIS SECTION.
- 30 (L) A PARTY WHO FAILS TO COMPLY WITH THE PROVISIONS OF SUBSECTIONS
- 31 (I) AND (K) OF THIS SECTION IS SUBJECT TO THE PROVISIONS OF MARYLAND RULE
- 32 1-341 AFTER THE CLAIM IS FILED IN A COURT UNDER § 3-2A-06D OF THIS SUBTITLE.
- 33 (M) (1) IF A CLAIM IS SETTLED, THE PARTIES SHALL NOTIFY THE DIRECTOR
- 34 THAT THE CLAIM HAS BEEN SETTLED.
- 35 (2) IF THE PARTIES HAVE NOT AGREED TO A SETTLEMENT AND THE
- 36 MEDIATOR OR NEUTRAL PROVIDER FINDS THAT THE ALTERNATIVE DISPUTE
- 37 RESOLUTION HAS NOT BEEN EFFECTIVE IN ACHIEVING A SETTLEMENT, THE
- 38 MEDIATOR OR NEUTRAL PROVIDER SHALL:

- 6 **HOUSE BILL 1237** 1 (I) FILE A WRITTEN NOTICE WITH THE DIRECTOR THAT THE 2 ALTERNATIVE DISPUTE RESOLUTION HAS NOT BEEN EFFECTIVE; AND 3 (II)SEND COPIES OF THE NOTICE TO THE PARTIES. UNLESS OTHERWISE AGREED BY THE PARTIES, THE COST OF 4 5 ALTERNATIVE DISPUTE RESOLUTION SHALL BE DIVIDED EQUALLY BETWEEN THE 6 PARTIES. A MEDIATOR OR NEUTRAL PROVIDER SHALL HAVE THE IMMUNITY FROM 7 (O)8 SUIT DESCRIBED UNDER § 5-615 OF THIS ARTICLE. 9 3-2A-06D. 10 (A) WITHIN 60 DAYS AFTER THE FILING OF A NOTICE THAT THE 11 ALTERNATIVE DISPUTE RESOLUTION HAS NOT BEEN EFFECTIVE UNDER § 3-2A-06C 12 OF THIS SUBTITLE, THE CLAIMANT SHALL FILE A COMPLAINT AND THE CERTIFICATE 13 OF QUALIFIED EXPERT UNDER § 3-2A-04(B) OF THIS SUBTITLE IN THE APPROPRIATE 14 CIRCUIT COURT OR THE UNITED STATES DISTRICT COURT. AFTER FILING THE COMPLAINT, THE PLAINTIFF SHALL SERVE A 15 16 SUMMONS AND COPY OF THE COMPLAINT ON EACH DEFENDANT OR THE ATTORNEY 17 OF RECORD FOR EACH DEFENDANT. DELAY WITHOUT GOOD CAUSE IN FILING A COMPLAINT AS 18 (3) 19 REQUIRED UNDER THIS SECTION MAY CONSTITUTE GROUNDS FOR DISMISSAL OF 20 THE COMPLAINT: 21 (I) ON A MOTION BY AN ADVERSE PARTY; AND 22 (II)ON A FINDING OF PREJUDICE TO THE ADVERSE PARTY DUE TO 23 THE DELAY IN THE FILING OF THE COMPLAINT. 24 A DEFENDANT, INCLUDING A THIRD PARTY DEFENDANT, SHALL FILE (B) (1) 25 A CERTIFICATE OF QUALIFIED EXPERT UNDER § 3-2A-04(B) OF THIS SUBTITLE WITH 26 THE DEFENDANT'S ANSWER.
 - 27 (2) AFTER FILING A COMPLAINT UNDER THIS SECTION, IF A PARTY
- 28 JOINS AN ADDITIONAL HEALTH CARE PROVIDER AS A DEFENDANT IN AN ACTION,
- 29 THE PARTY SHALL FILE A CERTIFICATE OF QUALIFIED EXPERT REQUIRED BY §
- 30 3-2A-04(B) OF THIS SUBTITLE WITH RESPECT TO THE ADDITIONAL HEALTH CARE
- 31 PROVIDER.
- 32 (3) THE COURT MAY TAKE ANY ACTIONS THAT A PANEL CHAIRMAN MAY
- 33 TAKE FOR A VIOLATION OF THE PROVISIONS OF § 3-2A-04(B) OF THIS SECTION.
- 34 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall be
- 35 construed to apply only prospectively and may not be applied or interpreted to have
- 36 any effect on or application to any case filed in a court before the effective date of this
- 37 Act.

- SECTION 5. AND BE IT FURTHER ENACTED, That this Act shall take effect 2 June 1, 2004.