O4 5lr1306

By: Delegate Rosenberg

Introduced and read first time: February 11, 2005

Assigned to: Appropriations

Committee Report: Favorable with amendments

House action: Adopted

Read second time: April 2, 2005

CHAPTER\_\_\_\_

#### 1 AN ACT concerning

#### 2 Child Welfare Accountability Act of 2005

- 3 FOR the purpose of requiring the Secretary of Human Resources and the Secretary of
- 4 Budget and Management to develop and implement a certain system of
- 5 accountability to measure the effectiveness of certain child welfare services;
- 6 requiring a variety of indicators to be used to measure the effectiveness of
- 7 certain child welfare services; requiring certain measures to be utilized when
- 8 the Children's Electronic Social Services Information Exchange is operational;
- 9 requiring the Secretary of Human Resources, in collaboration with certain
- 10 representatives, to develop a protocol for a certain assessment; requiring certain
- child and family case reviews and system performance reviews to make certain
- determinations; requiring the Secretary of Human Resources to implement a
- certain self-assessment process at certain intervals and requiring a county to
- incorporate certain results; requiring the county to develop a child welfare plan
- after a certain requirement is met; requiring the Secretary of Human Resources
- 16 to adopt certain regulations; requiring the Governor to appoint a team to plan
- 17 and oversee establishing an accountability council to plan, review, assess, and
- 18 <u>provide guidance on</u> the implementation of certain measures and a certain
- 19 self-assessment process; providing for the composition of the team
- 20 <u>accountability council</u>; requiring certain agencies to clarify their roles and
- 21 improve coordination in the child welfare system; requiring the Secretary of
- Human Resources to submit certain reports in the implementation of certain
- 23 measures on or before certain dates; requiring the Secretary of Human
- 24 Resources and the Secretary of Budget and Management to ensure that certain
- 25 caseload ratios are achieved using certain criteria; requiring the Department of
- Human Resources to establish a Child Welfare Training Academy and to
- establish a university-based information repository for certain purposes;
- 28 requiring the Department of Human Resources to request that a certain study

# 2

1 2 3 4 5 6 7 8	be replicated at certain intervals; requiring the Department of Human Resources to pursue national accreditation for each local department of social services and the Social Services Administration; requiring the Secretary of Budget and Management to ensure the implementation of a certain child welfare information system on or before a certain date; requiring the Secretary of Human Resources and the Secretary of Budget and Management, on or before a certain date, to revise certain accounting structures and workload measures; requiring the Department of Budget and Management to make certain
9	comparisons, analyzations, and calculations; requiring the Secretary of Human
10	Resources and the Secretary of Budget and Management to prepare a certain
11	report on fiscal needs and a current funding gap analysis within the child
12	welfare system consistent with certain principles; requiring the Secretary of
13	Human Resources and the Secretary of Budget and Management to submit a
14	report on a plan for implementation of reduced caseload ratios on or before a
15	eertain date; authorizing certain information to be disclosed under certain
16	circumstances to certain persons; prohibiting a certain record or report
17	concerning child abuse or neglect to contain certain identifying information
18	under certain circumstances; requiring the Department of Human Resources to
19	develop a new vision and set of principles for the child welfare system, and to
20 21	clarify certain roles and relationships within the Department of Human Resources; requiring the Citizens' Review Board for Children to submit a certain
22	report on or before a certain date; requiring the Department of Human
23	Resources to contract for review of certain funding maximization issues; and
24	generally relating to child welfare accountability.
27	generally relating to clind wertare accountability.
25	BY repealing and reenacting, with amendments,
26	Article 88A - Department of Human Resources
27	Section 6
28	Annotated Code of Maryland
29	(2003 Replacement Volume and 2004 Supplement)
	BY adding to
31	Article - Family Law
32	Section 5-1301 through 5-1314, inclusive, to be under the new subtitle "Subtitle
33	13. Child Welfare Accountability"
34	Annotated Code of Maryland
35	(2004 Replacement Volume)
36	Preamble
37	WHEREAS, Each year the Maryland child welfare system touches the lives of
38	90,000 children and their families; and
39	WHEREAS, When abused and neglected children fail to receive necessary,
	timely, and appropriate services and interventions, the human and social costs are
	enormous; and

1	WHEREAS, Inadequate resources in the child welfare system prevent abused
	and neglected children and their families from receiving high quality services and
	require agencies to focus on meeting only the most pressing needs and to aim only for
	compliance with State and federal minimum standards; and
•	compliance with state and rederal imminum standards, and
5	WHEREAS, In order for abused and neglected children and their families to
6	receive high quality services, the child welfare system must aim to create a culture of
	excellence and to develop child welfare best practices that provide cutting edge
	services to children and families; and
9	WHEREAS, In order to create a culture of excellence and to develop child
	welfare best practices in the child welfare system, the Governor and the General
	Assembly must make a long-term commitment to enhanced and stable funding and
12	support for abused and neglected children; and
12	WHERE AC A sultane of smallenes in the shill smallene source has
13	WHEREAS, A culture of excellence in the child welfare system cannot be
	accomplished without a long-term commitment to the communities within the State that contribute the highest number of children to out-of-home care; now, therefore,
13	that contribute the highest number of children to out-of-nome care, now, therefore,
16	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
	MARYLAND, That the Laws of Maryland read as follows:
	·
18	Article 88A - Department of Human Resources
10	6
19	<u>0.</u>
20	(a) Except in accordance with a court order or to an authorized officer or
	employee of the State, another state or local government, or the United States, or a
	fiduciary institution having a right thereto in an official capacity, and as necessary to
23	discharge responsibilities to administer public assistance, medical assistance, or
24	social services programs, it shall be unlawful for any person or persons to divulge or
	make known in any manner any information concerning any applicant for or recipient
	of social services, child welfare services, cash assistance, food stamps, or medical
	assistance, directly or indirectly derived from the records, papers, files, investigations
	or communications of the State, county or city, or subdivisions or agencies thereof, or
29	acquired in the course of the performance of official duties.
30	(b) Except as otherwise provided in Title 5, Subtitle 7 of the Family Law
	Article, § 6A of this subtitle, and this section, all records and reports concerning child
	abuse or neglect are confidential, and their unauthorized disclosure is a criminal
	offense subject to the penalty set out in subsection (e) of this section. Reports or
34	records concerning child abuse or neglect:
35	(1) Shall be disclosed:
36	(i) Under a court order; or
- 0	<u> </u>
37	(ii) Under an order of an administrative law judge, if the request for
	disclosure concerns a case pending before the Office of Administrative Hearings and
39	provisions are made to comply with other State or federal confidentiality laws and to

	protect the identity of the reporter or other person whose life or safety is likely to be endangered by disclosure; and
3	(2) May be disclosed on request:
6	(i) To personnel of local or State departments of social services, law enforcement personnel, and members of multidisciplinary case consultation teams, who are investigating a report of known or suspected child abuse or neglect or who are providing services to a child or family that is the subject of the report;
	(ii) To local or State officials responsible for the administration of child protective services or child care, foster care, and adoption licensing, approval, or regulations as necessary to carry out their official functions;
	(iii) To the State Council on Child Abuse and Neglect, the State Citizens Review Board for Children, or their designees, or a child fatality review team as necessary to carry out their official functions;
16	(IV) SUBJECT TO THE PROVISIONS OF SUBSECTION (C) OF THIS SECTION, TO THE ACCOUNTABILITY COUNCIL ESTABLISHED UNDER § 5-1309 OF THE FAMILY LAW ARTICLE AS NECESSARY TO CARRY OUT THE ACCOUNTABILITY COUNCIL'S OFFICIAL FUNCTIONS;
20	[(iv)] (V) To a person who is the alleged child abuser or the person who is suspected of child neglect if that person is responsible for the child's welfare and provisions are made for the protection of the identity of the reporter or any other person whose life or safety is likely to be endangered by disclosing the information;
24	[(v)] (VI) To a licensed practitioner who, or an agency, institution, or program which, is providing treatment or care to a child who is the subject of a report of child abuse or neglect for a purpose relevant to the provision of the treatment or care;
28	[(vi)] (VII) To a parent or other person who has permanent or temporary care and custody of a child, if provisions are made for the protection of the identity of the reporter or any other person whose life or safety is likely to be endangered by disclosing the information;
	[(vii)] (VIII) To the appropriate public school superintendent for the purpose of carrying out appropriate personnel or administrative actions following a report of suspected child abuse involving a student committed by:
33	1. A public school employee in that school system;
34 35	2. <u>An independent contractor who supervises or works</u> directly with students in that school system; or
	3. An employee of an independent contractor, including a bus driver or bus assistant, who supervises or works directly with students in that school system;

1	[(viii)] (IX) To the director of a licensed child care facility or licensed
	child placement agency for the purpose of carrying out appropriate personnel actions
	following a report of suspected child neglect or abuse alleged to have been committed
	by an employee of the facility or agency and involving a child who is currently or who
5	was previously under that facility's or agency's care; or
6	[(ix)] (X) To the Office of the Independent Juvenile Justice Monitor
	established under Article 49D of the Code.
,	established under Article 47D of the Code.
8	(C) A RECORD OR REPORT CONCERNING CHILD ABUSE OR NEGLECT
9	DISCLOSED TO A MEMBER OF THE ACCOUNTABILITY COUNCIL UNDER SUBSECTION
10	(B)(2)(IV) OF THIS SECTION MAY NOT CONTAIN IDENTIFYING INFORMATION, AS
11	DEFINED IN § 5-701 OF THE FAMILY LAW ARTICLE.
10	[(a)] (D) Nothing in this postion shall be construed to muchibit.
12	[(c)] (D) Nothing in this section shall be construed to prohibit:
13	(1) The publication, for administrative or research purposes, of statistics
	or other data so classified as to prevent the identification of particular persons or
15	cases;
16	(2) The Department of Human Resources from obtaining an individual's
	financial records from a fiduciary institution in the course of verifying the
18	individual's eligibility for public assistance; or
19	(3) Disclosures as permitted by § 1-303 of the Financial Institutions
20	Article.
21	
21	[(d)] (E) The Department of Human Resources shall issue regulations
	governing access to and use of confidential information which is in the possession of the Department or local departments of social services.
23	the Department of focal departments of social services.
24	[(e)] (F) Any offense against the provisions of this section shall be a
25	misdemeanor and shall be punishable by a fine not exceeding \$500 or imprisonment
26	for not exceeding 90 days, or both, in the discretion of the court.
27	And the Franchistan
27	Article - Family Law
28	SUBTITLE 13. CHILD WELFARE ACCOUNTABILITY.
29	5-1301.
20	(A) THE SECRETARY OF HUMAN RESOURCES AND THE SECRETARY OF
30	(A) THE SECRETARY OF HUMAN RESOURCES AND THE SECRETARY OF BUDGET AND MANAGEMENT SHALL DEVELOP AND IMPLEMENT AN OUTCOME BASED
	SYSTEM OF ACCOUNTABILITY FOR MEASURING THE EFFECTIVENESS OF CHILD
	WELFARE SERVICES ON CHILDREN AND FAMILIES.
55	WEEL AND SERVICES ON CHIEDREN AND I AWILLES.
34	(B) THE OUTCOME BASED SYSTEM OF ACCOUNTABILITY SHALL SUPPLEMENT
35	EXISTING PERFORMANCE BASED SYSTEMS AND THE EXISTING PERFORMANCE
36	BASED SYSTEM SHALL BE EXPANDED AND IMPROVED.

- **UNOFFICIAL COPY OF HOUSE BILL 1197** 1 (C) OUTCOME MEASUREMENT SHALL ADDRESS THE AREAS OF SAFETY, 2 PERMANENCE, AND WELL-BEING FOR ALL CHILDREN IN THE CHILD WELFARE 3 SYSTEM AND SHALL BE MEASURED BY THE INDICATORS IN §§ 5-1302 THROUGH 4 5-1305 OF THIS SUBTITLE. 5 5-1302. THE EFFECTIVENESS OF EFFORTS TO ADDRESS ABUSE AND NEGLECT OF 6 7 CHILDREN SHALL BE MEASURED BY A VARIETY OF INDICATORS, INCLUDING: THE INCIDENCE OF UNREPORTED CHILD MALTREATMENT: 8 (1)(2)THE RECURRENCE OF MALTREATMENT OF VICTIMS OF 10 SUBSTANTIATED OR INDICATED CHILD ABUSE OR NEGLECT; AND THE RECURRENCE OF CHILD ABUSE OR NEGLECT IN HOMES WHERE 12 CHILDREN WERE NOT REMOVED FROM THE HOME AN OUTCOME MEASUREMENT 13 SYSTEM THAT EXPANDS ON FEDERAL OUTCOME MEASURES, AND IS USED TO 14 MEASURE PERFORMANCE AT THE STATE AND LOCAL LEVELS. 15 5-1303. THE EFFECTIVENESS OF EFFORTS TO PROTECT CHILDREN REMOVED FROM 16 17 THEIR HOMES FROM FURTHER ABUSE OR NEGLECT SHALL BE MEASURED BY A 18 VARIETY OF INDICATORS, INCLUDING: 19 THE RATES OF CHILD ABUSE OR NEGLECT OF CHILDREN IN THE 20 CUSTODY OF A LOCAL DEPARTMENT OF SOCIAL SERVICES OR A PLACEMENT AGENCY 21 FOR PLACEMENTS: 22 (I) IN FOSTER HOMES; 23 IN KINSHIP CARE HOMES: (II)24 (III) IN GROUP OR RESIDENTIAL CARE; 25 (IV) WITH FAMILY MEMBERS; AND 26 (V) IN OTHER FORMS OF SUBSTITUTE CARE; THE EFFECTIVENESS AND TIMELINESS OF THE INVESTIGATIONS OF 27 (2) 28 REPORTS OF ABUSE OR NEGLECT IN ITEM (1) OF THIS SECTION; AND
- 29 (3) THE RATES OF CHILD ABUSE OR NEGLECT FOLLOWING
- 30 PERMANENCY.
- 31 5-1304.
- 32 THE EFFECTIVENESS OF EFFORTS TO ADDRESS PERMANENCY AND STABILITY
- 33 IN THE LIVING SITUATIONS OF CHILDREN IN THE CUSTODY OF A LOCAL

1 DEPARTMENT OF SOCIAL SERVICES OR A PLACEMENT AGENCY SHALL BE MEASURED 2 BY A VARIETY OF INDICATORS, INCLUDING BUT NOT LIMITED TO: THE PERCENTAGE OF CHILDREN WHO RECEIVE FAMILY 4 PRESERVATION SERVICES AND WHO ARE ABLE TO REMAIN SAFELY IN THEIR OWN 5 HOMES; THE PERCENTAGE OF CHILDREN WHO ENTER CARE WITHOUT (2) 6 7 HAVING RECEIVED FAMILY PRESERVATION SERVICES; 8 THE LENGTH OF TIME FOR CHILDREN TO EXIT FOSTER CARE; (3) (4) THE PERCENTAGE OF CHILDREN WITH MULTIPLE PLACEMENTS IN 10 FOSTER CARE; THE PERCENTAGE OF CHILDREN WHO HAVE REENTERED FOSTER 12 CARE OR HAVE BEEN PLACED IN THE CUSTODY OF THE DEPARTMENT OF JUVENILE 13 SERVICES AFTER A PRIOR FOSTER CARE EPISODE; THE PERCENTAGE OF CHILDREN IN THE CUSTODY OF A LOCAL 14 15 DEPARTMENT OF SOCIAL SERVICES OR A PLACEMENT AGENCY WHO HAVE SIBLINGS 16 LIVING IN DIFFERENT PLACEMENTS: THE PERCENTAGE OF CHILDREN IN THE LEAST RESTRICTIVE 17 (6) 18 CARE SETTINGS; THE AVERAGE LENGTH OF TIME, CALCULATED BY MEAN AND (7) 20 MEDIAN, NEEDED TO ACHIEVE EACH TYPE OF PERMANENCY PLAN FOR CHILDREN, 21 INCLUDING NECESSARY MILESTONES FOR ACHIEVING ADOPTIONS, AND THE 22 PERCENTAGE OF CHILDREN FOR WHOM THOSE PLANS ARE ESTABLISHED; 23 THE PERCENTAGE OF CHILDREN WITH PERMANENCY PLANS (8) 24 OF REUNIFICATION WHO RECEIVE WEEKLY VISITS WITH THEIR PARENTS AND MORE 25 FREQUENT EXTENDED VISITS WITHIN A 2-MONTH PERIOD PRIOR TO THE 26 SCHEDULED DATE OF REUNIFICATION: 27 (10)THE PERCENTAGE OF CHILDREN OVER THE AGE OF 4 YEARS 28 FOR WHOM A PLAN OF ADOPTION IS ESTABLISHED AND WHO ARE ADOPTED; THE GAIN OR LOSS OF FOSTER HOMES AVAILABLE FOR (10)30 CHILDREN IN THE CUSTODY OF A LOCAL DEPARTMENT OF SOCIAL SERVICES OR A 31 PLACEMENT AGENCY;

33 HOMES RECEIVING DAY CARE, RESPITE CARE, AND COMPARABLE SUPPORTIVE

36 HOMES FOR WHICH THE FOLLOWING HAVE NOT BEEN CONDUCTED ON A TIMELY

THE PERCENTAGE OF FOSTER HOMES AND KINSHIP CARE

THE PERCENTAGE OF FOSTER HOMES AND KINSHIP CARE

(11)

(12)

34 SERVICES; AND

(13)

35

37 BASIS:

#### 8 **UNOFFICIAL COPY OF HOUSE BILL 1197** 1 (I) REQUIRED CRIMINAL BACKGROUND CHECKS; (II)FIRE AND SAFETY INSPECTIONS: 2 3 (III)**HEALTH CHECKS:** 4 (IV) RECONSIDERATIONS; AND 5 (V) OTHER SAFETY MEASURES. 6 5-1305. THE EFFECTIVENESS OF EFFORTS TO ADDRESS THE HEALTH, MENTAL HEALTH. 8 EDUCATION, FINANCIAL STABILITY, AND WELL-BEING OF CHILDREN IN THE 9 CUSTODY OF LOCAL DEPARTMENTS OF SOCIAL SERVICES, PLACEMENT AGENCIES, 10 OR WITH FAMILY MEMBERS, SHALL BE MEASURED BY A VARIETY OF INDICATORS, 11 INCLUDING: THE PROVISION OF SUPPORT SERVICES TO PARENTS, ACCORDING TO 12 (1)13 THE TERMS AND TIMELINESS ESTABLISHED IN CASE PLANS AND SERVICE 14 AGREEMENTS, THAT ARE APPROPRIATE FOR ADDRESSING THE PROBLEMS OF 15 PARENTS THAT RESULTED IN THE PLACEMENT OF THEIR CHILDREN INTO 16 OUT-OF-HOME CARE; AND 17 THE PERCENTAGE OF CHILDREN WHO RECEIVE ALL MEDICAL, 18 MENTAL HEALTH, DENTAL, EDUCATION, INDEPENDENT LIVING, AND OTHER 19 SUPPORTIVE SERVICES FOR THEIR WELL-BEING AND FINANCIAL STABILITY, AS 20 REQUIRED BY LAW, REGULATION, CONSENT DECREE, AND PROFESSIONAL 21 STANDARDS AS DEVELOPED BY THE AMERICAN ACADEMY OF PEDIATRICS OR THE 22 CHILD WELFARE LEAGUE OF AMERICA: AND THE PERCENTAGE OF CHILDREN AT LEAST 18 YEARS OLD WHO EXIT 23 24 THE CUSTODY OF A LOCAL DEPARTMENT OF SOCIAL SERVICES OR A PLACEMENT 25 AGENCY WHO: HAVE A HIGH SCHOOL DIPLOMA AT THE TIME OF THEIR EXIT 26 <del>(I)</del> 27 FROM OUT OF HOME CARE; HAVE SAFE, ADEQUATE, AND APPROPRIATE HOUSING FROM 28 (II)29 THE TIME OF THEIR EXIT FROM OUT OF HOME CARE UNTIL THE AGE OF 21; AND ARE EITHER EMPLOYED WITH SUFFICIENT WAGES TO HAVE 30 <del>(III)</del> 31 ADEQUATE INDEPENDENCE OR ARE ENROLLED IN HIGHER EDUCATION. 32 5-1306. WHEN THE CHILDREN'S ELECTRONIC SOCIAL SERVICES INFORMATION 34 EXCHANGE, KNOWN AS CHESSIE, IS OPERATIONAL, THE MEASURES IN §§ 5-1302 35 THROUGH 5-1305 OF THIS SUBTITLE AND THE FOLLOWING OUTCOME MEASURES

36 SHALL BE USED BY LOCAL DEPARTMENTS OF SOCIAL SERVICES AND THE SOCIAL

- 1 SERVICES ADMINISTRATION AND MAY BE USED BY THE TEAM ACCOUNTABILITY 2 COUNCIL ESTABLISHED IN § 5-1309 OF THIS SUBTITLE: THE PERCENTAGE OF ELIGIBLE CHILDREN ENTERING FOSTER CARE 4 OR KINSHIP CARE IN THE REPORT YEAR WHO ARE ENROLLED IN MEDICAID AND 5 HAVE A DESIGNATED HEALTH CARE PROVIDER WITHIN 10 DAYS OF ENTRY INTO 6 OUT-OF-HOME CARE; THE PERCENTAGE OF CHILDREN IN FOSTER CARE OR KINSHIP CARE (2) 8 THAT RECEIVE AGE APPROPRIATE EARLY PERIODIC SCREENING DIAGNOSIS AND 9 TREATMENT SERVICES IN THE REPORT YEAR: (3) THE PERCENTAGE OF CHILDREN IN OUT OF HOME CARE 11 PERFORMING AT PROFICIENT OR ADVANCED LEVELS ON STANDARDIZED STATE 12 EDUCATIONAL TESTS: THE PERCENTAGE OF CHILDREN WHO HAVE ACTIVE MEDICAL 13 (I) 14 ASSISTANCE CARDS AND NUMBERS; AND IF ANY DELAYS OF MORE THAN 48 HOURS OCCURRED IN THE 15 (II)16 PROVISION OF CARDS AND NUMBERS, THE STATISTICAL BREAKDOWN OF THE 17 LENGTH OF TIME FOR THE DELAYS: AND ALL OTHER INFORMATION COLLECTED BY THE STATE OR 19 FEDERAL GOVERNMENT REGARDING THE MARYLAND CHILD WELFARE SYSTEM, 20 INCLUDING: CHILD WELFARE AND ADULT SERVICE PERFORMANCE SYSTEM 21 (I) 22 CRITERIA, ALSO KNOWN AS CAPS; 23 (II)ADOPTION AND FOSTER CARE ANALYSIS AND REPORTING 24 SYSTEM CRITERIA, ALSO KNOWN AS AFCARS; AND 25 L.J. V. MASSINGA CONSENT DECREE CRITERIA, ALSO KNOWN AS (III)26 L.J. 27 5-1307. THE SECRETARY OF HUMAN RESOURCES, IN COLLABORATION WITH THE 28 29 CITIZENS' REVIEW BOARD FOR CHILDREN AND REPRESENTATIVES OF LAWYERS FOR 30 CHILDREN AND FAMILIES OF CHILDREN IN THE CUSTODY OF A LOCAL DEPARTMENT 31 OF SOCIAL SERVICES OR A PLACEMENT AGENCY SHALL DEVELOP A PROTOCOL FOR 32 THE ASSESSMENT OF THE QUALITY OF CASEWORK SERVICES THROUGH IN-DEPTH 33 CASE REVIEWS THAT INVOLVE DIRECT INTERVIEWS BY QUALIFIED AND TRAINED
- 35 (1) CHILDREN;

34 REVIEWERS WITH:

36 (2) FAMILY MEMBERS;

31 MADE; AND

- 1 (II) THE CASE PLAN AND SERVICE AGREEMENT WERE TIMELY 2 CHANGED WHEN APPROPRIATE UNDER AGENCY GUIDELINES WHEN THE PLAN WAS
- 3 NOT IMPLEMENTED AND PROGRESS WAS NOT MADE;
- 4 (3) ALL MEMBERS OF THE TEAM OF PROFESSIONALS WORKING WITH
- 5 THE FAMILY MET AT REGULAR INTERVALS TO MAKE CHANGES TO SERVICES AND
- 6 SUPPORTS AS NECESSARY;
- 7 (4) THE COURT AND THE CITIZENS' REVIEW BOARD FOR CHILDREN
- 8 PANEL HEARING THE CASE HAVE ADDRESSED THE NEEDS OF THE CHILD AND THE
- 9 FAMILY PROMPTLY AND THOROUGHLY:
- 10 (5) (I) A CASEWORKER WAS REGULARLY ASSIGNED AND ACCESSIBLE
- 11 TO THE CASE;
- 12 (II) THE ASSIGNED CASEWORKER VISITED THE CHILD AT THE
- 13 RESIDENCE OF THE CHILD AT LEAST ONCE PER MONTH; AND
- 14 (III) A SUPERVISOR HAS BEEN REGULARLY ASSIGNED AND
- 15 ACCESSIBLE TO THE CASE; AND
- 16 (6) MEDICAL, EDUCATIONAL, DENTAL, AND OTHER SERVICE
- 17 APPOINTMENTS FOR THE CHILD WERE MADE WHEN NECESSARY AND EACH
- 18 APPOINTMENT WAS KEPT.
- 19 5-1308.
- 20 (A) THE SECRETARY OF HUMAN RESOURCES SHALL IMPLEMENT A COUNTY
- 21 SELF-ASSESSMENT PROCESS AS A MEANS OF MONITORING THE QUALITY OF CHILD
- 22 WELFARE SERVICES PROVIDED BY THE LOCAL DEPARTMENTS OF SOCIAL SERVICES
- 23 AND THE QUALITY OF THE MANAGEMENT OF THE SYSTEM BY THE SOCIAL SERVICES
- 24 ADMINISTRATION.
- 25 (B) A LOCAL ASSESSMENT OF A COUNTY SHALL BE CONDUCTED EVERY 23
- 26 YEARS.
- 27 (C) IN CONDUCTING THE ASSESSMENT, A COUNTY SHALL BE REQUIRED TO
- 28 INCORPORATE THE RESULTS FROM THE OUTCOME MEASURES IN §§ 5-1302 THROUGH
- 29 5-1305 OF THIS SUBTITLE AND THE RESULTS OF THE IN-DEPTH CASE REVIEWS IN §
- 30 5-1307 OF THIS SUBTITLE.
- 31 (D) AFTER A COUNTY SELF-ASSESSMENT IS ACCEPTED BY THE SOCIAL
- 32 SERVICES ADMINISTRATION, THE COUNTY SHALL DEVELOP A CHILD WELFARE PLAN
- 33 TO:
- 34 (1) MAINTAIN PERFORMANCE THAT MEETS STANDARDS;
- 35 (2) STRENGTHEN AREAS NEEDING IMPROVEMENT; AND

- 1 (3) DESCRIBE HOW RESOURCES WILL BE SHIFTED OR NEW RESOURCES
- 2 OBTAINED TO ADDRESS IDENTIFIED WEAKNESSES AREAS NEEDING IMPROVEMENT
- 3 WILL BE ADDRESSED AND HOW IMPROVEMENTS WILL BE MEASURED.
- 4 (E) THE SECRETARY OF HUMAN RESOURCES SHALL ADOPT REGULATIONS
- 5 GOVERNING THE SELF-ASSESSMENT PROCESS, INCLUDING:
- 6 (1) THE COMPOSITION OF THE COMMITTEE TO CONDUCT THE
- 7 ASSESSMENT;
- 8 (2) PERFORMANCE STANDARDS;
- 9 (3) THE TIMING OF THE ASSESSMENT;
- 10 (4) THE SCOPE OF THE ASSESSMENT;
- 11 (5) THE PROCESS BY WHICH THE SOCIAL SERVICES ADMINISTRATION
- 12 MAY ACCEPT OR REJECT THE LOCAL ASSESSMENT AND THE LOCAL CHILD WELFARE
- 13 PLAN: AND
- 14 (6) THE PROCESS BY WHICH THE SOCIAL SERVICES ADMINISTRATION
- 15 SHALL USE THE ASSESSMENTS OF THE LOCAL DEPARTMENTS OF SOCIAL SERVICES
- 16 TO DEVELOP THE STATEWIDE ASSESSMENT UNDER TITLE 45 § 1355.33(B) OF THE
- 17 CODE OF FEDERAL REGULATIONS.
- 18 5-1309.
- 19 (A) THERE IS A TEAM CHILD WELFARE ACCOUNTABILITY COUNCIL TO PLAN
- 20 AND OVERSEE, REVIEW, ASSESS, AND PROVIDE GUIDANCE ON THE
- 21 IMPLEMENTATION OF THE OUTCOME AND PERFORMANCE MEASURES IN §§ 5-1302
- 22 THROUGH 5-1305 OF THIS SUBTITLE AND THE SELF-ASSESSMENT PROCESS IN §
- 23 5-1308 OF THIS SUBTITLE.
- 24 (B) MEMBERS OF THE TEAM ACCOUNTABILITY COUNCIL SHALL HAVE THE
- 25 RIGHT TO ACCESS INFORMATION PROVIDED BY THE CHILDREN'S ELECTRONIC
- 26 SOCIAL SERVICES INFORMATION EXCHANGE, KNOWN AS CHESSIE, AND OTHER
- 27 SOURCES OF INFORMATION REVIEWED BY THE TEAM ACCOUNTABILITY COUNCIL.
- 28 (C) THE TEAM ACCOUNTABILITY COUNCIL SHALL CONSIST OF:
- 29 (1) <u>MEMBERS ONE MEMBER</u> OF THE SENATE OF MARYLAND, APPOINTED 30 BY THE PRESIDENT OF THE SENATE;
- 31 (2) MEMBERS ONE MEMBER OF THE HOUSE OF DELEGATES, APPOINTED
- 32 BY THE SPEAKER OF THE HOUSE;
- 33 (3) <u>MEMBERS ONE MEMBER</u> OF THE JUDICIARY, APPOINTED BY THE
- 34 CHIEF JUDGE OF THE COURT OF APPEALS; AND
- 35 (4) REPRESENTATIVES ONE REPRESENTATIVE FROM EACH OF THE
- 36 FOLLOWING AGENCIES AND COMMUNITIES, APPOINTED BY THE GOVERNOR:

#### 13 **UNOFFICIAL COPY OF HOUSE BILL 1197** 1 (I) THE CITIZENS' REVIEW BOARD FOR CHILDREN: 2 THE CHILD ADVOCACY COMMUNITY, INCLUDING (II)3 REPRESENTATIVES OF ANY COURT-CERTIFIED CLASS OF CHILDREN RECEIVING 4 CHILD WELFARE SERVICES: THE CHILD WELFARE PROVIDER COMMUNITY, INCLUDING (III) 6 FOSTER PARENTS AND KINSHIP CAREGIVERS; 7 (IV) THE LEGAL AID BUREAU: 8 (V) THE AMERICAN ACADEMY OF PEDIATRICS: 9 (VI) THE OFFICE OF THE PUBLIC DEFENDER: 10 (VII) THE OFFICE FOR CHILDREN, YOUTH, AND FAMILIES THE 11 DEPARTMENT OF DISABILITIES; 12 THE DEPARTMENT OF HUMAN RESOURCES; (VIII) EACH LOCAL DEPARTMENT OF SOCIAL SERVICES: 13 (IX) (X) THE DEPARTMENT OF JUVENILE SERVICES: 14 15 (XI) THE DEPARTMENT OF HEALTH AND MENTAL HYGIENE: 16 (XII) THE DEPARTMENT OF EDUCATION: 17 (XIII) THE STATE COUNCIL ON CHILD ABUSE AND NEGLECT; AND 18 (XIV) THE STATE CHILD FATALITY REVIEW TEAM; AND 19 THE DEPARTMENT OF BUDGET AND MANAGEMENT. (XV) THE ACCOUNTABILITY COUNCIL SHALL SELECT THE CHAIR OF THE 20 (D) 21 ADVISORY BOARD. THE DEPARTMENT OF HUMAN RESOURCES SHALL PROVIDE STAFF FOR 22 23 THE ACCOUNTABILITY COUNCIL. THE ACCOUNTABILITY COUNCIL SHALL MEET QUARTERLY AND SHALL 24 (F) 25 REPORT TO THE GOVERNOR AND THE GENERAL ASSEMBLY ANNUALLY BY 26 DECEMBER 1. 27 <del>(D)</del> (G) THE MEMBERS LISTED IN SUBSECTION (C)(3) OF THIS SECTION AND

- 28 THE AGENCIES LISTED IN SUBSECTION (C)(4)(VII) THROUGH (XII) OF THIS SECTION
- 29 SHALL CLARIFY THEIR RESPECTIVE ROLES IN THE CHILD WELFARE SYSTEM AND
- 30 SHALL <u>IDENTIFY WAYS TO</u> IMPROVE COORDINATION BETWEEN THE AGENCIES.
- 31 (E) (H) (1) ON OR BEFORE DECEMBER 1, 2005, THE SECRETARY OF HUMAN
- 32 RESOURCES SHALL SUBMIT A DETAILED IMPLEMENTATION PLAN TO THE GOVERNOR

- 1 AND, SUBJECT TO § 2-1246 OF THE STATE GOVERNMENT ARTICLE, TO THE GENERAL 2 ASSEMBLY.
- 3 (2) (I) ON OR BEFORE DECEMBER 1, 2006, AND EACH YEAR
- 4 THEREAFTER, THE SECRETARY OF HUMAN RESOURCES SHALL SUBMIT TO THE
- $5\,$  GOVERNOR AND, SUBJECT TO  $\S$  2-1246 OF THE STATE GOVERNMENT ARTICLE, TO THE
- 6 GENERAL ASSEMBLY, A DETAILED REPORT BY JURISDICTION OF THE OUTCOME AND
- 7 PERFORMANCE MEASURES IN §§ 5-1302 THROUGH 5-1305 OF THIS SUBTITLE.
- 8 (II) IF THE NATIONAL CHILD MALTREATMENT INCIDENCE STUDY
- 9 IS REPLICATED IN THE STATE DURING THE REPORT YEAR, THE REPORT SHALL
- 10 INCLUDE THE INCIDENCE OF CHILD ABUSE OR NEGLECT IN THE COMMUNITY AS
- 11 PROVIDED THROUGH THE STUDY.
- 12 5-1310.
- 13 THE SECRETARY OF HUMAN RESOURCES AND THE SECRETARY OF BUDGET AND
- 14 MANAGEMENT SHALL ENSURE THAT SUFFICIENT NUMBERS OF QUALIFIED CHILD
- 15 WELFARE STAFF, AS SPECIFIED IN ARTICLE 88A, § 3A OF THE CODE, ARE HIRED AND
- 16 RETAINED IN ORDER TO ACHIEVE APPROPRIATE CASELOAD RATIOS IN ALL CHILD
- 17 WELFARE SERVICES AS RECOMMENDED BY THE CHILD WELFARE LEAGUE OF
- 18 AMERICA.
- 19 5-1311.
- 20 (A) THE DEPARTMENT OF HUMAN RESOURCES, IN COLLABORATION WITH
- 21 MARYLAND INSTITUTIONS OF HIGHER LEARNING, SHALL ESTABLISH A
- 22 COMPREHENSIVE CHILD WELFARE TRAINING ACADEMY TO ENSURE THAT THE
- 23 FOLLOWING INDIVIDUALS ARE TRAINED TOGETHER ON CHILD WELFARE BEST
- 24 PRACTICES AND THE PROVISION OF HIGH QUALITY SERVICES TO CHILDREN AND
- 25 FAMILIES:
- 26 (1) CHILD WELFARE STAFF;
- 27 (2) CHILD WELFARE ADMINISTRATORS:
- 28 (3) FOSTER PARENTS;
- 29 (4) KINSHIP CAREGIVERS; AND
- 30 (5) CITIZENS' REVIEW BOARD FOR CHILDREN STAFF AND VOLUNTEERS.
- 31 (B) THE DEPARTMENT OF HUMAN RESOURCES, IN COLLABORATION WITH
- 32 MARYLAND INSTITUTIONS OF HIGHER LEARNING, SHALL ESTABLISH A
- 33 UNIVERSITY-BASED INFORMATION REPOSITORY FOR RESEARCH PURPOSES AND TO
- 34 WHICH ALL STATE AGENCIES SUBSTANTIVELY INVOLVED WITH ABUSED OR
- 35 NEGLECTED CHILDREN SHALL CONTRIBUTE APPROPRIATE INFORMATION.
- 36 (C) (1) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, IN 2006, AND
- 37 EVERY 6 YEARS THEREAFTER, THE DEPARTMENT OF HUMAN RESOURCES SHALL

- 1 REQUEST THAT THE UNIVERSITY THAT HOUSES THE CHILD WELFARE INFORMATION
- 2 REPOSITORY REPLICATE THE MOST RECENT NATIONAL CHILD MALTREATMENT
- 3 INCIDENCE STUDY IN THE STATE.
- 4 (2) THE REQUIREMENTS OF PARAGRAPH (1) OF THIS SUBSECTION DO
- 5 NOT APPLY IF:
- 6 (I) THE DEPARTMENT PARTICIPATED IN THE MOST RECENT
- 7 NATIONAL CHILD MALTREATMENT INCIDENCE STUDY; AND
- 8 (II) THE MOST RECENT NATIONAL CHILD MALTREATMENT
- 9 INCIDENCE STUDY IS LESS THAN 2 YEARS OLD.
- 10 5-1312.
- 11 (A) THE DEPARTMENT OF HUMAN RESOURCES SHALL PURSUE
- 12 AGGRESSIVELY NATIONAL ACCREDITATION FOR EACH LOCAL DEPARTMENT OF
- 13 SOCIAL SERVICES AND THE SOCIAL SERVICES ADMINISTRATION.
- 14 (B) THE STATE SHALL NEGOTIATE THE COST OF ACCREDITATION WITH THE
- 15 COUNCIL ON ACCREDITATION IN AN EFFORT TO MAKE THE PROCESS OF
- 16 ACCREDITATION MORE AFFORDABLE.
- 17 5-1313.
- 18 ON OR BEFORE SEPTEMBER 1, 2006 JANUARY 1, 2007, THE SECRETARY OF
- 19 BUDGET AND MANAGEMENT SHALL ASSURE THE IMPLEMENTATION OF A FULLY
- 20 OPERATIONAL STATEWIDE CHILD WELFARE INFORMATION SYSTEM, THE
- 21 CHILDREN'S ELECTRONIC SOCIAL SERVICES INFORMATION EXCHANGE, ALSO
- 22 KNOWN AS CHESSIE, IN ALL JURISDICTIONS.
- 23 5-1314.
- 24 (A) ON OR BEFORE DECEMBER 1, 2005 JANUARY 1, 2007, THE SECRETARY OF
- 25 HUMAN RESOURCES AND THE SECRETARY OF BUDGET AND MANAGEMENT SHALL
- 26 REVISE THE ACCOUNTING STRUCTURE AND WORKLOAD MEASURES USED BY THE
- 27 SOCIAL SERVICES ADMINISTRATION AND THE LOCAL DEPARTMENTS OF SOCIAL
- 28 SERVICES TO:
- 29 (1) SEPARATE AND TRACK EXPENDITURES BY CHILD, FAMILY,
- 30 PLACEMENT TYPE, PROVIDER, AND JURISDICTIONS;
- 31 (2) ENABLE FLEXIBLE SPENDING AT THE LOCAL LEVEL TO MEET THE
- 32 NEEDS OF THE FAMILIES AND TO PROMOTE FISCAL RESPONSIBILITY; AND
- 33 (3) GAIN UNDERSTANDING OF HOW FUNDS ARE SPENT IN ORDER TO
- 34 PERMIT MORE FLEXIBILITY IN SPENDING TO MEET THE NEEDS OF THE FAMILIES
- 35 WHILE REDUCING RELIANCE ON HIGH-COST PLACEMENTS.
- 36 (B) THE DEPARTMENT OF BUDGET AND MANAGEMENT SHALL:

16 **UNOFFICIAL COPY OF HOUSE BILL 1197** COMPARE MARYLAND EXPENDITURES ON CHILD WELFARE TO THAT 1 (1) 2 OF COMPARABLE STATES; DEVELOP A TREND ANALYSIS THAT EXAMINES CHILD WELFARE 4 POPULATION DYNAMICS IN THE STATE AND IN BALTIMORE CITY OVER THE PAST 3 5 YEARS AND PROJECTIONS FOR THE NEXT 3 YEARS; USE THE TREND ANALYSIS TO COMPARE PAST AND PROJECTED (3) 6 7 SPENDING BY CATEGORY; CALCULATE THE INVESTMENTS IN WORKFORCE, FOSTER HOMES. 9 KINSHIP CARE HOMES, AND OTHER SERVICES NEEDED TO REDUCE RELIANCE ON 10 COSTLY GROUP HOME AND INSTITUTIONAL FORMS OF CARE: 11 ANALYZE, SEPARATELY FOR BALTIMORE CITY AND THE STATE, HOW 12 POTENTIAL SAVINGS FROM A REDUCTION OF COSTLY FORMS OF CARE MAY BE A 13 FUNDING SOURCE FOR ADDITIONAL PREVENTION AND EARLY INTERVENTION 14 SERVICES; AND USE GEOCODING TECHNOLOGY TO MAP THE CHILD WELFARE (6) 15 16 POPULATION TO DETERMINE THE AREAS OF THE STATE THAT SHALL BE GIVEN 17 FIRST PRIORITY IN THE DISTRIBUTION OF RESOURCES AND IN IMPLEMENTATION 18 EFFORTS. THE DEPARTMENT OF BUDGET AND MANAGEMENT AND THE 19 (C) 20 DEPARTMENT OF HUMAN RESOURCES SHALL PROVIDE TO THE GOVERNOR AND, 21 SUBJECT TO § 2-1246 OF THE STATE GOVERNMENT ARTICLE, THE PRESIDENT OF THE 22 SENATE, THE SPEAKER OF THE HOUSE OF DELEGATES, THE SENATE BUDGET AND 23 TAXATION COMMITTEE, THE HOUSE APPROPRIATIONS COMMITTEE, THE SENATE 24 JUDICIAL PROCEEDINGS COMMITTEE, AND THE HOUSE JUDICIARY COMMITTEE: ON OR BEFORE JANUARY 15, 2006 JANUARY 1, 2007, A FISCAL NEED 25 26 AND FUNDING GAP ANALYSIS REPORT THAT IS CONSISTENT WITH THE PRINCIPLES 27 DESCRIBED IN THIS SUBTITLE: AND ON OR BEFORE DECEMBER 31, 2005, AS PART OF THE DEVELOPMENT 28 29 OF A FISCAL NEED AND FUNDING GAP ANALYSIS REPORT, A REPORT REPORTS ON: THE TOTAL NUMBER OF FAMILIES THE DEPARTMENT OF 30 <u>(1)</u> 31 HUMAN RESOURCES ANTICIPATES SERVING THROUGH THE CHILD WELFARE SYSTEM 32 IN LOCAL DEPARTMENTS OF SOCIAL SERVICES; 33 (II)(2) THE MANNER IN WHICH THE DEPARTMENT OF HUMAN 34 RESOURCES INTENDS TO SERVE THAT POPULATION CONSISTENT WITH THE 35 OUTCOMES OUTLINED IN THIS SUBTITLE, INCLUDING PLANNED STAFFING LEVELS;

THE IDEAL SERVICE DELIVERY SYSTEM REQUIRED TO

 $\frac{(III)}{(III)}$ 

(3)

38 AND THE PRINCIPLES OUTLINED IN THIS SUBTITLE;

37 SERVE THAT POPULATION BASED ON NATIONAL CHILD WELFARE BEST PRACTICES

- 1 (<del>IV)</del> (<u>4)</u> A GAP ANALYSIS OF CURRENTLY AVAILABLE STATE
  2 CAPACITY COMPARED TO THE IDEAL SERVICE DELIVERY SYSTEM;
  3 (<del>V)</del> (5) A CALCULATION OF THE COST TO IMPLEMENT THE IDEAL
- 6 (VI) (6) A DETERMINATION OF THE CURRENT FUNDING GAP 7 BETWEEN THE FISCAL NEED FOR THE IDEAL SYSTEM AND CURRENT FUNDING FOR

4 SERVICE DELIVERY SYSTEM IDENTIFIED TO SERVE THE ANTICIPATED POPULATION;

- 8 THE CHILD WELFARE SYSTEM.
- 9 SECTION 2. AND BE IT FURTHER ENACTED, That the Secretary of Human
- 10 Resources and the Secretary of Budget and Management shall provide to the
- 11 Governor and, in accordance with § 2-1246 of the State Government Article, to the
- 12 General Assembly, on or before December 1, 2005, a plan for implementation of
- 13 reduced caseload ratios using the ratios recommended by the Child Welfare League of
- 14 America.

5 AND

- 15 SECTION 3. 2. AND BE IT FURTHER ENACTED, That the Department of
- 16 Human Resources shall develop a new vision and a set of principles for the child
- 17 welfare system through which workers, supervisors, and administrators will operate
- 18 and on which the system will be judged. To develop a new vision and a set of
- 19 principles, the Department shall convene a group comprised of department
- 20 administrators, legislators, court representatives, children's attorneys, parents'
- 21 attorneys, attorneys for any certified class of children or parents, Court Appointed
- 22 Special Advocates, local department administrators, line staff, and supervisors,
- 23 advocates, providers, foster parents, foster children, and families involved in the child
- 24 welfare system.
- 25 SECTION 4. 3. AND BE IT FURTHER ENACTED, That the Department of
- 26 Human Resources shall reexamine and clarify key office roles and the relationship of
- 27 the central office to the county offices regarding issues such as the organizational
- 28 structure of the Department, contracting for services, and the allocation of staff.
- 29 SECTION 5. 4. AND BE IT FURTHER ENACTED, That the Citizens' Review
- 30 Board for Children shall provide, in accordance with § 2-1246 of the State
- 31 Government Article, to the General Assembly, on or before December 1, 2005, a report
- 32 on proposed changes to its operations, recommended changes in its enabling
- 33 legislation, and an analysis showing how current staff resources will be shifted to
- 34 implement the goals of this Act.
- 35 SECTION 5. AND BE IT FURTHER ENACTED, That the Department of
- 36 Human Resources shall use the recommendations of the Task Force on Child Welfare
- 37 Accountability to develop an outcome measurement system as described in § 5-1302
- 38 of the Family Law Article as enacted by Section 1 of this Act.
- 39 SECTION 6. AND BE IT FURTHER ENACTED, That the State shall contract
- 40 for a review of Title IV-E federal funding maximization issues. The Department of
- 41 Budget and Management shall ensure that any new revenues obtained in the review

- 1 remain within the appropriate agency in order to improve services to children and
- 2 families.
- 3 SECTION 7. AND BE IT FURTHER ENACTED, That this Act shall take
- 4 effect June 1, 2005.