C5 6lr3712 CF SB 972

By: Delegates McMillan, Cluster, Conroy, Hubbard, Impallaria, and McDonough

Rules suspended

ANI ACT assessmin

Introduced and read first time: March 16, 2006 Assigned to: Rules and Executive Nominations

A BILL ENTITLED

I AN ACI	concerning		

- 2 Public Service Companies - Electric Companies and Electricity Suppliers -3 **Regulation - Consumer Protection Act of 2006**
- FOR the purpose of returning electric generation to the status of a utility service
- subject to regulation by the Public Service Commission; requiring a public 5
- service company to charge just and reasonable rates for its utility services; 6
- 7 requiring a public service company to file a certain tariff schedule of certain
- rates and charges with the Commission; providing that a certain electric 8
- company or electricity supplier may apply to the Commission to adjust certain 9
- rates and charges; establishing certain procedures for the Commission to review, 10
- 11 investigate, and adjust certain rates and charges in a certain manner;
- 12 authorizing a certain electric company or electricity supplier to have a
- 13 separately stated and zero-based fuel rate to charge for a certain cost of fuel;
- 14 requiring the Commission to authorize a certain fuel rate adjustment only if
- 15 certain circumstances are met; requiring a certain electric company or
- 16 electricity supplier to file an application with the Commission to reduce a
- certain fuel rate under certain circumstances; authorizing an electric company 17
- 18 or electricity supplier to defer certain costs as an operating expense and recover
- 19 the costs in a base rate proceeding if certain circumstances are met; requiring
- 20 the Commission to make certain findings and conclusions based on a certain
- determination in a certain investigation; authorizing the Commission to 21
- disallow certain increased costs under certain circumstances; requiring a certain 22
- 23 applicant for a fuel rate adjustment to file certain proposed initial direct
- testimony and exhibits with a certain application; requiring the Commission to 24
- 25 conduct, or direct another person to conduct, a certain annual audit of certain
- fuel procurement and purchasing practices of certain electric companies and 26
- 27 electricity suppliers under certain circumstances; authorizing the Department
- 28 of Legislative Services to conduct a certain audit and study of fuel procurement
- 29 and purchasing practices and examine a certain audit under certain
- 30 circumstances; requiring the Commission, in cooperation with the Secretary of
- 31 Natural Resources, to assemble and evaluate annually certain long-range plans
- 32 of certain electric companies regarding generating needs and the means to meet
- 33 those needs; requiring the Commission to take final action on an application for

- 1 a certificate of public convenience and necessity only after due consideration of the need to meet existing and future demand for electric service; repealing a 2 3 provision that required the Commission to require functional, operational, 4 structural, or legal separation between a certain electric company's regulated 5 businesses and its nonregulated businesses or affiliates; repealing certain provisions relating to the capping of certain rates of an electric company by the 6 7 Commission for a certain time period after the implementation of customer 8 choice in certain territories; repealing certain provisions that authorized the 9 Commission to approve a certain rate cap for a different time period under a 10 certain settlement; repealing a provision that states that after a certain date, 11 the generation, supply, and sale of electricity may not be regulated except under 12 certain circumstances; repealing provisions that relate to the phased 13 implementation of customer choice for electricity service; repealing provisions 14 that relate to the requirement of an electric company to offer standard offer 15 service electricity supply; repealing a provision that prohibits certain electricity 16 suppliers from providing retail electricity supply service in the distribution 17 territory of an unaffiliated electric company under certain circumstances; 18 repealing certain provisions that relate to the recovery of certain costs by an 19 electric company; authorizing an electric company to acquire or build a generating station in accordance with this Act; providing that an electric 20 21 company may not pass on to ratepayers the cost of reacquiring certain electric 22 generation assets; altering a certain definition; repealing certain obsolete 23 provisions; providing that existing obligations or contract rights may not be 24 impaired by this Act; making the provisions of this Act severable; providing for the effective dates of this Act; and generally relating to the regulation of electric 25 26 companies and electricity suppliers. 27 BY repealing and reenacting, without amendments, Article - Public Utility Companies 28 29 Section 1-101(a) 30 Annotated Code of Maryland 31 (1998 Volume and 2005 Supplement) 32 BY repealing and reenacting, with amendments, Article - Public Utility Companies 33 34 Section 1-101(h), 4-201, 4-202, 4-402, 7-201, 7-207, 7-504, 7-505, 7-507, and 35 7-512.1(b) 36 Annotated Code of Maryland (1998 Volume and 2005 Supplement) 37
- 38 BY adding to
- 39 Article - Public Utility Companies
- 40 Section 4-403
- 41 Annotated Code of Maryland
- 42 (1998 Volume and 2005 Supplement)

2 3 4 5	Article - Public Utility Companies Section 7-509, 7-510, 7-512, 7-513, and 7-515 Annotated Code of Maryland (1998 Volume and 2005 Supplement)							
6 7	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:							
8	Article - Public Utility Companies							
9	1-101.							
10	(a) In this article the following words have the meanings indicated.							
	(h) (1) "Electric company" [means a person who physically transmits or distributes electricity in the State to a retail electric customer] MEANS A PUBLIC SERVICE COMPANY THAT:							
14 15	(I) OWNS AN ELECTRIC PLANT AND TRANSMITS, SELLS, OR DISTRIBUTES ELECTRICITY;							
16	(II) GENERATES ELECTRICITY FOR DISTRIBUTION OR SALE; OR							
17 18	(III) IS AUTHORIZED TO INSTALL OR MAINTAIN FACILITIES IN, OVER, OR UNDER STREETS FOR FURNISHING OR DISTRIBUTING ELECTRICITY.							
	(2) "ELECTRIC COMPANY" INCLUDES A MUNICIPAL CORPORATION THAT IS IN THE BUSINESS OF SUPPLYING ELECTRICITY FOR OTHER THAN MUNICIPAL PURPOSES.							
22	[(2)] (3) "Electric company" does not include[:							
23 24	(i) the following persons who supply electricity and electricity supply services solely to occupants of a building for use by the occupants:							
25 26	1. an owner/operator who holds ownership in and manages the internal distribution system serving the building; or							
27 28	2. a lessee/operator who holds a leasehold interest in and manages the internal distribution system serving the building;							
29	(ii) any person who generates on-site generated electricity; or							
32	(iii) a person who transmits or distributes electricity within a site owned by the person or the person's affiliate that is incidental to a primarily landlord-tenant relationship] A COMPANY THAT GENERATES OR TRANSMITS ELECTRICITY EXCLUSIVELY FOR ITS OWN USE.							

31

(3)

32 purchasing fuel were reasonable.

1 4-201. In accordance with the provisions of this article, a public service company shall 2 3 charge just and reasonable rates for the [regulated] UTILITY services that it renders. 4 4-202. 5 A public service company shall file with the Commission a tariff schedule (a) 6 of its rates and charges [for its regulated services and for standard offer service as provided in § 7-505(b)(8) of this article]. 8 (b) As ordered by the Commission, a public service company shall: 9 (1) plainly print the tariff schedule of its rates and charges [for its 10 regulated services]; 11 (2) make available the tariff schedules for public inspection; and 12 (3) post the tariff schedules to make the tariff schedules readily 13 accessible to and convenient for inspection by the public. 14 4-402. 15 (a) (1) This section applies to: 16 (i) THE electric fuel rate adjustment [clauses] CLAUSE OF EACH 17 ELECTRIC COMPANY THAT IS NOT SUBJECT TO § 4-403 OF THIS SUBTITLE; 18 (ii) purchased power adjustment clauses; and 19 (iii) purchased gas adjustment clauses. 20 (2)This section does not apply to a small rural electric cooperative. 21 (b) A gas company or electric company that directly passes on to its customers changes in fuel costs, costs of purchased power, or costs of purchased gas shall verify and justify the adjusted costs to the Commission each month. The Commission shall order a company to charge off and amortize, by 24 25 means of a temporary decrease of rates, any charge the Commission finds is 26 unjustified because: 27 the company failed to show that the charges were based solely on (1) 28 increased costs of fuel, purchased power, or purchased gas; 29 (2)the company failed to follow competitive practices in procuring and 30 purchasing fuel, power, or gas; or

the company failed to show that its practices in procuring and

- 1 (d) At least once every 12 months, the Commission shall conduct a public
- 2 evidentiary hearing on any changes in costs that a company directly passes on to its
- 3 customers under this section.
- 4 4-403.
- 5 (A) THIS SECTION APPLIES ONLY TO:
- 6 (1) AN ELECTRIC COMPANY THAT PRODUCES OR GENERATES POWER 7 WITH GROSS ANNUAL REVENUES THAT EXCEED \$25.000.000; AND
- 8 (2) AN ELECTRICITY SUPPLIER.
- 9 (B) AS PART OF ITS RATES TO ALL CUSTOMERS, AN ELECTRIC COMPANY AND
- 10 ELECTRICITY SUPPLIER MAY HAVE A SEPARATELY STATED AND ZERO-BASED FUEL
- 11 RATE TO CHARGE FOR THE ACTUAL COST OF FUEL THAT IS COMPUTED ON A
- 12 KILOWATT-HOUR BASIS.
- 13 (C) (1) NOTWITHSTANDING ANY OTHER PROVISION OF THIS ARTICLE, ON
- 14 APPLICATION TO THE COMMISSION BY AN ELECTRIC COMPANY OR ELECTRICITY
- 15 SUPPLIER SUBJECT TO THIS SECTION TO ADJUST RATES AND CHARGES BASED
- 16 SOLELY ON THE ACTUAL COST OF FUEL PER KILOWATT HOUR SOLD, THE
- 17 COMMISSION MAY SUSPEND THE PROPOSED ADJUSTMENT FOR A PERIOD NOT
- 18 EXCEEDING 30 DAYS AFTER THE DAY THE APPLICATION IS FILED.
- 19 (2) THE COMMISSION SHALL:
- 20 (I) PROMPTLY INVESTIGATE AN APPLICATION FILED UNDER THIS
- 21 SUBSECTION; AND
- 22 (II) INSTITUTE EVIDENTIARY HEARINGS UNDER § 4-402(D) OF THIS
- 23 SUBTITLE TO CONSIDER THE APPLICATION WITHIN 30 DAYS AFTER THE DAY THE
- 24 APPLICATION IS FILED.
- 25 (3) THE COMMISSION SHALL BASE ITS ORDER ON THE RECORD
- 26 DEVELOPED AT THE HEARING.
- 27 (4) THE COMMISSION SHALL ISSUE ITS FINAL ORDER PROMPTLY BUT
- 28 NO LATER THAN 120 DAYS AFTER THE DAY THE APPLICATION IS FILED.
- 29 (5) IF A SUSPENSION PERIOD UNDER THIS SUBSECTION ENDS BEFORE
- 30 THE COMMISSION ISSUES A FINAL ORDER, THE ORDER SHALL PROVIDE FOR A
- 31 REFUND OF THE DIFFERENCE BETWEEN THE RATE CHARGED AND THE RATE SET BY
- 32 THE FINAL ORDER.
- 33 (D) (1) THE COMMISSION MAY AUTHORIZE AN ELECTRIC COMPANY OR
- 34 ELECTRICITY SUPPLIER TO ADJUST ITS FUEL RATE UNDER THIS SECTION ONLY IF
- 35 THE CURRENTLY CALCULATED ACTUAL FUEL RATE OR THE ELECTRIC COMPANY OR
- 36 ELECTRICITY SUPPLIER IS MORE THAN 5% ABOVE OR BELOW THE SUM OF THE
- 37 COMPONENTS OF THE FUEL RATE THEN IN EFFECT.

- 1 (2) AN ELECTRIC COMPANY OR ELECTRICITY SUPPLIER THAT HAS A 2 DECREASE OF MORE THAN 5% IN ITS FUEL RATE PROMPTLY SHALL FILE AN
- 3 APPLICATION WITH THE COMMISSION TO REDUCE THE FUEL RATE.
- 4 (3) TO THE EXTENT THAT AN ELECTRIC COMPANY OR ELECTRICITY
- 5 SUPPLIER DOES NOT RECOVER ITS ACTUAL ACCUMULATED FUEL COSTS UNDER THIS
- 6 SECTION, THE ELECTRIC COMPANY OR ELECTRICITY SUPPLIER MAY DEFER THE
- 7 COSTS AS AN OPERATING EXPENSE AND RECOVER THE COSTS IN A BASE RATE
- 8 PROCEEDING IF:
- 9 (I) THE COMMISSION FINDS THAT THE COSTS WERE JUSTIFIED;
- 10 AND
- 11 (II) RECOVERY OF THE COSTS IS CONSISTENT WITH THE RATE
- 12 PROVISIONS OF THIS TITLE.
- 13 (E) IN ITS INVESTIGATION OF AN APPLICATION FOR A FUEL RATE
- 14 ADJUSTMENT UNDER THIS SECTION, THE COMMISSION SHALL MAKE SPECIFIC
- 15 FINDINGS OF FACT AND CONCLUSIONS BASED ON A DETERMINATION OF WHETHER
- 16 THE APPLICANT HAS:
- 17 (1) INCLUDED ONLY CHANGES IN THE ACTUAL COSTS OF THE
- 18 COMPONENTS OF THE FUEL RATE IN THE PROPOSED CHANGE;
- 19 (2) USED THE MOST ECONOMICAL MIX OF ALL TYPES OF GENERATION
- 20 AND PURCHASES;
- 21 (3) MADE EVERY REASONABLE EFFORT TO MINIMIZE FUEL COSTS AND
- 22 FOLLOWED COMPETITIVE PROCUREMENT PRACTICES, CONSIDERING THE
- 23 RELIABILITY OF LOCAL TRANSPORTATION; AND
- 24 (4) FOR AN ELECTRIC COMPANY, MAINTAINED THE PRODUCTIVE
- 25 CAPACITY OF ALL ITS GENERATING PLANTS AT A REASONABLE LEVEL.
- 26 (F) UNLESS CAUSE TO THE CONTRARY IS SHOWN, THE COMMISSION MAY
- 27 DISALLOW ANY INCREASED COST THAT IT FINDS IS A RESULT OF THE APPLICANT'S
- 28 FAILURE TO COMPLY WITH THE REQUIREMENTS OF THIS SECTION.
- 29 (G) AN APPLICANT FOR A FUEL RATE ADJUSTMENT SHALL FILE ITS
- 30 PROPOSED INITIAL DIRECT TESTIMONY AND EXHIBITS WITH THE APPLICATION.
- 31 (H) (1) THE COMMISSION SHALL CONDUCT, OR DIRECT ANOTHER PERSON
- 32 TO CONDUCT, AN ANNUAL AUDIT OF THE FUEL PROCUREMENT AND PURCHASING
- 33 PRACTICES OF EACH ELECTRIC COMPANY AND ELECTRICITY SUPPLIER SUBJECT TO
- 34 THIS SECTION.
- 35 (2) THE DEPARTMENT OF LEGISLATIVE SERVICES MAY:

		(I) PRACT	CONDUCT AN AUDIT AND STUDY OF THE FUEL PROCUREMENT ICES OF AN ELECTRIC COMPANY OR ELECTRICITY
4 5		(II) E COMM	EXAMINE AN AUDIT ISSUED BY OR GENERATED AT THE IISSION UNDER THIS SUBSECTION.
6	7-201.		
9 10	PROVIDED UNDER SHALL ASSEMBLE	§ 3-304 AND EV COMP	ON WITH THE SECRETARY OF NATURAL RESOURCES AS OF THE NATURAL RESOURCES ARTICLE, THE COMMISSION VALUATE EACH YEAR THE LONG-RANGE PLANS OF THE ANIES REGARDING GENERATING NEEDS AND THE MEANS
14	Secretary of Natural F	Resource	y, the Chairman of the Commission shall forward to the s a 10-year plan listing possible and proposed sites, mission routes, for the construction of electric plants
	the Secretary of Natur		The Chairman shall delete from the 10-year plan any site that arces identifies as unsuitable in accordance with the Natural Resources Article.
19 20		(ii)) of this	The Chairman may include a site deleted from a 10-year plan paragraph in a subsequent 10-year plan.
23 24	on current and project moderate overall elect companies' promotion	ted effort trical ger of energ	tirman shall include information in the annual 10-year plan at the Sy electric companies and the Commission to the neration demand and peak demand through the electric gy conservation by customers and through the electric energy sources, including cogeneration.
28 29	report the information electric cooperative do by submitting to the C	described commiss	xtent that the Commission requires an electric company to ed in paragraph (3) of this subsection, a small rural in § 7-502(a) of this title may satisfy the requirement ion a copy of the power requirement study that the e submits to the rural utilities service.
	investments by electri		The Commission shall evaluate the cost-effectiveness of the mies in energy conservation to reduce electrical demand test to help meet electrical demand.
34	(2)	The eval	luation of investments shall include:
37	audit and weatherizati	r the ins	the electric companies' promotion and conduct of a building ram, including low-interest or no-interest electric tallation of energy conservation materials and

1		(ii)	utilization of renewable energy sources;
2 3	wastes; and	(iii)	promotion and utilization of electricity from cogeneration and
4		(iv)	widespread public promotion of energy conservation programs.
5	7-207.		
6	(a) (1)	In this se	ection and § 7-208 of this subtitle, "construction" means:
7 8	installation, or demoli	(i) tion; or	any physical change at a site, including fabrication, erection,
11	program of actual con	struction	the entry into a binding agreement or contractual obligation to by for use in construction in the State or to undertake a in the State which cannot be canceled or modified owner or operator of the proposed generating station.
15		e or route	action" does not include a change that is needed for the e for nonutility purposes or for use in securing boring that is necessary to ascertain foundation
	(b) (1) construction is first of construction in the Sta		Unless a certificate of public convenience and necessity for the rom the Commission, a person may not begin enerating station.
22			If a person obtains Commission approval for construction under Commission shall exempt a person from the cate of public convenience and necessity under this
26 27	that the capacity is ne	otained fr cessary to may not	certificate of public convenience and necessity for the rom the Commission, and the Commission has found o ensure a sufficient supply of electricity to customers exercise a right of condemnation in connection with the ation.
31	begin construction of	otained fr an overh	certificate of public convenience and necessity for the rom the Commission, an electric company may not ead transmission line that is designed to carry a voltage ercise a right of condemnation with the construction.
	(c) (1) necessity under this so of Planning and to all	ection, th	pt of an application for a certificate of public convenience and e Commission shall provide notice to the Department erested persons.
36 37	(2) appropriate State unit		partment of Planning shall forward the application to each of local government for review, evaluation, and

	comment regarding the plans or programs.	ne signific	cance of the proposal to State, area-wide, and local
5 6	necessity in each cour construction of a gene	ring on th nty and m crating sta	nmission shall provide an opportunity for public comment application for a certificate of public convenience and nunicipal corporation in which any portion of the ation or of an overhead transmission line designed to 0.000 volts is proposed to be located.
10	construction of the ge	e county of enerating	nmission shall hold the public hearing jointly with the or municipal corporation in which any portion of the station or overhead transmission line is proposed to be body declines to participate in the hearing.
14	hearing date, the Cor an opportunity for pu	nmission Iblic com	each of the 4 successive weeks immediately before the shall provide weekly notice of the public hearing and ment by advertisement in a newspaper of general unicipal corporation affected by the application.
			The Commission shall ensure presentation and nterested State unit, and shall allow representatives of earing of all parties.
19 20		(ii) aring to m	The Commission shall allow each State unit 15 days after the hodify the State unit's initial recommendations.
21 22			shall take final action on an application for a certificate essity only after due consideration of:
	municipal corporatio	n in whic	mmendation of the governing body of each county or h any portion of the construction of the generating on line is proposed to be located; [and]
26 27	(2) SERVICE; AND	THE N	EED TO MEET EXISTING AND FUTURE DEMAND FOR ELECTRIC
28	(3)	the effec	et of the generating station or overhead transmission line on:
29		(i)	the stability and reliability of the electric system;
30		(ii)	economics;
31		(iii)	esthetics;
32		(iv)	historic sites;
33 34		(v) he admin	aviation safety as determined by the Maryland Aviation istrator of the Federal Aviation Administration;
35		(vi)	when applicable, air and water pollution; and

10

2	wastes produ	iced by a	(vii) the availa y generating statio	bility of means for the required timely disposal of n.
5	action on an	ns listed i applicati	subsection (e) of n for a certificate of	overhead transmission line, in addition to the this section, the Commission shall take final of public convenience and necessity only after sting and future demand for electric service.
			tion of an overhea	nay not authorize, and an electric company may not d transmission line that is aligned with and port runway, unless:
	construction navigation;			al Aviation Administration determines that the a line will not constitute a hazard to air
13 14	determination	on.	(ii) the Mary	and Aviation Administration concurs in that
17			section only if the	airport runway shall qualify as a public airport runway has been on file with the Federal ars as being open to the public without
19	7-504.			
20	The Ger	neral Ass	mbly finds and dec	clares that the purpose of this subtitle is to:
21 22	services;	(1)	establish customer	choice of electricity supply and electricity supply
23 24	services man	(2) rkets;	create competitive	retail electricity supply and electricity supply
25		(3)	deregulate the gen	neration, supply, and pricing of electricity;
26		(4)]	provide economic	benefits for all customer classes; and
27 28	standards.	[(5)]	(4) ensure co	mpliance with federal and State environmental
29	7-505.			
32 33 34	industry, the electricity su electric syste	e] THE C upply and em reliab	me transition proce mmission shall pro- electricity supply ity, and ensure co	oproving each electric company's restructuring ss and regulation of the restructured electric ovide that the transition to a competitive services market shall be orderly, maintain impliance with federal and State tomers, electric company investors,

 1 customers of municipal electric utilities, electric companies, and electricity suppliers, 2 and provide economic benefits to all customer classes.
The Commission shall consider the restructuring plans of municipal electric utilities, as specified under § 7-510 of this subtitle.]
5 (b) (1) The Commission shall issue the orders or adopt the regulations 6 required under this subsection before the implementation of customer choice.
7 (2) The Commission shall order a universal service program, to be made 8 available on a statewide basis, to benefit low-income customers, in accordance with § 9 7-512.1 of this subtitle.
10 (3) The Commission shall order an electric company to adopt policies and 11 practices reasonably designed to prevent:
12 (i) discrimination against a person, locality, or particular class of 13 service or giving undue or unreasonable preference in favor of the electric company's 14 own electricity supply, other services, divisions, or affiliates, if any; and
15 (ii) any other forms of self-dealing [or practices that could result in 16 noncompetitive electricity prices to customers].
17 (4) (i) The Commission shall, by regulation or order, require each 18 electric company and electricity supplier to provide adequate and accurate 19 information to each customer on the available electric services of the electric company 20 or electricity supplier, including disclosure, every 6 months, of a uniform common set 21 of information about:
22 1. the fuel mix of the electricity purchased by customers, 23 including categories of electricity from coal, natural gas, nuclear, oil, hydroelectric, 24 solar, biomass, wind, and other resources, or disclosure of a regional fuel mix average; 25 and
26 2. the emissions, on a pound per megawatt-hour basis, of 27 pollutants identified by the Commission, or disclosure of a regional fuel mix average.
28 (ii) The Commission may require an electric company or an 29 electricity supplier to provide documentation supporting the disclosures required 30 under subparagraph (i) of this paragraph.
31 (5) (i) The Commission shall, by regulation or order, require the 32 unbundling of electric company rates, charges, and services into standardized 33 categories determined by the Commission.
34 (ii) The Commission shall, by regulation or order, require that 35 customers' bills for electricity service indicate charges for:
1. distribution and transmission;

32 Commission to ensure the creation and maintenance of a competitive electricity

33 supply and electricity supply services market.

3		gulated bu	On or before July 1, 2000, the Commission shall require, among tional, structural, or legal separation between the usinesses and its nonregulated businesses or
	(11) of State and federal co	nsumer j	in this title may be construed as preventing the application protection and antitrust laws to electric companies and y suppliers.
10	standards, adapt exist	opt approing progr	nmission, in consultation with the Department of the opriate measures to maintain environmental rams, and develop new programs as appropriate to all and State environmental protection standards.
12 13	(13) Commission in condu	(i) acting reg	An electric company shall comply with all requirements of the gulated operations in compliance with this article.
16	Commission to preve	nt regula	The Commission shall require each electric company to adopt a d by the Commission by a date to be determined by the ted service customers from subsidizing the services of liates of the electric company.
	(c) (1) of this section,] the C company through alte	ommissio	standing any other provision of law[, including subsection (d) on may regulate [the regulated services of] an electric forms of regulation.
	(2) this section if the Cor form of regulation:		nmission may adopt an alternative form of regulation under finds, after notice and hearing, that the alternative
24		(i)	protects consumers;
25 26	electric services; and	(ii)	ensures the quality, availability, and reliability of regulated
27 28	electric company.	(iii)	is in the interest of the public, including shareholders of the
29	(3)	Alternat	ive forms of regulation may include:
30		(i)	price regulation, including price freezes or caps;
31		(ii)	revenue regulation;
32		(iii)	ranges of authorized return;
33		(iv)	rate of return;
34		(v)	categories of services; or
35		(vi)	price-indexing

3 4 5	customer choice in the electric of an electric company charge rates in effect or authorized by	company d to a reta the Com	shall cap, for 4 years after initial implementation of y's distribution territory, the total of the rates all electric customer at the actual level of the mission on the date immediately preceding choice in the electric company's distribution
		(1) of this	as provided in subparagraph (ii) of this paragraph, the subsection does not apply to the recovery of cordance with § 7-512(c) of this subtitle.
10 11	to the recovery of:	The cap	required under paragraph (1) of this subsection applies
12		1.	any transition costs under § 7-513 of this subtitle;
13 14	accordance with § 7-512(c) or	2. f this subt	any costs included in rates on January 1, 2000, in itle; and
15 16	§ 7-512.1 of this subtitle.	3.	costs for the universal service program established under
		ernative p	ement, the Commission may approve a cap for a price protection plan that the Commission payers.
22	subsection, the Commission s		Subject to the provisions of paragraph (5) of this ce residential rates for each investor-owned n 3% and 7.5% of base rates, as measured on
		2. he initial	The reduction required under sub-subparagraph 1 of this implementation date and remain in effect for
	reduction among the generation components.	3. on, transn	The Commission shall determine the allocation of the rate nission, and distribution residential rate
30 31	(ii) of this paragraph, the Commi		ving the rate reduction required under subparagraph (i) l consider:
32		1.	the expiration of any surcharge;
33		2.	changes in the electric company's tax liability;
34		3.	cost of service determinations ordered by the Commission
35		4.	net transition costs or benefits;
36		5.	the effect on the competitive electricity supply market;

1 2	1 6. 2 impair the electric company's finan	whether the rate reduction and rate cap will unduly cial condition;
3	3 7. 4 and	the costs associated with the universal service program;
5 6	5 8. 6 electric company.	the interests of the public, including shareholders of the
		Commission may, within the parameters provided in increase or decrease the actual rate reduction
		Commission may allow the recovery of any extraordinary f an individual electric company if the Commission sary and in the public interest.
		letermining the rate reduction required under subparagraph on may not increase rates for nonresidential
	` '	ments of paragraph (4) of this subsection do not apply to sion approves or has in effect a settlement that the protective of ratepayers.
21	20 Maryland as well as the amount of	ssion shall assess the amount of electricity generated in electricity imported from other states in order to ply of electricity is available to customers in the
25 26	Commission shall report to the GeState Government Article on its as	January 1 in 2001, 2003, 2005, and 2007, the neral Assembly in accordance with § 2-1246 of the sessment under this subsection, and any hich may be needed to ensure an adequate supply State.
28	28 7-507.	
31	30 under § 7-510(c) of this subtitle or 31 solely in its distribution territory, r	an electric company providing standard offer service a municipal electric utility serving customers may not engage in the business of an electricity son holds a license issued by the Commission.
33	33 (b) An application for an	electricity supplier license shall:
34 35	be made to the state of the sta	ne Commission in writing on a form adopted by the
36	36 (2) be verified b	y oath or affirmation; and

establish procedures for contracting with customers;

32

(4)

1 (5) establish requirements and limitations relating to deposits, billing, 2 collections, and contract cancellations; AND 3 (6)[establish provisions providing for the referral of a delinquent 4 account by an electricity supplier to the standard offer service under § 7-510(c) of this 5 subtitle; and establish procedures for dispute resolution. 6 (7)] 7 (f) In accordance with regulations or orders of the Commission, electricity 8 bills, for competitive and regulated electric services, provided to consumers may provide, in addition to the requirements of § 7-505(b)(5) of this subtitle and 10 subsection (e)(2) of this section, the following information: 11 (1) the identity and phone number of the electricity supplier of the 12 service; 13 (2) sufficient information to evaluate prices and services; and 14 information identifying whether the price is regulated or competitive. (3) An electricity supplier or any person or governmental unit may not, 15 (1) 16 without first obtaining the customer's permission: 17 (i) make any change in the electricity supplier for a customer; or 18 (ii) add a new charge for a new or existing service or option. 19 (2) The Commission shall adopt regulations or issue orders establishing 20 procedures to prevent the practices prohibited under paragraph (1) of this subsection. 21 (h) An electricity supplier may not discriminate against any customer (1)22 based wholly or partly on race, color, creed, national origin, or sex of an applicant for 23 service or for any arbitrary, capricious, or unfairly discriminatory reason. 24 An electricity supplier may not refuse to provide service to a (2) 25 customer except by the application of standards that are reasonably related to the electricity supplier's economic and business purposes. 27 An electricity supplier shall be subject to all applicable federal and State 28 environmental laws and regulations. 29 (j) An electricity supplier shall post on the Internet information that is 30 readily understandable about its services and rates for small commercial and 31 residential electric customers. 32 (k) The Commission may revoke or suspend the license of an electricity 33 supplier, impose a civil penalty or other remedy, order a refund or credit to a 34 customer, or impose a moratorium on adding or soliciting additional customers by the 35 electricity supplier, for just cause on the Commission's own investigation or on 36 complaint of the Office of People's Counsel, the Attorney General, or an affected party.

1 2	(2) decision to revoke, su	A civil penalty may be imposed in addition to the Commission's spend, or impose a moratorium.		
3	(3)	Just caus	se includes:	
4		(i)	intentionally providing false information to the Commission;	
5 6	customer without first	(ii) obtainin	switching, or causing to be switched, the electricity supply for a g the customer's permission;	
7		(iii)	failing to provide electricity for its customers;	
8		(iv)	committing fraud or engaging in deceptive practices;	
9		(v)	failing to maintain financial integrity;	
10		(vi)	violating a Commission regulation or order;	
11 12	State or local taxes;	(vii)	failing to pay, collect, remit, or calculate accurately applicable	
13 14	consumer protection	(viii) law of the	violating a provision of this article or any other applicable e State;	
15 16	or any crime involvin	(ix) g fraud,	conviction of a felony by the licensee or principal of the licensee theft, or deceit; and	
17 18	authority.	(x)	suspension or revocation of a license by any State or federal	
	(l) (1) in the State in violation is subject to:		ricity supplier or person selling or offering to sell electricity section, after notice and an opportunity for a hearing,	
22		(i)	a civil penalty of not more than \$10,000 for the violation; or	
23		(ii)	license revocation or suspension.	
24	(2)	Each day	y a violation continues is a separate violation.	
25 26	(3) after considering:	The Cor	nmission shall determine the amount of any civil penalty	
27 28	article;	(i)	the number of previous violations of any provision of this	
29		(ii)	the gravity of the current violation; and	
30 31	attempting to achieve	(iii) complia	the good faith of the electricity supplier or person charged in nce after notification of the violation.	

1

(m)

UNOFFICIAL COPY OF HOUSE BILL 1736

In connection with a consumer complaint or Commission investigation

3		pers, an	d documents which the Commission access to d documents which the Commission considers at issue.
5 6			may order the electricity supplier to cease adding or or to cease serving customers in the State.
			shall consult with the Consumer Protection Division of eral before issuing regulations designed to protect
10 11			nsel shall have the same authority in licensing, on proceedings as it has in Title 2 of this article.
14	Division of Consumer violations of Titles 13	Protection and 14 co	btitle may be construed to affect the authority of the on in the Office of the Attorney General to enforce of the Commercial Law Article or any other applicable ection with the activities of electricity suppliers.
16	5 [7-509.		
		includin	fter the initial implementation date, the generation, supply, g all related facilities and assets, may not be regulated or function except to:
20 21	this subtitle; and	i)	establish the price for standard offer service under § 7-510(c) of
22 23	7-508 of this subtitle.	ii)	review and approve transfers of generation assets under §
24	(2) Т	This subs	section does not apply to:
25 26	subtitle; or	i)	regulation of an electricity supplier under § 7-507 of this
	,	of a settle	the costs of nuclear generation facilities or purchased power ement approved by the Commission, remain regulated stribution function.
30 31			o paragraph (2) of this subsection, this section does not apply ompany until the electric company:
32 33	,		transfers generation facilities and generation assets to an y, and the affiliate operates the facilities and assets; or
34 35	nonaffiliate.	ii)	sells the generation facilities and generation assets to a

1 (2) (i) Notwithstanding the provisions of paragraph (1) of this 2 subsection, this section applies to an investor-owned electric company that does not 3 transfer its generation facilities and generation assets to an affiliate or sell its 4 generation facilities and generation assets to a nonaffiliate if, on January 1, 1999, the 5 retail peak load of the investor-owned electric company in the State was less than 6 1,000 megawatts.							
7 (ii) An investor-owned electric company to which this section 8 applies through subparagraph (i) of this paragraph shall, by January 1, 2001:							
9 1. transfer its generation facilities and generation assets to 10 an affiliate of the investor-owned electric company that operates the facilities and 11 assets; or							
12 2. sell the generation facilities and generation assets to a 13 nonaffiliate.							
14 (c) The exceptions in subsection (a)(1) of this section as to any electric 15 company shall remain in effect until the later of:							
16 (1) the date when all customers of that electric company are eligible for 17 customer choice under § 7-510 of this subtitle;							
18 (2) the date when the amount of transition costs or benefits arising from 19 the generation that is deregulated has been finally determined by the Commission 20 under § 7-513(a) through (c) of this subtitle; or							
21 (3) if, under § 7-510(c)(3)(ii) of this subtitle, the Commission extends the 22 obligation to provide standard offer service, the date on which the Commission 23 terminates that obligation.]							
24 [7-510.							
25 (a) (1) Subject to subsection (b) of this section, the phased implementation of 26 customer choice shall be implemented as follows:							
27 (i) on July 1, 2000, one-third of the residential class in the State of 28 each electric company shall have the opportunity for customer choice;							
29 (ii) on January 1, 2001, the entire industrial class and the entire 30 commercial class in the State of each electric company shall have the opportunity for 31 customer choice;							
32 (iii) on July 1, 2001, two-thirds of the residential class in the State 33 of each electric company shall have the opportunity for customer choice;							
34 (iv) on July 1, 2002, all customers of each electric company shall 35 have the opportunity for customer choice; and							

	Commission, all customers of each electric cooperative shall have the opportunity for customer choice.
	(2) (i) In accordance with this paragraph, the Commission may adopt a separate schedule for municipal electric utilities for the implementation of customer choice.
7 8	(ii) A municipal electric utility may not be required to make its service territory available for customer choice unless it elects to do so.
	(iii) If a municipal electric utility elects to allow customer choice, the municipal electric utility shall file a proposed plan and schedule with the Commission.
	(iv) The Commission may approve each municipal electric utility plan and schedule after considering the features that distinguish the municipal electric utility from other electric companies.
	(v) Nothing in this subtitle may be construed to require the functional, operational, structural, or legal separation of the regulated and nonregulated operations of the municipal electric utility.
	(3) On or before October 1, 2003, each municipal electric utility shall report, subject to § 2-1246 of the State Government Article, to the General Assembly on the status of the opportunity for customer choice in its service territory, including:
	(i) if the service territory of the municipal electric utility is available for customer choice, its experience, through July 1, 2003, with the transition to customer choice; or
	(ii) if the service territory of the municipal electric utility is not available for customer choice as of July 1, 2003, its proposed intention to make customer choice available in the future.
	(4) If a municipal electric utility serves customers outside its distribution territory, electricity suppliers licensed under § 7-507 of this subtitle may serve the customers in the distribution territory of the municipal electric utility.
30 31	(b) For good cause shown and if the Commission finds the action to be in the public interest, the Commission may:
32 33	(1) accelerate or delay the initial implementation date of July 1, 2000 by up to 3 months; or
34 35	(2) accelerate any of the other implementation dates and phase-in percentages in subsection (a) of this section.

			initial implementation date, an electric company's and electricity supply service is stated by this				
	(2) Electricity supply purchased from a customer's electric company is known as standard offer service. A customer is considered to have chosen the standard offer service if the customer:						
7 8	(i) in of customer choice in s		lowed to choose an electricity supplier under the phase of this section;				
9 10	(ii) delivered;	contract	s for electricity with an electricity supplier and it is not				
11	(iii) cannot a	arrange for electricity from an electricity supplier;				
12	2 (iv)	does no	choose an electricity supplier;				
13	(v)	chooses	the standard offer service; or				
14 15	()		n denied service or referred to the standard offer service with § 7-507(e)(6) of this subtitle.				
16 17	(3) An vervice shall cease on Jul		f an electric company to provide standard offer ept that:				
20	8 (i) electric cooperatives and municipal electric utilities may choose 9 to continue providing standard offer service in their respective distribution 0 territories, and may cease offering that service after notifying the Commission at 1 least 12 months in advance; and						
24 25 26 27	is not competitive or that supply electricity to those the Commission shall ext residential and small com	no acceptable customers de cend the obligamercial custo	if the Commission finds that the electricity supply market competitive proposal has been received to escribed under paragraph (2) of this subsection, ation to provide standard offer service to mers at a market price that permits recovery sts to procure or produce the electricity plus a				
29 30)) this subparagraph at least	2. annually.	The Commission shall reexamine the finding made under				
33 34 35 36	2 issue orders to establish p 3 suppliers, including an af 4 service to customers of el 5 except for customers of e	procedures for filiate of an el lectric compar lectric cooper	1, 2001, the Commission shall adopt regulations or the competitive selection of electricity ectric company, to provide standard offer nies under paragraph (2) of this subsection, atives and municipal electric utilities. Unless etitive selection shall take effect no later than				

31 [7-515.

38 supplier or affiliate.]

32

23 **UNOFFICIAL COPY OF HOUSE BILL 1736** (5) An electric company may procure the electricity needed to meet its 1 2 standard offer service electricity supply obligation from any electricity supplier, 3 including an affiliate of the electric company. Notwithstanding the dates set forth in this section or any other law, 4 5 customer choice may not commence until legislation is enacted by the General Assembly to restructure Maryland taxes to address the State and local tax 7 implications of restructuring the electric utility industry. 8 The Commission shall, by regulation or order, adopt procedures to 9 implement this section, including the allocation of any unused opportunity for 10 customer choice among customer classes. 11 (f) A county or municipal corporation may not act as an aggregator unless the 12 Commission determines there is not sufficient competition within the boundaries of 13 the county or municipal corporation.] 14 7-512.1. 15 All customers shall contribute to the funding of the electric universal (b) (1) 16 service program through a charge collected by each electric company. 17 The Commission shall determine a fair and equitable allocation for 18 collecting the charges among all customer classes pursuant to subsection (e) of this section. 20 In accordance with subsection (f)(6) of this section, any unexpended 21 bill assistance and arrearage retirement funds returned to customers under 22 subsection (f) of this section shall be returned to each customer class as a credit in the same proportion that the customer class contributed charges to the fund. 24 An electric company shall recover electric universal service program costs [in accordance with § 7-512 of this subtitle]. 26 The Commission shall determine the allocation of the electric universal service charge among the generation, transmission, and distribution rate 27 components of all classes. 29 The Commission may not assess the electric universal service 30 surcharge on a per kilowatt-hour basis.

An electricity supplier that also provides distribution service, or that has an 33 affiliate that provides distribution service, in Pennsylvania, Delaware, West Virginia, 34 Virginia, or the District of Columbia may not provide retail electricity supply service, 35 directly, indirectly, or through an aggregator, marketer, or broker, in the distribution 36 territory of an unaffiliated electric company unless there is electricity supply 37 competition in at least a portion of the distribution service area of the electricity

2	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:					
3	Article - Public Utility Companies					
4	[7-512.					
7	(a) This section and § 7-513 of this subtitle apply to an entity that was regulated as an electric company on June 30, 1999, whether or not the entity or any of its businesses, services, or assets continues to be regulated under this article after that date.					
9 10	(b) An electric company may recover costs under this section to the extent that the Commission finds costs to be just and reasonable.					
	(c) (1) An electric company shall be provided a fair opportunity to recover fully all costs that have been or will be incurred by the electric company under public purpose programs established by law or ordered by the Commission.					
	(2) (i) Except as provided in paragraph (3) of this subsection, the costs subject to this subsection shall be funded by a surcharge or other cost recovery mechanism collected on a statewide basis that:					
17 18	1. fully recovers from customers the costs of the plans and programs; and					
	2. subject to subparagraph (ii) of this paragraph, with respect to any of these costs not included in rates on January 1, 2000, is not subject to any otherwise applicable cap.					
	(ii) The recovery by an electric company of costs for a universal service program is subject to any applicable cap regardless of when the costs are included in rates.					
	(3) During the fiscal year ending June 30, 2000, an electric company may not, under paragraph (2) of this subsection, recover costs of a consumer education program established by law, regulation, or order.]					
28	[7-513.					
31	(a) (1) In accordance with this subsection, an electric company shall be provided a fair opportunity to recover all of its prudently incurred and verifiable net transition costs, subject to full mitigation, following the Commission's determination under subsection (b) of this section.					
35 36	(2) A competitive transition charge, or other appropriate mechanism that the Commission determines, may be included for customers who access the transmission or distribution system of the electric company in whose distribution territory the customer is located. The costs authorized by the Commission to be recovered shall be allocated to customer classes in a manner that, as nearly as					

			e cost of providing the service to those classes ly possible any interclass or intraclass cross			
4 (3) 5 customers for a period			npetitive transition charge may be included on bills to a Commission.			
			mmission may establish recovery periods of different or different categories of transition costs.			
	determined by the Commission, may not apply to any on-site generated electricity to					
11 12 January 1, 1999;	(i)	the exist	ting facilities' installed generating capacity as of			
13 14 under a legally bindin	(ii) g contrac		erating capacity of an existing facility to be installed			
15		1.	executed on or before January 1, 1999; or			
2. executed on or before September 29, 1999, if the Commission, on a case by case review of the evidence, determines that negotiations in good faith concerning the contract were ongoing as of January 1, 1999; or						
19	(iii)	for a fac	cility with a capacity of 500 kilowatts or less:			
20 1. the first 80 megawatts of the aggregate statewide 21 generating capacity of on-site generating facilities;						
22		2.	the generating capacity of the facility if the facility:			
23 24 2003;		A.	is installed between January 1, 2000 and December 31,			
B. derives electricity from fuel cells, photovoltaics, wind machines, or microturbines; and						
27		C.	has an energy conversion efficiency greater than 40%; o			
28		3.	the generating capacity of the facility if the facility:			
29		A.	is installed after January 1, 2004;			
30 31 machines, or microtur		B. id	derives electricity from fuel cells, photovoltaics, wind			
32		C.	has an energy conversion efficiency greater than 50%.			

3	(b) The Commission shall determine the transition costs and the amounts of the transition costs that an electric company shall be provided an opportunity to recover under its restructuring plan through the competitive transition charge or other appropriate mechanism.						
5 6	(c) (1) After July 1, 1999, an electric company may apply to the Commission for a qualified rate order for some or all of its transition costs.						
7 8	(2) If the Commission issues a qualified rate order and the transition bonds approved by that order are successfully issued:						
	(i) the electric company shall impose and collect, through its customer bills, the intangible transition charges approved by the qualified rate order; and						
14 15 16	2 (ii) at the same time, the electric company's competitive transition 3 charge shall be reduced by an amount equal to that portion of the competitive 4 transition charge related to the transition costs for which transition bonds have been 5 successfully issued, together with any costs of capital related to the transition costs 6 for which recovery was provided in the competitive transition charge, as provided in 7 the qualified rate order.						
20 21 22 23 24	(d) (1) The Commission shall establish procedures for the annual review of the competitive transition charge for each electric company to reconcile the annual revenues received from the charge with the annual amortization of transition costs approved by the Commission under this section to take account of actual kilowatt-hour sales in the prior year compared with previously estimated kilowatt-hour sales. The Commission shall adjust the competitive transition charge based on any under recovery or over recovery with respect to the authorized amortization amount.						
26 27	(2) Nothing in this subtitle may be construed as preventing the Commission from approving for an investor-owned electric company:						
30	(i) an adjustment mechanism proposed by the investor-owned electric company in its initial restructuring proposal filed prior to January 1, 1999, that takes into account differences other than differences in kilowatt-hour sales, taking into consideration any requirements related to any transition bonds;						
	$ \hbox{(ii)} \qquad an adjustment that takes into account generation asset sales by an electric company or an affiliate to a nonaffiliate that are consummated on or before June 30, 2005; or \\$						
35	(iii) any other mechanism as part of a settlement.						
36 37	(e) (1) In determining the appropriate transition costs or benefits for each electric company's generation-related assets, the Commission shall:						
38	(i) conduct public hearings; and						

27 1 (ii) consider, in addition to other appropriate evidence of value: 2 1. book value and fair market value; 3 2. auctions and sales of comparable assets; 4 3. appraisals; 5 the revenue the company would receive under 4. 6 rate-of-return regulation; 7 5. the revenue the company would receive in a restructured 8 electricity supply market; and 9 6. computer simulations provided to the Commission. 10 (2) The Commission shall determine any equitable allocation of costs or 11 benefits between shareholders and ratepayers. In determining the allocation of 12 transition costs or benefits, the Commission shall consider the following factors: 13 the prudence and verifiability of the original investment; (i) 14 (ii) whether the investment continues to be used and useful; whether the loss is one of which investors can be said to have 15 (iii) 16 reasonably borne the risk; and 17 (iv) whether investors have already been compensated for the risk.] SECTION 3. AND BE IT FURTHER ENACTED, That an electric company may 18 19 acquire or build a generating station in accordance with this Act, but may not pass on 20 to ratepayers the cost of reacquiring any generation assets that the electric company 21 previously transferred to an affiliated company or sold. 22 SECTION 4. AND BE IT FURTHER ENACTED, That a presently existing 23 obligation or contract right may not be impaired in any way by this Act. SECTION 5. AND BE IT FURTHER ENACTED, That if any provision of this 24 25 Act or the application thereof to any person or circumstance is held invalid for any 26 reason in a court of competent jurisdiction, the invalidity does not affect other 27 provisions or any other application of this Act which can be given effect without the 28 invalid provision or application, and for this purpose the provisions of this Act are 29 declared severable. SECTION 6. AND BE IT FURTHER ENACTED, That Section 2 of this Act shall 30 31 take effect January 1, 2010.

SECTION 7. AND BE IT FURTHER ENACTED, That, except as provided in

33 Section 6 of this Act, this Act shall take effect June 1, 2006.

32