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By: Delegate Barkley (Chairman, Joint Audit Committee)

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Assigned to: Appropriations

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 19, 2006

CHAPTER____

1 AN ACT concerning

2 General Assembly - Office of Legislative Audits - Authorized Representatives and Authorized Work

- 4 FOR the purpose of authorizing the Legislative Auditor to contract with consultants
- 5 as authorized representatives; adding the authorized representatives to all
- 6 provisions applicable to employees of the Office of Legislative Audits; clarifying
- that performance audits, financial statement audits, and reviews are authorized
- 8 work performed by the Office of Legislative Audits; altering a certain
- 9 investigation conducted by the Office of Legislative Audits to include resources
- rather than funds; repealing the requirement that the Office of Legislative
- Audits perform a certain audit of the Maryland-National Capital Park and
- 12 Planning Commission at the request of certain officials or the Joint Audit
- 13 Committee; clarifying that a certain rating system is based on the results of a
- fiscal/compliance audit; authorizing an examination to occur at the offices of a
- local school system; defining a certain term; clarifying that certain provisions
- relating to access to records, process, reporting, enforcement, and confidentiality
- apply to all authorized work and required audits under a certain provision;
- requiring a unit or body subject to an examination to provide certain
- 19 information to the Legislative Auditor; establishing a process for the Joint Audit
- 20 Committee to review local school systems' responses to certain audits; requiring
- 21 <u>the Governor and the Chief Judge of the Court of Appeals to implement certain</u>
- 22 <u>systems and processes to correct certain audit findings; requiring any unit of</u>
- 23 State Government that has five or more audit findings to notify the Office of
- 24 <u>Legislative Audits within a certain period of time of certain corrective actions</u>
- 25 taken or a schedule of certain corrective actions to be implemented for each
- 26 finding; requiring the Governor and the Chief Judge of the Court of Appeals to
- submit a certain report to the budget committees by a certain date outlining
- 28 certain processes to resolve audit findings and evaluating the feasibility of

1 establishing an Inspector General in certain agencies and the Judiciary; making stylistic changes; and generally relating to the authorized representatives and 2 3 the authorized work of the Office of Legislative Audits. 4 BY repealing and reenacting, without amendments, 5 Article - State Government Section 2-1217, 2-1218, and 2-1227 6 Annotated Code of Maryland 7 8 (2004 Replacement Volume and 2005 Supplement) 9 BY repealing and reenacting, with amendments, Article - State Government 10 Section 2-1219 through 2-1226 11 Annotated Code of Maryland 12 13 (2004 Replacement Volume and 2005 Supplement) 14 BY adding to 15 Article - State Government 16 Section 2-1219.1 17 Annotated Code of Maryland (2004 Replacement Volume and 2005 Supplement) 18 19 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 20 MARYLAND, That the Laws of Maryland read as follows: 21 **Article - State Government** 22 2-1217. 23 There is an Office of Legislative Audits in the Department. 24 2-1218. 25 The head of the Office of Legislative Audits is the Legislative Auditor, who (a) shall be appointed by the Executive Director, subject to the approval of the President and the Speaker. 28 (b) The Legislative Auditor must: 29 be licensed as a certified public accountant in the State; (1) 30 (2) at the time of appointment, have at least 3 years' auditing experience; 31 and 32 (3) while in office, be covered by a surety bond in the form and amount 33 required by law.

1 2		(c) The Legislative Auditor serves without a fixed term and may be removed y the Executive Director, subject to the approval of the President and the Speaker.						
3	3 (d) The L 4 budget.	• • • • • • • • • • • • • • • • • • • •						
7	(e) Subject to the policies and directives of the President and the Speaker, the Joint Audit Committee, and the overall supervision and control of the Executive Director, the Legislative Auditor has general administrative control of the operation of the Office of Legislative Audits.							
9 10	(f) The Legislative Auditor shall devote full time to the duties of office and shall serve in a nonpartisan capacity.							
11	1 2-1219.							
	2 (a) With the approval of the Executive Director, the Legislative Auditor shall appoint a Deputy Legislative Auditor and other professional staff AND MAY 4 CONTRACT WITH CONSULTANTS AS AUTHORIZED REPRESENTATIVES.							
15 16	5 (b) (1) 6 accountant in the S	-	outy Legislative Auditor must be licensed as a certified public					
17	7 (2)	The Dep	outy Legislative Auditor:					
18	8	(i)	has the duties delegated by the Legislative Auditor; and					
			may be designated by the Executive Director to act as ce is vacant or the Legislative Auditor is unable to					
	2 (c) With the approval of the Executive Director, the Legislative Auditor shall appoint professional staff to conduct audits of local school systems in accordance with [§ 2-1220(f)] § 2-1220(E) of this subtitle.							
25	5 2-1219.1.							
26 27			KAMINATION" INCLUDES ALL AUTHORIZED WORK AND R § 2-1220 OF THIS SUBTITLE.					
28	8 2-1220.							
29 30			ubsection, "unit" includes each State department, agency, each clerk of court and each register of wills.					
			At least once every 3 years, the Office of Legislative Audits shall udit of each unit of the State government, except for n.					
34 35	4 5 Legislative Audits	(ii) shall take i	In determining the audit schedule for a unit, the Office of nto consideration:					

1 2	the materiality and risk of the unit's fiscal activities with respect to the State's fiscal activities;
3	2. the complexity of the unit's fiscal structure; and
4 5	the nature and extent of audit findings in the unit's prior audit reports.
6 7	(iii) Each agency or program may be audited separately or as part of a larger organizational unit of State government.
10	(3) PERFORMANCE AUDITS OR FINANCIAL STATEMENT AUDITS SHALL BE CONDUCTED WHEN AUTHORIZED BY THE LEGISLATIVE AUDITOR, WHEN DIRECTED BY THE JOINT AUDIT COMMITTEE OR THE EXECUTIVE DIRECTOR, OR WHEN OTHERWISE REQUIRED BY LAW.
14 15	(4) (I) IN ADDITION TO THE AUDITS REQUIRED UNDER PARAGRAPH (2) OF THIS SUBSECTION, THE OFFICE OF LEGISLATIVE AUDITS MAY CONDUCT A REVIEW WHEN THE OBJECTIVES OF THE WORK TO BE PERFORMED CAN BE SATISFACTORILY FULFILLED WITHOUT CONDUCTING AN AUDIT AS PRESCRIBED IN § 2-1221 OF THIS SUBTITLE.
	[(iv)] (II) 1. The Office of Legislative Audits has the authority to conduct a separate investigation of an act or allegation of fraud, waste, or abuse in the obligation, expenditure, receipt, or use of State [funds] RESOURCES.
	2. The Legislative Auditor shall determine whether an investigation shall be conducted in conjunction with an audit undertaken in accordance with this [paragraph] SUBSECTION or separately.
25	[(3)] (5) If, on request of the Comptroller, the Joint Audit Committee so directs, the Office of Legislative Audits shall audit or review a claim that has been presented to the Comptroller for payment of an expenditure or disbursement and that is alleged to have been made by or for an officer or unit of the State government.
	[(4)] (6) The Office of Legislative Audits shall conduct an audit or review to determine the accuracy of information about or procedures of a unit of the State government, as directed by the Joint Audit Committee or the Executive Director.
32	(b) If the General Assembly, by resolution, or the Joint Audit Committee so directs, the Office of Legislative Audits shall conduct an audit or review of a corporation or association to which the General Assembly has appropriated money or that has received funds from an appropriation from the State Treasury.
34 35	(c) The Office of Legislative Audits may audit any county officer or unit that collects State taxes.
	(d) [The Office of Legislative Audits shall audit the expenditures or tax revenues of the Maryland-National Capital Park and Planning Commission relating to Prince George's County, by request of:

[an evaluation of] EVALUATING compliance with applicable laws and

[an audit of] EXAMINING electronic data processing operations; and

32

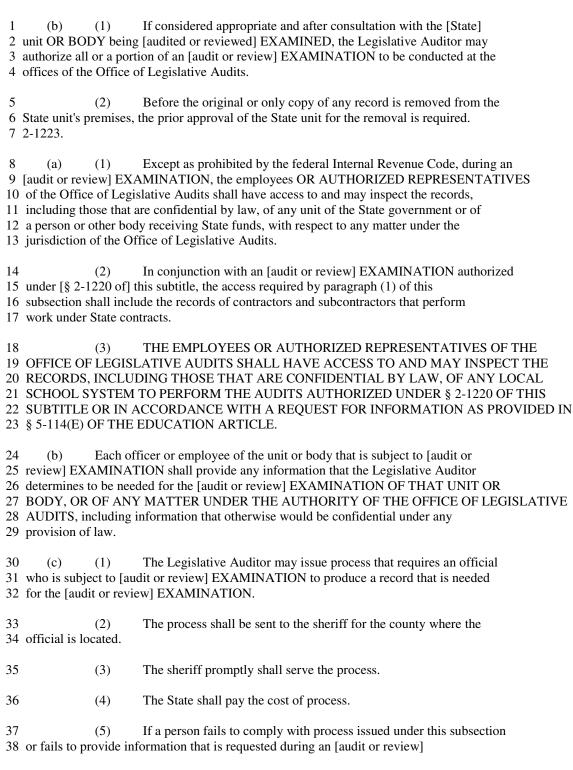
34

33 regulations;

(2)

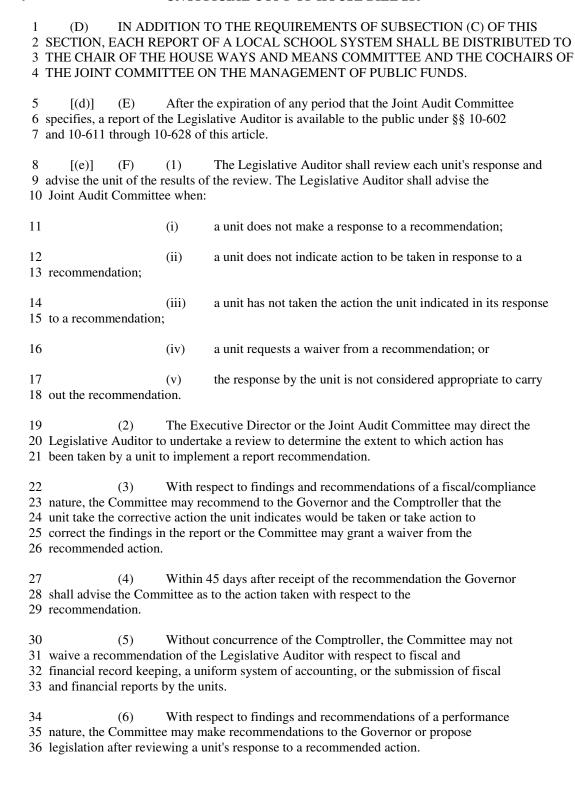
(3)

	(4) [an evaluation of] EVALUATING compliance with applicable laws and egulations relating to the acquisition of goods and services from Maryland Correctional Enterprises.						
	(b) [(1) Performance audits shall be conducted when authorized by the Legislative Auditor, when directed by the Joint Audit Committee or the Executive Director, or when otherwise required by law.						
7 8	(2)] A performance audit conducted by the Office of Legislative Audits nay include:						
9 10	[(i)] (1) [a review of] EVALUATING the efficiency, effectiveness, and economy with which resources are used;						
11 12	[(ii)] (2) [a review to determine] DETERMINING whether desired program results are achieved; and						
15	[(iii)] (3) [a review to determine] DETERMINING the reliability of 4 performance measures, as defined in § 3-1001(g) of the State Finance and 5 Procurement Article, identified in the managing for results agency strategic plan 6 developed under § 3-1002(c) of the State Finance and Procurement Article.						
	17 (c) The purpose of financial statement audits conducted by the Office of 18 Legislative Audits shall be to express an opinion regarding the fairness of the 19 presentation of a unit's financial statements.						
20 21	(d) The audits referred to in subsections (a), (b), and (c) of this section shall be conducted in accordance with generally accepted government auditing standards.						
	(e) [A review may be conducted by the Office of Legislative Audits when the objectives of the work to be performed can be satisfactorily fulfilled without conducting an audit as prescribed in subsection (a), (b), or (c) of this section.						
27 28 29	(f)] (1) Upon approval of the Joint Audit Committee, the Office of Legislative Audits shall develop and use a rating system THAT IS BASED ON THE RESULTS OF A FISCAL/COMPLIANCE AUDIT [for determining] TO DETERMINE an overall evaluation of a unit's financial transactions, records, and internal controls and compliance with applicable laws and regulations as a means of comparing the various units of State government.						
	(2) When an evaluation is issued, it shall be provided to the unit and shall be available to the Joint Audit Committee and the Budget Committees of the Maryland General Assembly.						
34	2-1222.						
37	(a) An [audit or review] EXAMINATION conducted by the Office of Legislative Audits shall generally be made at the offices of the State unit, county officer or unit, corporation, [or] association, OR LOCAL SCHOOL SYSTEM that is subject to [audit or review] EXAMINATION.						



1 EXAMINATION, a circuit court may issue an order directing compliance with the

2	process or compelling that the information requested be provided.						
3	2-1224.						
	(a) Except with the written approval of the Legislative Auditor, an employee OR AUTHORIZED REPRESENTATIVE of the Office of Legislative Audits shall submit any report of findings only to the Legislative Auditor.						
	(b) (1) On the completion of each [audit or review] EXAMINATION, the Legislative Auditor shall submit a full and detailed report to the Joint Audit Committee.						
10		(2)	A report	shall include:			
11			(i)	the findings;			
	keeping or i		(ii) any appropriate recommendations for changes in record or conduct of the unit or body [audited or reviewed] THAT IS THE IE REPORT; and				
15 16		rocedures	(iii) approve	any response of [the] THAT unit or body [audited or reviewed] d by the Joint Audit Committee.			
17	(c)	The Leg	egislative Auditor shall send a copy of the report to:				
18 19	Delegates;	(1)	the President of the Senate and the Speaker of the House of				
20 21	(2) the Chairmen of the Senate Budget and Taxation and House Appropriations Committees;						
22		(3)	members of the General Assembly, subject to § 2-1246 of this subtitle;				
23		(4)	the Governor;				
24		(5)	the Comptroller;				
25		(6)	the State Treasurer;				
26		(7)	the Atto	rney General;			
27 28	7 (8) the unit OR BODY that [has been audited or reviewed] IS THE 8 SUBJECT OF THE REPORT;						
29		(9)	the Secr	etary of Budget and Management;			
30		(10)	the Executive Director; and				
31		(11)	any othe	er person whom the Joint Audit Committee specifies.			



- 10 THE LEGISLATIVE AUDITOR SHALL REVIEW EACH LOCAL SCHOOL 1 2 SYSTEM'S RESPONSE TO AN AUDIT CONDUCTED UNDER § 2-1220(E) OF THIS SUBTITLE 3 AND ADVISE THE LOCAL SCHOOL SYSTEM OF THE RESULTS OF THE REVIEW. THE 4 LEGISLATIVE AUDITOR SHALL ADVISE THE JOINT AUDIT COMMITTEE WHEN A LOCAL 5 SCHOOL SYSTEM: 6 (I) DOES NOT MAKE A RESPONSE TO A RECOMMENDATION; DOES NOT INDICATE ACTION TO BE TAKEN IN RESPONSE TO A 7 (II)8 RECOMMENDATION: HAS NOT TAKEN THE ACTION THE LOCAL SCHOOL SYSTEM 9 (III)10 INDICATED IN ITS RESPONSE TO A RECOMMENDATION: OR (IV) RESPONDS IN A MANNER THAT IS NOT CONSIDERED 12 APPROPRIATE TO CARRY OUT THE RECOMMENDATION. THE EXECUTIVE DIRECTOR OR THE JOINT AUDIT COMMITTEE MAY 13 14 DIRECT THE LEGISLATIVE AUDITOR TO UNDERTAKE A REVIEW TO DETERMINE THE 15 EXTENT TO WHICH ACTION HAS BEEN TAKEN BY A LOCAL SCHOOL SYSTEM TO 16 IMPLEMENT A REPORT RECOMMENDATION. WITH RESPECT TO FINDINGS AND RECOMMENDATIONS MADE TO A 17 18 LOCAL SCHOOL SYSTEM, THE JOINT AUDIT COMMITTEE MAY MAKE 19 RECOMMENDATIONS TO THE GOVERNOR, STATE SUPERINTENDENT OF SCHOOLS, 20 THE LOCAL SCHOOL GOVERNING BOARD, OR LOCAL SCHOOL OFFICIALS AFTER 21 REVIEWING A LOCAL SCHOOL SYSTEM'S RESPONSE TO A RECOMMENDED ACTION. THE GOVERNOR AND THE CHIEF JUDGE OF THE COURT OF APPEALS 22 23 SHALL IMPLEMENT SYSTEMS AND PROCESSES TO MONITOR THE EFFORTS OF THE 24 EXECUTIVE DEPARTMENTAL UNITS AND THE JUDICIARY, RESPECTIVELY, TO 25 CORRECT AUDIT FINDINGS REPORTED BY THE OFFICE OF LEGISLATIVE AUDITS. WITHIN 9 MONTHS OF THE MOST RECENT AUDIT REPORT, ANY UNIT 26 27 OF STATE GOVERNMENT THAT HAS FIVE OR MORE REPEAT AUDIT FINDINGS SHALL 28 REPORT TO THE OFFICE OF LEGISLATIVE AUDITS FOR EACH FINDING IN THAT AUDIT 29 REPORT: 30 <u>(I)</u> THE CORRECTIVE ACTIONS TAKEN; OR 31 (II)A SCHEDULE FOR WHEN SPECIFIC CORRECTIVE ACTIONS WILL 32 BE IMPLEMENTED. 33 EACH UNIT REQUIRED TO REPORT TO THE OFFICE OF LEGISLATIVE
- 34 AUDITS UNDER PARAGRAPH (2) OF THIS SUBSECTION SHALL CONTINUE TO REPORT
- 35 TO THE OFFICE OF LEGISLATIVE AUDITS ON A QUARTERLY BASIS AFTER THE INITIAL
- 36 REPORT UNTIL THE ACTIONS REPORTED BY THE AGENCY INDICATE THAT
- 37 SATISFACTORY PROGRESS HAS BEEN MADE TO ADDRESS ALL FINDINGS.

1	2-1225.						
4		egislative Auditor shall report an apparent violation of any law on use of State by the unit of the State government or other body that is [audited or reviewed]					
6	(2)	A report	under this subsection shall be submitted to:				
7		(i)	the Joint Audit Committee;				
8		(ii)	the Executive Director;				
9		(iii)	the unit or body that is the subject of the report; and				
10		(iv)	the Office of the Attorney General.				
13	(b) (1) If the Legislative Auditor discovers any alleged criminal violation by a person during the course of an [audit, review, or investigation] EXAMINATION, the Legislative Auditor shall report the alleged violation to the Attorney General and an appropriate State's Attorney.						
15 16	(2) State's Attorney to ta		under this subsection shall ask the Attorney General and priate action.				
19	(3) Unless the Attorney General or State's Attorney decides to prosecute an alleged criminal violation reported under this subsection, the Attorney General and State's Attorney shall keep the report of the Legislative Auditor under this subsection confidential.						
23	(4) The Attorney General may investigate and prosecute any alleged criminal violation reported under this subsection and has all the powers and duties of a State's Attorney, including the use of a grand jury in any county or Baltimore City, to investigate and prosecute the alleged violation.						
25 26	()		ice of the Attorney General shall respond, in writing, to a slative Auditor under this section.				
27 28		The respresult of t	conse of the Attorney General shall include what actions, if the findings of the Legislative Auditor.				
29	(3)	The resp	ponse of the Attorney General shall be submitted to:				
30		(i)	the Joint Audit Committee;				
31		(ii)	the Executive Director;				
32		(iii)	the unit or body that is the subject of the report; and				
33		(iv)	the Legislative Auditor.				

- 1 2-1226.
- 2 (a) Except as provided in § 2-1225 of this subtitle and subsection (b) of this
- 3 section, information that an employee OR AUTHORIZED REPRESENTATIVE of the
- 4 Office of Legislative Audits obtains during an [audit or review] EXAMINATION:
- 5 (1) is confidential; and
- 6 (2) may not be disclosed except to another employee OR AUTHORIZED 7 REPRESENTATIVE of the Office of Legislative Audits.
- 8 (b) The Legislative Auditor may authorize the disclosure of information 9 obtained during an [audit or review] EXAMINATION only to the following:
- 10 (1) another employee of the Department, with the approval of the 11 Executive Director;
- 12 (2) federal, State, or local officials, or their auditors, who provide
- 13 evidence to the Legislative Auditor that they are performing investigations, studies,
- 14 or audits related to that same [audit or review] EXAMINATION and who provide
- 15 justification for the specific information requested; or
- 16 (3) the Joint Audit Committee, if necessary to assist the Committee in 17 reviewing a report issued by the Legislative Auditor.
- 18 (c) Except as provided in § 2-1225 of this subtitle, if information that an
- 19 employee OR AUTHORIZED REPRESENTATIVE obtains during an [audit or review]
- 20 EXAMINATION also is confidential under another law, the employee, AUTHORIZED
- 21 REPRESENTATIVE, or the Legislative Auditor may not include in a report or otherwise
- 22 use the information in any manner that discloses the identity of any person who is the
- 23 subject of the confidential information.
- 24 2-1227.
- A person is guilty of a misdemeanor and on conviction is subject to a fine not exceeding \$1,000 if the person:
- 27 (1) fails to comply promptly with process that the Legislative Auditor 28 issues under this Part IV of this subtitle; or
- 29 (2) violates any provision of § 2-1224(a) or § 2-1226 of this subtitle.
- 30 SECTION 2. AND BE IT FURTHER ENACTED, That, on or before October 1,
- 31 2006, the Governor and the Chief Judge of the Court of Appeals, in accordance with §
- 32 2-1246 of the State Government Article, shall submit a report to the Senate Budget
- 33 and Taxation Committee and the House Appropriations Committee:
- 34 (1) Outlining the processes adopted by the Judiciary and Executive Branch
- 35 departmental units to ensure that audit findings reported by the Office of Legislative

- 1 Audits are resolved and that the responsible personnel are held accountable for
- 2 ensuring that corrective actions are implemented on an ongoing basis; and
- 3 (2) Evaluating the feasibility of establishing an Inspector General position
- 4 within the Judiciary and each cabinet-level agency of the Executive Branch for the
- 5 purposes of conducting internal audits, implementing corrective actions to address
- 6 audit findings by the Office of Legislative Audits, and ensuring compliance with
- 7 applicable laws, rules, and regulations.
- 8 SECTION 2. 3. AND BE IT FURTHER ENACTED, That this Act shall take
- 9 effect October 1, 2006.