## SENATE BILL 601 CONSTITUTIONAL AMENDMENT

Unofficial Copy Q7 2004 Regular Session 4lr1847 CF 4lr2846

By: Senators Mooney, Colburn, Greenip, Harris, and Hooper

Introduced and read first time: February 6, 2004

Assigned to: Budget and Taxation

## A BILL ENTITLED

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1	AN	A("I"	concerning

## 2 Taxpayers' Bill of Rights

- 3 FOR the purpose of proposing an amendment to the Maryland Constitution that
- 4 establishes a certain Bill of Rights for individual income taxpayers in the State;
- 5 requiring certain voter approval for new taxes, tax rate increases, and repeal of
- 6 tax exemptions; imposing certain spending limits on the State and local
- 7 governing bodies; requiring that certain revenues received in excess of certain
- 8 estimates be paid to individual income taxpayers; and submitting this
- 9 amendment to the qualified voters of the State of Maryland for their adoption or
- 10 rejection.
- 11 BY proposing an amendment to the Maryland Constitution
- 12 Declaration of Rights
- 13 Article 15
- 14 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 15 MARYLAND, (Three-fifths of all the members elected to each of the two Houses
- 16 concurring), That it be proposed that the Maryland Constitution read as follows:

## 17 **Declaration of Rights**

- 18 Article 15.
- 19 (A) That the levying of taxes by the poll is grievous and oppressive and ought
- 20 to be prohibited; that paupers ought not to be assessed for the support of the
- 21 government; that the General Assembly shall, by uniform rules, provide for the
- 22 separate assessment, classification and sub-classification of land, improvements on
- 23 land and personal property, as it may deem proper; and all taxes thereafter provided
- 24 to be levied by the State for the support of the general State Government, and by the
- 25 Counties and by the City of Baltimore for their respective purposes, shall be uniform
- 26 within each class or sub-class of land, improvements on land and personal property
- 27 which the respective taxing powers may have directed to be subjected to the tax levy;
- 28 yet fines, duties or taxes may properly and justly be imposed, or laid with a political
- 29 view for the good government and benefit of the community.

- 1 (B) THAT A MAJORITY OF THE QUALIFIED VOTERS OF THE STATE, COUNTIES,
- 2 OR THE CITY OF BALTIMORE SHALL APPROVE, IN ADVANCE, ANY NEW STATE OR
- 3 LOCAL TAX, TAX RATE INCREASE, OR REPEAL OF A TAX EXEMPTION.
- 4 (C) (1) THAT THE MAXIMUM ANNUAL PERCENTAGE CHANGE IN STATE
- 5 FISCAL YEAR SPENDING SHALL EQUAL INFLATION PLUS THE PERCENTAGE CHANGE
- 6 IN STATE POPULATION IN THE PRIOR CALENDAR YEAR, ADJUSTED FOR REVENUE
- 7 CHANGES APPROVED BY A MAJORITY OF THE QUALIFIED VOTERS OF THE STATE;
- 8 POPULATION SHALL BE DETERMINED BY THE U. S. CENSUS BUREAU; AND INFLATION
- 9 SHALL BE DETERMINED BY USING THE CONSUMER PRICE INDEX FOR THE
- 10 WASHINGTON-BALTIMORE METROPOLITAN AREA, AS COMPUTED BY THE UNITED
- 11 STATES DEPARTMENT OF LABOR'S BUREAU OF LABOR STATISTICS.
- 12 (2) THAT THE MAXIMUM ANNUAL PERCENTAGE CHANGE IN THE
- 13 COUNTIES' OR THE CITY OF BALTIMORE'S FISCAL YEAR SPENDING SHALL EQUAL
- 14 INFLATION IN THE PRIOR CALENDAR YEAR PLUS ANNUAL LOCAL GROWTH,
- 15 ADJUSTED FOR REVENUE CHANGES APPROVED BY A MAJORITY OF THE QUALIFIED
- 16 VOTERS IN THE COUNTIES OR THE CITY OF BALTIMORE; AND INFLATION SHALL BE
- 17 DETERMINED BY USING THE CONSUMER PRICE INDEX FOR THE
- 18 WASHINGTON-BALTIMORE METROPOLITAN AREA, AS COMPUTED BY THE UNITED
- 19 STATES DEPARTMENT OF LABOR'S BUREAU OF LABOR STATISTICS.
- 20 (D) THAT THE STATE SHALL MAINTAIN A RAINY DAY FUND EQUAL TO 5% OF
- 21 GENERAL FUND EXPENDITURES; USE OF THE MONEY IN THE RAINY DAY FUND IS
- 22 PERMISSIBLE ONLY WHEN THE GENERAL FUND REVENUES ARE LESS THAN THE
- 23 PRIOR YEAR'S GENERAL FUND REVENUES AND WHEN APPROVED BY A 3/4 MAJORITY
- 24 VOTE IN EACH HOUSE OF THE GENERAL ASSEMBLY.
- 25 (E) THAT, IF THE REVENUES RECEIVED FROM STATE GENERAL FUND
- 26 REVENUE SOURCES DURING THE FISCAL YEAR EXCEED THE AMOUNTS ESTIMATED
- 27 TO BE RECEIVED FOR THE FISCAL YEAR, AS ESTIMATED AFTER ADJOURNMENT SINE
- 28 DIE OF THE REGULAR SESSION AT WHICH THE BUDGET FOR THE FISCAL YEAR WAS
- 29 PASSED, BY 2% OR MORE, THE TOTAL AMOUNT OF THAT EXCESS, REDUCED BY THE
- 30 COST OF ADMINISTERING THE PAYMENTS REQUIRED UNDER THIS SUBSECTION,
- 31 SHALL BE PAID TO INDIVIDUAL INCOME TAXPAYERS.
- 32 SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly
- 33 determines that the amendment to the Maryland Constitution proposed by this Act
- 34 affects multiple jurisdictions and that the provisions of Article XIV, § 1 of the
- 35 Maryland Constitution concerning local approval of constitutional amendments do
- 36 not apply.
- 37 SECTION 3. AND BE IT FURTHER ENACTED, That the aforegoing section
- 38 proposed as an amendment to the Maryland Constitution shall be submitted to the
- 39 legal and qualified voters of this State at the next general election to be held in
- 40 November, 2004 for their adoption or rejection in pursuance of directions contained in
- 41 Article XIV of the Maryland Constitution. At that general election, the vote on this
- 42 proposed amendment to the Constitution shall be by ballot, and upon each ballot
- 43 there shall be printed the words "For the Constitutional Amendment" and "Against

- 1 the Constitutional Amendment," as now provided by law. Immediately after the 2 election, all returns shall be made to the Governor of the vote for and against the
- 3 proposed amendment, as directed by Article XIV of the Maryland Constitution, and
- 4 further proceedings had in accordance with Article XIV.