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2004 Regular Session
4lr1497

By: Senator Frosh

Introduced and read first time: February 6, 2004

Assigned to: Education, Health, and Environmental Affairs

A BILL ENTITLED

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Voluntary Cleanup Program and Brownfields Revitalization Incentive Program - Procedures and Requirements

4 FOR the purpose of providing that certain applicants and certain properties may be

- 5 eligible to participate in the Voluntary Cleanup Program within the Department
- of the Environment under certain conditions; authorizing the State to commence
- 7 a civil action to recover certain punitive damages under certain circumstances;
- 8 requiring the Department, under certain circumstances, to approve or
- 9 disapprove a certain status within a certain time; establishing certain fees
- under certain circumstances; requiring the Department to adopt certain
- regulations; authorizing the Department to reduce the amount of a certain fee
- upon a certain demonstration; altering certain procedures for applications to the
- Voluntary Cleanup Program; altering certain procedures for public participation
- in the Department's process of approving response action plans; establishing
- 15 certain liability protection for certain program participants; requiring certain
- persons to submit certain information to a one-call system in Maryland;
- 17 requiring certain persons to be responsible for the cost of cleaning up a property
- under certain conditions; requiring the Department to approve a response action
- plan for a certain property under certain conditions; prohibiting the Department
- 20 from modifying certain terms or conditions or relieving certain persons from
- 21 certain liability; authorizing certain agents or employees to enter certain private
- 22 land in Baltimore City under certain conditions; altering the process for the
- 23 distribution and use of certain contributions; requiring the Department to
- convene a certain work group and to report to certain persons by a certain date;
- 25 authorizing certain local government bodies to participate in the Brownfields
- 26 Revitalization Incentive Program within the Department of Business and
- 27 Economic Development by enacting certain legislation and by providing certain
- 28 notice; defining certain terms; and generally relating to the Voluntary Cleanup
- 29 Program and the Brownfields Revitalization Incentive Program.

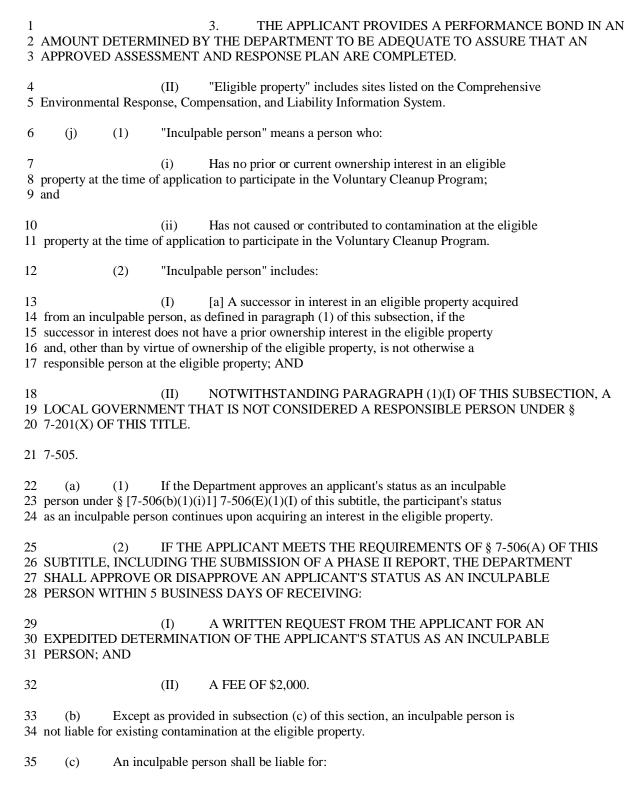
30 BY repealing and reenacting, with amendments,

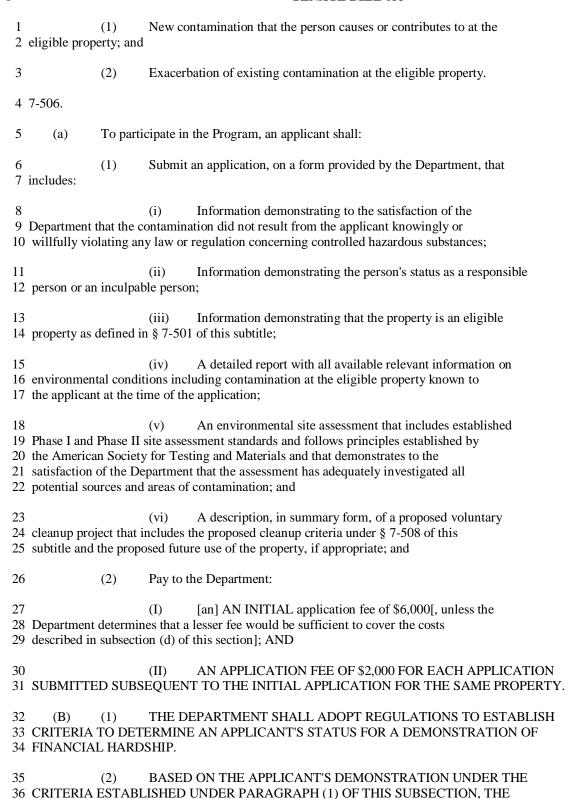
- 31 Article 83A Department of Business and Economic Development
- 32 Section 5-1401(j) and 5-1408(a)
- 33 Annotated Code of Maryland
- 34 (2003 Replacement Volume)

1 2 3 4 5	Section 7-266.1 and 7-506.1 Annotated Code of Maryland				
6 7 8 9 10 11	Section 7-501(e), (g), and (j), 7-505, 7-506, 7-509, 7-510(a), 7-511(a), 7-512(a), 7-514, and 7-515 Annotated Code of Maryland				
12 13 14 15 16	4 Section 12-111(f) 5 Annotated Code of Maryland				
17 18 19 20 21	9 Section 9-229(g) 0 Annotated Code of Maryland				
22 23	2 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 3 MARYLAND, That the Laws of Maryland read as follows:				
24	Article 83A - Department of Business and Economic Development				
25	5-1401.				
26	(j) (1) "Brownfields site" means:				
27 28	(i) An eligible property, as defined in § 7-501 of the Environment Article, that is:				
29	1. Owned or operated by[:				
30 31	A. An] AN inculpable person, as defined in § 7-501 of the Environment Article[; or				
32 33	B. An innocent purchaser that meets the requirements set forth in \S 7-201(x)(2)(i) of the Environment Article]; and				

	2. Located in a county or municipal corporation that has elected to participate in the Brownfields Revitalization Incentive Program in accordance with § 5-1408(a) of this subtitle; or
4 5	(ii) Property where there is a release, discharge, or threatened release of oil, as defined in § 4-401 of the Environment Article, that is:
	1. Subject to [a corrective action plan approved by the Department of the Environment in accordance with] THE PROVISIONS OF Title 4 of the Environment Article; and
	2. Located in a county or municipal corporation that has elected to participate in the Brownfields Revitalization Incentive Program in accordance with § 5-1408(a) of this subtitle.
12 13	(2) "Brownfields site" does not include property that is owned or operated by a responsible person or a person responsible for the discharge.
14	5-1408.
15 16	(a) A county or municipal corporation may elect to participate in the Brownfields Revitalization Incentive Program by:
	(1) (I) Submitting to the Department a list of potential brownfields sites in the county or municipal corporation, ranked in the order of priority for redevelopment recommended by the county or municipal corporation; and
20 21	[(2)] (II) Annually updating the list submitted under [paragraph (1)] ITEM (I) of this [subsection] ITEM; OR
	(2) (I) ENACTING LEGISLATION GRANTING PROPERTY TAX CREDITS IN ACCORDANCE WITH THE REQUIREMENTS OF \S 9-229 OF THE TAX - PROPERTY ARTICLE; AND
25	(II) NOTIFYING THE DEPARTMENT OF THE LEGISLATION.
26	Article - Environment
27	7-266.1.
28 29	(A) IN THIS SECTION, "SUFFICIENT CAUSE" HAS THE MEANING STATED IN THE FEDERAL ACT.
32	(B) (1) (I) THE STATE MAY COMMENCE A CIVIL ACTION TO RECOVER PUNITIVE DAMAGES FROM A RESPONSIBLE PERSON WHO FAILS WITHOUT SUFFICIENT CAUSE TO COMPLY WITH A FINAL ORDER OF THE STATE UNDER THIS SUBTITLE.
34	(II) PUNITIVE DAMAGES:

3 THE DATE	ON WH	ICH THE	1. MAY BE ASSESSED IN AN AMOUNT NOT TO EXCEED THREE HE COSTS THAT WERE INCURRED BY THE STATE AFTER FINAL ORDER WAS ISSUED AND AS A RESULT OF THE HOUT SUFFICIENT CAUSE;
5 6 THE RESP	ONSIBLE	E PERSO	2. SHALL BE IN ADDITION TO ANY COSTS RECOVERED FROM N UNDER § 7-221 OF THIS SUBTITLE; AND
7 8 AVAILABI	LE AT LA	AW OR II	3. MAY BE IN ADDITION TO ANY OTHER REMEDIES NEQUITY.
	TUOHTIV	OR A DE	PONSIBLE PERSON SHALL BE ENTITLED TO A CONTESTED TERMINATION OF WHETHER THE RESPONSIBLE PERSON TIENT CAUSE TO COMPLY WITH A FINAL ORDER OF THE TITLE.
13 7-501.			
14 (e)	"Contar	nination"	means a release, discharge, or threatened release of:
15 16 title; OR	(1)	[a] A co	entrolled hazardous substance, as defined in § 7-201 of this
17	(2)	OIL, AS	S DEFINED IN § 4-401 OF THIS ARTICLE.
18 (g) 19 to be conta	(1) minated.	"Eligibl	e property" means property that is contaminated or perceived
20	(2)	"Eligibl	e property" does not include property that is:
21		(i)	On the national priorities list under § 105 of the federal act;
22 23 SUBSECT	ION, UN	(ii) DER activ	[Under] EXCEPT AS PROVIDED IN PARAGRAPH (3)(I) OF THIS we enforcement; or
2425 accordance	with Titl	(iii) e 7 of this	Subject to a controlled hazardous substances permit issued in sarticle.
26 27 ENFORCE	(3) EMENT II	(I) F:	"ELIGIBLE PROPERTY" MAY INCLUDE A SITE UNDER ACTIVE
28 29 PROPERT	Y IS FILI	ED BY A	1. AN APPLICATION FILED IN CONNECTION WITH THE N INCULPABLE PERSON;
32 PROTECT	IVE OF F	UBLIC I	2. ANY RESPONSE ACTION PLAN AND CLEANUP CRITERIA RTMENT UNDER THIS SUBTITLE ARE AT LEAST AS HEALTH AND THE ENVIRONMENT AS THE REQUIREMENTS CTIVE ENFORCEMENT ACTION; AND





1 DEPARTMENT MAY REDUCE THE AMOUNT OF THE INITIAL APPLICATION FEE 2 REQUIRED UNDER SUBSECTION (A)(2)(I) OF THIS SECTION. 3 THE APPLICANT MAY DELAY SUBMITTING THE PHASE II SITE 4 ASSESSMENT UNTIL AFTER THE APPLICATION AND APPLICABLE FEES ARE 5 SUBMITTED. IF AN APPLICANT DELAYS FILING A PHASE II SITE ASSESSMENT, ALL 6 (2) 7 RELATED DEADLINES FOR PUBLIC NOTICE AND ACTION BY THE DEPARTMENT SHALL 8 BE EXTENDED AND CONFORM WITH THE DATE THE PHASE II SITE ASSESSMENT IS 9 SUBMITTED AND THE APPLICATION IS COMPLETE. 10 (D) (1) ON SUBMISSION OF THE APPLICATION, THE DEPARTMENT SHALL 11 PUBLISH A NOTICE OF THE APPLICATION ON ITS WEBSITE AND THE APPLICANT 12 SHALL POST A NOTICE AT THE PROPERTY THAT IS THE SUBJECT OF THE 13 APPLICATION. 14 (2) THE NOTICES REQUIRED UNDER PARAGRAPH (1) OF THIS 15 SUBSECTION SHALL INCLUDE: THE NAME AND ADDRESS OF THE APPLICANT AND THE 16 (I) 17 PROPERTY: AND THE NAME, ADDRESS, AND TELEPHONE NUMBER OF THE 18 (II)19 OFFICE WITHIN THE DEPARTMENT FROM WHICH INFORMATION ABOUT THE 20 APPLICATION MAY BE OBTAINED. 21 THE DEPARTMENT SHALL RECEIVE WRITTEN COMMENTS FROM THE 22 PUBLIC ON THE APPLICATION FOR 30 DAYS AFTER THE PUBLICATION OR POSTING, 23 WHICHEVER IS LATER, OF THE NOTICES REQUIRED UNDER THIS SUBSECTION. 24 (1) (i) The Department shall notify the applicant in writing, within [(b)]25 [60] 45 days after receipt of the application, whether: The application, including the applicant's status as a 26 27 responsible person or an inculpable person, is approved; 2. The application is denied or incomplete; or 28 29 3. The Department has no further requirements related to 30 the investigation of controlled hazardous substances at the eligible property as 31 provided in paragraph (3) of this subsection. 32 If the Department denies the application or determines that the 33 application is incomplete, the Department shall provide to the applicant the reasons 34 for its decision in writing. 35 (2)An applicant may resubmit an application within 60 days after

36 receipt of notice of the Department's decision to deny the initial application or

37 determination that the application is incomplete.

1 2	application within 30	(ii) days afte	The Department shall approve or deny a resubmitted or revised r receipt.
		at the elig	epartment notifies the applicant that the Department has no tible property in accordance with paragraph (1)(i)3 of t shall include a statement that this notice does not:
8			Subject to the provisions of § 7-505 of this subtitle, prevent the against any person to prevent or abate an imminent to the public health or the environment at the eligible
10 11		(ii) ud or a ma	Remain in effect if the notice of no further requirements is aterial misrepresentation;
14	against a responsible		Affect the authority of the Department to take any action oncerning previously undiscovered contamination at an ther requirements notice has been issued by the
		(iv) tivities at	Affect the authority of the Department to require additional the site that result in contamination by hazardous
19	(4)	THE NO	O FURTHER REQUIREMENTS NOTICE SHALL:
20 21		(I) R § 7-513	PROVIDE THE SAME LIABILITY PROTECTIONS AS THOSE (B)(3) AND (4) OF THIS SUBTITLE; AND
	PROVIDE PROTEC FEDERAL LAW.	(II) TION FR	NOTIFY THE APPLICANT THAT THE DEPARTMENT MAY NOT ROM CLAIMS, DEMANDS, COSTS, OR DAMAGES UNDER
27	EVENT OF A SUBS	FURTH SEQUEN	ARTICIPANT OR A SUCCESSOR IN INTEREST IN A PROPERTY ER REQUIREMENTS NOTICE MAY NOT BE LIABLE IN THE IT VIOLATION OF THE CONDITIONS PLACED ON THE USE OF ARTICIPANT OR THE SUCCESSOR IN INTEREST:
29		(I)	DID NOT CAUSE OR CONTRIBUTE TO THE VIOLATION; AND
30		(II)	WITHIN 30 DAYS NOTIFIED:
31			1. THE DEPARTMENT OF A TRANSFER IN INTEREST; AND
32 33	RESTRICTIONS ON	N THE PI	2. ANY OTHER SUCCESSOR IN INTEREST OF ALL ROPERTY.
34	[(c)] (F)	(1)	The Department shall deny an application if:
35		(i)	The applicant is not an eligible applicant;

1		(ii)	The property is not an eligible property; or
2 3	hazardous substances	(iii) after Oct	The property was initially contaminated by a release of ober 1, 1997 unless:
4			1. The property is acquired by an inculpable person; or
5			2. The contamination was caused by an act of God.
8	Liability Information	prehensiv System i	ourposes of paragraph (1) (iii) of this subsection, any property e Environmental Response, Compensation, and a accordance with the federal act as of October 1, 1997 lly contaminated on or before October 1, 1997.
12	oversight of the response	onse actio or particij	rect costs of review of the application and administration and in plan exceed the application fee, the Department shall pant to pay to the Department the additional costs
16	oversight of the response	onse actions and to the	rect costs of review of the application and administration and in plan are less than the application fee, the applicant or participant the difference between the ion fee.
	application, a particip		Within 30 days after receiving notification of approval of an inform the Department in writing whether the or withdraw from the Program.
	(2) intent to proceed or vapplication will be de	vithdraw	cipant does not notify the Department of the participant's in accordance with paragraph (1) of this subsection, the be withdrawn.
	requirements may be	transferr	nination by the Department that it has no further ed to a subsequent purchaser of the property provided did not cause or contribute to the contamination.
29	requirements is condicertain conditions, th	e particip	If a determination by the Department that it has no further a certain uses of the property or on the maintenance of ant shall record the determination in the land records 30 days after receiving the determination.
33 34	certain conditions and	itioned or d the part	termination by the Department that it has no further a certain uses of the property or on the maintenance of icipant fails to record the determination in the land ragraph (1) of this subsection, the determination shall
	FURTHER REQUIR		IF A DETERMINATION BY THE DEPARTMENT THAT IT HAS NO S IS CONDITIONED ON CERTAIN USES OF THE PROPERTY OR F CERTAIN CONDITIONS, THE PARTICIPANT SHALL SEND A

35

37 and];

(iv)

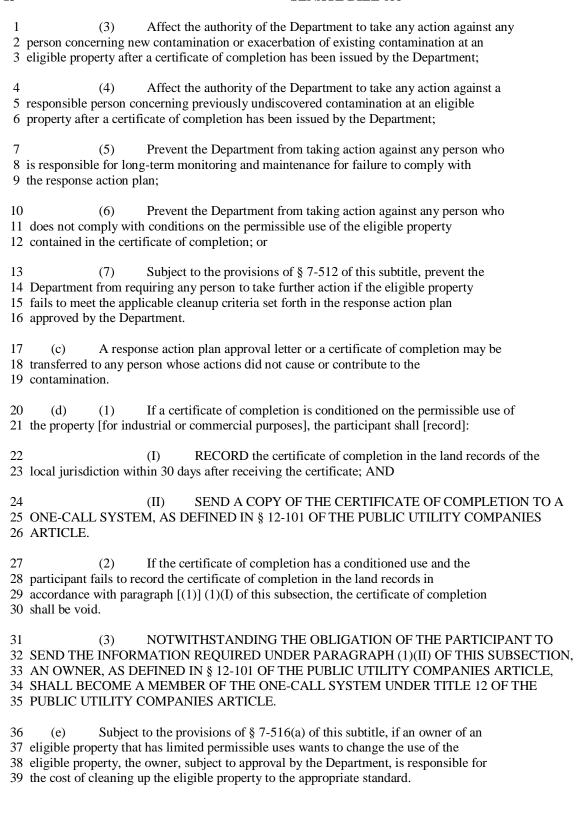
36 about the proposed response action plan [or request a public informational meeting;

1 COPY OF THE DETERMINATION TO A ONE-CALL SYSTEM AS DEFINED IN § 12-101 OF 2 THE PUBLIC UTILITY COMPANIES ARTICLE. (II)NOTWITHSTANDING THE OBLIGATION OF THE PARTICIPANT TO 4 SEND THE INFORMATION REQUIRED UNDER SUBPARAGRAPH (I) OF THIS 5 PARAGRAPH, AN OWNER, AS DEFINED IN § 12-101 OF THE PUBLIC UTILITY 6 COMPANIES ARTICLE, SHALL BECOME A MEMBER OF THE ONE-CALL SYSTEM UNDER 7 TITLE 12 OF THE PUBLIC UTILITY COMPANIES ARTICLE. 8 SUBJECT TO THE PROVISIONS OF § 7-516(A) OF THIS SUBTITLE AND **(J)** 9 APPROVAL BY THE DEPARTMENT, IF AN OWNER OF AN ELIGIBLE PROPERTY THAT 10 HAS LIMITED PERMISSIBLE USES WANTS TO CHANGE THE USE OF THE ELIGIBLE 11 PROPERTY, THE OWNER IS RESPONSIBLE FOR THE COST OF CLEANING UP THE 12 PROPERTY TO THE APPROPRIATE STANDARD. 13 7-506.1. 14 (A) IF A DETERMINATION BY THE DEPARTMENT THAT IT HAS NO FURTHER 15 REQUIREMENTS IS CONDITIONED ON CERTAIN USES OF THE PROPERTY OR ON THE 16 MAINTENANCE OF CERTAIN CONDITIONS, THE PARTICIPANT SHALL PAY TO THE 17 DEPARTMENT A FEE OF \$2,000. 18 IF A CERTIFICATE OF COMPLETION IS CONDITIONED ON THE (B) 19 PERMISSIBLE USE OF THE PROPERTY, THE PARTICIPANT SHALL PAY TO THE 20 DEPARTMENT A FEE OF \$2,000. ON THE REQUEST OF A PARTICIPANT TO ALTER A RECORD OF 21 22 DETERMINATION IN THE LAND RECORDS FOR AN ELIGIBLE PROPERTY WITH 23 CONDITIONS IN ACCORDANCE WITH § 7-506(I) OR § 7-514(D) OF THIS SUBTITLE, THE 24 PARTICIPANT SHALL PAY TO THE DEPARTMENT A FEE OF \$2,000. 25 7-509. 26 (a) Upon submission of a proposed response action plan, the participant: 27 Shall publish a notice of a proposed response action plan once a week (1) 28 for 2 consecutive weeks in a daily or weekly newspaper of general circulation in the 29 geographical area in which the eligible property is located that shall include: 30 A summary of the proposed response action plan; (i) The name and address of the participant and eligible property; 31 (ii) The name, address, and telephone number of the office within 32 33 the Department from which information about the proposed response action plan may 34 be obtained;

An address to which persons may submit written comments

	(v) A deadline for the close of the public comment period by which written comments [or requests for a public informational meeting] must be received by the Department; and
4 5	(VI) AS APPLICABLE, THE DATE AND LOCATION OF THE PUBLIC INFORMATIONAL MEETING; AND
6 7	(2) Shall post at the eligible property a notice of intent to conduct a response action plan at that property.
	(b) THE PUBLIC COMMENT PERIOD UNDER SUBSECTION (A)(1)(V) OF THIS SECTION MAY NOT BE LESS THAN 30 DAYS AFTER THE PUBLICATION OF NOTICE UNDER \S 7-506(D)(1) OF THIS SUBTITLE.
	(C) The Department shall receive written comments from the public for 30 days after publication and posting required under this section OR FOR 5 DAYS AFTER ANY INFORMATIONAL HEARING, WHICHEVER IS LATER.
16	[(c)] (D) The Department shall hold a public informational meeting on the proposed response action plan at the participant's expense within [30] 45 days after the Department receives a written request for a meeting from the applicant or the public.
18	7-510.
	(a) The Department shall approve a response action plan FOR AN ELIGIBLE PROPERTY if the Department determines that the response action plan protects public health and the environment.
22	7-511.
25	(a) Within [120] 75 days after the Department has received a proposed response action plan, the Department, after considering any comments the Department has received under § 7-509 of this subtitle, shall notify the participant in writing that:
27	(1) The response action plan has been approved; or
	(2) The response action plan has been rejected and shall state the modifications in the response action plan that are necessary to receive the Department's approval.
31	7-512.
34	(a) Except as provided in subsections (b) and (c) of this section, a participant may withdraw from the Program at the time of a pending application or response action plan, or after receiving a certificate of completion, and may not be obligated to complete an application or a response action plan if the participant:

1 2	Department;	(1)	Provides 10 days written notice of the anticipated withdrawal to the
3	Department t	(2) to ensure	Stabilizes and secures the eligible property to the satisfaction of the protection of the public health and the environment; and
5		(3)	Forfeits any [expended] application [and oversight] fees.
6	7-514.		
7	(a)	A respon	nse action plan approval letter does not:
10			Subject to the provisions of § 7-505 of this subtitle, prevent the ng action against any person to prevent or abate an imminent germent to the public health or the environment at the eligible
12 13	obtained thre	(2) ough frau	Remain in effect if the response action plan approval letter is ad or a material misrepresentation;
16		e property	Affect the authority of the Department to take any action against any aw contamination or the exacerbation of existing contamination y after a response action plan approval letter has been issued by
20		er a respo	Affect the authority of the Department to take any action against a oncerning previously undiscovered contamination at an eligible onse action plan approval letter has been issued by the
	is responsible action plan;		Prevent the Department from taking action against any person who g-term monitoring and maintenance as provided in the response
			Prevent the Department from taking action against any person who a conditions on the permissible use of the eligible property onse action plan approval letter.
28	(b)	A certifi	cate of completion does not:
31			Subject to the provisions of § 7-505 of this subtitle, prevent the ing action against any person to prevent or abate an imminent agerment to the public health or the environment at the eligible
33 34	fraud or a m	(2) aterial m	Remain in effect if the certificate of completion is obtained through isrepresentation;



3	SUBJECT TO A CEL A SUBSEQUENT V	RTIFICAT IOLATIO	ANT OR A SUCCESSOR IN INTEREST IN A PROPERTY ITE OF COMPLETION MAY NOT BE LIABLE IN THE EVENT OF IN OF THE CONDITIONS PLACED ON THE USE OF THE ITPANT OR THE SUCCESSOR IN INTEREST:	
5	(1)	DID NO	T CAUSE OR CONTRIBUTE TO THE VIOLATION; AND	
6	(2)	WITHIN	N 30 DAYS NOTIFIED:	
7		(I)	THE DEPARTMENT OF A TRANSFER IN INTEREST; AND	
8 9	ON THE PROPERT	` '	ANY OTHER SUCCESSOR IN INTEREST OF ALL RESTRICTIONS	
10	7-515.			
11 12	(A) The proshall apply to enforce		§§ 7-256 through 7-268 of this title shall be used and as of:	
13	(1)	This sub	title; or	
14	(2)	Any reg	ulation adopted under this subtitle.	
15 16	(B) AN AC UNDER ACTIVE E		KEN BY THE DEPARTMENT UNDER THIS SUBTITLE AT A SITE MENT MAY NOT:	
	ACTIVE ENFORCE	EMENT O	Y THE TERMS AND CONDITIONS OF ANY OUTSTANDING ORDER, DECREE, JUDGMENT, PERMIT, OR OTHER DOCUMENT CONMENTAL CONTAMINATION AT THE SITE; OR	
		CTION F	TE A PERSON WHO IS THE SUBJECT OF AN ACTIVE TROM LIABILITY FOR PENALTIES UNDER THE	
23			Article - Real Property	
24	12-111.			
27 28 29 30 31 32 33 34 35	In Anne Arundel County OR BALTIMORE CITY, an agent or employee, or one or more assistants of the county, after real and bona fide effort to notify the occupant or the owner, if the land is unoccupied or if the occupant is not the owner, may enter on any private land to make test borings and soil tests and obtain information related to such tests for the purpose of determining the possibility of public use of the property. If an agent, employee, or assistant is refused permission to enter or remain on any private land for the purposes set out in this subsection, Anne Arundel County OR BALTIMORE CITY may apply to a law court of the county where the property or any part of it is located for an order directing that its agent, employee, or assistant be permitted to enter and remain on the land to the extent necessary to carry out the purposes authorized by this subsection. The court may require that [Anne Arundel County] THE APPLYING JURISDICTION post a bond in an amount			

- 1 sufficient to reimburse any person for damages reasonably estimated to be caused by
- 2 test borings, soil tests, and related activities. If any person enters on any private land
- 3 under the authority of this section or of any court order passed pursuant to it and
- 4 damages or destroys any land or personal property on it, the owner of the property
- 5 has a cause of action for damages against [Anne Arundel County] THE JURISDICTION
- 6 THAT DID NOT AUTHORIZE THE ENTRANCE. Any person who knows of an order issued
- 7 under this subsection and who obstructs any agent, employee or any assistant acting
- 8 under the authority of the order may be punished for contempt of court.

Article - Tax - Property

10 9-229.

9

- 11 (g) A [proportional share of a] taxing jurisdiction's contribution for each
- 12 qualified brownfields site to the Maryland Economic Development Assistance Fund
- 13 under subsection (c)(2) of this section shall be [designated for financial incentives to
- 14 be provided for qualified brownfields sites in the jurisdiction making that
- 15 contribution] USED ONLY FOR BROWNFIELDS SITES IN THE TAXING JURISDICTIONS
- 16 THAT HAVE ENACTED A BROWNFIELDS PROPERTY TAX CREDIT ORDINANCE.
- 17 SECTION 2. AND BE IT FURTHER ENACTED, That the Department of the
- 18 Environment shall convene a work group from representatives of the Department of
- 19 Planning, the Department of Business and Economic Development, various sectors of
- 20 local government, real estate professionals, the business community, the banking
- 21 industry, the environmental community, and members of the public and undertake a
- 22 review of the Universal Environmental Covenants Act proposed by the National
- 23 Conference of Commissioners on Uniform State Laws. The work group shall make
- 24 recommendations to the Department of the Environment, and, in accordance with §
- 25 2-1246 of the State Government Article, the Senate Education, Health, and
- 26 Environmental Affairs Committee, and the House Environmental Matters Committee
- 27 on or before December 31, 2004.
- 28 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 29 October 1, 2004.