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By: Chairman, Judicial Proceedings Committee (By Request-

Departmental - Public Safety and Correctional Services)

Introduced and read first time: January 19, 2005

Rules suspended

Assigned to: Judicial Proceedings

Committee Report: Favorable Senate action: Adopted

Read second time: February 16, 2005

CHAPTER

1 AN ACT concerning

2 Correctional Services - State Use Industries - Renaming

- 3 FOR the purpose of renaming State Use Industries to be Maryland Correctional
- Enterprises; altering the title of a certain position; and generally relating to
- 5 State Use Industries.
- 6 BY repealing and reenacting, with amendments,
- 7 Article Correctional Services
- 8 Section 3-501 through 3-503, 3-505 through 3-518, 3-520, 3-521, 3-524
- 9 through 3-526, 3-528, and 10-308(d)
- 10 Annotated Code of Maryland
- 11 (1999 Volume and 2004 Supplement)
- 12 BY repealing and reenacting, without amendments,
- 13 Article Correctional Services
- 14 Section 3-504, 3-519, 3-522, 3-523, and 3-527
- 15 Annotated Code of Maryland
- 16 (1999 Volume and 2004 Supplement)
- 17 BY repealing and reenacting, with amendments,
- 18 Article Criminal Procedure
- 19 Section 11-1002(c)
- 20 Annotated Code of Maryland
- 21 (2001 Volume and 2004 Supplement)

2		UNOFFICIAL COPY OF SENATE BILL 136			
1 2 3 4 5	Section 9-221(a) Annotated Code of Maryland				
6 7 8 9 10	Section 14-103 Annotated Code of Maryland				
11 12 13 14 15	 Section 2-1221(a) Annotated Code of Maryland 				
16 17		ON 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF ID, That the Laws of Maryland read as follows:			
18		Article - Correctional Services			
19	3-501.				
20	(a)	In this subtitle the following words have the meanings indicated.			
21 22	(b) CORRECTI	"Management Council" means the [State Use Industries] MARYLAND ONAL ENTERPRISES Management Council.			
23	(c)	"Contracting unit" means a unit of State government that is:			
24		(1) authorized to contract for goods and services; or			
25		(2) responsible for procurement of goods and services.			
		["General Manager"] "CHIEF EXECUTIVE OFFICER" means the [General HIEF EXECUTIVE OFFICER of [State Use Industries] MARYLAND ONAL ENTERPRISES.			
29	(e)	"Political subdivision" means a county, municipal corporation, or special			

- 30 taxing district.
- 31 3-502.
- The purpose of this subtitle is to establish a [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES organization in the Division that:

1 is financially self-supporting, generates revenue for its operations (1) 2 and capital investments, and reimburses the Division at a reasonable rate for services 3 exchanged between the Division and [State Use Industries] MARYLAND 4 CORRECTIONAL ENTERPRISES; 5 (2) provides meaningful work experiences for inmates that are intended 6 to allow inmates to improve work habits, attitudes, and skills for the purpose of 7 improving the employability of the inmates on release; 8 seeks to develop industries that provide full-time work experience or 9 rehabilitation programs for all eligible inmates; operates correctional industries in an environment that resembles as 11 closely as possible the environment of private sector business operations; and makes the Division responsible for and accountable to the Secretary 13 and the Governor for the [State Use Industries] MARYLAND CORRECTIONAL 14 ENTERPRISES program. 15 3-503. There is a [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES 16 organization in the Division. 18 3-504. 19 The Division may exercise any authority necessary to perform properly any of 20 its duties or functions under this subtitle. 21 3-505. The Secretary shall appoint a [General Manager] CHIEF EXECUTIVE OFFICER 22 23 with the approval of the Management Council. 24 3-506. 25 (a) (1) The [General Manager] CHIEF EXECUTIVE OFFICER: shall determine the personnel requirements of [State Use 26 (i) 27 Industries] MARYLAND CORRECTIONAL ENTERPRISES; and 28 is the appointing authority for all personnel of [State Use (ii) 29 Industries | MARYLAND CORRECTIONAL ENTERPRISES. 30 The number of positions for [State Use Industries] MARYLAND 31 CORRECTIONAL ENTERPRISES shall be included within the total personnel allocations provided for the Department. 33 Except as provided in subsection (c) of this section or any other law, each 34 position in [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES is a 35 special appointment in the State Personnel Management System.

3	(c) Unless the employee is a special appointment, each office clerk and office secretary position in [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES is in the skilled service employment category of the State Personnel Management System.
5	3-507.
6 7	(a) The Department shall include the budget for [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES in the Department's budget.
8 9	(b) (1) [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES may establish a revolving fund to contain an amount that the Treasurer approves.
12 13	(2) (i) For each of fiscal years 2006 through 2009, the first \$1,000,000 in the revolving fund in excess of the amount required to operate [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES shall be transferred to a special fund to be used by the State Department of Education for the operation of educational programs in correctional institutions.
	(ii) Money from the revolving fund shall supplement and may not supplant funding for the operation of educational programs in correctional institutions.
18 19	(3) The revolving fund may be used for general operating expenses and the purchase of capital assets.
20 21	(4) The revolving fund established under paragraph (1) of this subsection is not subject to § 7-302 of the State Finance and Procurement Article
24	(5) [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES shall submit an annual statement to the Comptroller and the Treasurer that provides an accurate detailed accounting of all receipts and disbursements from the revolving fund.
	(c) General Fund money may be appropriated to [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES to be used for the direct expenses of training inmates.
29	3-508.
30	(a) The Division shall:
	(1) formulate an accounting and record system that at all times indicates the source, nature, and extent of [State Use Industries'] purchases and sales OF MARYLAND CORRECTIONAL ENTERPRISES; and
	(2) maintain accounting records and prepare financial statements in accordance with generally accepted accounting principals for enterprise fund type activities.

	(b) The financial statements required under subsection (a)(2) of this section shall be prepared and available for audit purposes not later than 60 days after the close of each fiscal year.			
4	3-509.			
	(a) Annually, the Division shall submit a complete financial and operational report of [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES and the [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES revolving fund to:			
8	(1) the Governor;			
9	(2) the Secretary; and			
10	(3) the Secretary of Budget and Management.			
11	(b) The report required under subsection (a) of this section shall:			
12 13	(1) be in the same general form as a report by the Division on its operations and programs; and			
	(2) include information about present and projected personnel and compensation requirements of [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES.			
	(c) The Governor, the Secretary, and the Secretary of Budget and Management may include data from the report submitted under this section in the preparation of the budget and capital improvement bill.			
20	3-510.			
	(a) The Legislative Auditor shall conduct audits of [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES in accordance with Title 2, Subtitle 12, Part IV of the State Government Article.			
24 25	(b) The Legislative Auditor shall advise officials of [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES of the frequency of audits to be conducted.			
26 27	(c) [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES shall bear the cost of the fiscal portion of a post audit examination.			
28	3-511.			
29 30	The Commissioner and [General Manager] CHIEF EXECUTIVE OFFICER may develop programs to provide services or produce goods used by:			
31	(1) units of State government;			
32	(2) political subdivisions of the State;			
33	(3) units of the federal government;			

30 Technology and Adult Learning, State Department of Education;

(iii) 32 Department of Labor, Licensing, and Regulation; and

(iv)

37 EXECUTIVE OFFICER in carrying out this section.

34 Department of Education.

the Commissioner of the Division of Labor and Industry,

the Director of the Correctional Education Program, State

The individuals listed in paragraph (1) of this subsection shall

36 provide appropriate assistance to the Commissioner and [General Manager] CHIEF

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- 1 3-514.
- 2 (a) The Commissioner and [General Manager] CHIEF EXECUTIVE OFFICER
- 3 shall establish the compensation rate for inmate labor in [State Use Industries]
- 4 MARYLAND CORRECTIONAL ENTERPRISES, taking into consideration other wage
- 5 payments and incentives in other programs.
- 6 (b) After review by the Management Council, and after consideration of any
- 7 recommendation by the [General Manager] CHIEF EXECUTIVE OFFICER, the
- 8 Commissioner shall adopt regulations in accordance with Title 10, Subtitle 1 of the
- 9 State Government Article that govern the method and time of compensation
- 10 payments.
- 11 3-515.
- 12 (a) A unit of State government shall purchase from [State Use Industries]
- 13 MARYLAND CORRECTIONAL ENTERPRISES any goods or services that are available
- 14 from [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES and that
- 15 [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES can provide at a
- 16 price not exceeding the prevailing average market price as determined by the
- 17 Department of General Services.
- 18 (b) (1) The contracting unit shall inform each unit of State government for
- 19 which it procures goods or services within 60 days after the award of a contract.
- 20 Quarterly, each unit that requires goods or services for its operations
- 21 shall inform [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES of its
- 22 anticipated orders during the next 3-month period.
- 23 (3) If [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES
- 24 is unable to provide any of the goods or services under the contract, [State Use
- 25 Industries] MARYLAND CORRECTIONAL ENTERPRISES shall notify the contracting
- 26 unit so that appropriate alternative action may be taken to meet the needs of units of
- 27 State government for which the contracting unit procures goods or services.
- 28 (c) The Board of Public Works:
- 29 (1) shall suspend the application of subsection (a) of this section if the
- 30 Board of Public Works finds that the purposes of Division II of the State Finance and
- 31 Procurement Article are being unduly eroded due to the volume and scope of activities
- 32 and sales by [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES; and
- 33 (2) may suspend the application of subsection (a) of this section for data
- 34 entry services that involve information that is protected from disclosure under Title
- 35 10, Subtitle 6, Part III of the State Government Article.

33

(5)

1	3-516.			
	(a) Except as authorized under subsection (b) of this section, goods and services of [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES may not be sold on the open market.			
5 6	(b) ENTERPRIS		and services of [State Use Industries] MARYLAND CORRECTIONAL be sold on the open market:	
7 8	work release	(1) program	if they are produced or provided by an individual on parole or in a ;	
	religious age		if the sale is made to a charitable, civic, educational, fraternal, or ociation, or institution for its own use and not for resale within 1	
12 13	Congress;	(3)	to a person for national defense purposes if not prohibited by an act of	
			if they are surplus goods remaining after meeting the forecasted of State government and political subdivisions and the goods after being produced;	
17 18	with a unit o	(5) of State g	for use by a contractor or subcontractor in performance of a contract overnment or any other governmental unit in the State; or	
	Certification Assistance.	(6) n Progran	as allowed under the Private Sector/Prison Industry Enhancement of the United States Department of Justice, Bureau of Justice	
22	3-517.			
23 24			Use Industries] MARYLAND CORRECTIONAL ENTERPRISES I in the Division.	
25	3-518.			
26	(a)	The Ma	nagement Council consists of the following 15 members:	
27		(1)	the Commissioner;	
28 29	State Compt	(2) troller;	a representative of the Comptroller of the Treasury, appointed by the	
30		(3)	the [General Manager] CHIEF EXECUTIVE OFFICER;	
31 32	House of De	(4) elegates;	a member of the House of Delegates, appointed by the Speaker of the	

a member of the Senate, appointed by the President of the Senate;

1 2	the Chancelle	(6) or;	a representative of the University System of Maryland, appointed by
3 4	the Governor	(7) r;	a representative of the State Department of Education, appointed by
5 6	Regulation, a	(8) appointed	a representative of the Department of Labor, Licensing, and by the Governor;
7 8	Prevention, a	(9) appointed	a representative of the Governor's Office of Crime Control and by the Governor;
	one from the (b) of this se		two representatives of organized labor, one from the public sector and sector, appointed by the Governor in accordance with subsection
12 13	Appeals;	(11)	a judge, appointed by the Chief Judge of the Maryland Court of
			two representatives of the business community selected from the ng, services, finance, and information technology, appointed by rdance with subsection (b) of this section; and
17 18	Governor in	(13) accordar	one representative of a nonprofit organization, appointed by the ace with subsection (b) of this section.
19 20	(b) (13) of this s	(1) section is	The term of a member appointed under subsection (a)(10), (12), and 3 years.
21 22	is appointed	(2) and qual	At the end of a term the member continues to serve until a successor ifies.
23 24	of the term a	(3) and until	A member appointed after a term has begun serves only for the rest a successor is appointed and qualifies.
25	3-519.		
26	(a)	The Mai	nagement Council annually shall elect a Chairperson.
27	(b)	The mar	nner of election shall be as the Management Council determines.
28	3-520.		
29 30	(a) meetings.	The Mai	nagement Council shall determine the times and places of its
31	(b)	Eight me	embers of the Management Council constitute a quorum.
32	(c)	A memb	per of the Management Council:

1 2	Council; but	may not receive compensation for membership on the Management
3 4	`	2) is entitled to reimbursement for expenses under the Standard State ions, as provided in the State budget.
7 8	Management C may not be held	except as provided in subsection (e) of this section, the State, the Council, and the members and employees of the Management Council d liable for any act or omission of the Management Council or any ployee of the Management Council in connection with the performance
	malfeasance o	ubsection (d) of this section does not apply in the case of willful r breach of trust by the State, the Management Council, or any member f the Management Council.
	out of funds fr	The Secretary shall employ staff for the Management Council to be paid om [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES, with the State budget.
16 17	(C)	For fiscal year 2000 and each fiscal year thereafter, the Management prepare a budget for submission to the Secretary.
18 19	,	2) The Secretary shall request an appropriation for the Management annual State budget sufficient for the operation of the Council.
20	3-521.	
21	(a) (1	The Management Council shall:
	ENTERPRISE	(i) advise [State Use Industries] MARYLAND CORRECTIONAL ES on its specific proposals to establish new industries and improve the antity of job training programs; and
27	plants and serv	(ii) recommend the establishment and maintenance of industrial vice centers to be used for implementing the programs developed by the and [General Manager] CHIEF EXECUTIVE OFFICER under § 3-511 of
31 32	shall operate in (1)(ii) of this s	[State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES industrial plants and service centers recommended under paragraph subsection primarily with inmates in a manner that benefits the State g of inmates by producing goods or providing services that are daptable for a prison industry.
34	(b) T	The Management Council shall:
35 36	,	1) review the operation of [State Use Industries] THE programs OF CORRECTIONAL ENTERPRISES to determine whether:

1 2	recommend necessary	(i) adjustm	there is undue competition with private enterprise and ents to prevent undue competition; and
3 4	wage depression or jo	(ii) b displac	there is any negative impact on workers in the State, including ement;
5 6	(2) as recommended by the		he standards for goods and services and the pricing schedules ral Manager] CHIEF EXECUTIVE OFFICER; and
	(3) Industries'] programs MARYLAND CORR	and other	he occupational health and safety record of [State Use working conditions of inmates in the programs OF AL ENTERPRISES.
10	(c) The Man	nagemen	t Council shall:
11 12	(1) CORRECTIONAL E		he success of [State Use Industries] MARYLAND RISES in:
13		(i)	meeting the employability development needs of inmates; and
14 15	programs;	(ii)	coordinating work programs with other rehabilitative
16 17	inmates; and	solicit a	nd review information pertaining to concerns of participating
18 19	(3) [State Use Industries]		end changes as necessary to meet the goals and objectives of LAND CORRECTIONAL ENTERPRISES.
20	(d) The Man	nagemen	t Council shall:
23 24	public as to how [Sta	rofit orga te Use In ork exper	leas, proposals, and suggestions from business unizations, government entities, and members of the dustries] MARYLAND CORRECTIONAL ENTERPRISES ience of inmates and increase the ability of inmates to er release;
26 27	(2) to expand the Prison		and recommend opportunities with private sector employers s Enhancement Program;
		YLAND	and identify ways to improve the business practices of [State CORRECTIONAL ENTERPRISES in its sales, marketing, roduct line operations;
31 32	(4) delivery service; and	monitor	customer satisfaction with price, quality, delivery, and after
33 34	(5) Use Industries] MAR		and comment on the operating and capital budgets of [State CORRECTIONAL ENTERPRISES, including cash forecasts.

- 1 3-522.
- On or before October 1 of each year, the Management Council shall submit to the
- 3 Governor and, subject to § 2-1246 of the State Government Article, to the General
- 4 Assembly an annual report summarizing the Management Council's activities and
- 5 recommendations.
- 6 3-523.
- All State and local governmental units shall cooperate with the Management
- 8 Council in the discharge of its powers and duties, including requests for information
- 9 associated with its purpose under this subtitle.
- 10 3-524.
- 11 There is a Customer Council created to advise the [General Manager] CHIEF
- 12 EXECUTIVE OFFICER.
- 13 3-525.
- 14 The Customer Council shall consist of the following 11 members:
- 15 (1) the [General Manager] CHIEF EXECUTIVE OFFICER;
- one representative from each of the following State agencies,
- 17 appointed by the Secretary of the respective agency:
- 18 (i) the Department of Budget and Management;
- 19 (ii) the Department of Business and Economic Development;
- 20 (iii) the Department of General Services;
- 21 (iv) the Department of Health and Mental Hygiene;
- 22 (v) the Department of Human Resources;
- 23 (vi) the Department of Transportation; and
- 24 (vii) the Maryland Higher Education Commission; and
- 25 (3) three customers recommended by the [General Manager] CHIEF
- 26 EXECUTIVE OFFICER and appointed by the Governor.
- 27 3-526.
- 28 The [General Manager] CHIEF EXECUTIVE OFFICER shall serve as chairperson
- 29 of the Customer Council.

1 3-527.

2	(a)	The Cus	tomer Council shall meet quarterly.
3	(b)	A memb	er of the Customer Council:
4 5	Council; but	(1)	may not receive compensation for membership on the Customer
6 7	Travel Regul	(2) ations, as	is entitled to reimbursement for expenses under the Standard State provided in the State budget.
8	3-528.		
9	(a)	The Cus	tomer Council shall:
10 11		(1) D CORR	review the products and services of [the State Use Industries] RECTIONAL ENTERPRISES;
12 13	quality, avai	(2) lability, s	advise the [General Manager] CHIEF EXECUTIVE OFFICER on tyle, design, delivery, scheduling, and pricing;
14		(3)	recommend new products and services;
	CORRECTI catalog;	(4) ONAL E	annually review the catalog of [State Use Industries] MARYLAND NTERPRISES products and recommend changes to improve the
18		(5)	recommend sales, marketing, and customer satisfaction initiatives;
19 20	CORRECTI	(6) ONAL E	annually review the [State Use Industries] MARYLAND NTERPRISES business plan; and
	product or so ENTERPRIS		serve as a forum for raising and discussing issues related to any fered by [State Use Industries] MARYLAND CORRECTIONAL
	summary of	Custome	neral Manager] CHIEF EXECUTIVE OFFICER shall present a r Council activities and recommendations to the Management in § 3-521(b) of this subtitle following each meeting.
27	10-308.		
	(d) MARYLAN Enhancemer	D CORR	te working under the supervision of [State Use Industries] RECTIONAL ENTERPRISES in the Federal Prison Industry m:
31		(1)	is excluded from the jurisdiction of the Board; and
32 33	and Employ	(2) ment Arti	shall be administered benefits as provided under Title 9 of the Labor icle.

- [State Use Industries] MARYLAND CORRECTIONAL ENTERPRISES, 24
- 25 as provided in Title 3, Subtitle 5 of the Correctional Services Article, if State Use
- 26 Industries provides the supplies or services;
- 27 (2) Blind Industries and Services of Maryland, if:
- 28 (i) Blind Industries and Services of Maryland provides the supplies
- 29 or services; and
- (ii) [State Use Industries] MARYLAND CORRECTIONAL
- 31 ENTERPRISES does not provide the supplies or services; or
- 32 sheltered workshops if: (3)

17 MARYLAND CORRECTIONAL ENTERPRISES.

16 relating to the acquisition of goods and services from [State Use Industries]

15

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 19 October 1, 2005.

an evaluation of compliance with applicable laws and regulations