UNOFFICIAL COPY OF SENATE BILL 359

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By: **Senators Brinkley and Mooney** Introduced and read first time: February 2, 2005 Assigned to: Budget and Taxation

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 28, 2005

CHAPTER____

1 AN ACT concerning

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Frederick County - Public Facilities Bonds

FOR the purpose of authorizing and empowering the County Commissioners of 3 Frederick County, from time to time, to borrow not more than \$60,000,000 4 5 \$66,000,000 in order to finance the cost of certain public facilities in Frederick County, as herein defined, to finance the payment of any unfunded liability of 6 the County to the State Retirement and Pension System of Maryland, and to 7 8 effect such borrowing by the issuance and sale at public or private sale of its 9 general obligation bonds; empowering the County to fix and determine, by 10 resolution, the form, tenor, interest rate or rates or method of determining the 11 same, terms, conditions, maturities, and all other details incident to the issuance and sale of the bonds; empowering the County to issue refunding bonds 12 13 for the purchase or redemption of bonds in advance of maturity; empowering 14 and directing the County to levy, impose, and collect, annually, ad valorem taxes 15 in rate and amount sufficient to provide funds for the payment of the maturing 16 principal of and interest on the bonds; exempting the bonds and refunding bonds 17 and the interest thereon and any income derived therefrom from all State, county, municipal, and other taxation in the State of Maryland; providing that 18 19 nothing in this Act shall prevent the County from authorizing the issuance and sale of bonds the interest on which is not excludable from gross income for 20 federal income tax purposes; providing that such borrowing may be undertaken 21 by Frederick County in the form of installment purchase obligations executed 22 23 and delivered by Frederick County for the purpose of acquiring agricultural land 24 and woodland preservation easements; providing that such borrowing may be 25 undertaken by Frederick County to finance the payment of any unfunded liability of Frederick County to the State Retirement and Pension System of 26 27 Maryland for certain public purposes; and generally relating to the issuance and

28 sale of the bonds by Frederick County.

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1 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

2 MARYLAND, That, as used herein, the term "County" means the body politic and

3 corporate of the State of Maryland known as the County Commissioners of Frederick

4 County, and the term "public facilities" means the cost of construction and

5 reconstruction of capital projects, including but not limited to landfill projects, public

6 schools, roads, bridges, flood control projects, solid waste facilities, water and leachate

7 treatment facilities, libraries, easements or similar or related rights in land that

8 restrict the use of agricultural land or woodland to maintain the character of the land

9 as agricultural land or woodland, and communication systems, including the

10 development of property, the acquisition and installation of equipment and

11 furnishings, together with any related architectural, financial, legal, planning, or

12 engineering services.

13 SECTION 2. AND BE IT FURTHER ENACTED, That the County is hereby

14 authorized to finance any part or all of the costs of the public facilities described in

15 Section 1 of this Act, to finance the payment of any unfunded liability of the County to

16 the State Retirement and Pension System of Maryland, and to borrow money and

17 incur indebtedness for that purpose those purposes, at one time or from time to time,

18 in an amount not exceeding, in the aggregate, $\frac{60,000,000}{56,000,000}$ and to

19 evidence such borrowing by the issuance and sale upon its full faith and credit of 20 general obligation bonds, which may be issued at one time or from time to time, in one

21 or more groups or series, as the County may determine.

22 SECTION 3. AND BE IT FURTHER ENACTED, That the bonds shall be issued pursuant to a resolution of the County, which shall describe generally the public 23 facilities, and the unfunded liability of the County to the State Retirement and 24 25 Pension System of Maryland, for which the proceeds of the bond sale are intended and 26 the amount needed for those purposes. The County shall have and is hereby granted full and complete authority and discretion in the resolution to fix and determine with 27 28 respect to the bonds of any issue: the designation, date of issue, denomination or 29 denominations, form or forms, and tenor of the bonds which, without limitation, may 30 be issued in registered form within the meaning of Section 30 of Article 31 of the Annotated Code of Maryland, as amended; the rate or rates of interest payable 31 thereon, or the method of determining the same, which may include a variable rate; 32 the date or dates and amount or amounts of maturity, which need not be in equal par 33 34 amounts or in consecutive annual installments, provided only that no bond of any 35 issue shall mature later than 30 years from the date of its issue; the manner of selling the bonds, which may be at either public or private sale, for such price or prices as 36 may be determined to be for the best interests of Frederick County; the manner of 37 38 executing and sealing the bonds, which may be by facsimile; the terms and conditions 39 of a payment by the County of any unfunded liability of the County to the State 40 Retirement and Pension System of Maryland; the terms or conditions, if any, under 41 which bonds may or shall be redeemed prior to their stated maturity; the place or 42 places of payment of the principal of and the interest on the bonds, which may be at 43 any bank or trust company within or without the State of Maryland; covenants 44 relating to compliance with applicable requirements of federal income tax law,

45 including covenants regarding the payment of rebate or penalties in lieu of rebate; 46 covenants relating to compliance with applicable requirements of federal or state

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1 securities laws; and generally all matters incident to the terms, conditions, issuance, 2 sale, and delivery thereof.

The County may enter into agreements with agents, banks, fiduciaries, insurers, or others for the purpose of enhancing the marketability of any security for behavior to be bonds and for the purpose of securing any tender option that may be granted to holders of the bonds.

7 In case any officer whose signature appears on any bond ceases to be such 8 officer before the delivery thereof, such signature shall nevertheless be valid and 9 sufficient for all purposes as if he had remained in office until such delivery. The 10 bonds and the issuance and sale thereof shall be exempt from the provisions of 11 Sections 2C, 9, 10, and 11 of Article 31 of the Annotated Code of Maryland.

12 If the County determines in the resolution to offer any of the bonds by 13 solicitation of competitive bids at public sale, the resolution shall fix the terms and conditions of the public sale and shall adopt a form of notice of sale, which shall 14 outline the terms and conditions, and a form of advertisement, which may be 15 published in one or more daily or weekly newspapers having a general circulation in 16 17 the County and which may also be published in one or more journals having a 18 circulation primarily among banks and investment bankers. Upon delivery of any 19 bonds to the purchaser or purchasers, payment therefor shall be made to the 20 Treasurer of Frederick County or such other official of Frederick County as may be designated to receive such payment in a resolution passed by the County 21 Commissioners of Frederick County before delivery. For purposes of issuance and 22

23 sale, bonds authorized hereunder may be consolidated into a single issue with any 24 other bonds authorized to be issued by the County.

SECTION 4. AND BE IT FURTHER ENACTED, That the net proceeds of the
sale of bonds shall be used and applied exclusively and solely for the public facilities
or to finance the payment of any unfunded liability of the County to the State
<u>Retirement and Pension System of Maryland</u> for which the bonds are sold. If the net
proceeds of the sale of any issue of bonds exceeds the amount needed to finance the
public facilities described in the resolution or to finance the payment of any unfunded
<u>liability of the County to the State Retirement and Pension System of Maryland</u>, the
excess funds so borrowed and not expended shall be applied to the payment of the
next principal maturity of the bonds or to the redemption of any part of the bonds
which have been made redeemable or to the purchase and cancellation of bonds,
unless the County shall adopt a resolution allocating the excess funds to the costs of
other public facilities.

37 SECTION 5. AND BE IT FURTHER ENACTED, That the bonds hereby 38 authorized shall constitute, and they shall so recite, an irrevocable pledge of the full 39 faith and credit and unlimited taxing power of the County to the payment of the 40 maturing principal of and interest on the bonds as and when they become payable. In 41 each and every fiscal year that any of the bonds are outstanding, the County shall 42 levy or cause to be levied ad valorem taxes upon all the assessable property within the 43 corporate limits of Frederick County in rate and amount sufficient to provide for or 44 assure the payment, when due, of the principal of and interest on all the bonds

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1 maturing in each such fiscal year and, in the event the proceeds from the taxes so 2 levied in any such fiscal year shall prove inadequate for such payment, additional

3 taxes shall be levied in the succeeding fiscal year to make up any such deficiency. The

4 County may apply to the payment of the principal of and interest on any bonds issued

5 hereunder any funds received by it from the State of Maryland, the United States of

6 America, any agency or instrumentality thereof, or from any other source. If such

7 funds are granted for the purpose of assisting the County in financing the

8 construction, improvement, development, or renovation of the public facilities defined

9 in this Act and, to the extent of any such funds received or receivable in any fiscal

10 year, the taxes that might otherwise be levied under this Act, may be reduced or need 11 not be levied.

12 SECTION 6. AND BE IT FURTHER ENACTED, That the County is hereby 13 further authorized and empowered, at any time and from time to time, to issue its 14 bonds in the manner herein above described for the purpose of refunding, by payment 15 at maturity or upon purchase or redemption, any bonds issued hereunder. The validity of any such refunding bonds shall in no way be dependent upon or related to 16 the validity or invalidity of the obligations so refunded. The powers herein granted 17 with respect to the issuance of bonds shall be applicable to the issuance of refunding 18 bonds. Such refunding bonds may be issued by the County for the purpose of 19 20 providing it with funds to pay any of its outstanding bonds issued hereunder at 21 maturity, for the purpose of providing it with funds to purchase in the open market 22 any of its outstanding bonds issued hereunder, prior to the maturity thereof, or for the purpose of providing it with funds for the redemption prior to maturity of any 23 24 outstanding bonds issued hereunder which are, by their terms, redeemable, for the 25 purpose of providing it with funds to pay interest on any outstanding bonds issued 26 hereunder prior to their payment at maturity of purchase or redemption in advance of 27 maturity, or for the purpose of providing it with funds to pay any redemption or 28 purchase premium in connection with the refunding of any of its outstanding bonds 29 issued hereunder. The proceeds of the sale of any such refunding bonds shall be 30 segregated and set apart by the County as a separate trust fund to be used solely for 31 the purpose of paying the purchase or redemption prices of the bonds to be refunded.

SECTION 7. AND BE IT FURTHER ENACTED, That the County may, prior to the preparation of definitive bonds, issue interim certificates or temporary bonds, with or without coupons, exchangeable for definitive bonds when such bonds have been executed and are available for such delivery, provided, however, that any such interim certificates or temporary bonds shall be issued in all respects subject to the restrictions and requirements set forth in this Act. The County may, by appropriate resolution, provide for the replacement of any bonds issued hereunder which shall have become mutilated or lost or destroyed upon such conditions and after receiving such indemnity as the County may require.

41 SECTION 8. AND BE IT FURTHER ENACTED, That any and all obligations 42 issued pursuant to the authority of this Act, their transfer, the interest payable 43 thereon, and any income derived therefrom in the hands of the holders thereof from 44 time to time (including any profit made in the sale thereof) shall be and are hereby 45 declared to be at all times exempt from State, county, municipal, or other taxation of 46 every kind and nature whatsoever within the State of Maryland. Nothing in this Act 1 shall prevent the County from authorizing the issuance and sale of bonds the interest 2 on which is not excludable from gross income for federal income tax purposes.

3 SECTION 9. AND BE IT FURTHER ENACTED, That the authority to borrow 4 money and issue bonds conferred on the County by this Act shall be deemed to provide 5 additional, alternative, and supplemental authority for borrowing money and shall be 6 regarded as supplemental and additional to powers conferred upon the County by other laws and shall not be regarded as in derogation of any power now existing; and 7 8 all Acts of the General Assembly of Maryland heretofore passed authorizing the 9 County to borrow money are hereby continued to the extent that the powers contained 10 in such Acts have not been exercised, and nothing contained in this Act may be construed to impair, in any way, the validity of any bonds that may have been issued 11 12 by the County under the authority of any said Acts, and the validity of the bonds is 13 hereby ratified, confirmed, and approved. This Act, being necessary for the welfare of 14 the inhabitants of Frederick County, shall be liberally construed to effect the purposes 15 hereof. All Acts and parts of Acts inconsistent with the provisions of this Act are 16 hereby repealed to the extent of such inconsistency.

17 SECTION 10. AND BE IT FURTHER ENACTED, That the borrowing 18 authorized by this Act may also be undertaken by the County in the form of 19 installment purchase obligations executed and delivered by the County for the 20 purpose of acquiring easements or similar or related rights in land that restrict the 21 use of agricultural land or woodland to maintain the character of the land as agricultural land or woodland. The form of installment purchase obligations, the 22 23 manner of accomplishing the acquisition of easements, which may be by the direct 24 exchange of installment purchase obligations for easement, and all matters incident 25 to the execution and delivery of the installment purchase obligations and acquisition 26 of the easements by the County shall be determined in the resolution. Except where 27 the provisions of this Act would be inapplicable to installment purchase obligations, 28 the term "bonds" used in this Act shall include installment purchase obligations and 29 matters pertaining to the bonds under this Act, such as the security for the payment 30 of the bonds, the exemption of the bonds from State, county, municipal, or other 31 taxation, and authorization to issue refunding bonds and the limitation on the 32 aggregate principal amount of bonds authorized for issuance, shall be applicable to installment purchase obligations. 33

34 SECTION 11. AND BE IT FURTHER ENACTED, That the borrowing

35 authorized by this Act to finance the payment of any unfunded liability of the County

36 to the State Retirement and Pension System of Maryland may be issued for the public

37 purposes of (i) realizing savings with respect to the aggregate cost of the County

38 payment liability being funded, on either a direct comparison or present value basis;

39 or (ii) structuring or restructuring payment liability costs in a manner that (a) in the

40 aggregate effects a reduction in the total cost of the County payment liability as

41 described, or (b) is determined by the County to be in the best interests of the County,
42 to be consistent with the County's long-term financial plan, and to realize a financial

⁴² to be consistent with the county's long-term manetar plan, and to realize a maneta

43 <u>objective of the County, including improving the relationship of liability payment</u>

44 <u>costs to a source of payments such as taxes, assessments or other charges. Any</u>

45 findings made by the County in the resolution regarding the public purposes achieved

46 by the issuance of bonds for such purposes shall be conclusive.

- 1 <u>SECTION 12. AND BE IT FURTHER ENACTED</u>, That this Act shall take effect 2 June 1, 2005.