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2004 Regular Session (4lr2853)

ENROLLED BILL

-- Budget and Taxation/Ways and Means and Appropriations --

Introduced by Senators Currie, DeGrange, Jones, Kasemeyer, Kittleman, Lawlah, McFadden, Munson, and Ruben Ruben, Hogan, Brinkley, Stoltzfus, and Kramer

notify the Governor, and the General Assembly, and the county governing

certain quarterly biannual reports; requiring the State Superintendent to

include certain information in on a local school system deficit in certain

authority and shall require a local school system to develop a certain corrective

action plan, to file monthly status reports and to include certain information in

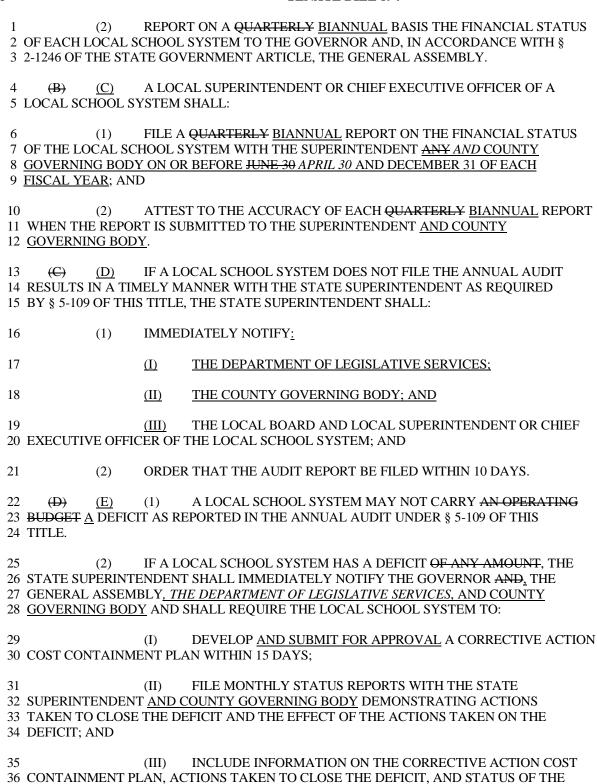
Read and Examined by Proofreaders: Proofreader. Proofreader. Sealed with the Great Seal and presented to the Governor, for his approval this _____ day of _____ at _____ o'clock, ____M. President. CHAPTER____ 1 AN ACT concerning 2 Education Fiscal Accountability and Oversight Act of 2004 3 FOR the purpose of requiring the State Superintendent and the State Department of Education to monitor the financial status of each county board of education and 4 report to the Governor and General Assembly on a quarterly biannual basis; 5 6 requiring the local superintendent or chief executive officer of a local school 7 system to file a certain quarterly biannual report and to make a certain 8 attestation; providing that if a local school system does not file a certain annual audit, the State Superintendent shall take certain action; providing that if a 9 10 local school system has a deficit, the State Superintendent shall immediately

- quarterly reports; <u>requiring a local school system to provide certain information</u> to the Office of Legislative Audits under certain circumstances; providing that if
- a local school system fails to comply with certain requirements, the State
- 4 Superintendent, with the approval of the State Board of Education, shall notify
- 5 the State Comptroller who shall be required to withhold certain funds until
- 6 receiving a certain notice from the State Superintendent; revising the dates for
- 7 <u>submission of certain plan updates to the Department; requiring county boards</u>
- 8 of education and the Chief Executive Officer of the Baltimore City Board of
- 9 School Commissioners to include certain information in certain plan updates;
- requiring the State Superintendent to annually review certain information and
- 11 <u>to file a certain report; requiring certain plan updates to be submitted for review</u>
- and approval by the State Superintendent; providing that certain letters of
- 13 <u>recommendation included in certain audits are a matter of public record;</u>
- requiring the Legislative Auditor to appoint professional staff to conduct audits
- of local school systems; requiring the Office of Legislative Audits to conduct a
- 16 certain audit of each local school system within a certain time period;
- 17 <u>authorizing the employees of the Office of Legislative Audits to have access to</u>
- certain information; requiring the Office of Legislative Audits to provide certain
- 19 <u>information to a local school system; requiring a certain centralized audit by a</u>
- 20 <u>certain time period; requiring certain school systems to be included in a certain</u>
- 21 group of audits; providing for the order of certain audits; repealing certain
- 22 provisions of law related to the Office of Legislative Audits' review of audit
- 23 reports of local boards of education and local library boards; requiring the
- 24 Baltimore City Board of School Commissioners to eliminate a certain deficit by a
- 25 certain date; requiring the Office of Legislative Audits to submit certain
- 26 *information to the Joint Committee by a certain time*; and generally relating to
- the State Superintendent of Schools and the State Department of Education and
- 28 fiscal accountability and oversight of local school systems.
- 29 BY adding to
- 30 Article Education
- 31 Section 5-114
- 32 Annotated Code of Maryland
- 33 (2001 Replacement Volume and 2003 Supplement)
- 34 BY repealing and reenacting, with amendments,
- 35 <u>Article Education</u>
- 36 Section 4-309(a), 5-109, and 5-401
- 37 Annotated Code of Maryland
- 38 (2001 Replacement Volume and 2003 Supplement)
- 39 BY adding to
- 40 Article State Government
- 41 Section 2-1219(c) and 2-1220(f)
- 42 Annotated Code of Maryland
- 43 (1999 Replacement Volume and 2003 Supplement)

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2 3 4 5	BY repealing and reenacting, with amendments, Article - State Government Section 2-1220(e) Annotated Code of Maryland (1999 Replacement Volume and 2003 Supplement)
6 7	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
8	Article - Education
9	<u>4-309.</u>
	(a) (1) On or before June 1, 2002, the Chief Executive Officer shall submit a 5-year comprehensive master plan to the Board for its review, modification, and final approval.
13 14	(2) On or before August 30, 2002, the Board shall approve and commence implementation of the master plan.
	(3) Following approval of the master plan or by July 30, 2002, whichever is earlier, the master plan shall be submitted to the State Board and to the State Superintendent for their review and approval.
20	(4) The Chief Executive Officer or designee shall consult with parents, teachers, students, representatives of the business community, and educational instruction and administration experts during the course of the development of the master plan.
	(5) (I) The master plan shall be updated annually and submitted to the State Board and the State Superintendent for review and approval on or before [July 1] AUGUST 15 of each year.
27 28	(II) THE CHIEF EXECUTIVE OFFICER SHALL SUBMIT WITH THE UPDATE REQUIRED UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH A DETAILED SUMMARY OF HOW THE BALTIMORE CITY PUBLIC SCHOOL SYSTEM'S CURRENT YEAR APPROVED BUDGET AND INCREASES IN EXPENDITURES OVER THE PRIOR YEAR ARE CONSISTENT WITH THE MASTER PLAN.
32	(III) BY OCTOBER 1 OF EACH YEAR, THE CHIEF EXECUTIVE OFFICER SHALL SUPPLEMENT THE UPDATE WITH A SUMMARY OF HOW THE BALTIMORE CITY PUBLIC SCHOOL SYSTEM'S ACTUAL PRIOR YEAR BUDGET AND ADDITIONAL EXPENDITURES IN THE PRIOR YEAR'S BUDGET ALIGNED WITH THE MASTER PLAN.
	(6) <u>Notwithstanding any other provision of law or regulation, the master plan requirement shall be the sole master plan required of the Baltimore City Public School System.</u>

1	<u>5-109.</u>			
2 3	(<u>a)</u> transactions			rd shall provide for an annual audit of its financial
4 5	<u>(b)</u> partnership	<u>(1)</u> of certifie		it shall be made by a certified public accountant or a accountants who are:
6			<u>(i)</u>	Licensed by the State Board of Public Accountancy; and
7			<u>(ii)</u>	Approved by the State Superintendent.
8 9	regulations o	(2) adopted b		it shall be made in accordance with the standards and te Board.
10 11		<u>(1)</u> ENDATIO		ults of the audit, INCLUDING THE LETTER OF ITTED BY THE AUDITOR, are a matter of public record.
		(2) or the co		ults shall be reported within 3 months after the close of the ed on the form and in the manner required by the State
15			<u>(i)</u>	The State Superintendent:
16			<u>(ii)</u>	The county fiscal authority;
17			<u>(iii)</u>	The Joint Audit Committee of the General Assembly;
18			<u>(iv)</u>	The Senate Budget and Taxation Committee;
19 20	Committee;		<u>(v)</u>	The Senate Education, Health, and Environmental Affairs
21			<u>(vi)</u>	The House Appropriations Committee; and
22			<u>(vii)</u>	The House Committee on Ways and Means.
23 24				e audit required by this section, the county commissioners at an audit using auditors employed by the county.
25	5-114.			
		FUND C	S SECTION 1% OF 1% OF	ON, "DEFICIT" MEANS A NEGATIVE FUND BALANCE IN THE R MORE OF GENERAL FUND REVENUE AT THE END OF THE
29	(A)	<u>(B)</u>	THE ST	ATE SUPERINTENDENT AND THE DEPARTMENT SHALL:
30 31	AND	(1)	MONIT	OR THE FINANCIAL STATUS OF EACH LOCAL SCHOOL SYSTEM;



1 DEFICIT IN THE QUARTERLY BIANNUAL FINANCIAL STATUS REPORTS FILED WITH

2 THE STATE SUPERINTENDENT AND COUNTY GOVERNING BODY. THE STATE SUPERINTENDENT SHALL INCLUDE INFORMATION ON 4 ANY LOCAL SCHOOL SYSTEM DEFICIT, CORRECTIVE ACTION COST CONTAINMENT 5 PLAN, ACTIONS TAKEN TO CLOSE A LOCAL SCHOOL SYSTEM DEFICIT, AND STATUS OF 6 ANY LOCAL SCHOOL SYSTEM DEFICIT IN THE QUARTERLY FINANCIAL A QUARTERLY 7 REPORT TO THE GOVERNOR AND THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 8 2-1246 OF THE STATE GOVERNMENT ARTICLE. 9 *(4)* IF A LOCAL SCHOOL SYSTEM HAS A DEFICIT: 10 (I)THE OFFICE OF LEGISLATIVE AUDITS MAY REQUEST ANY 11 FINANCIAL INFORMATION PERTAINING TO THE DEFICIT AND THE CORRECTIVE 12 ACTION COST CONTAINMENT PLAN; AND 13 (II)THE LOCAL SUPERINTENDENT OR CHIEF EXECUTIVE OFFICER 14 OF A LOCAL SCHOOL SYSTEM SHALL PROVIDE THE REQUESTED INFORMATION. 15 IF A LOCAL SCHOOL SYSTEM FAILS TO COMPLY WITH THE 16 REQUIREMENTS OF THIS SECTION, THE STATE SUPERINTENDENT, WITH THE 17 APPROVAL OF THE STATE BOARD OF EDUCATION, SHALL NOTIFY THE STATE 18 COMPTROLLER, WHO SHALL WITHHOLD 10% OF THE NEXT INSTALLMENT AND EACH 19 SUBSEQUENT INSTALLMENT DUE THE LOCAL SCHOOL SYSTEM FROM THE GENERAL 20 STATE SCHOOL FUND UNTIL THE STATE SUPERINTENDENT NOTIFIES THE 21 COMPTROLLER THAT THE LOCAL SCHOOL SYSTEM IS IN FULL COMPLIANCE WITH 22 THE REQUIREMENTS OF THIS SECTION. 23 <u>5-40</u>1. 24 (1) In this section the following words have the meanings indicated. (a) 25 "Local performance standards" means standards for student and (2) 26 school performance developed by a county board. 27 "Plan" means a comprehensive master plan. (3) "State performance standards" means standards for student and 28 (4) school performance approved by the State Board. 30 Each county board shall develop and implement a comprehensive (b) <u>(1)</u> 31 master plan that describes the goals, objectives, and strategies that will be used to 32 improve student achievement and meet State performance standards and local 33 performance standards in each segment of the student population. 34 Each county board shall submit a plan to the Department on or (2) (i) 35 before October 1, 2003. At least 60 days before submitting a plan to the Department, a 36 (ii) 37 county board shall provide a copy of the plan to the:

The impact of the proposed goals, objectives, and implementation

Any other information required by the State Superintendent.

The plan shall include goals, objectives, and strategies regarding the

goals, objectives, and strategies for improving student achievement;

strategies on public school facilities and capital improvements that may be needed to

27

28

31

32

30 implement the plan; and

(d)

33 performance of:

(8)

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1 2	<u>title;</u>	<u>(1)</u>	Students requiring special education, as defined in § 5-209 of this				
3	this title;	<u>(2)</u>	Students with limited-English proficiency, as defined in § 5-208 of				
5		<u>(3)</u>	Prekindergarten students;				
6		<u>(4)</u>	Kindergarten students;				
7		<u>(5)</u>	Gifted and talented students, as defined in § 8-201 of this article;				
8		<u>(6)</u>	Students enrolled in career and technology courses;				
11	(7) Students failing to meet, or failing to make progress toward meeting, State performance standards, including any segment of the student population that is, on average, performing at a lower achievement level than the student population as a whole; and						
13 14	Superintende	<u>(8)</u> ent.	Any other segment of the student population identified by the State				
	5 (e) With regard to subsection (d)(7) of this section, the plan shall include 6 strategies to address any disparities in achievement identified for any segment of the 7 student population.						
	<u></u>	(1) plan com	(i) The State Superintendent shall review each plan to determine plies with the requirements of subsections (b) through (e) of this				
			(ii) If the State Superintendent determines that a plan does not irements of subsections (b) through (e) of this section, the State require specific revisions to the plan.				
	to assess who		(i) The State Superintendent may review the content of each plan plan will have the effect of improving student achievement and oward meeting State performance standards.				
29		ct of imp e perforn	(ii) If the State Superintendent determines that a plan will not proving student achievement and increasing progress toward nance standards, the State Superintendent may require specific				
31 32		(3) the State	A county board may not implement a plan unless it has been superintendent.				
33 34		(1) as the co	A county board may submit a preexisting management plan to the unty board's plan under subsection (b) of this section.				
35 36		(2) plan me	If the State Superintendent determines that the preexisting ets the requirements set forth in this section, the State				

1 Superintendent shall approve the preexisting management plan as the county board's 2 plan. THE STATE SUPERINTENDENT ANNUALLY SHALL REVIEW HOW 3 4 EACH COUNTY BOARD'S CURRENT YEAR APPROVED BUDGET AND ACTUAL PRIOR 5 YEAR BUDGET ALIGN WITH THE MASTER PLAN AND ANY UPDATES TO THE MASTER 6 PLAN. THIS REVIEW MAY BE BASED ON THE INFORMATION REQUIRED TO BE 7 SUBMITTED BY THE COUNTY BOARD UNDER SUBSECTION (B)(4) OF THIS SECTION 8 AND ANY OTHER INFORMATION REQUIRED BY THE STATE SUPERINTENDENT. THE STATE SUPERINTENDENT ANNUALLY SHALL REPORT THE 10 RESULTS OF THE BUDGET REVIEW BY DECEMBER 1 TO THE GOVERNOR, THE COUNTY 11 GOVERNING BODY, THE COUNTY BOARD OF EDUCATION, AND, SUBJECT TO § 2-1246 12 OF THE STATE GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY. 13 [(h)](1) If a school system fails to demonstrate progress toward 14 improving student achievement and meeting State performance standards in each 15 segment of the student population during a school year, the State Superintendent 16 shall review the content of the plan [and], any updates to the plan, AND THE 17 RESULTS OF THE ANNUAL REVIEW REQUIRED UNDER SUBSECTION (H)(1) OF THIS 18 SECTION to assess whether the plan will have the effect of improving student 19 achievement and increasing progress toward meeting State performance standards. 20 If the State Superintendent determines that a plan will not have the 21 effect of improving student achievement and increasing progress toward meeting 22 State performance standards, the State Superintendent shall require specific 23 revisions to the plan. 24 [(i)](J) The State Superintendent shall advise the Governor and the General 25 Assembly concerning the distribution of State funds to a county that fails to make 26 progress toward improving student achievement and meeting State performance standards in each segment of the student population. 28 The State Board may withhold State funds from a county board if: [(i)](K) 29 A school system fails to demonstrate annual progress toward (1) 30 improving student achievement and meeting State performance standards in each 31 segment of the student population; and 32 Fails to develop a plan that meets the requirements of subsections (b) 33 through (g) of this section or take any action required by the State Superintendent 34 under this section. 35 (1) The State Superintendent shall review academic intervention 36 programs and behavior modification programs to identify best practices. 37 The State Superintendent shall periodically report on the best 38 practices to the State Board, the county boards, the Governor, and, subject to § 39 2-1246 of the State Government Article, the General Assembly.

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	1) Subject to paragraph (2) of this subsection, the Department as necessary to implement this section.				
	The Department shall consult with county superintendents and comulgating proposed regulations to implement this section.				
5 [(m)] (N) T 6 in developing and imple	The Department may provide technical assistance to county boards ementing a plan.				
8 the State budget for each	[(n)] (O) The Governor shall include an appropriation for the Department in the State budget for each fiscal year in amount sufficient to cover the costs associated with implementing this section.				
10	Article - State Government				
11 2-1219.					
13 AUDITOR SHALL AF	IE APPROVAL OF THE EXECUTIVE DIRECTOR, THE LEGISLATIVE PPOINT PROFESSIONAL STAFF TO CONDUCT AUDITS OF LOCAL IN ACCORDANCE WITH § 2-1220(F) OF THIS SUBTITLE.				
15 2-1220.					
16 <u>(e)</u> <u>(1)</u> <u>T</u> 17 <u>prepared under the aut</u>	The Office of Legislative Audits shall review any audit report hority of:				
18 (<u>i</u> 19 <u>corporation, or taxing o</u>	i) <u>Article 19, § 40 of the Code, with respect to a county, municipal district; OR</u>				
20 (<u>i</u> 21 <u>college</u> [;	§ 16-315 of the Education Article, with respect to a community				
22 (<u>i</u> 23 <u>education; or</u>	§ 5-109 of the Education Article, with respect to a board of				
24 (<u>i</u> 25 <u>board].</u>	§ 23-405 of the Education Article with respect to a library				
	The results of any review made by the Office of Legislative Audits of this subsection shall be reported as provided in § 2-1224 of this				
30 <u>2010</u> , THE OFFICE OF 31 <u>EACH LOCAL SCHOO</u> 32 <u>OF THE FINANCIAL</u> 33 LOCAL SCHOOL SYS 34 <u>ACCORDANCE WITH</u>	AT LEAST ONCE EVERY 3 YEARS <u>BETWEEN JULY 1, 2004 AND JUNE 30,</u> F LEGISLATIVE AUDITS SHALL CONDUCT A <u>AUDITS AN AUDIT OF</u> OL SYSTEM TO EVALUATE THE EFFECTIVENESS AND EFFICIENCY MANAGEMENT AND FINANCIAL PRACTICES AUDIT OF EACH THE STEM TO REVIEW THE USE OF FUNDING PROVIDED IN H §§ 5 202 AND 5 205 THROUGH 5 210 OF THE EDUCATION ARTICLE.				
$\frac{(2)}{1}$	THE AUDIT SHALL INCLUDE A REVIEW OF:				

3	(I) THE ADEQUACY OF THE LOCAL SCHOOL SYSTEM'S MASTER PLAN AND WHETHER THE MASTER PLAN CONTAINS SUFFICIENT DETAIL TO ALLOW A DETERMINATION THAT THE ADDITIONAL EDUCATION AID HAS BEEN USED BY THE LOCAL SCHOOL SYSTEM:
5	1. IN A MANNER CONSISTENT WITH THE MASTER PLAN; AND
6 7	2. FOR PURPOSES THAT WILL ACHIEVE IDENTIFIABLE AND MEASURABLE GOALS IN THE MASTER PLAN; AND
10	(II) THE USE OF THE ADDITIONAL STATE AID PROVIDED FOR EDUCATION AND THE EXTENT TO WHICH THE FUNDS HAVE BEEN USED TO PROVIDE IMPROVEMENT IN THE DIRECT EDUCATIONAL SERVICES AND PROGRAMS FOR STUDENTS IN THE LOCAL SCHOOL SYSTEM.
12	(2) THE AUDITS MAY BE PERFORMED CONCURRENTLY OR SEPARATELY.
15 16	(3) THE EMPLOYEES OF THE OFFICE OF LEGISLATIVE AUDITS SHALL HAVE ACCESS TO AND MAY INSPECT THE RECORDS, INCLUDING THOSE THAT ARE CONFIDENTIAL BY LAW, OF ANY LOCAL SCHOOL SYSTEM TO PERFORM THE AUDITS AUTHORIZED UNDER THIS SECTION OR PURSUANT TO A REQUEST FOR INFORMATION AS PROVIDED IN § 5-114(E)(4) OF THE EDUCATION ARTICLE.
	(4) THE OFFICE OF LEGISLATIVE AUDITS SHALL PROVIDE INFORMATION REGARDING THE AUDIT PROCESS TO THE LOCAL SCHOOL SYSTEM BEFORE THE AUDIT IS CONDUCTED.
	(5) IN ADDITION TO THE REQUIREMENTS OF § 2-1224 OF THIS SUBTITLE, EACH AUDIT SHALL BE DISTRIBUTED TO THE HOUSE WAYS AND MEANS COMMITTEE AND THE JOINT COMMITTEE ON THE MANAGEMENT OF PUBLIC FUNDS.
26 27	SECTION 2. AND BE IT FURTHER ENACTED, That the Office of Legislative Audits shall conduct a centralized audit of the master plans to determine overall compliance with § 5-401 of the Education Article, and the results shall be submitted to the Joint Audit Committee. The Office of Legislative Audits shall conduct the centralized audit by December 1, 2004.
31 32 33	SECTION 3. AND BE IT FURTHER ENACTED, That the first group of audits required under § 2-1220(f)(1) of the State Government Article shall include audits of any local school system with a negative fund balance in the general fund of 1% or more of general fund revenue in either of the prior 2 fiscal years. Thereafter, the Office of Legislative Audits shall give priority in the order of audits to local school systems that have failed to comply with any of the provisions of this Act.
37	SECTION 4. AND BE IT FURTHER ENACTED, That, notwithstanding § 5-114(e) of the Education Article, the Baltimore City Board of School Commissioners shall eliminate the general fund deficit as reported in the annual audit required by § 5-109 of the Education Article by no later than the fiscal year ending June 30, 2006.

- 1 SECTION 5. AND BE IT FURTHER ENACTED, That 45 days prior to the
- 2 <u>initiation of the first financial management practices audit required by this Act, the</u>
- 3 Office of Legislative Audits shall submit the scope, measurements, and process the
- 4 Office plans to use in conducting the required audits to the Joint Audit Committee for
- 5 *approval*.
- 6 SECTION 2. 4.6. AND BE IT FURTHER ENACTED, That this Act shall
- 7 take effect July 1, 2004.