F1 6lr0137

By: Chair, Education, Health, and Environmental Affairs Committee (By Request - Departmental - Education)

Introduced and read first time: January 16, 2006

Rules suspended

Assigned to: Education, Health, and Environmental Affairs

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: February 20, 2006

CHAPTER

1 AN ACT concerning

2 Education - Special Programs for Exceptional Children

- 3 FOR the purpose of prohibiting the payment or reimbursement of the costs of certain
- 4 services if a child is eligible for certain funding under regulations adopted by the
- 5 State Department of Education; requiring a local school system to obtain certain
- 6 funding approval for certain nonpublic tuition payments in accordance with
- 7 regulations adopted by the Department; altering certain procedures for the
- 8 appointment of parent surrogates; altering certain procedures for the resolution
- 9 of certain disputes; requiring administrative due process hearing decisions to be
- based on certain criteria; requiring expedited administrative due process
- hearings under certain conditions within a certain time period; requiring public
- agencies to pay the special education expenses at private and nonpublic schools
- under certain conditions; repealing certain obsolete references; altering certain
- definitions; defining certain terms; providing for the repeal of laws inconsistent
- with this Act; and generally relating to the provision of special education and
- related services to children with disabilities.
- 17 BY repealing and reenacting, with amendments,
- 18 Article Education
- 19 Section 8-401(a), 8-406(d)(2) and (f), 8-408(a)(4), 8-410(b)(2), 8-412, 8-413,
- 20 8-416(c), and 8-417(b) and (c)
- 21 Annotated Code of Maryland
- 22 (2004 Replacement Volume and 2005 Supplement)
- 23 BY repealing and reenacting, without amendments,

2 3 4	Article - Education Section 8-416(a) Annotated Code of Maryland (2004 Replacement Volume and 2005 Supplement)						
5			TED BY THE GENERAL ASSEMBLY OF Maryland read as follows:				
7			Article - Education				
8	8-401.						
9	(a) (1)	In this subt	itle the following words have the meanings indicated.				
12 13 14 15	through appropriate a impairment, includin disabilities, orthoped disability, speech or	nssessment a g deafness, ic impairme language im	n a disability" means a child who has been determined as having autism, deaf-blindness, hearing emotional disturbance, mental retardation, multiple nt, other health impairment, specific learning pairment, traumatic brain injury, visual impairment, cause of that impairment needs special education and				
17 18	(3) related services that:	"Free appro	opriate public education" means special education and				
19 20	direction, at no cost t		re provided at public expense, under public supervision and s;				
21 22	Individuals with Disa		leet the standards of the State Board regulations and the cation Act (20 U.S.C. 1400 et seq. [1997]);				
23		(iii) In	cludes preschool, elementary, and secondary education; and				
24 25	child's individualized		re provided in conformance with the requirements of the program.				
26 27	. /		ducation" means specially designed instruction, at no cost eds of a child with a disability, including:				
28 29	institutions, and in of		struction in the classroom, in the home, in hospitals and and				
30		(ii) In	struction in physical education.				
		ctive, and o	Related services" means transportation and such ther supportive services as may be required to assist t from special education.				
34 35	assessment of disabli		Related services" includes the early identification and as in children.				

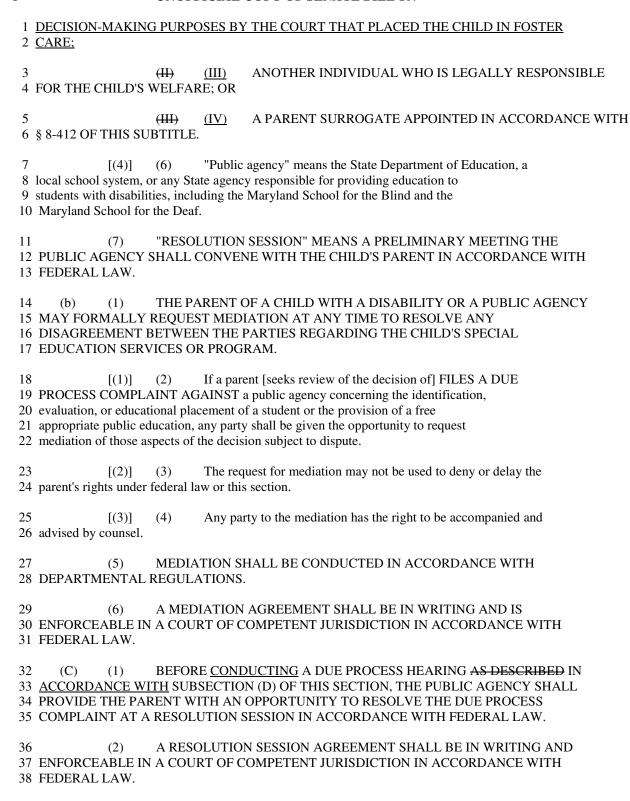
1 2	(III) "RELATED SERVICES" DOES NOT INCLUDE A SURGICALLY IMPLANTED MEDICAL DEVICE OR THE REPLACEMENT OF THE DEVICE.
3	8-406.
4 5	(d) (2) For wraparound services, payment or reimbursement may not be provided in accordance with § 8-415(d) of this subtitle if:
	(i) The child is eligible for funding for out-of-state placement of children under [Article 49D, §§ 4.3 and 20.1 of the Code] DEPARTMENTAL REGULATIONS; or
9	(ii) Alternative federal, State, or local funding is available.
12 13	(f) In addition to meeting the requirements of this subtitle, a local school system seeking nonpublic tuition payment [must also meet the requirements of Article 49D of the Code, as applicable, and] SHALL obtain funding approval from the local coordinating council and the State Coordinating Council IN ACCORDANCE WITH DEPARTMENTAL REGULATIONS.
15	8-408.
	(a) (4) "Individualized education program" and "IEP team" have the same meaning as provided by the Individuals with Disabilities Education Act [Amendments of 1997, P.L. 105-17, Section 614(d)].
19	8-410.
22 23	(b) (2) If a local management board, AS established [under Article 49D, § 11 of the Code] BY THE GOVERNOR'S OFFICE FOR CHILDREN, funds the placement of a child in a school that is outside the State or the county in which the child resides without consulting the local school system, the local management board shall certify and pay the cost of the student's daily or other reasonable transportation to school.
25	8-412.
26	(a) (1) In this section the following words have the meanings indicated.
	(2) "Child" means an individual [under the age of 21] who IS ELIGIBLE TO RECEIVE EDUCATION SERVICES IN ACCORDANCE WITH THE INDIVIDUALS WITH DISABILITIES EDUCATION ACT AND APPLICABLE STATE LAW AND REGULATION[:
30 31	(i) Has been determined through appropriate procedures to be disabled and in need of special education; or
32	(ii) Is believed to be disabled and in need of special education].
35	(3) "Educational decision making process" means all procedures relating to the identification, evaluation, or educational placement of a child and the provision of a free appropriate public education, including the appeal procedures provided for by § 8-413 of this subtitle.

3	(4) superintendent or [system or progra SUBSECTION the	r [any i am] PU	ndividu BLIC A	al] THE	ADMIN Y AS DE	FINED I	VE HEA N PARAO	D in char	ge of a	HIS	
5	(5)	(i	1)	"Parent"	means:						
6				1.	A child'	s natural j	parents;				
7				2.	A CHIL	.D'S ADC	PTIVE F	PARENTS	S;		
8				[2.]	3.	A guard	ian;				
	relative [or], or a [including those					RENT w	ith whon	n a child l		d such as	a
14	FOSTER PARE DECISION-MA FOSTER CARE	KING			TED LI	MITED (GUARDI.	ANSHIP	FOR ED	<u>UCATIO</u>	
16 17	for a child's welf	fare.		[4.]	5.	<u>6.</u>	Any other	er individ	ual who i	is legally	responsible
20	except as provid EMPLOYEE OF CARE OF THE	ed in it F A PU	BLIC A	ınless app	pointed a		surrogate	e] OTHE	R	-	OR
	(6) school superinte making process.	ndent t				a person of a child					
27 28 29 30	education agence a child with a dis Mental Hygiene Department of Ju purpose of this s agency.	ies, and sability Admir uvenile	d other a , includa histration Service	agencies ling the I on, the Mo es, and th	that are i Departme ental Ret ne Maryl	ent of Hear ardation A and School	le for pro llth and M Administr ol for the	viding ed Iental Hy ation, the Deaf. For	ucation to giene, the	o	
	(8) CONSIDERED ASSISTANCE	HOME				OMELES Y THE M) IS
35 36	[(8) efforts, cannot d		9) the ph			eans that a			ter reaso	nable	

1 2	cannot identi	[(9)] fy the ch	(10) ild's pare		wn" means that a public agency, after reasonable efforts,
5 6	court of com	petent jui the expre	been apprisdiction as sauthor	ointed le to the legrization th	of the State" means a child for whom a State or county gal guardian, or who has been committed by a gal custody of a State or county agency or nat the State or county agency or official l.
10		nt appoin	t a paren	t surrogat	y PERSONNEL shall request that the local school to represent a child at any point in the it is suspected that the child may be disabled
12		(1)	The chil	d is a war	rd of the State; [or]
13		(2)	THE CH	HILD IS A	AN UNACCOMPANIED HOMELESS CHILD; OR
14		[(2)]	(3)	(I)	The parents of the child are unknown or unavailable; AND
15 16	ACCORDA	NCE WI	(II) TH § 8-4		HILD'S RIGHTS HAVE NOT BEEN TRANSFERRED IN THIS SUBTITLE.
17 18	(c) parent surro				chool superintendent for the appointment of a f this section shall include:
19 20	the child;	(1)	The nam	ne, date o	f birth, sex, legal domicile, and present residence of
21 22	surrogate in	(2) accordan			the child is eligible for the appointment of a parent n (b) of this section;
23 24	parent if unk	(3) known or			as applicable, of the efforts made to identify the nt if unavailable; and
	the public as decision ma		nsiders to		alifications of the proposed parent surrogate whom fied to represent the child in the educational
			CHOOL	SUPERI	cy requesting the appointment of a parent NTENDENT shall ensure that the person proposed NT SURROGATE:
31 32	child to be e	entrusted 1	[(i)] to that pe	(1) rson; and	Has no interest that conflicts with the interests of the
33 34	representation	on of the	[(ii)] child.	(2)	Has knowledge and skills that ensure adequate
35 36	involved in	[(2) the care a			e may not be an employee of a public agency as child entrusted to that parent surrogate,

2	under this section solely because the foster parent receives public funds for the care of the child.]
6	(e) (1) [If a public agency files a request for the appointment of a parent surrogate, the] THE local school superintendent shall appoint a parent surrogate NOT MORE THAN 30 DAYS AFTER A DETERMINATION OF NEED, if [that] THE LOCAL SCHOOL superintendent finds:
8 9	(i) The child is eligible for the appointment of a parent surrogate in accordance with subsection (b) of this section; and
	(ii) The proposed parent surrogate is qualified to represent the child in the educational decision making process in accordance with subsection (d) of this section.
15	(2) If the local school superintendent finds that the child is not eligible for the appointment of a parent surrogate in accordance with subsection (b) of this section, the local school superintendent shall notify the requesting [public agency] INDIVIDUAL of this finding and specify the reasons in writing.
19	(3) If the local school superintendent finds that the proposed parent surrogate is not qualified to represent the child in the educational decision making process in accordance with subsection (d) of this section, the local school superintendent may:
21 22	(i) Request [the] public agency PERSONNEL to propose THE APPOINTMENT OF another parent surrogate who is qualified; or
23	(ii) Select and appoint a parent surrogate who is qualified.
	[(4) The local school superintendent shall make a final selection or rejection of a parent surrogate within 10 days after it receives a request which includes appropriate eligibility documentation from a public agency.]
27 28	[(5)] (4) (i) The local school superintendent shall notify[, in writing,] the State Superintendent IN WRITING of the parent surrogate appointment.
29 30	(ii) The notice shall occur within 30 days after the day on which the appointment is made.
31 32	(iii) The notification shall include the child's name, the name of the parent surrogate, and any other information deemed applicable.
33 34	(f) (1) A child entrusted to a parent surrogate shall be represented by that parent surrogate in the educational decision making process.
	(2) A parent surrogate is not liable to the child entrusted to that parent surrogate or to the parent of that child for any damages that result from acts or omissions of that parent surrogate constituting ordinary negligence.

	insurance, to the exwillful, or wanton n	This immunity does not apply to liability covered by any applicable ent of that coverage, or to acts or omissions constituting gross, egligence.
	(g) (1) superintendent MA surrogate for good of	[A public agency may request that the] THE local school of terminate the appointment of a previously assigned parent ause.
9 10 11	the [agency] LOCA and [submit the nar assigned as the new	When [a public agency requests that] the local school ninate] TERMINATES the appointment of the parent surrogate, L SCHOOL SUPERINTENDENT shall state the reasons for the action ne and qualifications of another individual who is proposed to be parent surrogate] NOTIFY THE STATE SUPERINTENDENT, IN E TERMINATION OF A PREVIOUSLY APPOINTED PARENT SURROGATE.
15	PARENT SURRO	THE LOCAL SCHOOL SUPERINTENDENT SHALL SUBMIT THE NAME TIONS OF ANOTHER INDIVIDUAL WHO IS ASSIGNED AS THE NEW GATE IF THE CHILD CONTINUES TO REQUIRE A PARENT SURROGATE E WITH SUBSECTION (B) OF THIS SECTION.
	Administrative Pro	ate Board shall adopt rules and regulations in accordance with the cedure Act on the qualifications, selection, appointment, training, oval, and replacement necessary to implement this section.
20	8-413.	
21	(a) (1)	In this section the following words have the meanings indicated.
	(2) an impartial hearin Disabilities Educat	"Administrative law judge" means an individual serving in the role of g officer as required under the federal Individuals with on Act.
27 28 29	PROCESS HEARI DEFINED IN § 8-4 DISPUTE OVER T	"DUE PROCESS COMPLAINT" MEANS A WRITTEN REQUEST FOR A DUE NG FILED BY THE PARENT OF A CHILD WITH A DISABILITY, AS 12 OF THIS SUBTITLE, OR A PUBLIC AGENCY, TO RESOLVE A THE IDENTIFICATION, EVALUATION, EDUCATIONAL PLACEMENT, OR OF FREE APPROPRIATE PUBLIC EDUCATION, IN ACCORDANCE WITH
31 32	[(3)] Education Act and	(4) "Federal law" means the Individuals with Disabilities regulations adopted under that Act.
33	(5)	"PARENT" MEANS:
	GUARDIAN, OR	(I) A CHILD'S NATURAL PARENTS, <u>OR</u> ADOPTIVE PARENTS, A PERSON ACTING AS A PARENT OF A CHILD, SUCH AS A RELATIVE, <u>OR</u> OR A FOSTER PARENT WITH WHOM THE CHILD LIVES;
37 38		(II) A FOSTER PARENT WITH WHOM A CHILD LIVES IF THE FOSTER EN GRANTED LIMITED GUARDIANSHIP FOR EDUCATIONAL



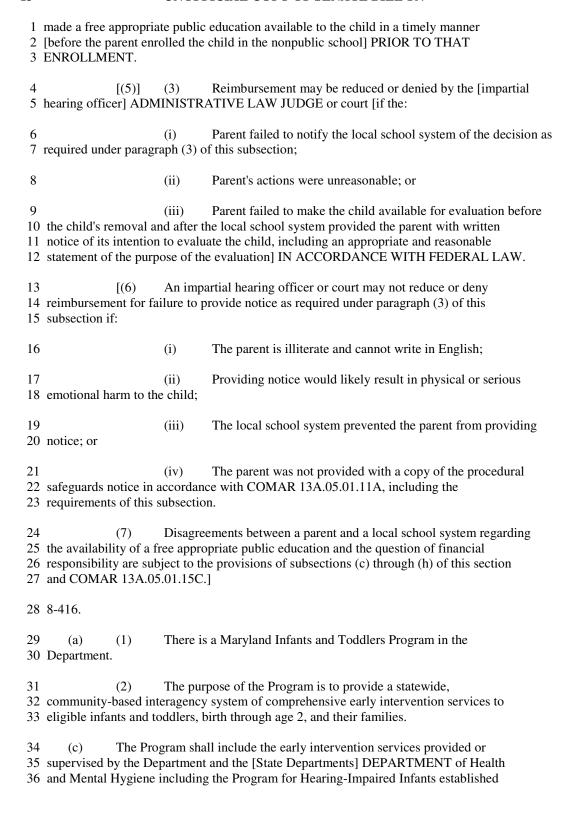
	(3) PARTIES WITHIN 3 LAW.		TEN RESOLUTION AGREEMENT MAY BE VOIDED BY THE SSS DAYS OF EXECUTION IN ACCORDANCE WITH FEDERAL
6 7	COMPLAINT WITH identification, evaluat	may mak the Offiction, or ed	A parent [or guardian] of a [student] CHILD with disabilities e] SHALL FILE a [written request to] DUE PROCESS e of Administrative Hearings [for a review of the lucational placement of the child or the provision of a he child] AND THE PUBLIC AGENCY.
9 10	(2) THE OFFICE OF AI		IC AGENCY SHALL FILE A DUE PROCESS COMPLAINT WITH TRATIVE HEARINGS AND THE PARENT.
13 14 15	PROVIDED IN PAR SHALL FILE A DUI	G DUE T LAGRAPI E PROCE D HAVE	S A PARENT WAS PREVENTED FROM REQUESTING A DUE O CONDITIONS SET FORTH IN FEDERAL LAW EXCEPT AS H (4) OF THIS SUBSECTION, THE COMPLAINING PARTY ESS COMPLAINT WITHIN 2 YEARS OF THE DATE THE PARTY KNOWN ABOUT THE ACTION THAT FORMS THE BASIS OF LAINT.
	OF THIS SUBSECT	ION DOI	ATUTE OF LIMITATIONS DESCRIBED UNDER PARAGRAPH (3) ES NOT APPLY TO A PARENT WHO IS PREVENTED FROM ESS HEARING DUE TO:
			SPECIFIC MISREPRESENTATIONS MADE BY THE PUBLIC SOLVED THE PROBLEM THAT FORMED THE BASIS OF THE T; OR
23 24	THE PUBLIC AGEN	(II) NCY WA	THE PUBLIC AGENCY'S WITHHOLDING OF INFORMATION THAT S REQUIRED TO PROVIDE TO THE PARENT.
25 26	[(2)] Hearings shall appoin	(4) nt an [imp	(5) In order to conduct a hearing, the Office of Administrative varial] administrative law judge who:
27 28	Hearings; AND	(i)	Is an administrative law judge in the Office of Administrative
29 30		[(ii) the educa	Has received and continues to receive specialized training in ational review of students with disabilities; and
31 32	judge's objectivity in	(iii) the revie	Has no interest that would conflict with the administrative law w.
	(3) free or low cost legal a hearing is initiated	and othe	ce of Administrative Hearings shall inform the parent of any relevant services available upon request or whenever section.]
36 37			MEETS THE REQUIREMENTS OF A DUE PROCESS HEARING E WITH FEDERAL LAW.

			(6) Unless the parent and the public agency otherwise agree, istrative or judicial proceeding, the [student] CHILD ed placement IN ACCORDANCE WITH FEDERAL LAW.
			(7) If the hearing concerns the initial admission of a child into HILD with the consent of the parent must be placed in the proceedings have been completed.
9		Article,	The administrative law judge appointed under subsection [(c)] at the hearing in accordance with federal law, Title 10 of and the Office of Administrative Hearings Rules of may:
	request for review wh (D)(1) of this section		After review of the educational records of the child, dismiss any not relate to a matter described in subsection $[(c)(1)]$
14 15	the due process heari	(ii) ng;	Require the parties to attend a prehearing conference prior to
16		(iii)	Hear any testimony that it considers relevant;
19			Require an independent evaluation or call an impartial expert acation of students with disabilities whose testimony use costs shall be paid by the State Education Agency;
21 22	party.	(v)	Administer oaths to witnesses at the hearing on request of a
23 24	(2) 34 C.F.R. Part 99 sha		visions of the Family Educational Rights and Privacy Act and o school records sought by the impartial expert witness.
		ortunity	rties cannot agree on an impartial expert witness, each party to submit a list of possible experts, and the decide which impartial expert witness to call.
28	[(e)] (F)	(1)	Any party to the hearing has the right to:
	special knowledge or disabilities;	(i) training	Be accompanied and be advised by counsel and individuals with with respect to the problems of children with
32 33	attendance of witness	(ii) ses;	Present evidence and confront, cross-examine, and compel the
34 35	has not been disclose	(iii) d to all pa	Prohibit the introduction of any evidence at the hearing which arties at least 5 days before the hearing;

11 UNOFFICIAL COPY OF SENATE BILL 107 1 (iv) Obtain a written or electronic verbatim record of the hearing; 2 and 3 (v) Obtain written findings of fact and decisions. (2) Parents involved in the hearings must be given the right to: 4 Have the child who is the subject of the hearing present; and 5 (i) 6 (ii) Open the hearing to the public. 7 (G) THE DECISION OF THE ADMINISTRATIVE LAW JUDGE SHALL BE (1) 8 MADE ON SUBSTANTIVE GROUNDS BASED ON THE DETERMINATION OF WHETHER 9 THE CHILD RECEIVED A FREE APPROPRIATE PUBLIC EDUCATION. 10 IN MATTERS ALLEGING A PROCEDURAL VIOLATION, AN 11 ADMINISTRATIVE LAW JUDGE MAY FIND THAT THE CHILD DID NOT RECEIVE A FREE 12 APPROPRIATE PUBLIC EDUCATION ONLY IF THE PROCEDURAL INADEQUACIES MEET 13 THE CONDITIONS ESTABLISHED IN FEDERAL LAW: 14 (I) IMPEDED THE CHILD'S RIGHT TO A FREE APPROPRIATE PUBLIC 15 EDUCATION; 16 (II)SIGNIFICANTLY IMPEDED THE PARENTS' OPPORTUNITY TO 17 PARTICIPATE IN THE EDUCATIONAL DECISION-MAKING PROCESS REGARDING THE 18 PROVISION OF A FREE APPROPRIATE PUBLIC EDUCATION TO THE PARENTS' CHILD; 19 OR 20 (III)CAUSED A DEPRIVATION OF EDUCATIONAL BENEFITS. 21 [(f)](H) The hearing shall be held and a written decision shall be issued 22 within [45 calendar days from the request for the hearing] THE TIME PERIODS 23 ESTABLISHED BY FEDERAL LAW. The administrative law judge may grant a specific 24 extension of time [not to exceed 60 calendar days for good cause shown] AT THE 25 REQUEST OF EITHER PARTY. If, at the time of the [hearing request] DUE PROCESS COMPLAINT, 26 [(g)](I) 27 the [student] CHILD who is the subject of the hearing is not enrolled and attending 28 an APPROVED educational program OR, IF THE DUE PROCESS COMPLAINT IS OVER 29 THE PLACEMENT OR MANIFESTATION DETERMINATION OF A CHILD, DUE TO A 30 VIOLATION OF THE RULES OF CONDUCT, an expedited hearing [schedule shall apply. 31 In these cases, the hearing shall be held within 20 calendar days and a written 32 decision shall be issued within 15 calendar days of the hearing] SHALL OCCUR 33 WITHIN 20 SCHOOL DAYS OF THE DATE THE HEARING IS REQUESTED AND SHALL 34 RESULT IN A DECISION WITHIN 10 SCHOOL DAYS OF THE HEARING. 35 [(h)] Within 180 calendar days of the issuance of the hearing decision,

36 any] ANY party to the hearing may [file an] appeal [from] a final [review] decision
37 of the Office of Administrative Hearings to the federal District Court for Maryland IN

	ACCORDANCE WITH FEDERAL LAW or to the circuit court for the county in which the [student] CHILD resides.						
5	[(h)] (J) Within 180 calendar days of the issuance of the hearing decision, any party to the hearing may file an appeal from a final [review] decision of the Office of Administrative Hearings to the federal District Court for Maryland or to the circuit court for the county in which the [student] CHILD resides.						
9 10 11 12 13	AND RELATED SEI NONPUBLIC SCHO education available to [chooses] ELECTED	RVICES, OOL IF The o [a] THE o to place of for the co	[If a local school system has] A PUBLIC AGENCY IS NOT HE COST OF EDUCATION, INCLUDING SPECIAL EDUCATION FOR A CHILD WITH A DISABILITY AT A PRIVATE OR HE PUBLIC AGENCY made a free appropriate public child [with a disability] and the parent of the child the child in [a nonpublic school, the local school system hild's education at the nonpublic school] SUCH A				
15 16	[(2) child shall notify the		emoving a child from the local school system, a parent of the ool system of the parent's:				
17		(i)	Decision to reject the local school system's proposed placement;				
18 19	local school system;	(ii) and	Concerns leading to the decision to remove the child from the				
20 21	expense.	(iii)	Intention to enroll the child in a nonpublic school at public				
22	(3)	The pare	ent shall provide notice by:				
23 24	most recent meeting	(i) the paren	Informing the individualized education program team at the tattended before the removal of the child; or				
	business days, includ the child.]	(ii) ing holid	Providing the local school system with written notice at least 10 ays that occur on business days, before the removal of				
30 31 32 33	SERVICES UNDER nonpublic school OR system] PUBLIC AC JUDGE or a court ma	THE AU FACILI SENCY, a ay require	If the parent [decides to enroll the] OF A CHILD WITH A DUSLY RECEIVED SPECIAL EDUCATION AND RELATED THORITY OF A PUBLIC AGENCY, ENROLLS THE child in a TY without the consent of or referral by the [local school an [impartial hearing officer] ADMINISTRATIVE LAW the [local school system] PUBLIC AGENCY to reimburse placement ENROLLMENT if[:				
35 36	services under the au	(i) thority of	The child had previously received special education and related the local school system; and				
37 38	JUDGE or court dete	(ii) ermines th	An impartial hearing officer] THE ADMINISTRATIVE LAW at the [local school system] PUBLIC AGENCY had not				



- 1 under Title 13, Subtitle 6 of the Health General Article and THE DEPARTMENT OF
- 2 Human Resources[, and the Office for Children, Youth, and Families].
- 3 8-417.
- 4 (b) (1) The Department of Education, as the fiscal agent of the [Subcabinet
- 5 Fund for Children, Youth, and Families under Article 49D of the Code] CHILDREN'S
- 6 CABINET INTERAGENCY FUND, shall administer and implement a redesigned rate
- 7 setting process for nonpublic general education schools, residential child care
- 8 programs, and nonresidential child care programs.
- 9 (2) The Department of Human Resources, the Department of Juvenile
- 10 Services, the Department of Budget and Management, the Office for Children, Youth,
- 11 and Families, and the Department of Health and Mental Hygiene, AND THE
- 12 GOVERNOR'S OFFICE FOR CHILDREN shall participate with the Department of
- 13 Education in the development and implementation of rates in programs licensed or
- 14 approved by those agencies to the extent required by federal and State law.
- 15 (c) (1) A decision as to the amount or implementation of rates established
- 16 under this section may be appealed by sending a written request for appeal to the
- 17 [Subcabinet] THE CHILDREN'S CABINET.
- 18 (2) The request shall set forth the specific objections to the decision as to
- 19 the amount or implementation of rates established under this section.
- 20 (3) The [Subcabinet or the Subcabinet's] CHILDREN'S CABINET OR
- 21 designees shall issue a final, binding opinion upholding, reversing, or modifying the
- 22 rates set by the Interagency Rates Committee within 30 days after receipt of the
- 23 request for appeal.
- 24 SECTION 2. AND BE IT FURTHER ENACTED, That all laws or parts of
- 25 laws, public general or public local, inconsistent with this Act, are repealed to the
- 26 extent of the inconsistency.
- 27 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take
- 28 effect July 1, 2006.