I3 5lr1023

By: Senators Colburn, Greenip, Hooper, Jimeno, Mooney, and Stone Stone, Della, Exum, Gladden, Kelley, Klausmeier, Middleton, and Teitelbaum

Introduced and read first time: February 4, 2005

Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 23, 2005

CHAPTER____

1 AN ACT concerning

2 Consumer Protection - Immigration Consulting Services - Fraud

- 3 FOR the purpose of prohibiting certain individuals from providing certain types of
- 4 services to immigrants noncitizens; providing certain exceptions; prohibiting an
- 5 <u>immigration consultant from taking certain actions; establishing a certain</u>
- 6 rebuttable presumption; requiring a certain contract to be executed before an
- 7 <u>immigration consultant provides certain assistance; requiring certain notices to</u>
- 8 <u>be posted at an immigration consultant's place of business; establishing criminal</u>
- 9 penalties for certain violations of this Act providing that an immigration
- 10 consultant that violates this Act is guilty of a misdemeanor; authorizing an
- individual affected injured by a violation of this Act to bring a civil action
- 12 against the violator; authorizing the recovery of reasonable attorney's fees and
- damages in a certain amount to recover certain fees or other compensation and
- reasonable attorney's fees in a certain amount; authorizing the court to award
- treble certain damages; requiring a certain contract to be executed before an
- 16 immigration consultant provides certain assistance; requiring certain
- 17 notifications to be provided to immigrants; defining certain terms; and generally
- relating to the regulation of immigration services provided to immigrants
- 19 <u>noncitizens</u>.
- 20 BY adding to
- 21 Article Commercial Law
- 22 Section 14-3301 through 14-3306, inclusive, to be under the new subtitle
- 23 "Subtitle 33. Maryland Immigration Consultant Fraud Act"
- 24 Annotated Code of Maryland
- 25 (2000 Replacement Volume and 2004 Supplement)

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1 2	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:				
3	Article - Commercial Law				
4	SUBTITLE 33. MARYLAND IMMIGRATION CONSULTANT FRAUD ACT.				
5	14-3301.				
6 7	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.				
10	(B) "CLIENT" MEANS ANY INDIVIDUAL FOR WHICH A NONCITIZEN OR ANY PERSON SEEKING TO SPONSOR A NONCITIZEN FOR WHOM AN IMMIGRATION CONSULTANT PERFORMS ANY OR OFFERS TO PERFORM A SERVICE RELATING TO THE INDIVIDUAL'S NONCITIZEN'S IMMIGRATION STATUS.				
14 15 16	(C) "IMMIGRATION CONSULTANT" MEANS ANY PERSON, OTHER THAN AN ATTORNEY LICENSED TO PRACTICE LAW IN THIS STATE OR AN INDIVIDUAL AUTHORIZED BY THE LAWS OF THIS STATE OR THE UNITED STATES TO REPRESENT IMMIGRANTS, WHO RENDERS A PERSON THAT PROVIDES NONLEGAL ADVICE, GUIDANCE, INFORMATION, OR SERVICES TO IMMIGRANTS A CLIENT ON AN IMMIGRATION MATTERS MATTER.				
18 19	(D) "IMMIGRATION MATTER" MEANS ANY <u>LEGAL</u> PROCEEDING, FILING, OR ACTION AFFECTING THAT:				
20 21	(1) <u>AFFECTS</u> THE IMMIGRATION STATUS OF ANY NONCITIZEN THAT; <u>AND</u>				
22	(2) ARISES UNDER:				
	(I) IMMIGRATION AND NATURALIZATION LAW, EXECUTIVE ORDER, OR PRESIDENTIAL PROCLAMATION OF THE UNITED STATES OR ANY FOREIGN COUNTRY; OR				
28	(II) THAT ARISES UNDER THE AN ACTION OF THE UNITED STATES DEPARTMENT OF HOMELAND SECURITY, THE UNITED STATES DEPARTMENT OF LABOR, OR THE UNITED STATES DEPARTMENT OF STATE, THE UNITED STATES DEPARTMENT OF JUSTICE, OR THE UNITED STATES DEPARTMENT OF COMMERCE.				
30 31	(E) (1) "LEGAL SERVICES" MEANS THE LEGAL REPRESENTATION OF CLIENTS AND AN INDIVIDUAL.				
34	(2) "LEGAL SERVICES" INCLUDES PROVIDING FORMS TO A CLIENT AN INDIVIDUAL, FILING FORMS FOR A CLIENT AN INDIVIDUAL, ADVISING A CLIENT AN INDIVIDUAL TO FILE FORMS, OR APPLYING FOR ANY PROGRAMS ON BEHALF OF A CLIENT AN INDIVIDUAL.				
36	(F) "SECRETARIAL SERVICES" MEANS:				

1 2	(<u>1)</u> INDIVIDUAL <u>;</u> AN		NG, TYPING, OR COPYING INFORMATION AS PROVIDED BY AN DES	
3	<u>(2)</u>	TRANS	SLATING INFORMATION INTO ENGLISH FOR AN INDIVIDUAL.	
4 14-3302.				
5	THIS SUBTITLE DOES NOT APPLY TO:			
6	(1)	AN AT	TORNEY LICENSED TO PRACTICE LAW IN THE STATE;	
	(2) IMMIGRATION M <u>CFR</u> § 292.1; OR		DIVIDUAL AUTHORIZED TO REPRESENT PERSONS IN UNDER THE CODE OF FEDERAL REGULATIONS, TITLE 8, <u>8</u>	
12	WITHOUT CHAR	STATE T GE BEYC	IPROFIT ORGANIZATION OR CLINIC AFFILIATED WITH A LAW HAT PROVIDES IMMIGRATION ASSISTANCE TO CLIENTS OND REIMBURSEMENT FOR REASONABLE COSTS RELATING ERVICES THAT HAS BEEN ACCREDITED UNDER 8 CFR § 292.2;	
14 15	<u>(4)</u> <u>WHO:</u>	A REP	RESENTATIVE OF AN ACCREDITED NONPROFIT ORGANIZATION	
16		<u>(I)</u>	IS ACCREDITED UNDER 8 CFR § 292.2; OR	
17 18	JANUARY 5, 2006	(<u>II)</u> 5; OR	HAS INITIATED THE ACCREDITATION PROCESS PRIOR TO	
19	<u>(5)</u>	A CLIN	NIC AFFILIATED WITH A LAW SCHOOL IN THE STATE.	
20	14-3303.			
21 22	21 (A) IN THE COURSE OF DEALING WITH CLIENTS OR PROSPECTIVE CLIENTS, 22 AN IMMIGRATION CONSULTANT MAY NOT:			
23 24	(1) CONCERNING A		ANY LEGAL ADVICE OR PROVIDE LEGAL SERVICES RATION MATTER;	
	DIRECTLY OR IN	DIRECTI	ANY A MISREPRESENTATION OR FALSE STATEMENT, LY, TO INFLUENCE, PERSUADE, OR ENCOURAGE A CLIENT'S E SERVICES PROVIDED BY THE IMMIGRATION CONSULTANT;	
30 31 32	OR WILL OBTAIN AGENCY WITHIN UNITED STATES LABOR, THE UNI DEPARTMENT O	N SPECIA N THE UN DEPART ITED STA F COMM	ANY STATEMENT THAT THE IMMIGRATION CONSULTANT CAN L FAVORS FROM OR HAS SPECIAL INFLUENCE WITH ANY SITED STATES DEPARTMENT OF HOMELAND SECURITY, THE MENT OF STATE, OR THE UNITED STATES DEPARTMENT OF STEED DEPARTMENT OF STATES DEPARTMENT OF JUSTICE, OR THE UNITED STATES DEPARTMENT OF STATES DEPARTMENT OF JUSTICE, OR THE UNITED STATES DEPARTMENT OF STATES DEPARTMENT	
	(4) SERVICES NOT F			

- 1 (5) REFUSE TO RETURN DOCUMENTS SUPPLIED BY, PREPARED BY, OR 2 PAID FOR BY THE CLIENT, ON THE CLIENT'S REQUEST; \underline{OR}
- 3 (6) REPRESENT, ADVERTISE, OR COMMUNICATE IN ANY MANNER, IN
- 4 CONNECTION WITH THE PROVISION OF IMMIGRATION CONSULTING, OTHER THAT
- 5 THE IMMIGRATION CONSULTANT POSSESSES TITLES OR CREDENTIALS THAT COULD
- 6 CAUSE A CLIENT TO BELIEVE THAT WOULD QUALIFY THE IMMIGRATION
- 7 CONSULTANT IS QUALIFIED TO PROVIDE LEGAL ASSISTANCE; OR
- 8 (7) THREATEN, DIRECTLY OR INDIRECTLY, TO INFORM THE POLICE,
- 9 GOVERNMENT, OR ANY AUTHORITY OF THE IMMIGRATION STATUS OF THE CLIENT.
- 10 (B) IF THE IMMIGRATION CONSULTANT PROVIDES ANY SERVICES OTHER
- 11 THAN SECRETARIAL SERVICES FOR THE CLIENT, THERE IS A <u>REBUTTABLE</u>
- 12 PRESUMPTION THAT LEGAL SERVICES ARE BEING PROVIDED.
- 13 14-3304.
- 14 (A) BEFORE PROVIDING ANY ASSISTANCE, THE AN IMMIGRATION
- 15 CONSULTANT SHALL EXECUTE A WRITTEN CONTRACT WITH THE CLIENT THAT
- 16 INCLUDES:
- 17 (1) A DETAILED EXPLANATION OF THE SERVICES TO BE PERFORMED;
- 18 (2) AN ITEMIZATION OF ALL COSTS TO BE CHARGED TO THE CLIENT;
- 19 (3) A STATEMENT THAT THE INDIVIDUAL IS NOT AN ATTORNEY AND
- 20 MAY NOT PERFORM LEGAL SERVICES; AND CLIENT HAS THE RIGHT TO CONSULT AN
- 21 ATTORNEY BEFORE SIGNING THE CONTRACT;
- 22 (4) A STATEMENT THAT THE CLIENT HAS THE RIGHT TO RESCIND THE
- 23 CONTRACT WITHIN 72 HOURS OF SIGNING:
- 24 (5) THE STATEMENT, "I AM NOT AN ATTORNEY LICENSED TO PRACTICE
- 25 LAW IN MARYLAND, AND MAY NOT PROVIDE LEGAL FORMS, GIVE LEGAL ADVICE, OR
- 26 PROVIDE LEGAL SERVICES", WHICH SHALL BE CONSPICUOUSLY PLACED IN THE
- 27 CONTRACT;
- 28 (6) THE STATEMENT, "I CANNOT ACCEPT A FEE FOR REFERRING A
- 29 CLIENT TO ANOTHER PERSON FOR SERVICES THAT I CANNOT OR WILL NOT
- 30 PERFORM", WHICH SHALL BE CONSPICUOUSLY PLACED IN THE CONTRACT; AND
- 31 (4) (7) IF THE IMMIGRATION CONSULTANT IS A NOTARY PUBLIC, A
- 32 STATEMENT EXPLAINING THE DIFFERENCE BETWEEN A NOTARY PUBLIC AND AN
- 33 ATTORNEY.
- 34 (B) THE WRITTEN CONTRACT SHALL BE STATED IN BOTH ENGLISH AND THE
- 35 CLIENT'S NATIVE LANGUAGE.

- 1 (C) THE IMMIGRATION CONSULTANT SHALL PROVIDE A COPY OF THE 2 CONTRACT TO THE CLIENT ON EXECUTION.
- 3 (D) THE IMMIGRATION CONSULTANT SHALL RETURN ANY DOCUMENTS
- 4 PROVIDED BY THE CLIENT ON THE CLIENT'S REQUEST, EVEN IN THE EVENT OF A FEE
- 5 DISPUTE.
- 6 14-3305.
- 7 (A) ANY INDIVIDUAL WHO PROVIDES OR OFFERS IMMIGRATION CONSULTING
- 8 SERVICES IN THE STATE SHALL POST A SIGN AT THAT INDIVIDUAL'S PLACE OF
- 9 BUSINESS AN IMMIGRATION CONSULTANT SHALL POST, IN A CONSPICUOUS
- 10 LOCATION AT EACH PLACE OF BUSINESS AT WHICH THE IMMIGRATION CONSULTANT
- 11 PROVIDES IMMIGRATION CONSULTING SERVICES, A SIGN, SETTING FORTH
- 12 INFORMATION IN ENGLISH AND IN EACH LANGUAGE IN WHICH THE INDIVIDUAL
- 13 PROVIDES OR OFFERS SERVICES.
- 14 (B) EACH SIGN SHALL:
- 15 (1) INCLUDE THE WORDS "I AM NOT AN ATTORNEY LICENSED TO
- 16 PRACTICE LAW IN MARYLAND, AND MAY NOT PROVIDE LEGAL FORMS, GIVE LEGAL
- 17 ADVICE, OR PROVIDE LEGAL SERVICES.";
- 18 (2) BE IN ONLY ONE LANGUAGE; AND
- 19 (3) BE POSTED IN A CONSPICUOUS LOCATION.
- 20 14-3306.
- 21 (A) AN INDIVIDUAL WHO IMMIGRATION CONSULTANT THAT VIOLATES THIS
- 22 SUBTITLE IS GUILTY OF A MISDEMEANOR.
- 23 (B) ANY INDIVIDUAL AFFECTED <u>INJURED</u> BY A VIOLATION OF ANY PROVISION
- 24 OF THIS SUBTITLE MAY BRING AN ACTION TO RECOVER:
- 25 (1) ANY COSTS REMITTED FEES OR OTHER COMPENSATION PAID TO THE
- 26 IMMIGRATION CONSULTANT; AND
- 27 (2) REASONABLE ATTORNEY'S FEES IN THE AN AMOUNT OF EQUAL TO
- 28 THE GREATER OF:
- 29 (I) \$2,000; OR
- 30 (II) ONE-THIRD OF THE AMOUNT OBTAINED UNDER SUBSECTION
- 31 (B)(1) OR (C) OF THIS SECTION.
- 32 (C) THE COURT MAY AWARD UP TO THREE TIMES THE AMOUNT OF DAMAGES
- 33 AUTHORIZED UNDER SUBSECTION (B)(1) OF THIS SECTION.
- 34 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 35 October 1, 2005.