D4 SB 605/04 - JPR 5lr1575 CF 5lr1728

By: Senators Garagiola, Britt, Forehand, Gladden, Hollinger, Kasemeyer, Kelley, Klausmeier, and Lawlah Introduced and read first time: February 4, 2005 Assigned to: Judicial Proceedings

Committee Report: Favorable Senate action: Adopted Read second time: April 1, 2005

CHAPTER____

1 AN ACT concerning

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Juvenile Causes - Child in Need of Assistance - Court Hearings and Findings

3 FOR the purpose of authorizing a court, in certain proceedings concerning a child in

- 4 need of assistance, to direct the local department of social services to provide
- 5 certain services to a child, child's family, or child's caretaker to a certain extent
- 6 and for the purpose of protecting and advancing a child's best interests;
- 7 requiring a juvenile court in a certain hearing concerning a child in need of
- 8 assistance to make certain findings whether reasonable efforts were made by a
- 9 local department of social services to prevent placement of the child in the local
- 10 department's custody; requiring the court in certain review hearings to make
- 11 certain findings whether reasonable efforts were made by a local department to
- 12 finalize a permanency plan and provide for certain needs of the child;
- 13 authorizing a court to require a local department to produce certain evidence in
- 14 a certain hearing; requiring the court to consider certain actions of a local
- 15 department in making certain findings; requiring a court to consider certain
- 16 factors in making a certain finding; requiring a court to make written findings if
- 17 the court determines reasonable efforts were made but that a local department
- 18 did not take certain actions; requiring a court that finds reasonable efforts were
- 19 not made to send the written findings to certain persons; defining a certain
- 20 term; and generally relating to children in need of assistance hearings.

21 BY renumbering

- 22 Article Courts and Judicial Proceedings
- 23 Section 3-801(v) through (aa), respectively
- to be Section 3-801(w) through (bb), respectively
- 25 Annotated Code of Maryland

- 1 (2002 Replacement Volume and 2004 Supplement)
- 2 BY repealing and reenacting, without amendments,
- 3 Article Courts and Judicial Proceedings
- 4 Section 3-801(a), 3-815(a) and (e), 3-817(a), 3-819(a)(1), (b), (c), and (d), and
- 5 3-823(b)(1), (e), (g), and (h)
- 6 Annotated Code of Maryland
- 7 (2002 Replacement Volume and 2004 Supplement)
- 8 BY repealing and reenacting, with amendments,
- 9 Article Courts and Judicial Proceedings
- 10 Section 3-802 and 3-815(b) and (d)
- 11 Annotated Code of Maryland
- 12 (2002 Replacement Volume and 2004 Supplement)
- 13 BY adding to
- 14 Article Courts and Judicial Proceedings
- 15 Section 3-801(v) and 3-816.1
- 16 Annotated Code of Maryland
- 17 (2002 Replacement Volume and 2004 Supplement)
- 18 BY repealing and reenacting, without amendments,
- 19 Article Family Law
- 20 Section 5-319(b) and (f)
- 21 Annotated Code of Maryland
- 22 (2004 Replacement Volume)

23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

- 24 MARYLAND, That Section(s) 3-801(v) through (aa), respectively, of Article Courts
- 25 and Judicial Proceedings of the Annotated Code of Maryland be renumbered to be
- 26 Section(s) 3-801(w) through (bb), respectively.

27 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland 28 read as follows:

29 Article - Courts and Judicial Proceedings

30 3-801.

31 (a) In this subtitle the following words have the meanings indicated.

32 (V) "REASONABLE EFFORTS" MEANS EFFORTS THAT ARE REASONABLY

33 LIKELY TO ACHIEVE THE OBJECTIVES SET FORTH IN § 3-816.1(B)(1) AND (2) OF THIS 34 SUBTITLE.

1 3-802.

3

2 (a) The purposes of this subtitle are:

3 (1) To provide for the care, protection, safety, and mental and physical 4 development of any child coming within the provisions of this subtitle;

5 (2) To provide for a program of services and treatment consistent with 6 the child's best interests and the promotion of the public interest;

7 (3) To conserve and strengthen the child's family ties and to separate a 8 child from the child's parents only when necessary for the child's welfare;

9 (4) To hold parents of children found to be in need of assistance 10 responsible for remedying the circumstances that required the court's intervention;

11 (5) Except as otherwise provided by law, to hold the local department of 12 social services responsible for providing services to assist the parents with remedying 13 the circumstances that required the court's intervention;

14 (6) If necessary to remove a child from the child's home, to secure for the 15 child custody, care, and discipline as nearly as possible equivalent to that which the 16 child's parents should have given;

17 (7) To achieve a timely, permanent placement for the child consistent18 with the child's best interests; and

19(8)To provide judicial procedures for carrying out the provisions of this20 subtitle.

21 (b) This subtitle shall be construed liberally to effectuate these purposes.

(C) (1) IN ALL JUDICIAL PROCEEDINGS CONDUCTED IN ACCORDANCE WITH
THIS SUBTITLE OR § 5-319 OF THE FAMILY LAW ARTICLE, THE COURT MAY DIRECT
THE LOCAL DEPARTMENT TO PROVIDE SERVICES TO A CHILD, THE CHILD'S FAMILY,
OR THE CHILD'S CAREGIVER TO THE EXTENT THAT THE LOCAL DEPARTMENT IS
AUTHORIZED UNDER STATE LAW.

27 (2) THE COURT SHALL EXERCISE THE AUTHORITY DESCRIBED IN
28 PARAGRAPH (1) OF THIS SUBSECTION TO PROTECT AND ADVANCE A CHILD'S BEST
29 INTERESTS.

30 3-815.

(a) In accordance with regulations adopted by the Department of Human
Resources, a local department may authorize shelter care for a child who may be in
need of assistance and has been taken into custody under this subtitle.

34 (b) A local department may place a child in emergency shelter care before a35 hearing if:

4 (1)Placement is required to protect the child from serious immediate 1 2 danger; 3 (2)There is no parent, guardian, custodian, or other person able to 4 provide supervision; and 5 The child's continued placement in the child's home is (3)(i) 1. 6 contrary to the welfare of the child; and 7 Because of an alleged emergency situation, removal from 2. 8 the home is reasonable under the circumstances to provide for the safety of the child; 9 or 10 (ii) 1. Reasonable [but unsuccessful] efforts have been made [to 11 prevent or eliminate] BUT HAVE BEEN UNSUCCESSFUL IN PREVENTING OR 12 ELIMINATING the need for removal from the child's home; and 13 2. As appropriate, reasonable efforts are being made to 14 return the child to the child's home. 15 A court may continue shelter care beyond emergency shelter care only if (d) 16 the court finds that: Return of the child to the child's home is contrary to the safety and 17 (1)18 welfare of the child; and 19 (2)(i) Removal of the child from the child's home is necessary due to 20 an alleged emergency situation and in order to provide for the safety of the child; or 21 (ii) Reasonable [but unsuccessful] efforts were made [to prevent or 22 eliminate] BUT WERE UNSUCCESSFUL IN PREVENTING OR ELIMINATING the need for 23 removal of the child from the home. 24 (e) (1)If the court continues shelter care on the basis of an alleged emergency, the court shall assess whether the absence of efforts to prevent removal 25 26 was reasonable. 27 (2)If the court finds that the absence of efforts to prevent removal was 28 not reasonable, the court shall make a written determination so stating. 29 The court shall make a written determination as to whether (3)30 reasonable efforts are being made to make it possible to return the child to the child's 31 home or whether the absence of such efforts is reasonable.

32 3-816.1.

33 THE PROVISIONS OF THIS SECTION APPLY TO A HEARING CONDUCTED IN (A)

34 ACCORDANCE WITH § 3-815, § 3-817, § 3-819, OR § 3-823 OF THIS SUBTITLE OR A

35 REVIEW HEARING CONDUCTED IN ACCORDANCE WITH § 5-319 OF THE FAMILY LAW

ARTICLE IN WHICH A CHILD IS PLACED UNDER AN ORDER OF GUARDIANSHIP,
 COMMITMENT, OR SHELTER CARE.

3 (B) (1) IN A HEARING CONDUCTED IN ACCORDANCE WITH § 3-815, § 3-817, §
4 3-819, OR § 3-823 OF THIS SUBTITLE, THE COURT SHALL MAKE A FINDING WHETHER
5 THE LOCAL DEPARTMENT MADE REASONABLE EFFORTS TO PREVENT PLACEMENT
6 OF THE CHILD INTO THE LOCAL DEPARTMENT'S CUSTODY.

7 (2) IN A REVIEW HEARING CONDUCTED IN ACCORDANCE WITH § 3-823
8 OF THIS SUBTITLE OR § 5-319 OF THE FAMILY LAW ARTICLE, THE COURT SHALL
9 MAKE A FINDING WHETHER A LOCAL DEPARTMENT MADE REASONABLE EFFORTS
10 TO:

11(I)FINALIZE THE PERMANENCY PLAN IN EFFECT FOR THE CHILD;12AND

13(II)MEET THE NEEDS OF THE CHILD, INCLUDING THE CHILD'S14HEALTH, EDUCATION, SAFETY, AND PREPARATION FOR INDEPENDENCE.

15 (3) THE COURT SHALL REQUIRE A LOCAL DEPARTMENT TO PROVIDE
16 EVIDENCE OF ITS EFFORTS BEFORE THE COURT MAKES A FINDING REQUIRED
17 UNDER THIS SUBSECTION.

18 (4) THE COURT'S FINDING UNDER THIS SUBSECTION SHALL ASSESS THE
19 EFFORTS MADE SINCE THE LAST ADJUDICATION OF REASONABLE EFFORTS AND MAY
20 NOT RELY ON FINDINGS FROM PRIOR HEARINGS.

21 (C) IN MAKING ITS FINDINGS IN ACCORDANCE WITH SUBSECTION (B) OF THIS 22 SECTION, THE COURT SHALL CONSIDER:

(1) THE EXTENT TO WHICH A LOCAL DEPARTMENT HAS COMPLIED WITH
THE LAW, REGULATIONS, STATE OR FEDERAL COURT ORDERS, OR A STIPULATED
AGREEMENT ACCEPTED BY THE COURT REGARDING THE PROVISION OF SERVICES TO
A CHILD IN AN OUT-OF-HOME PLACEMENT;

27 (2) WHETHER A LOCAL DEPARTMENT HAS ENSURED THAT:

28 (I) A CASEWORKER IS PROMPTLY ASSIGNED TO AND ACTIVELY 29 RESPONSIBLE FOR THE CASE AT ALL TIMES;

30(II)THE IDENTITY OF THE CASEWORKER HAS BEEN PROMPTLY31COMMUNICATED TO THE COURT AND THE PARTIES; AND

32 (III) THE CASEWORKER IS KNOWLEDGEABLE ABOUT THE CASE AND
33 HAS RECEIVED ON A TIMELY BASIS ALL PERTINENT FILES AND OTHER
34 INFORMATION AFTER RECEIVING THE ASSIGNMENT FROM THE LOCAL

35 DEPARTMENT;

1 (3) FOR A HEARING UNDER § 3-823 OF THIS SUBTITLE, WHETHER A 2 LOCAL DEPARTMENT HAS PROVIDED APPROPRIATE SERVICES THAT FACILITATE THE 3 ACHIEVEMENT OF A PERMANENCY PLAN FOR THE CHILD;

4 (4) WHETHER THE CHILD'S PLACEMENT HAS BEEN STABLE AND IN THE 5 LEAST RESTRICTIVE SETTING APPROPRIATE, AVAILABLE, AND ACCESSIBLE FOR THE 6 CHILD DURING THE PERIOD SINCE THE MOST RECENT HEARING HELD BY THE 7 COURT;

8 (5) WHETHER A LOCAL DEPARTMENT NOTIFIED THE COURT AND ALL 9 PARTIES BEFORE ANY CHANGE OF PLACEMENT FOR THE CHILD, OR, IF EMERGENCY 10 CONDITIONS MADE A CHANGE NECESSARY, AS SOON AS POSSIBLE AFTER THE 11 CHANGE OF PLACEMENT;

12 (6) ON RECEIPT OF A REPORT OF MALTREATMENT OF A CHILD
13 OCCURRING WHILE THE CHILD IS IN THE CUSTODY OF A LOCAL DEPARTMENT,
14 WHETHER THE LOCAL DEPARTMENT PROVIDED THE APPROPRIATE PARTIES,
15 INCLUDING THE CHILD'S ATTORNEY, A REPORT OR NOTICE OF A REPORT OF THE
16 SUSPECTED MALTREATMENT OF THE CHILD AND OF THE DISPOSITION OF THE
17 INVESTIGATION WITHIN THE TIME REQUIRED BY REGULATION AND COURT ORDER;
18 AND

(7) WHETHER A LOCAL DEPARTMENT HAS PROVIDED APPROPRIATE AND
 TIMELY SERVICES TO HELP MAINTAIN THE CHILD IN THE CHILD'S EXISTING
 PLACEMENT, INCLUDING ALL SERVICES AND BENEFITS AVAILABLE IN ACCORDANCE
 WITH STATE LAW, REGULATIONS, STATE AND FEDERAL COURT ORDERS, STIPULATED
 AGREEMENTS, OR PROFESSIONAL STANDARDS REGARDING THE PROVISION OF
 SERVICES TO CHILDREN IN OUT-OF-HOME PLACEMENTS.

(D) IN MAKING A FINDING IN ACCORDANCE WITH SUBSECTION (B) OF THIS
SECTION, A COURT MAY NOT CONSIDER A POTENTIAL LOSS OF FEDERAL FUNDING
FOR PLACEMENT OF A CHILD THAT MAY RESULT FROM A DETERMINATION THAT
REASONABLE EFFORTS WERE NOT MADE.

(E) A COURT SHALL MAKE THE FINDINGS REQUIRED UNDER SUBSECTION (B)
OF THIS SECTION IN WRITING IF IT FINDS THAT REASONABLE EFFORTS ARE BEING
MADE FOR A CHILD, BUT ALSO FINDS THAT AT LEAST ONE OF THE FOLLOWING
CONDITIONS EXISTS:

(1) A LOCAL DEPARTMENT DID NOT COMPLY WITH LAW, REGULATIONS,
 34 COURT ORDERS, OR AGREEMENTS DESCRIBED IN SUBSECTION (C)(1) OF THIS
 35 SECTION;

36 (2) A LOCAL DEPARTMENT DID NOT ENSURE CONTINUITY OF
 37 CASEWORK AS DESCRIBED IN SUBSECTION (C)(2) OF THIS SECTION;

38 (3) A LOCAL DEPARTMENT DID NOT PROVIDE THE SERVICES DESCRIBED
39 IN SUBSECTION (C)(3) OF THIS SECTION;

(4) DURING THE PERIOD SINCE THE MOST RECENT COURT HEARING,
 THE CHILD HAS NOT BEEN PLACED IN A STABLE PLACEMENT OR IN THE LEAST
 RESTRICTIVE SETTING APPROPRIATE, AVAILABLE, AND ACCESSIBLE FOR THE CHILD;

4 (5) A LOCAL DEPARTMENT FAILED TO PROVIDE REPORTS OR NOTICES 5 OF REPORTS IN A TIMELY MANNER AS DESCRIBED IN SUBSECTION (C)(5) OR (6) OF 6 THIS SECTION; OR

7 (6) A LOCAL DEPARTMENT HAS NOT PROVIDED THE SERVICES
8 DESCRIBED IN SUBSECTION (C)(7) OF THIS SECTION.

9 (F) IF THE COURT FINDS THAT REASONABLE EFFORTS FOR A CHILD WERE
10 NOT MADE IN ACCORDANCE WITH SUBSECTION (B) OF THIS SECTION OR FINDS THAT
11 REASONABLE EFFORTS WERE NOT MADE, THE COURT PROMPTLY SHALL SEND ITS
12 WRITTEN FINDINGS TO:

13 (1) THE DIRECTOR OF THE LOCAL DEPARTMENT;

14 (2) THE SOCIAL SERVICES ADMINISTRATION;

15 (3) THE STATE CITIZENS REVIEW BOARD FOR CHILDREN ESTABLISHED 16 UNDER § 5-535 OF THE FAMILY LAW ARTICLE;

17 (4) IF APPLICABLE, THE LOCAL CITIZENS REVIEW PANEL ESTABLISHED
18 UNDER § 5-539.2 OF THE FAMILY LAW ARTICLE; AND

(5) ANY INDIVIDUAL OR AGENCY IDENTIFIED BY A LOCAL DEPARTMENT
 OR THE COURT AS RESPONSIBLE FOR MONITORING THE CARE AND SERVICES
 PROVIDED TO CHILDREN IN THE LEGAL CUSTODY OR GUARDIANSHIP OF THE LOCAL
 DEPARTMENT ON A SYSTEMIC BASIS.

23 3-817.

24 (a) After a CINA petition is filed under this subtitle, the court shall hold an 25 adjudicatory hearing.

26 3-819.

27 (a) (1) Unless a CINA petition under this subtitle is dismissed, the court
28 shall hold a separate disposition hearing after an adjudicatory hearing to determine
29 whether the child is a CINA.

30 (b) In making a disposition on a CINA petition under this subtitle, the court 31 shall:

32 (1) Find that the child is not in need of assistance and, except as
33 provided in subsection (e) of this section, dismiss the case; or

- 34 (2) Find that the child is in need of assistance and:
- 35

(i) Not change the child's custody status; or

1	(i	i)	Commit	the child to the custody of:		
2 3	considers appropriate; or		1.	A parent, relative, or other individual on terms the court		
	Hygiene, or both, on tern of the type of facility wh	ms that		A local department, the Department of Health and Mental t considers appropriate, including designation to be placed.		
7 8	(c) In addition may:	ı to any	action u	nder subsection $(b)(2)$ of this section, the court		
9 10	(1) (i) department on terms the			shild under the protective supervision of the local appropriate;		
13	1 (ii) Grant limited guardianship to the department or an individual 2 or both for specific purposes including medical and educational purposes or for other 3 appropriate services if a parent is unavailable, unwilling, or unable to consent to 4 services that are in the best interest of the child; or					
	· · · · · · · · · · · · · · · · · · ·			e child and the child's parent, guardian, or custodian to t are in the best interest of the child and		
18 19	(2) D accordance with § 3-802			y, visitation, support, or paternity of a child in itle.		
22	(d) If guardianship of a child is awarded to the local department under this subtitle, the local department shall notify the parents of the child and their attorneys as soon as practicable of any emergency decision made by the guardian with respect to the child under § 3-801(o) of this subtitle.					
24	3-823.					
25 26	(b) (1) T permanency plan for a c		t shall ho	old a permanency planning hearing to determine the		
	(i) of this subtitle or contin subtitle enters an out-of	ued in	a volunta	than 11 months after a child committed under § 3-819 ary placement under § 3-819.1(b) of this nt; or		
		child's	parent of	0 days after the court finds that reasonable efforts to guardian are not required based on a finding 12 of this subtitle has occurred.		
33	(e) At a perma	anency	planning	hearing, the court shall:		
34	(1) D	etermir	ne the ch	ild's permanency plan, which may be:		
35	(i)	Reunific	ation with the parent or guardian;		

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9	UNOF	FICIAL COPY OF SENATE BILL 696			
1	(ii)	Placement with a relative for:			
2		1. Adoption; or			
3		2. Custody and guardianship;			
4	(iii)	Adoption by a nonrelative;			
5	(iv)	Guardianship by a nonrelative;			
6 7 because of the child's	(v) special r	Continuation in a specified placement on a permanent basis needs or circumstances;			
8 9 child's special needs o	(vi) Continuation in placement for a specified period because of the ds or circumstances; or				
10	(vii)	Independent living; and			
11 (2) 12 needed to assist the c 13 living.	2 needed to assist the child to make the transition from placement to independent				
14 (g) In the case of a child for whom the court determines that the plan should 15 be changed to adoption under subsection $(e)(1)(iii)$ of this section, the court shall:					
	6 (1) Order the local department to file a petition for guardianship in 7 accordance with Title 5, Subtitle 3 of the Family Law Article within 30 days or, if the 8 local department does not support the plan, within 60 days; and				
19 (2)	Schedu	e a TPR hearing instead of the next 6-month review hearing.			
	 21 paragraph, the court shall conduct a hearing to review the permanency plan at least 22 every 6 months until commitment is rescinded or a voluntary placement is 				
	4 (ii) The court shall conduct a review hearing every 12 months after 5 the court determines that the child shall be continued in out-of-home placement with 6 a specific caregiver who agrees to care for the child on a permanent basis.				
 27 (iii) 1. Unless the court finds good cause, a case shall be 28 terminated after the court grants custody and guardianship of the child to a relative 29 or other individual. 					
3031 court shall conduct a	review h	2. If the court finds good cause not to terminate a case, the learnig every 12 months until the case is terminated.			
32 (2)	At the r	eview hearing, the court shall:			
33 34 the commitment:	(i)	Determine the continuing necessity for and appropriateness of			

3334 the commitment;

10 **UNOFFICIAL COPY OF SENATE BILL 696** Determine and document in its order whether reasonable 1 (ii) 2 efforts have been made to finalize the permanency plan that is in effect; 3 (iii) Determine the extent of progress that has been made toward 4 alleviating or mitigating the causes necessitating commitment; 5 Project a reasonable date by which a child in placement may be (iv) 6 returned home, placed in a preadoptive home, or placed under a legal guardianship; 7 Evaluate the safety of the child and take necessary measures to (v) 8 protect the child; and 9 (vi) Change the permanency plan if a change in the permanency 10 plan would be in the child's best interest. 11 (3)Every reasonable effort shall be made to effectuate a permanent 12 placement for the child within 24 months after the date of initial placement. 13 Article - Family Law 14 5-319. 15 Except as provided in subsection (g) of this section, a guardian with the (b) 16 right to consent to adoption, including a guardian with the right to consent to adoption who was appointed without the consent of the natural parents, shall file a 17 18 written report with the court and give notice of the child's status to each natural 19 parent of the child under the guardianship and to the child's court-appointed counsel 20 if: 21 (1)a placement for adoption is not made within 9 months of the decree of 22 guardianship; 23 a placement for adoption is made within 9 months of the decree of (2)24 guardianship, but there is a disrupted placement, and a new placement is not made within 120 days of the disrupted placement; or 25 a final decree of adoption is not entered within 2 years after 26 (3) 27 placement for adoption. 28 On receipt of the guardian's report under subsection (b) of this section, and (f) 29 every 12 months thereafter, the court: 30 (1)shall hold a hearing to review the progress which has been made

30 (1) shall hold a hearing to review the progress which has been made 31 toward the child's adoption and to review whether the child's current placement and 32 circumstances are in the child's best interest; and

33 (2) shall then take whatever action the court considers appropriate in34 the child's best interest.

1 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 2 October 1, 2005.