By: Delegates Barkley, Bronrott, Dumais, Feldman, Franchot, Gaines, Gutierrez, Kaiser, King, Lawton, Lee, Madaleno, Mandel, McIntosh, Montgomery, Murray, Niemann, Petzold, Simmons, Stern, and Vaughn

Introduced and read first time: February 9, 2006 Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

Transportation Funding - Mass Transit - Sales and Use Tax

3 FOR the purpose of altering the distribution of sales and use tax revenue; creating a

- 4 Mass Transit Account within the Transportation Trust Fund; providing for the
- 5 distribution of certain sales and use tax revenue to the Mass Transit Account
- 6 within the Transportation Trust Fund; pledging certain taxes collected to pay
- 7 the principal and interest on certain bonds; limiting the use of the Mass Transit
- 8 Account to funding certain transit expenses; providing that certain revenues
- 9 distributed to the Mass Transit Account are in addition to and may not supplant
- 10 certain other funds for mass transit; and generally relating to certain taxes used
- 11 for certain transportation funding.

12 BY repealing

- 13 Article Transportation
- 14 The subtitle designation "Subtitle 4. Transportation Revenue Sharing Fund" of
- 15 Title 3
- 16 Annotated Code of Maryland
- 17 (2001 Replacement Volume and 2005 Supplement)
- 18 BY adding to
- 19 Article Tax General
- 20 Section 2-1302.2
- 21 Annotated Code of Maryland
- 22 (2004 Replacement Volume and 2005 Supplement)
- 23 BY repealing and reenacting, with amendments,
- 24 Article Tax General
- 25 Section 2-1303
- 26 Annotated Code of Maryland
- 27 (2004 Replacement Volume and 2005 Supplement)

- 1 BY repealing and reenacting, with amendments,
- 2 Article Transportation
- 3 Section 3-215(b) and 3-216
- 4 Annotated Code of Maryland
- 5 (2001 Replacement Volume and 2005 Supplement)
- 6 BY adding to
- 7 Article Transportation
- 8 Section 3-401 to be under the new subtitle "Subtitle 4. Mass Transit Account"
- 9 Annotated Code of Maryland
- 10 (2001 Replacement Volume and 2005 Supplement)

11 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

- 12 MARYLAND, That the subtitle designation "Subtitle 4. Transportation Revenue
- 13 Sharing Fund" of Title 3 of Article Transportation of the Annotated Code of

14 Maryland be repealed.

15 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland 16 read as follows:

17

Article - Tax - General

18 2-1302.2.

(A) EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, AFTER
MAKING THE DISTRIBUTION REQUIRED UNDER §§ 2-1301 THROUGH 2-1302.1 OF THIS
SUBTITLE, THE COMPTROLLER SHALL DISTRIBUTE MONTHLY 10% OF THE
REMAINING SALES AND USE TAX REVENUE TO THE MASS TRANSIT ACCOUNT OF THE
TRANSPORTATION TRUST FUND ESTABLISHED UNDER § 3-216 OF THE
TRANSPORTATION ARTICLE.

(B) FOR A FISCAL YEAR BEGINNING BEFORE JULY 1, 2010, INSTEAD OF THE
DISTRIBUTION REQUIRED UNDER SUBSECTION (A) OF THIS SECTION, THE
COMPTROLLER SHALL DISTRIBUTE MONTHLY TO THE MASS TRANSIT ACCOUNT THE
FOLLOWING PERCENTAGE OF THE REMAINING SALES AND USE TAX REVENUE:

29 (1) FOR THE FISCAL YEAR THAT BEGINS JULY 1, 2006, 2%;

30 (2) FOR THE FISCAL YEAR THAT BEGINS JULY 1, 2007, 4%;

31 (3) FOR THE FISCAL YEAR THAT BEGINS JULY 1, 2008, 6%; AND

- 32 (4) FOR THE FISCAL YEAR THAT BEGINS JULY 1, 2009, 8%.
- 33 2-1303.

After making the distributions required under §§ 2-1301 through [2-1302.1]

35 2-1302.2 of this subtitle, the Comptroller shall pay:

1 (1)revenues from the hotel surcharge into the Dorchester County 2 Economic Development Fund established under Article 83A, § 5-216 of the Code; and 3 (2)the remaining sales and use tax revenue into the General Fund of the 4 State. 5 **Article - Transportation** 6 3-215. 7 (b) The tax levied and imposed by this section consists of that part of the following taxes that are retained to the credit of the Department after distributions to 8 9 the political subdivisions: 10 (1)The motor fuel tax revenue distributed under §§ 2-1103(2) and 11 2-1104(4) of the Tax - General Article; 12 (2)The income tax revenue distributed under § 2-614 of the Tax -13 General Article;

14 (3) The excise tax imposed on vehicles by Part II of Title 13, Subtitle 8 of 15 this article; [and]

16 (4) The sales and use tax revenues distributed under § 2-1302.1 of the 17 Tax - General Article; AND

18 (5) THE SALES AND USE TAX REVENUES DISTRIBUTED UNDER § 2-1302.2
19 OF THE TAX - GENERAL ARTICLE.

20 3-216.

21 (a) There is a Transportation Trust Fund for the Department.

22 (b) Except as otherwise expressly provided by statute, there shall be credited

23 to the Transportation Trust Fund for the account of the Department all taxes, fees,

24 charges, and revenues collected or received by or paid, appropriated, or credited to the

25 account of the Department or any of its units in the exercise of their rights, powers,

26 duties, or obligations, including the cash proceeds of the sale of consolidated

27 transportation bonds, notes, or other evidences of obligation issued by the

28 Department, any General Fund appropriations, and the proceeds of any State loan or

29 federal grant made for transportation purposes.

30 (c) (1) There shall be maintained in the Transportation Trust Fund one or
31 more sinking fund accounts to which shall be credited and from which shall be paid,
32 from the proceeds of the taxes levied and imposed for that purpose or from any other
33 funds of the Department, amounts sufficient at all times to meet the debt service on
34 all bonds of prior issues and consolidated transportation bonds from time to time

35 outstanding and unpaid.

1 (2)The Gasoline and Motor Vehicle Revenue Account, the Driver (i) 2 Education Account, [and] the Motorcycle Safety Program Account, AND THE MASS 3 TRANSIT ACCOUNT shall be maintained in the Transportation Trust Fund. In each fiscal year, the Department shall budget from federal 4 (ii) 5 funds available to the Department, other funds in the Transportation Trust Fund, and 6 any other funds available to the Department, an amount sufficient to fund projects and programs determined by the Secretary to be necessary to achieve the bicycle and 7 8 pedestrian transportation goals identified for the fiscal year under Title 2, Subtitle 6 9 of this article. 10 (d) After meeting its debt service requirements, the Department may use (1)11 the funds in the Transportation Trust Fund for any lawful purpose related to the

12 exercise of its rights, powers, duties, and obligations.

13 (2) Expenditures under this subsection shall be made in accordance with

14 any appropriation provided for in any applicable budget bill or supplementary

15 appropriation bill. However, an appropriation proposed to be made to any unit in the

16 Department or proposed to be made for any designated transportation activity,

17 function, or undertaking that has been reduced by the General Assembly may not be

18 restored, for the same purpose as originally proposed, except in an emergency, by the

19 budget amendment procedure of § 7-209 of the State Finance and Procurement

20 Article, or otherwise if the General Assembly in striking or reducing the

21 appropriation, prohibited its restoration. However, except for emergency capital

22 projects, if the General Assembly explicitly reduces in the budget bill an

23 appropriation proposed for a major capital project as defined in § 2-103.1(a)(4) of this

24 article, the appropriation may not be restored for the same purpose as originally

25 proposed by the budget amendment procedure of § 7-209 of the State Finance and

26 Procurement Article or otherwise unless the General Assembly, in striking or

27 reducing the appropriation, expressly authorized its restoration.

(3) (i) During the period of fiscal years 1988 through 1992 as included
in the annual State Report on Transportation, the Department shall utilize all of its
share of the revenues attributable to the 5 cent increase of the motor fuel tax under
the provisions of Chapter 291 of the Acts of 1987 and credited to the Transportation
Trust Fund under § 2-1104 of the Tax - General Article and the proceeds of any
increased indebtedness based on that revenue and credited to the Transportation
Trust Fund to fund Department projects for the construction, reconstruction, and
rehabilitation of the State highway system.

36 (ii) During the period of fiscal year 1988 through fiscal year 1992
37 the total level of State funds appropriated to the State Highway Administration for

38 construction, reconstruction and rehabilitation of the State highway system,

39 including the revenues referred to in subparagraph (i) above, shall be at least 70

40 percent of the total appropriation of State funds in the consolidated transportation

41 capital program.

1 (iii) The Secretary of the Department shall submit, subject to § 2 2-1246 of the State Government Article, to the Legislative Policy Committee and the 3 Department of Legislative Services a report:
 Prior to the beginning of each session through the 1991 session, detailing the intended use of the new revenues; and
6 2. Prior to the beginning of each session beginning with the 7 1989 session and through the 1993 session, detailing the actual use of the new 8 revenues in the prior fiscal year.
9 (4) Of the new revenues derived under the provisions of Chapter 291 of 10 the Acts of 1987 and credited to the Department, \$31,000,000 shall be transferred to 11 the Maryland Emergency Medical Service System Fund at such time as determined 12 by the Secretary of Budget and Management.
13 (5) For each fiscal year, the Department shall use the funds in the 14 Transportation Trust Fund for the purposes specified in subsection $(c)(2)(ii)$ of this 15 section, which may include construction and maintenance of:
16 (i) Public bicycle areas as defined in § 21-101(k) of this article;
17 (ii) Bicycle ways as defined in § 21-101(l) of this article; and
18 (iii) Sidewalks as defined in § 21-101(t) of this article.
 19 (6) Each year, before the General Assembly considers the proposed 20 Maryland Transportation Plan and the Consolidated Transportation Program, the 21 Department shall report to the General Assembly, in accordance with § 2-1246 of the 22 State Government Article, on:
 (i) The expenditures made toward the attainment of the bicycle and pedestrian transportation goals during the preceding fiscal year under Title 2, Subtitle 6 of this article; and
 26 (ii) The progress made toward attainment of the bicycle and 27 pedestrian transportation goals identified for the fiscal year under Title 2, Subtitle 6 28 of this article.
29 (e) (1) Except as otherwise provided in this subsection, this section is30 effective notwithstanding any other provision of law.
 31 (2) Nothing in this section may adversely affect in any way the security 32 of any of the following bonds while they are outstanding and unpaid:
33 (i) State highway construction bonds, second issue;
34 (ii) State highway construction bonds, third issue;
35 (iii) County highway construction bonds; or

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1 (iv) County highway construction bonds, second issue. 2 (3) It is the intent of the General Assembly that, as long as any of the 3 bonds listed in paragraph (2) of this subsection are outstanding and unpaid: The sinking fund requirements established for the payment of 4 (i) 5 the principal of and interest on those bonds shall remain unchanged, as if this section 6 had not been enacted; and 7 (ii) The taxes and revenues pledged to the payment of the principal 8 of and interest on those bonds as they become due and payable may not be repealed, diminished, or applied to any other purpose until: 9 10 1. The bonds and the interest on them have become due and 11 fully paid; or 12 2. Adequate and complete provision for payment of the 13 principal and interest has been made. No part of the Transportation Trust Fund may revert or be credited to 14 (f) (1)15 the general funds of this State. No part of the Transportation Trust Fund may revert 16 or be credited to a special fund of the State, unless otherwise provided by law. No part 17 of the Transportation Trust Fund may revert or be credited to a special fund of the 18 State pursuant to the provisions of § 7-209(e)(2) of the State Finance and 19 Procurement Article, unless the transfer is approved by the Legislative Policy 20 Committee. Failure of the Legislative Policy Committee to reject the transfer within 21 15 days after presentation before the Legislative Policy Committee shall be deemed to 22 be approval. 23 (2)Notwithstanding any other provision of law, for fiscal year 1984 only, 24 \$29,000,000 of the funds in the Transportation Trust Fund which are not required by 25 law to be distributed to the counties or Baltimore City and which have not been 26 pledged or otherwise committed to the payment of or as security for the payment of 27 any bonds or debt issued or incurred pursuant to this article shall be transferred and 28 credited to the general funds of the State on or before June 30, 1984 and shall be 29 available for appropriation from the general funds in fiscal year 1984. SUBTITLE 4. MASS TRANSIT ACCOUNT. 30 31 3-401. THERE IS A MASS TRANSIT ACCOUNT IN THE TRANSPORTATION TRUST 32 (A) 33 FUND. 34 **(B)** ALL REVENUES DISTRIBUTED TO THE TRANSPORTATION TRUST FUND 35 UNDER § 2-1302.2 OF THE TAX - GENERAL ARTICLE SHALL BE CREDITED TO THE 36 MASS TRANSIT ACCOUNT.

37 (C) FUNDS FROM THE MASS TRANSIT ACCOUNT MAY ONLY BE USED AS38 FOLLOWS:

1 (1) 32% TO FUND THE CAPITAL AND OPERATING EXPENSES OF THE 2 WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY; AND

3 (2) 68% TO FUND THE CAPITAL AND OPERATING EXPENSES OF THE
4 MARYLAND TRANSIT ADMINISTRATION AND GRANTS TO LOCAL JURISDICTIONS FOR
5 MASS TRANSIT CAPITAL AND OPERATING EXPENSES.

6 (D) (1) THIS SECTION MAY NOT BE CONSTRUED TO REQUIRE THAT THE
7 MASS TRANSIT ACCOUNT BE THE SOLE SOURCE OF FUNDING FOR THE CAPITAL AND
8 OPERATING EXPENSES OF THE MARYLAND TRANSIT ADMINISTRATION, THE CAPITAL
9 AND OPERATING EXPENSES OF THE WASHINGTON METROPOLITAN AREA TRANSIT
10 AUTHORITY, OR LOCAL GRANTS TO LOCAL JURISDICTIONS FOR MASS TRANSIT
11 CAPITAL AND OPERATING EXPENSES.

(2) THE REVENUES CREDITED TO THE MASS TRANSIT ACCOUNT UNDER
THIS SECTION ARE IN ADDITION TO AND MAY NOT SUPPLANT ANY FUNDS WITHIN
THE TRANSPORTATION TRUST FUND NECESSARY TO PAY THE PROJECTED MASS
TRANSIT OPERATING AND CAPITAL COSTS IDENTIFIED IN THE DEPARTMENT'S
APPROVED CONSOLIDATED TRANSPORTATION PROGRAM FOR FISCAL YEARS 2006
THROUGH 2011.

18 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 19 July 1, 2006.