(PRE-FILED)

## By: Chairman, Education, Health, and Environmental Affairs Committee <br> (By Request - Departmental - Natural Resources)

Requested: November 3, 2003
Introduced and read first time: January 14, 2004
Assigned to: Education, Health, and Environmental Affairs
Committee Report: Favorable with amendments
Senate action: Adopted
Read second time: February 24, 2004

CHAPTER $\qquad$
1 AN ACT concerning
2

## Natural Resources - Fishing Licenses and Authorizations - Suspension and Revocation

4 FOR the purpose of altering the criteria for suspension and revocation of certain
5 fishing licenses and authorizations under certain circumstances; authorizing 6 the Department of Natural Resources to suspend or revoke certain fishing 7 licenses for certain convictions; establishing certain hearing procedures; 8 requiring the Department to adopt certain regulations in accordance with 9 certain recommendations; making certain technical corrections and stylistic 10 changes; and generally relating to the suspension and revocation of fishing 11 licenses and authorizations.

12 BY repealing and reenacting, with amendments, Article - Natural Resources Section 4-701 and 4-745
15 Annotated Code of Maryland
16 (2000 Replacement Volume and 2003 Supplement)
17 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
18 MARYLAND, That the Laws of Maryland read as follows:

## SENATE BILL 50

## Article - Natural Resources

2 4-701.
3 (a) This section applies to any person who is required under Subtitle 2, 7, 8, 9, 4 or 10 of this title to be licensed to guide fishing parties or to catch, sell, buy, process,
5 transport, export, or otherwise deal in fish caught in tidal waters.
6 (b) (1) The Department shall utilize a single, commercial license, to be 7 known and designated as a tidal fish license.

8
(2) A tidal fish license authorizes a licensee:

9
(i) To engage in each activity indicated on the license; and

10
(ii) For catching crabs, to utilize the number of crew members

11 indicated on the license.
12 (3) Except for a person receiving a license under subsection (i)(2)(ii) of 13 this section, the Department may not issue a tidal fish license to an individual who is
14 younger than 14 years of age.
15 (4) A person may not guide fishing parties or catch, sell, buy, process, 16 transport, export, or otherwise deal in fish caught in tidal waters unless licensed
17 under this section.
18 (c) (1) The license year for every tidal fish license shall be 12 months from 19 September 1 through August 31 of the following year.

20 (2) A licensee and crew members may engage only in those activities for 21 which the annual fees for that license year have been paid.
(d) (1) The Department may issue no more than one authorization to a 23 person to engage in each activity under paragraph (2)(ii)1 and 2 of this subsection 24 during a license year.

25 (2) (i) On a tidal fish license, the Department may issue an 26 authorization for any of the following activities for which the indicated fee has been 27 paid.

28 (ii) The following annual fees for an authorization shall apply
29 regardless of when the license is issued or an activity is authorized:

1. To provide services as:
A. A fishing guide in the tidal waters of Maryland - $\$ 50$ for a

32 resident and $\$ 100$ for a nonresident; and
B. A master fishing guide, in addition to the fee under item A

1
2 this title:

3

4
5

6

7
8 scrapes: $\$ 50$
9
10 sub-sub-subparagraph: $\$ 150$
11
12
13 dredge boat
14
15
,
16 items A through E of this item, unlimited tidal fish - \$300

19 paragraph with more than 300 pots, the licensee shall pay $\$ 20$ for each crew member.
4. Except for a licensee dealing in his own catch, for a person 21 to buy, process, pack, resell, market or otherwise deal in fish caught in the tidal
22 waters of Maryland, seafood dealer - \$150
23 (e) (1) To catch striped bass for sale:

25 section shall pay an annual surcharge of $\$ 200$; or
26 (ii) A licensee authorized under subsection (d)(2)(ii)2F of this
27 section shall pay with the license fee an annual surcharge of $\$ 100$.
28 (2) A person may not catch oysters for sale without possessing a valid 29 license under this section and paying an annual surcharge of $\$ 300$ which shall be
30 used by the Department only for oyster repletion activities.
31 (3) In addition to the normal license fees imposed under subsection
32 (d)(2)(ii)2 and 4 of this section, a licensee shall pay to the Department an annual
33 surcharge of $\$ 10$ to be credited to the Seafood Marketing Office of the Department of

1 Agriculture to fund seafood marketing programs which have been approved by the 2 Department.

3 (4) (i) 1. In this paragraph, "fishing activities" means those 4 activities that are directly related to catching fish.
2. "Fishing activities" does not include the activities of 6 buying, selling, processing, transporting, exporting, or similarly dealing in fish.

7
8 license applicant for the applicant's fishing activities under Subtitles 7, 8, and 9 of
9 this title, in addition to the normal license fees imposed by this subsection, a
10 surcharge which cumulatively for the license year, shall be the greater of:

11
12 charged to a Maryland resident engaged in like fishing activities in the state of
13 residence of the nonresident applicant and the total of normal license fees for fishing
14 activities in Maryland; or

## 36

2. $\$ 350$.
(f) An applicant for a new license to provide services as a commercial fishing guide in tidal waters of the State shall supply as part of the initial application verifiable references to any federal license that is issued by the U.S. Coast Guard to operate a vessel carrying passengers for hire in the applicant's name, as a condition precedent to engaging as a commercial fishing guide in tidal waters.
(g) (1) Notwithstanding any other provision of this section, the Department may issue an apprenticeship permit for any activity under subsection (d)(2)(ii)1 or 2 of this section to a person who currently resides and has resided for at least 5 years on an island in the State that is at least 3 miles from the mainland.
(2) The Department shall set by regulation targets for the number of idal fish license authorizations under subsection (d)(2)(ii) of this section to be the number issued between September 1, 1998 and March 31, 1999. The Department may modify by regulation the target number of authorizations based on:
(i) Recommendations of the Tidal Fisheries Advisory Commission;
(ii) Recommendations of fishery management plans adopted by the Department, the Chesapeake Bay Program, the Atlantic States Marine Fisheries
Commission, the Mid-Atlantic Fisheries Management Council, or any other appropriate management body;
(iii) The number of people historically participating;
(iv) Target species, size, number, weight, incidental catch, total biomass, annual harvest, mortality rates, and other factors which are necessary and appropriate; and

1 (v) The number of authorizations relinquished to the Department 2 under subsection ( $\mathrm{j}-1$ ) of this section.

3 (3) (i) The Department shall by regulation limit the total number of 4 authorizations to fish for striped bass to 1,231 participants in the commercial fishery 5 and 499 participants in the charter boat fishery.
(ii) The Department shall provide in its regulations for reallocation 7 of any authorizations that may be revoked or voluntarily relinquished to the 8 Department.
(iii) The Department shall provide in its regulations for the 10 allocation of any available quota on a monthly basis to assure that all areas of the 11 State have ample opportunity to attain an equitable portion of the available quota.

12 (h) The Department shall issue a license authorizing participation in a 13 particular fishing activity to a person who has completed the requirements of an 14 apprenticeship under § 4-701.1 of this subtitle.

15 (i) (1) A license or authorization may be transferred only under the 16 provisions of this subsection.
(2) The Department shall review and may approve the permanent 18 transfer of a license or an authorization to a person who is the licensee's spouse, 19 daughter, son, stepchild, grandchild, step grandchild, parent, sister, brother,
20 grandparent, father-in-law, mother-in-law, son-in-law, daughter-in-law,
21 sister-in-law, or brother-in-law, and only:
22 (i) If the licensee makes application to the Department requesting
23 transfer and the transferee has paid the fee for the license or authorization; or
(ii) Upon death of the licensee, if the licensee or an authorized 25 representative of the licensee indicates or had indicated that person's name to the
26 Department.
27 (3) (i) The Department may approve a temporary transfer for not less 28 than 30 days and not more than 90 days.
(ii) A person may not transfer a license in exchange for any type of 30 remuneration.

31 (4) (i) The Department shall establish by regulation a procedure for a 32 licensee, except a fishing guide licensee or a master fishing guide licensee, to
33 voluntarily register the licensee's commercial fishing vessel number on the face of the
34 license.
(ii) If a licensee has voluntarily registered the vessel number on the 36 license under subparagraph (i) of this paragraph, the licensee may allow another
37 person to use the vessel for the commercial activities authorized on the license.
(5) (i) This paragraph applies only to:

1. A licensee who has held a valid tidal fish license in each of 7 the three immediately preceding seasons; or
2. An authorized representative of a deceased licensee 9 regardless of the number of seasons the deceased licensee held a valid tidal fish 10 license.

11 (ii) The Department shall review and may approve a permanent 12 transfer of a license or authorization under this paragraph to a person who has:

13
14 the license holder; or
15
$16 \$ 2,000$ and the commercial fishing business from the license holder;
2. Been a crew member for at least 2 years in any commercial 18 fishery as certified by three tidal fish licensees;

| 19 | 3. Paid the fee for the license or authorization; and |
| :--- | :--- | :--- |
| 20 | 4. $\quad$ Provided a notarized bill of sale. |

21 (j) (1) Notwithstanding the qualification criteria for a license and 22 authorization to engage in an activity under this section, licensees may renew any
23 valid existing authorizations on their licenses annually.
24 (2) (i) Application to renew a tidal fish license shall be made not later
25 than August 31, or the next business day in the instance that the Department is not 25 than August 31 , or the next business
26 open, for the following license year.
(ii) The Department may not accept application for renewal after 28 that date, as stated in subparagraph (i) of this paragraph unless:

1. Application is made by March 31, or the next business day 30 in the instance that the Department is not open, of the following license year;
2. The applicant shows good cause why application was not 32 made by August 31 of the previous license year; and
3. A late fee of $\$ 50$ is paid by the applicant in addition to the
4. A. Purchased a vessel used for commercial fishing from
B. Purchased equipment and assets with a minimum value of

Provided a notarized bill of sale.
subparagraph (i) of this paragraph unless.

34 license fee.

1 (j-1) (1) At the time of license renewal, a licensee who possesses three or more 2 authorizations under subsections (d)(2)(ii)1 and [(d)(2)(ii)2A] 2A through E of this 3 section, one of which is a crabbing authorization, may relinquish each authorization 4 and receive an authorization under subsection (d)(2)(ii) 2 F of this section.

5
(2) The Department shall adjust the number of authorizations under 6 subsection (d)(2)(ii) of this section to reflect the number of license conversions under 7 paragraph (1) of this subsection.

8 (k) (1) In addition to any other penalty provided in this title, the 9 Department may suspend [for a period of not less than 10 days nor more than 365
10 days] OR REVOKE a person's entitlement to engage in a particular activity or
11 activities under a tidal fish license.
12 (2) During a period of suspension OR REVOCATION imposed by the
13 Department, the person penalized is not and shall not be authorized under any
14 existing, renewed, TRANSFERRED, or new tidal fish license to engage in the particular
15 activity or activities for which the suspension is imposed.
16 (3) The following are grounds for suspension OF A TIDAL FISH LICENSE 17 OR AN AUTHORIZATION under this section:
(i) Making any false statement in an application for a tidal fish 19 license;
(ii) Conviction of a person for violations under this title so often as 1 to indicate an intent to disregard the fish and fisheries laws of the State, provided that proceedings for [revocation] SUSPENSION on this ground are based on no fewer than:

24
25
26 title; or

1. 3 convictions for violations occurring on separate days within any [365-day] 2-YEAR period, of provisions under any one subtitle of this
2. 5 convictions for violations occurring on separate days 28 within any [365-day] 2-YEAR period, of any provisions under this title;
(iii) Failure to submit reports required by the provisions of this title 30 or by the Department pursuant to provisions of this title; or
(iv) Failure for a nonresident of the State to appear in court pursuant to a citation issued by a Natural Resources police officer, or to any other process issued by any court of Maryland, for violation of this title.
(4) The following are grounds for revocation of a tidal fish license OR AN 35 AUTHORIZATION:
(i) Submitting a false report required by the provisions of this title 37 or by the Department pursuant to the provisions of this title; [or]
(ii) Suspension FOR A MINIMUM OF 6 MONTHS of the person's tidal 2 fish license OR AUTHORIZATION under paragraph [(1)] (3) of this subsection more 3 than [once] TWICE AT LEAST 3 TIMES in any [24-month] 6-YEAR period.

## 4 5 BE IN ADDITION TO ANY OTHER PENALTY AUTHORIZED UNDER § 4-1201 OF THIS 6 TITLE REGARDING STRIPED BASS.

$7 \quad[(5)] \quad$ (6) $\quad$ For purposes of suspensions under subparagraph (ii) of 8 paragraph (3) of this subsection, the] THE Department shall adopt [as part of its 9 procedural] regulations RELATING TO THE SUSPENSION AND REVOCATION OF 10 LICENSES AND AUTHORIZATIONS ISSUED UNDER THIS TITLE, INCLUDING:
(i) A schedule of points assigned to various offenses under this
(ii) A schedule of the maximum number of days that a license may 14 be suspended according to the number of points accumulated; AND

## (III) SUSPENSION OR REVOCATION OF A LICENSE OR 16 AUTHORIZATION OR CONVICTION OF AN OFFENSE UNDER THIS TITLE.

[(6)] (7) The Department shall initiate any proceeding to suspend a tidal 18 fish license under this section not later than 6 months after the time for filing an 19 appeal of the 3 rd conviction under paragraph (3)(ii) 1 of this subsection has passed or
20 the time for filing an appeal of the 5th conviction under paragraph (3)(ii)2 of this
21 subsection has passed.
[(7)] (8) Before the suspension OR REVOCATION of a tidal fish license
23 under this section, the Department shall hold a hearing upon not less than 10 days'
24 notice to the licensee, except that upon the failure of a nonresident of the State to
25 appear in a court of this State as required by any charging document accusing the
26 person of committing any offense under this title, in addition to any other appropriate
27 action taken by the court or the Department, the Department may suspend
28 immediately and without hearing any license issued to the person under this title.
29 (l) A licensee or any person to whom a licensee has transferred a license under 30 subsection (i) of this section shall have in possession the tidal fish license and any 1 valid application to transfer the commercial tidal fish license approved by the
32 Department for a temporary transfer whenever engaged in any licensed activity. The 3 licensee or any person to whom a licensee has transferred a license under subsection 3 (i) of this section shall allow any police officer to inspect the license and any applicable application to transfer the commercial tidal fish license approved by the
36 Department for a temporary transfer, to conduct searches as authorized in Subtitle 12
7 of this title, and to inspect books, statements, and accounts as authorized in §
8 4-206(b) of this title.

39 (m) The Department shall assign a permanent identification number to each 40 licensee. A licensee shall display the identification number on every vessel, vehicle, 41 gear, or place of business, as the Department may require by regulation.

3 Fund all fees received for tidal fish licenses and apprenticeship permits; and
(2) Use the funds received from the sale of licenses to catch striped bass 5 for enforcement purposes during the open season for catching striped bass.
3. Owned or operated a marina from which 10 or more 14 vessels operate to carry passengers for fishing.

15 (2) A person who meets the requirements of paragraph (1) of this 16 subsection may obtain an annual master fishing guide license by:

17 (i) Filing an application on a form provided by the Department;
(ii) Supplying with the application proofs of ownership of the

19 required vessels; and
20 (iii) Paying the master fishing guide license fee set forth in [§
21 4-701(d)(2)(ii)1] SUBSECTION(D)(2)(II)1 of this [title] SECTION.
22 (3) A person holding a master fishing guide license may:

24 by the master fishing guide; and
(ii) Allow a person who holds a valid Coast Guard license to operate 26 a vessel to carry passengers for fishing from the marina owned or operated by the 7 master guide license holder authorized under paragraph (1)(ii)3 of this subsection as
28 follows:

29

30

1. One person for 10 vessels;
2. Two persons for 11 to 20 vessels;
3. Three persons for 21 to 30 vessels;
4. Four persons for 31 to 40 vessels;

1

2

3 (4) 4 fishing guide license corresponding to the number of vessels owned or operated by the 5 master fishing guide, with each copy bearing the registration number of one of the 6 vessels.
(ii) The master fishing guide shall ensure that when a vessel is 8 operated, the appropriate copy of the license is on board. 4 the day on which the person who holds the license may not crab for commercial purposes.

## 6 4-745.

7 (a) (1) Except as provided in subsections (c) and (d) of this section, a person 8 may not fish for finfish in the Chesapeake Bay or in its tributaries up to tidal 9 boundaries without first obtaining a Chesapeake Bay sport fishing license.
(iii) Nonresident ..... \$14
(iv) Resident and nonresident blind persons ..... No fee
(3) Except for a license issued under subsection (d) of this section, every Chesapeake Bay sport fishing license shall be valid for not more than 1 year and shall expire on December 31.
(b) (1) The Department may designate a person engaged in a commercial enterprise to sell the Chesapeake Bay sport fishing license as an agent under the Department's control and supervision.
(2) As compensation, the agent shall retain $\$ 1$ for each license issued.
(3) The Chesapeake Bay sport fishing license shall be furnished to an agent upon satisfactory payment or upon consignment and only if the Department is

1 given adequate security to insure ultimate payment by an agent to the Department
2 for the licenses.
3 (4) (i) Except as provided in subparagraph (ii) of this paragraph, all 4 fees collected on behalf of the Department pursuant to this section shall be remitted 5 to the Department in accordance with its rules and regulations for deposit with the 6 State Treasurer to the credit of the Fisheries Research and Development Fund to be 7 used for the replenishment, protection, and conservation of fish stocks caught by 8 recreational fishermen, for enhancement of recreational fishing opportunities, and for 9 research concerning tidal fishery resources. The Department shall publicly report
10 annually the amounts collected and the expenditures.
11 (ii) In fiscal year 1999 and in each subsequent fiscal year, the 12 Department, for the purposes set forth in subparagraph (iii) of this paragraph, shall 13 use:
14

1. $\quad \$ 2$ from the sale of each license under subsection (a) of this 15 section;
2. $\quad \$ 20$ from the sale of each license under subsection (d)(2) of
(iii) The Department shall use the moneys specified in 21 subparagraph (ii) of this paragraph for:
3. Achieving the maximum federal fund apportionments;
4. Management assessment and sportfishing surveys; and
5. Angler outreach and public fishing information.
(5) In the preparation of plans for the expenditure of license receipts, the

26 Secretary annually shall solicit the advice and opinions of the Department's Sport
27 Fisheries Advisory Commission, representative fishing and boating associations, and
28 other interested parties.
(c) A person may fish for finfish in the Chesapeake Bay or its tidal tributaries

30 without a Chesapeake Bay sport fishing license if the person:

31

34 an owner, or nonpaying guest of an owner;

35
36 which has been designated by the Department as a free fishing area;
(ii) The annual fee for this special license shall be $\$ 40$.
(iii) If a boat owner purchases the special license under this 30 paragraph, the boat owner may fish anywhere in the Chesapeake Bay, whether the boat owner is fishing in the owner's boat, in another person's boat, on land, or elsewhere. The Department shall issue a complimentary Chesapeake Bay sport fishing license to the boat owner who purchases a special license under this paragraph. If a boat to which the special license is affixed has more than one owner, then only the individual applicant who signs the application for the special license shall be entitled to a complimentary Chesapeake Bay sport fishing license under this paragraph.

1 (E) (1) IN ADDITION TO ANY OTHER PENALTY PROVIDED IN THIS SUBTITLE 2 UNDER THIS TITLE, THE DEPARTMENT MAY SUSPEND A PERSON'S ENTITLEMENT TO 3 ENGAGE IN A PARTICULAR ACTIVITY OR ACTIVITIES LICENSED OR PERMITTED 4 UNDER THIS SECTION.
(2) DURING A PERIOD OF SUSPENSION IMPOSED BY THE DEPARTMENT, 6 THE PERSON WHOSE LICENSE HAS BEEN SUSPENDED MAY NOT ENGAGE IN AN 7 ACTIVITY FOR WHICH THE LICENSE SUSPENSION IS IMPOSED.
(3) THE FOLLOWING ARE GROUNDS FOR SUSPENSION OF A LICENSE 9 ISSUED UNDER THIS SECTION:
(5) THE DEPARTMENT SHALL ADOPT REGULATIONS THAT PROVIDE:
(I) A SCHEDULE OF POINTS ASSIGNED TO VARIOUS OFFENSES 4 UNDER THIS TITLE;
(II) A SCHEDULE OF THE MAXIMUM NUMBER OF DAYS THAT A 6 LICENSE MAY BE SUSPENDED ACCORDING TO THE NUMBER OF POINTS ACCUMULATED; AND
(III) FOR SUSPENSION OF A LICENSE FOR CONVICTION OF AN OFFENSE UNDER THIS TITLE.
(6) THE DEPARTMENT SHALL INITIATE ANY PROCEEDING TO SUSPEND A LICENSE UNDER THIS SECTION NOT LATER THAN 6 MONTHS AFTER THE TIME FOR FILING AN APPEAL OF THE THIRD CONVICTION UNDER PARAGRAPH (3)(II) OF THIS SUBSECTION HAS PASSED.
(7) BEFORE THE SUSPENSION OF A LICENSE UNDER THIS SECTION, THE 35 DEPARTMENT SHALL HOLD A HEARING ON NOT LESS THAN 10 DAYS' NOTICE TO THE
36 LICENSEE, EXCEPT THAT ON THE FAILURE OF A NONRESIDENT OF THE STATE TO
37 APPEAR IN A COURT OF THIS STATE AS REQUIRED BY ANY CHARGING DOCUMENT

1 ACCUSING THE PERSON OF COMMITTING ANY OFFENSE UNDER THIS SUBTITLE, IN
2 ADDITION TO ANY OTHER APPROPRIATE ACTION TAKEN BY THE COURT OR THE
3 DEPARTMENT, THE DEPARTMENT MAY SUSPEND IMMEDIATELY AND WITHOUT
4 HEARING ANY LICENSE ISSUED TO THE PERSON UNDER THIS TITLE.
5 SECTION 2. AND BE IT FURTHER ENACTED, That, in accordance with the 6 recommendations made on July 22, 2003, by the joint workgroup created by the Tidal
7 Fish Advisory Commission and the Sport Fish Advisory Commission, the Department
8 shall adopt regulations relating to the suspension and revocation of licenses and the
9 assignment of points for specific fishery offenses in accordance with the
10 recommendations made by the workgroup created by the Tidal Fish Advisory
11 Commission and the Sport Fish Advisory Commission.
12 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take 13 effect October 1, 2004.

