P5 (6lr2218)

ENROLLED BILL

-- Budget and Taxation/Appropriations --

Introd	uced by Senator McFadden (Chairman, Joint Audit Committee)	
	Read and Examined by Proofreaders:	
		Proofreader.
	d with the Great Seal and presented to the Governor, for his approval this day of at o'clock,M.	Proofreader.
		President.
	CHAPTER	
1 A	N ACT concerning	
2 3	General Assembly - Office of Legislative Audits - Authorized Representatives and Authorized Work	
4 F0 5 6 7 8 9 10 11 12 13 14 15 16 17	OR the purpose of authorizing the Legislative Auditor to contract with consultants as authorized representatives; adding the authorized representatives to all provisions applicable to employees of the Office of Legislative Audits; clarifying that performance audits, financial statement audits, and reviews are authorized work performed by the Office of Legislative Audits; altering a certain investigation conducted by the Office of Legislative Audits to include resources rather than funds; repealing the requirement that the Office of Legislative Audits perform a certain audit of the Maryland-National Capital Park and Planning Commission at the request of certain officials or the Joint Audit Committee; clarifying that a certain rating system is based on the results of a fiscal/compliance audit; authorizing an examination to occur at the offices of a local school system; defining a certain term; clarifying that certain provisions relating to access to records, process, reporting, enforcement, and confidentiality apply to all authorized work and required audits under a certain provision;	

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1	requiring a unit or body subject to an examination to provide certain
2	information to the Legislative Auditor; establishing a process for the Joint Audit
3	Committee to review local school systems' responses to certain audits; requiring
4	the Governor and the Chief Judge of the Court of Appeals to implement certain
5	systems and processes to correct certain audit findings; requiring any unit of
6	State government that has five or more audit findings to notify the Office of
7	Legislative Audits within a certain period of time of certain corrective actions
8	taken or a schedule of certain corrective actions to be implemented for each
9	finding; requiring the Governor and the Chief Judge of the Court of Appeals to
10	submit a certain report to certain the budget committees of the General
11	Assembly by a certain date outlining certain processes to resolve audit findings
12	and evaluating the feasibility of establishing an Inspector General in certain
13	agencies and the Judiciary; making stylistic changes; and generally relating to
14	the authorized representatives and the authorized work of the Office of
15	Legislative Audits.
16	BY repealing and reenacting, without amendments,
17	Article - State Government
18	Section 2-1217, 2-1218, and 2-1227
19	
20	
21	BY repealing and reenacting, with amendments,
22	Article - State Government
23	Section 2-1219 through 2-1226
24	
25	(2004 Replacement Volume and 2005 Supplement)
26	BY adding to
27	Article - State Government
28	Section 2-1219.1
29	Annotated Code of Maryland
30	(2004 Replacement Volume and 2005 Supplement)
31	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
32	MARYLAND, That the Laws of Maryland read as follows:

33 Article - State Government

34 2-1217.

35 There is an Office of Legislative Audits in the Department.

31 perform the duties of office.

34 [§ 2-1220(f)] § 2-1220(E) of this subtitle.

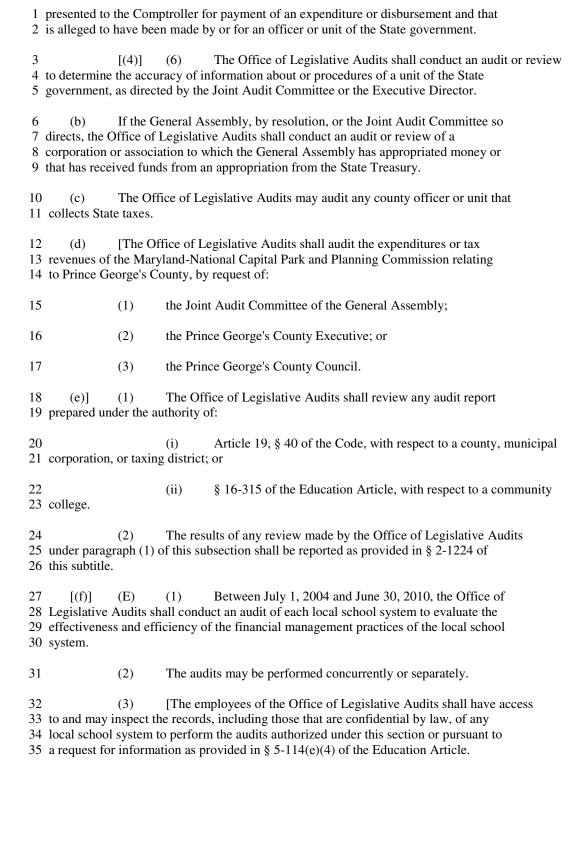
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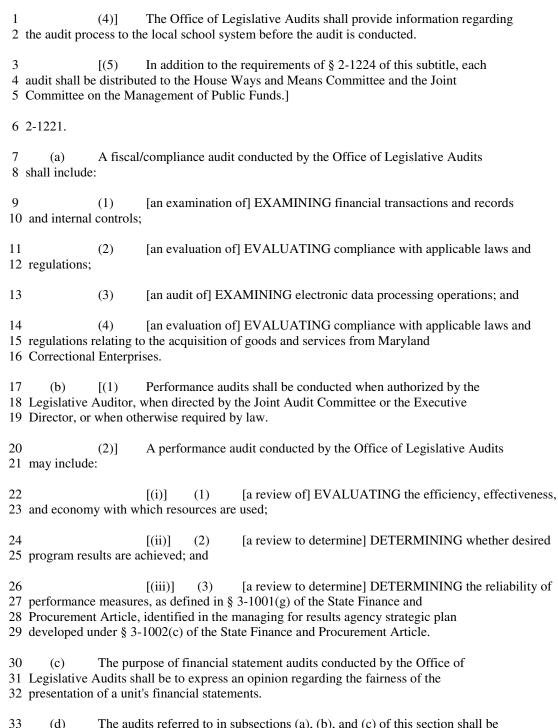
1	2-1218.		
	(a) shall be appoand the Spea	inted by	d of the Office of Legislative Audits is the Legislative Auditor, who the Executive Director, subject to the approval of the President
5	(b)	The Leg	islative Auditor must:
6		(1)	be licensed as a certified public accountant in the State;
7 8	and	(2)	at the time of appointment, have at least 3 years' auditing experience;
9 10	required by	(3) law.	while in office, be covered by a surety bond in the form and amount
11 12	(c) by the Execu		islative Auditor serves without a fixed term and may be removed ector, subject to the approval of the President and the Speaker.
13 14	(d) budget.	The Leg	islative Auditor is entitled to the salary provided in the State
17	Director, the	Committe Legislat	to the policies and directives of the President and the Speaker, the ee, and the overall supervision and control of the Executive ive Auditor has general administrative control of the operation slative Audits.
19 20	` /		islative Auditor shall devote full time to the duties of office and artisan capacity.
21	2-1219.		
	appoint a De	eputy Leg	e approval of the Executive Director, the Legislative Auditor shall gislative Auditor and other professional staff AND MAY CONSULTANTS AS AUTHORIZED REPRESENTATIVES.
25 26	(b) accountant i	(1) n the Sta	The Deputy Legislative Auditor must be licensed as a certified public te.
27		(2)	The Deputy Legislative Auditor:
28			(i) has the duties delegated by the Legislative Auditor; and
29 30	Legislative A	Auditor i	(ii) may be designated by the Executive Director to act as f the office is vacant or the Legislative Auditor is unable to

With the approval of the Executive Director, the Legislative Auditor shall

33 appoint professional staff to conduct audits of local school systems in accordance with

1	2-1219.1.
2	IN THIS SUBTITLE, "EXAMINATION" INCLUDES ALL AUTHORIZED WORK AND REQUIRED AUDITS UNDER § 2-1220 OF THIS SUBTITLE.
4	2-1220.
5 6	(a) (1) In this subsection, "unit" includes each State department, agency, unit, and program, including each clerk of court and each register of wills.
	(2) (i) At least once every 3 years, the Office of Legislative Audits shall conduct a fiscal/compliance audit of each unit of the State government, except for units in the Legislative Branch.
10 11	(ii) In determining the audit schedule for a unit, the Office of Legislative Audits shall take into consideration:
12 13	1. the materiality and risk of the unit's fiscal activities with respect to the State's fiscal activities;
14	2. the complexity of the unit's fiscal structure; and
15 16	3. the nature and extent of audit findings in the unit's prior audit reports.
17 18	(iii) Each agency or program may be audited separately or as part of a larger organizational unit of State government.
21	(3) PERFORMANCE AUDITS OR FINANCIAL STATEMENT AUDITS SHALL BE CONDUCTED WHEN AUTHORIZED BY THE LEGISLATIVE AUDITOR, WHEN DIRECTED BY THE JOINT AUDIT COMMITTEE OR THE EXECUTIVE DIRECTOR, OR WHEN OTHERWISE REQUIRED BY LAW.
25 26	(4) (I) IN ADDITION TO THE AUDITS REQUIRED UNDER PARAGRAPH (2 OF THIS SUBSECTION, THE OFFICE OF LEGISLATIVE AUDITS MAY CONDUCT A REVIEW WHEN THE OBJECTIVES OF THE WORK TO BE PERFORMED CAN BE SATISFACTORILY FULFILLED WITHOUT CONDUCTING AN AUDIT AS PRESCRIBED IN § 2-1221 OF THIS SUBTITLE.
	[(iv)] (II) 1. The Office of Legislative Audits has the authority to conduct a separate investigation of an act or allegation of fraud, waste, or abuse in the obligation, expenditure, receipt, or use of State [funds] RESOURCES.
	2. The Legislative Auditor shall determine whether an investigation shall be conducted in conjunction with an audit undertaken in accordance with this [paragraph] SUBSECTION or separately.
34 35	[(3)] (5) If, on request of the Comptroller, the Joint Audit Committee so directs, the Office of Legislative Audits shall audit or review a claim that has been





- The audits referred to in subsections (a), (b), and (c) of this section shall be
- 34 conducted in accordance with generally accepted government auditing standards.

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- 1 [A review may be conducted by the Office of Legislative Audits when the (e) 2 objectives of the work to be performed can be satisfactorily fulfilled without 3 conducting an audit as prescribed in subsection (a), (b), or (c) of this section. Upon approval of the Joint Audit Committee, the Office of Legislative 4 (f)] 5 Audits shall develop and use a rating system THAT IS BASED ON THE RESULTS OF A 6 FISCAL/COMPLIANCE AUDIT [for determining] TO DETERMINE an overall evaluation 7 of a unit's financial transactions, records, and internal controls and compliance with 8 applicable laws and regulations as a means of comparing the various units of State 9 government. 10 When an evaluation is issued, it shall be provided to the unit and (2)11 shall be available to the Joint Audit Committee and the Budget Committees of the 12 Maryland General Assembly. 13 2-1222. 14 An [audit or review] EXAMINATION conducted by the Office of Legislative (a) 15 Audits shall generally be made at the offices of the State unit, county officer or unit, 16 corporation, [or] association, OR LOCAL SCHOOL SYSTEM that is subject to [audit or 17 review] EXAMINATION. 18 If considered appropriate and after consultation with the [State] (b) (1) unit OR BODY being [audited or reviewed] EXAMINED, the Legislative Auditor may 20 authorize all or a portion of an [audit or review] EXAMINATION to be conducted at the offices of the Office of Legislative Audits. 22 Before the original or only copy of any record is removed from the (2) 23 State unit's premises, the prior approval of the State unit for the removal is required. 24 2-1223. 25 Except as prohibited by the federal Internal Revenue Code, during an (a) (1) 26 [audit or review] EXAMINATION, the employees OR AUTHORIZED REPRESENTATIVES 27 of the Office of Legislative Audits shall have access to and may inspect the records, 28 including those that are confidential by law, of any unit of the State government or of 29 a person or other body receiving State funds, with respect to any matter under the 30 jurisdiction of the Office of Legislative Audits. 31 In conjunction with an [audit or review] EXAMINATION authorized 32 under [§ 2-1220 of] this subtitle, the access required by paragraph (1) of this
- 33 subsection shall include the records of contractors and subcontractors that perform
- 34 work under State contracts.
- 35 THE EMPLOYEES OR AUTHORIZED REPRESENTATIVES OF THE
- 36 OFFICE OF LEGISLATIVE AUDITS SHALL HAVE ACCESS TO AND MAY INSPECT THE
- 37 RECORDS, INCLUDING THOSE THAT ARE CONFIDENTIAL BY LAW, OF ANY LOCAL
- 38 SCHOOL SYSTEM TO PERFORM THE AUDITS AUTHORIZED UNDER § 2-1220 OF THIS
- 39 SUBTITLE OR IN ACCORDANCE WITH A REQUEST FOR INFORMATION AS PROVIDED IN
- 40 § 5-114(E) OF THE EDUCATION ARTICLE.

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(b)

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Each officer or employee of the unit or body that is subject to [audit or

3 4 5	review] EXAMINATION shall provide any information that the Legislative Auditor determines to be needed for the [audit or review] EXAMINATION OF THAT UNIT OR BODY, OR OF ANY MATTER UNDER THE AUTHORITY OF THE OFFICE OF LEGISLATIVE AUDITS, including information that otherwise would be confidential under any provision of law.			
	(c) who is subje for the [audi		it or revi	islative Auditor may issue process that requires an official ew] EXAMINATION to produce a record that is needed MINATION.
10 11	official is lo	(2) cated.	The prod	cess shall be sent to the sheriff for the county where the
12		(3)	The sher	riff promptly shall serve the process.
13		(4)	The Stat	e shall pay the cost of process.
16	or fails to pr EXAMINA	(5) If a person fails to comply with process issued under this subsection is to provide information that is requested during an [audit or review] MINATION, a circuit court may issue an order directing compliance with the sess or compelling that the information requested be provided.		
18	2-1224.			
	OR AUTHO	ORIZED 1	REPRES	written approval of the Legislative Auditor, an employee ENTATIVE of the Office of Legislative Audits shall submit the Legislative Auditor.
	(b) Legislative . Committee.	(1) Auditor s		completion of each [audit or review] EXAMINATION, the nit a full and detailed report to the Joint Audit
25		(2)	A report	shall include:
26			(i)	the findings;
	keeping or i			any appropriate recommendations for changes in record the unit or body [audited or reviewed] THAT IS THE ; and
30 31	subject to pr	rocedures	(iii) approve	any response of [the] THAT unit or body [audited or reviewed], d by the Joint Audit Committee.
32	(c)	The Leg	islative A	Auditor shall send a copy of the report to:
33 34	Delegates;	(1)	the Pres	ident of the Senate and the Speaker of the House of
35 36	Appropriation	(2) ons Comi		rmen of the Senate Budget and Taxation and House

With respect to findings and recommendations of a fiscal/compliance

33 nature, the Committee may recommend to the Governor and the Comptroller that the

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- 1 unit take the corrective action the unit indicates would be taken or take action to
- 2 correct the findings in the report or the Committee may grant a waiver from the
- 3 recommended action.
- 4 (4) Within 45 days after receipt of the recommendation the Governor
- 5 shall advise the Committee as to the action taken with respect to the
- 6 recommendation.
- 7 (5) Without concurrence of the Comptroller, the Committee may not
- 8 waive a recommendation of the Legislative Auditor with respect to fiscal and
- 9 financial record keeping, a uniform system of accounting, or the submission of fiscal
- 10 and financial reports by the units.
- 11 (6) With respect to findings and recommendations of a performance
- 12 nature, the Committee may make recommendations to the Governor or propose
- 13 legislation after reviewing a unit's response to a recommended action.
- 14 (7) THE LEGISLATIVE AUDITOR SHALL REVIEW EACH LOCAL SCHOOL
- 15 SYSTEM'S RESPONSE TO AN AUDIT CONDUCTED UNDER § 2-1220(E) OF THIS SUBTITLE
- 16 AND ADVISE THE LOCAL SCHOOL SYSTEM OF THE RESULTS OF THE REVIEW. THE
- 17 LEGISLATIVE AUDITOR SHALL ADVISE THE JOINT AUDIT COMMITTEE WHEN A LOCAL
- 18 SCHOOL SYSTEM:
- 19 (I) DOES NOT MAKE A RESPONSE TO A RECOMMENDATION;
- 20 (II) DOES NOT INDICATE ACTION TO BE TAKEN IN RESPONSE TO A
- 21 RECOMMENDATION;
- 22 (III) HAS NOT TAKEN THE ACTION THE LOCAL SCHOOL SYSTEM
- 23 INDICATED IN ITS RESPONSE TO A RECOMMENDATION; OR
- 24 (IV) RESPONDS IN A MANNER THAT IS NOT CONSIDERED
- 25 APPROPRIATE TO CARRY OUT THE RECOMMENDATION.
- 26 (8) THE EXECUTIVE DIRECTOR OR THE JOINT AUDIT COMMITTEE MAY
- 27 DIRECT THE LEGISLATIVE AUDITOR TO UNDERTAKE A REVIEW TO DETERMINE THE
- 28 EXTENT TO WHICH ACTION HAS BEEN TAKEN BY A LOCAL SCHOOL SYSTEM TO
- 29 IMPLEMENT A REPORT RECOMMENDATION.
- 30 (9) WITH RESPECT TO FINDINGS AND RECOMMENDATIONS MADE TO A
- 31 LOCAL SCHOOL SYSTEM, THE JOINT AUDIT COMMITTEE MAY MAKE
- 32 RECOMMENDATIONS TO THE GOVERNOR, STATE SUPERINTENDENT OF SCHOOLS,
- 33 THE LOCAL SCHOOL GOVERNING BOARD, OR LOCAL SCHOOL OFFICIALS AFTER
- 34 REVIEWING A LOCAL SCHOOL SYSTEM'S RESPONSE TO A RECOMMENDED ACTION.
- 35 (G) (1) BY OCTOBER 1, 2006, THE GOVERNOR AND THE CHIEF JUDGE OF THE
- 36 COURT OF APPEALS SHALL IMPLEMENT SYSTEMS AND PROCESSES TO MONITOR THE
- 37 EFFORTS OF THE EXECUTIVE DEPARTMENTAL UNITS AND THE JUDICIARY,
- 38 RESPECTIVELY, TO CORRECT AUDIT FINDINGS REPORTED BY THE OFFICE OF
- 39 LEGISLATIVE AUDITS.

3		NMENT	N 9 MONTHS OF THE MOST RECENT AUDIT REPORT, ANY UNIT THAT HAS FIVE OR MORE REPEAT AUDIT FINDINGS SHALL OF LEGISLATIVE AUDITS FOR EACH FINDING IN THAT AUDIT
5		<u>(I)</u>	THE CORRECTIVE ACTIONS TAKEN; OR
6 7	BE IMPLEMENTED	(II) FOR E/	A SCHEDULE FOR WHEN SPECIFIC CORRECTIVE ACTIONS WILL ACH FINDING.
10 11 12	TO THE OFFICE O	ARAGRA F LEGIS LL REPE E AGENO	UNIT REQUIRED TO REPORT TO THE OFFICE OF LEGISLATIVE APH (2) OF THIS SUBSECTION SHALL CONTINUE TO REPORT LATIVE AUDITS ON A QUARTERLY BASIS AFTER THE INITIAL AT FINDINGS HAVE BEEN RESOLVED THE ACTIONS BY INDICATE THAT SATISFACTORY PROGRESS HAS BEEN MODINGS.
14	2-1225.		
17		tor shall r	ion to the [report] REPORTS under § 2-1224 of this subtitle, report an apparent violation of any law on use of State government or other body that is [audited or reviewed]
19	(2)	A repor	t under this subsection shall be submitted to:
20		(i)	the Joint Audit Committee;
21		(ii)	the Executive Director;
22		(iii)	the unit or body that is the subject of the report; and
23		(iv)	the Office of the Attorney General.
26		ourse of shall repo	egislative Auditor discovers any alleged criminal violation by an [audit, review, or investigation] EXAMINATION, the rt the alleged violation to the Attorney General and an
28 29	(2) State's Attorney to ta		t under this subsection shall ask the Attorney General and priate action.
32		violation i shall kee	the Attorney General or State's Attorney decides to prosecute reported under this subsection, the Attorney General p the report of the Legislative Auditor under this
34 35	(4) criminal violation re		orney General may investigate and prosecute any alleged der this subsection and has all the powers and duties of

1 a State's Attorney, including the use of a grand jury in any county or Baltimore City, 2 to investigate and prosecute the alleged violation. 3 (1) The Office of the Attorney General shall respond, in writing, to a 4 report received from the Legislative Auditor under this section. The response of the Attorney General shall include what actions, if 6 any, were taken as a result of the findings of the Legislative Auditor. 7 (3)The response of the Attorney General shall be submitted to: 8 (i) the Joint Audit Committee; 9 (ii) the Executive Director; 10 (iii) the unit or body that is the subject of the report; and 11 (iv) the Legislative Auditor. 12 2-1226. Except as provided in § 2-1225 of this subtitle and subsection (b) of this 13 (a) section, information that an employee OR AUTHORIZED REPRESENTATIVE of the 14 Office of Legislative Audits obtains during an [audit or review] EXAMINATION: 16 (1) is confidential; and 17 may not be disclosed except to another employee OR AUTHORIZED 18 REPRESENTATIVE of the Office of Legislative Audits. 19 The Legislative Auditor may authorize the disclosure of information 20 obtained during an [audit or review] EXAMINATION only to the following: 21 another employee of the Department, with the approval of the (1) 22 Executive Director; 23 (2) federal, State, or local officials, or their auditors, who provide 24 evidence to the Legislative Auditor that they are performing investigations, studies, 25 or audits related to that same [audit or review] EXAMINATION and who provide 26 justification for the specific information requested; or 27 the Joint Audit Committee, if necessary to assist the Committee in (3) 28 reviewing a report issued by the Legislative Auditor. 29 (c) Except as provided in § 2-1225 of this subtitle, if information that an 30 employee OR AUTHORIZED REPRESENTATIVE obtains during an [audit or review] 31 EXAMINATION also is confidential under another law, the employee, AUTHORIZED 32 REPRESENTATIVE, or the Legislative Auditor may not include in a report or otherwise 33 use the information in any manner that discloses the identity of any person who is the 34 subject of the confidential information.

- 1 2-1227.
- A person is guilty of a misdemeanor and on conviction is subject to a fine not exceeding \$1,000 if the person:
- 4 (1) fails to comply promptly with process that the Legislative Auditor
- 5 issues under this Part IV of this subtitle; or
- 6 (2) violates any provision of § 2-1224(a) or § 2-1226 of this subtitle.
- 7 SECTION 2. AND BE IT FURTHER ENACTED, That, on or before October 1,
- 8 2006, the Governor and the Chief Judge of the Court of Appeals, in accordance with §
- 9 2-1246 of the State Government Article, shall submit a report to the Senate Budget
- 10 and Taxation Committee and the House Appropriations Committee:
- 11 (1) Outlining the processes adopted by the Judiciary and Executive Branch
- 12 departmental units to ensure that audit findings reported by the Office of Legislative
- 13 Audits are resolved and that the responsible personnel are held accountable for
- 14 ensuring that corrective actions are implemented on an ongoing basis; and
- 15 (2) Evaluating the feasibility of establishing an Inspector General position
- 16 within the Judiciary and each cabinet-level agency of the Executive Branch for the
- 17 purposes of conducting internal audits, implementing corrective actions to address
- 18 audit findings by OLA the Office of Legislative Audits, and ensuring compliance with
- 19 applicable laws, rules, and regulations.
- 20 SECTION 2. 3. AND BE IT FURTHER ENACTED, That this Act shall take 21 effect October 1, 2006.