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### By: Delegate McHale Delegates McHale, Burns, Doory, Feldman, Jameson, Kirk, Krebs, Krysiak, Love, Minnick, Moe, Parrott, Trueschler, and Walkup

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Committee Report: Favorable with amendments House action: Adopted Read second time: February 15, 2005

CHAPTER\_\_\_\_\_

1 AN ACT concerning

#### 2

### Electric Universal Service Program - Weatherization Component - Transfer

3 FOR the purpose of transferring responsibility for administering the low-income

4 weatherization component of the electric universal service program from the

- 5 Department of Human Resources to the Department of Housing and
- 6 Community Development; requiring the Department of Human Resources,
- 7 through the Office of Home Energy Programs, to be responsible for
- 8 administering certain components of the electric universal service program;
- 9 authorizing the Department of Human Resources to contract to assist in
- 10 administering certain components of the electric universal service program
- 11 under certain circumstances; altering the Public Service Commission's oversight
- 12 responsibility so that it has oversight responsibility for certain components of
- 13 the electric universal service program; requiring the Department of Housing
- 14 and Community Development to report periodically to the General Assembly on
- 15 the low-income weatherization component; requiring the Comptroller to
- 16 disburse annually a certain amount of low-income weatherization funds to the
- 17 Department of Housing and Community Development; renaming a certain

18 program; requiring certain funds to be transferred by the Department of Human

19 Resources to the Department of Housing and Community Development on a

20 certain date; and generally relating to the electric universal service program.

- 21 BY repealing and reenacting, with amendments,
- 22 Article Public Utility Companies
- 23 Section 7-512.1
- 24 Annotated Code of Maryland

1	(1998 Volume and 2004 Supplement)
2 3 4 5 6 7	BY repealing and reenacting, with amendments, Article - Housing and Community Development Section 2-102 Annotated Code of Maryland (As enacted by Chapter (H.B. 11) of the Acts of the General Assembly of 2005)
8 9	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
10	Article - Public Utility Companies
11	7-512.1.
	(a) (1) The Commission shall establish [a] AN ELECTRIC universal service program to assist electric customers with annual incomes at or below 150% of the federal poverty level.
	(2) [The Department of Human Resources shall be responsible for administering the universal service program through the Office of Home Energy Programs.
20	(3) The Department of Human Resources may, with input from a panel or roundtable of interested parties, contract with a for-profit or a nonprofit Maryland corporation existing as of July 1, 1999 to assist in administering the universal service program.
22 23	(4) The Commission shall have oversight responsibility for the universal service program.
24 25	(5)] The components of the ELECTRIC universal service program shall include:
26	(i) bill assistance, at a minimum of 50% of the determined need;
27	(ii) low-income weatherization; and
	(iii) the retirement of arrearages for electric customers who have not previously received assistance in retiring arrearages under the universal service program, not to exceed a total of \$1.5 million in any given fiscal year.
	(3) THE DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT IS RESPONSIBLE FOR ADMINISTERING THE LOW-INCOME WEATHERIZATION COMPONENT OF THE ELECTRIC UNIVERSAL SERVICE PROGRAM.

34 (4) THE DEPARTMENT OF HUMAN RESOURCES, THROUGH THE OFFICE
 35 OF HOME ENERGY PROGRAMS, IS RESPONSIBLE FOR ADMINISTERING THE BILL

ASSISTANCE AND THE ARREARAGE RETIREMENT COMPONENTS OF THE ELECTRIC
 UNIVERSAL SERVICE PROGRAM.

3 (5) THE DEPARTMENT OF HUMAN RESOURCES MAY, WITH INPUT FROM
4 A PANEL OR ROUNDTABLE OF INTERESTED PARTIES, CONTRACT TO ASSIST IN
5 ADMINISTERING THE BILL ASSISTANCE AND THE ARREARAGE RETIREMENT
6 COMPONENTS OF THE ELECTRIC UNIVERSAL SERVICE PROGRAM.

7 (6) THE COMMISSION HAS OVERSIGHT RESPONSIBILITY FOR THE BILL
8 ASSISTANCE AND THE ARREARAGE RETIREMENT COMPONENTS OF THE ELECTRIC
9 UNIVERSAL SERVICE PROGRAM.

10 [(6)] (7) In a specific case, the ELECTRIC universal service program may

11 waive the income eligibility limitation under paragraph (1) of this subsection in order

12 to provide assistance to an electric customer who would qualify for a similar waiver

13 under the Maryland Energy Assistance Program established under Article 41, § 6-406 14 of the Code.

15 (b) (1) [(i)] All customers shall contribute to the funding of the ELECTRIC 16 universal service program through a charge collected by each electric company.

[(ii) In the first 6 months after the initial implementation date, the
Commission shall consider adjustments to the charges collected for the universal
service program for persons that are not eligible for customer choice.]

20 (2) The Commission shall determine a fair and equitable allocation for 21 collecting the charges among all customer classes pursuant to subsection [(d)] (E) of 22 this section.

(3) In accordance with subsection [(f)(5)](F)(6) of this section, any
unexpended [universal service program] BILL ASSISTANCE AND ARREARAGE
RETIREMENT funds returned to customers under subsection (f) of this section shall be
returned to each customer class as a credit in the same proportion that the customer
class contributed charges to the fund.

28 (4) An electric company shall recover ELECTRIC universal service
29 program costs in accordance with § 7-512 of this subtitle.

30 (5) The Commission shall determine the allocation of the ELECTRIC
31 universal service charge among the generation, transmission, and distribution rate
32 components of all classes.

33 (6) The Commission may not assess the ELECTRIC universal service
34 surcharge on a per kilowatt-hour basis.

35 (c) (1) On or before December 1 of each year, the Commission shall report,
36 subject to § 2-1246 of the State Government Article, to the General Assembly on the
37 ELECTRIC universal service program, including:

1 (i) subject to subsection [(d)] (E) of this section, a recommendation 2 on the total amount of funds for the program for the following fiscal year based on:
<ol> <li>the level of participation in and the amounts expended</li> <li>[from the universal service program] ON BILL ASSISTANCE AND ARREARAGE</li> <li>RETIREMENT during the preceding fiscal year;</li> </ol>
<ul> <li>6 2. how BILL ASSISTANCE AND ARREARAGE RETIREMENT</li> <li>7 payments [to customers] were calculated during the preceding fiscal year;</li> </ul>
8 3. the projected needs [of the universal service program] 9 FOR THE BILL ASSISTANCE AND THE ARREARAGE RETIREMENT COMPONENTS for the 10 next fiscal year; and
<ol> <li>4. the amount of any BILL ASSISTANCE OR ARREARAGE</li> <li>RETIREMENT surplus carried over in the ELECTRIC universal service program fund</li> <li>under subsection [(f)(5)(i)](F)(6)(I) of this section;</li> </ol>
14 (ii) for bill assistance:
15 1. the total amount of need, as determined by the 16 Commission, for electric customers with annual incomes at or below 150% of the 17 federal poverty level and the basis for this determination; and
<ul> <li>2. the percentage of need, as determined by the Commission,</li> <li>but at a minimum of 50%, that should be funded through the ELECTRIC universal</li> <li>service program and the basis for this determination;</li> </ul>
<ul> <li>(iii) [for low-income weatherization, the amount of funds needed, as</li> <li>determined by the Commission, for measures that reduce consumption of energy by</li> <li>electric customers with annual incomes at or below 150% of the federal poverty level</li> <li>and the basis for this determination;</li> </ul>
<ul> <li>(iv)] the amount of funds needed, as determined by the Commission,</li> <li>to retire arrearages for electric customers who have not previously received</li> <li>assistance in retiring arrearages under the ELECTRIC universal service program and</li> <li>the basis for this determination;</li> </ul>
<ul> <li>[(v)] (IV) the amount of funds needed, as determined by the</li> <li>Commission, for bill assistance[, low-income weatherization,] and arrearage</li> <li>retirement, respectively, for customers for whom income limitations may be waived</li> <li>under subsection [(a)(6)] (A)(7) of this section, and the basis for each determination;</li> </ul>
<ul> <li>[(vi)] (V) the impact on customers' rates, including the allocation</li> <li>among customer classes, from collecting the total amount recommended by the</li> <li>Commission under item (i) of this paragraph; and</li> </ul>
<ul> <li>[(vii)] (VI) the impact of using other federal poverty level</li> <li>benchmarks on costs and the effectiveness of the ELECTRIC universal service</li> <li>program.</li> </ul>

1 (2)To assist the Commission in preparing its recommendations (i) 2 under paragraph (1) of this subsection, the Office of Home Energy Programs shall 3 report to the Commission each year on: the number of customers and the amount of distributions 4 1. 5 made to fuel customers under the Maryland Energy Assistance Program established 6 under Article 41, § 6-406 of the Code, identified by funding source and fuel source; 7 and 8 2. the cost of outreach and education materials provided by 9 the Office of Home Energy Programs for the ELECTRIC universal service program. 10 (ii) The Office of Home Energy Programs may satisfy the reporting 11 requirement of subparagraph (i)1 of this paragraph by providing the Commission 12 with a copy of material that contains the required information and that the Office of 13 Home Energy Programs submits to [a unit of] the federal government. 14 The Commission shall include the information provided by the (iii) 15 Office of Home Energy Programs under subparagraph (i) of this paragraph in its 16 report to the General Assembly under paragraph (1) of this subsection. SUBJECT TO SUBSECTION (D)(2) OF THIS SECTION. THE COMMISSION 17 (3)18 SHALL INCLUDE THE INFORMATION PROVIDED BY THE DEPARTMENT OF HOUSING 19 AND COMMUNITY DEVELOPMENT UNDER SUBSECTION (D)(1)OF THIS SECTION IN ITS 20 REPORT TO THE GENERAL ASSEMBLY UNDER PARAGRAPH (1) OF THIS SUBSECTION. 21 [(3)] (4) (i) The Office of Legislative Audits shall conduct a 22 performance audit of the ELECTRIC universal service program once every 3 years or 23 at another interval as directed by the Joint Audit Committee and shall report the 24 results of the audit to the General Assembly. 25 The cost of the performance audit under this paragraph shall be (ii) 26 included in the costs of administering the ELECTRIC universal service program, and 27 funded through the ELECTRIC universal service program fund under subsection (f) of 28 this section. 29 ON OR BEFORE DECEMBER 1 OF EACH YEAR, THE DEPARTMENT OF (D) (1)30 HOUSING AND COMMUNITY DEVELOPMENT SHALL REPORT, IN ACCORDANCE WITH § 31 2-1246 OF THE STATE GOVERNMENT ARTICLE, TO THE GENERAL ASSEMBLY ON THE 32 LOW-INCOME WEATHERIZATION COMPONENT OF THE ELECTRIC UNIVERSAL 33 SERVICE PROGRAM, INCLUDING: THE AMOUNT OF FUNDS EXPENDED DURING THE PRECEDING 34 (I) 35 FISCAL YEAR: THE LEVEL OF PARTICIPATION DURING THE PRECEDING 36 (II)

37 FISCAL YEAR, INCLUDING THE NUMBER OF HOUSEHOLDS SERVED IN EACH AREA OF
 38 THE STATE; AND

1 (III) THE TYPES OF PROJECTS, INCLUDING THE AVERAGE COST PER 2 UNIT, PROVIDED TO HOUSEHOLDS DURING THE PRECEDING FISCAL YEAR.

3 (2) THE DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT
4 MAY SATISFY THE REPORTING REQUIREMENT UNDER PARAGRAPH (1) OF THIS
5 SUBSECTION BY REQUESTING THE COMMISSION TO INCLUDE THE INFORMATION IN
6 THE COMMISSION'S REPORT REQUIRED UNDER SUBSECTION (C) OF THIS SECTION
7 AND PROVIDING THE INFORMATION TO THE COMMISSION BY THE DATE SPECIFIED
8 BY THE COMMISSION.

9 [(d)] (E) The total amount of funds to be collected for the ELECTRIC universal 10 service program each year shall be \$34,000,000, allocated in the following manner:

11 (1) \$24.4 million shall be collected from the industrial and commercial 12 classes; and

13 (2) \$9.6 million shall be collected from the residential class.

14 [(e) Notwithstanding any other provision of this article, for the 3 years

15 immediately following the initial implementation date, electricity suppliers and

16 electric companies may not terminate, for an arrearage balance due on the initial

17 implementation date, the supply of electricity to a customer who receives assistance

18 under the universal service program under this section.]

19(f)(1)In this subsection, "fund" means the ELECTRIC universal service20program fund.

21 (2) There is [a] AN ELECTRIC universal service program fund.

(3) (i) 1. The Comptroller shall collect the revenue collected by
electric companies under subsection (b) of this section and place the revenue into the
fund.

252.The General Assembly may appropriate funds26supplemental to the funds collected under sub-subparagraph 1 of this subparagraph.

27 (ii) The fund is a continuing, nonlapsing fund that is not subject to 28 § 7-302 of the State Finance and Procurement Article.

29 (iii) The purpose of the fund is to assist electric customers as
30 provided in subsection (a)(1) of this section.

31 (4) The Department of Human Resources, with oversight by the
32 Commission, shall disburse the BILL ASSISTANCE AND ARREARAGE RETIREMENT
33 funds in accordance with the provisions of this section.

(5) THE COMPTROLLER ANNUALLY SHALL DISBURSE \$1,000,000 OF
 LOW-INCOME WEATHERIZATION FUNDS TO THE DEPARTMENT OF HOUSING AND
 COMMUNITY DEVELOPMENT.

3	[(5)] (6) (i) At the end of a given fiscal year, any unexpended BILL ASSISTANCE AND ARREARAGE RETIREMENT funds that were collected for that fiscal year shall be retained in the fund and shall be made available for disbursement through the first 3 months of the next fiscal year to customers who:
5 6	1. qualify for assistance from the fund during the given fiscal year;
7 8	2. apply for assistance from the fund before the end of the given fiscal year; and
9 10	3. remain eligible for assistance at the time services are provided.
13	(ii) If the Commission determines that an extension is needed, the Commission may extend up to an additional 3 months the period in which unexpended BILL ASSISTANCE AND ARREARAGE RETIREMENT funds may be made available for disbursement under subparagraph (i) of this paragraph.
17 18 19 20	(iii) Any BILL ASSISTANCE AND ARREARAGE RETIREMENT funds collected for a given fiscal year that are retained under subparagraph (i) of this paragraph and that remain unexpended at the end of the period allowed under subparagraphs (i) and (ii) of this paragraph shall be returned to each customer class in the proportion that the customer class contributed charges to the fund for the given fiscal year in the form of a credit toward the charge assessed in the following fiscal year.
22	Article - Housing and Community Development
23	2-102.
24	The Department shall:
	(1) encourage and assist political subdivisions and public and private community organizations to develop mutual and cooperative solutions to their common problems;
	(2) serve as a clearinghouse for information and materials that may be pertinent to sound community assistance, including information on available federal, State, and private financial assistance and technical assistance;
31 32	(3) implement model or demonstration programs and projects or otherwise provide a program of practical research in community assistance;
33 34	(4) provide grants and loans for energy conservation and the use of solar energy in commercial and residential buildings;
	(5) provide advisory, consultative, training, and educational services, and technical assistance to any political subdivision, local public agency, or nonprofit organization for community assistance purposes;

1 (6)contract for and accept a gift, grant, contribution, or loan of money, 2 property, or other aid for community assistance from a governmental unit, the federal 3 government, or another source and comply with the terms and conditions of that aid; 4 attach terms and conditions to financial assistance as the Secretary (7)5 determines; participate with political subdivisions, regional governments, 6 (8) 7 organizations, and the federal government in developing, financing, and 8 implementing a program to build the management capabilities of municipal 9 corporations by supplying needed managerial expertise through circuit riding 10 managers; [and] 11 (9) administer federal programs to community assistance; AND 12 (10)DEVELOP AND IMPLEMENT A WEATHERIZATION PROGRAM IN

13 ACCORDANCE WITH TITLE 4 OF THIS ARTICLE AND ADMINISTER THE LOW-INCOME
14 WEATHERIZATION COMPONENT OF THE ELECTRIC UNIVERSAL SERVICE PROGRAM IN
15 ACCORDANCE WITH § 7-512.1 OF THE PUBLIC UTILITY COMPANIES ARTICLE.

16 SECTION 2. AND BE IT FURTHER ENACTED, That on October 30, 2005, any

17 unexpended fiscal year 2005 funds designated by the Public Service Commission to be

18 disbursed for the low-income weatherization component of the electric universal

19 service program shall be transferred from the Department of Human Resources to the

20 Department of Housing and Community Development to be used for low-income

21 weatherization projects.

22 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 23 October 1, 2005.