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By: **Senators Pinsky, Britt, Conway, Dyson, Green, and Hollinger** Introduced and read first time: January 26, 2006 Assigned to: Education, Health, and Environmental Affairs and Budget and Taxation

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments Read second time: March 22, 2006

CHAPTER____

1 AN ACT concerning

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Education - Public Charter Schools - Clarifications

FOR the purpose of authorizing certain charter schools to reserve certain spaces 3 enrollment for certain students; prohibiting the State Board of Education from 4 5 contracting with certain entities to operate certain schools subject to a certain exception; requiring certain charter schools to submit certain applications on or 6 before a certain date; requiring certain county boards of education to review 7 certain applications and render certain decisions on or before a certain date; 8 9 altering the amount of time within which the State Board must render certain 10 decisions; authorizing the State Board to waive certain requirements regarding 11 certification under certain circumstances; prohibiting certain charter schools from seeking certain waivers; authorizing certain charter schools to seek certain 12 13 waivers from certain local laws rules, regulations, or policies from certain 14 county boards; authorizing certain appeals under certain circumstances; 15 requiring certain amendments to certain agreements be submitted to certain 16 county boards for review; requiring certain county boards to approve certain 17 amendments under certain circumstances; providing that certain amendments may not be construed to require certain negotiations and may not be raised in 18 19 certain actions taken to resolve certain impasses; requiring certain county boards to disburse certain funds in accordance with a certain formula; 20 21 authorizing certain county boards and certain charter schools to negotiate for certain funds; requiring certain charter schools to report certain information in 22 23 a certain format; requiring certain county boards to provide certain special 24 education services to students in certain charter schools; authorizing certain 25 charter schools to submit a certain request to certain county boards regarding the provision of special education services; requiring certain county boards to 26 27 approve or deny certain requests within a certain period of time; requiring

28 certain charter schools and certain county boards to negotiate a certain system

- 1 of reimbursement for the provision of special education services under certain
- 2 circumstances; authorizing certain county boards and certain charter schools to
- 3 provide certain transportation for certain students; providing for certain
- 4 reimbursement for certain transportation; clarifying that certain
- 5 reimbursement does not include certain circumstances; and generally relating to
- 6 public charter schools.
- 7 BY renumbering
- 8 Article Education
- 9 Section 9-110
- 10 to be Section 9-113
- 11 Annotated Code of Maryland
- 12 (2004 Replacement Volume and 2005 Supplement)
- 13 BY repealing and reenacting, with amendments,
- 14 Article Education
- 15 Section 9-102 through 9-106, 9-108, and 9-109
- 16 Annotated Code of Maryland
- 17 (2004 Replacement Volume and 2005 Supplement)
- 18 BY adding to
- 19 Article Education
- 20 Section 9-110 through 9-112
- 21 Annotated Code of Maryland
- 22 (2004 Replacement Volume and 2005 Supplement)
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 24 MARYLAND, That Section(s) 9-110 of Article Education of the Annotated Code of
- 25 Maryland be renumbered to be Section(s) 9-113.
- 26 SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland 27 read as follows:
- 28 Article Education
- 29 9-102.
- 30 (A) In this title, "public charter school" means a public school that:
- 31 (1) Is nonsectarian in all its programs, policies, and operations;
- 32 (2) Is a school to which parents choose to send their children;
- 33 (3) [Is] EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, IS
- 34 open to all students on a space-available basis and admits students on a lottery basis

35 if more students apply than can be accommodated;

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1	(4)	Is a new public school or a conversion of an existing public school;					
2	(5)	Provides a program of elementary or secondary education or both;					
3	(6)	Operates in pursuit of a specific set of educational objectives;					
4	(7)	Is tuition-free;					
5	(8)	Is subject to federal and State laws prohibiting discrimination;					
6	(9)	Is in compliance with all applicable health and safety laws;					
7	(10)	Is in compliance with § 9-107 of this title;					
8 (11) Operates under the supervision of the public chartering authority 9 from which its charter is granted and in accordance with its charter and, except as 10 provided in § 9-106 of this title, the provisions of law and regulation governing other 11 public schools;							
12 13 period of ti 14 on school p		Requires students to be physically present on school premises for a antially similar to that which other public school students spend and					
15 16 board polic	(13) zy.	Is created in accordance with this title and the appropriate county					
	 17 (B) A PUBLIC CHARTER SCHOOL MAY RESERVE UP TO 10% OF ITS AVAILABLE 18 SPACE ENROLLMENT FOR THOSE STUDENTS WHOSE PARENTS OR GUARDIANS 19 SUBMIT AN APPLICATION UNDER § 9-104(A)(2)(II) OF THIS TITLE. 						
20 9-103.							
21 (a) 22 be a county		mary public chartering authority for the granting of a charter shall f education.					
23 (b) 24 charter sha	(1) ll be the S	The secondary public chartering authority for the granting of a State Board acting:					

25 (I) [in] IN its appeal review capacity; or

26 (II) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, as the public
27 chartering authority for a restructured school in accordance with § 9-104(a) of this
28 title.

29(2)(I)EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS30PARAGRAPH, THE STATE BOARD MAY NOT CONTRACT WITH A FOR-PROFIT ENTITY TO31OPERATE A RESTRUCTURED SCHOOL.

32(II)THE STATE BOARD MAY RENEW A CONTRACT WITH A33FOR-PROFIT ENTITY THAT OPERATES A RESTRUCTURED SCHOOL IF THE CONTRACT34EXISTED ON JANUARY 1, 2006.

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1	9-104.			
2 3	· · /	(1) board of		cation to establish a public charter school shall be submitted ty in which the charter school will be located.
4	to a county be	(2) oard by:	An appli	cation to establish a public charter school may be submitted
6	j.		(i)	The staff of a public school;
7 8	the county;		(ii)	A parent or guardian of a student who attends a public school in
ç)		(iii)	A nonsectarian nonprofit entity;
1	0		(iv)	A nonsectarian institution of higher education in the State; or
1 12	1 2 this paragrap	oh.	(v)	Any combination of persons specified in items (i) through (iv) of
1. 14	3 4 to:	(3)	A public	chartering authority may not grant a charter under this title
1:	5		(i)	A private school;
1	6		(ii)	A parochial school; or
1′	7		(iii)	A home school.
2	9 this [paragra 0 within 120 d	ays of re	ounty boa ceipt of th	Except as provided in [subparagraph (ii)] PARAGRAPH (5) of and shall review the application and render a decision the application] SUBSECTION, A CHARTER SCHOOL CATION ON OR BEFORE AUGUST 1 OF EACH YEAR.
2: 2:		D UNDE	· /	THE COUNTY BOARD SHALL REVIEW AN APPLICATION ARAGRAPH (I) OF THIS PARAGRAPH AND RENDER A

24 DECISION ON OR BEFORE DECEMBER 1 OF EACH YEAR.

25 [(ii)] (5) For a restructured school: 26 (I) The county board shall review the application and [1.] 27 render a decision within 30 days of receipt of the application; 28 The county board may apply to the State Board for [2.] (II) 29 an extension of up to 15 days from the time limit imposed under [item 1] ITEM (I) of

30 this [subparagraph] PARAGRAPH;

31 [3.] (III) If an extension is not granted, and 30 days have 32 elapsed, the State Board may become a chartering authority; and

1[4.](IV)If an extension has been granted, and 45 days have2elapsed, the State Board may become a chartering authority.

3 (b) (1) If the county board denies an application to establish a public charter 4 school, the applicant may appeal the decision to the State Board, in accordance with 5 § 4-205(c) of this article.

6 (2) The State Board shall render a decision within [120] 90 days of the 7 filing of an appeal under this subsection.

8 (3) If the county board denies an application to establish a public charter 9 school and the State Board reverses the decision, the State Board may direct the 10 county board to grant a charter and shall mediate with the county board and the 11 applicant to implement the charter.

12 9-105.

13 (A) [A] EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION, A
14 member of the professional staff of a public charter school shall hold the appropriate
15 Maryland certification.

16 (B) THE STATE BOARD MAY WAIVE THE REQUIREMENT UNDER SUBSECTION
17 (A) OF THIS SECTION IF THE INDIVIDUAL PROVIDES AN AREA OF EXPERTISE THAT IS
18 NOT CONSIDERED A CORE <u>A</u> SUBJECT AREA BY THE STATE BOARD AND FOR WHICH
19 CERTIFICATION IS NOT OFFERED IN <u>BY</u> THE STATE.

20 9-106.

(a) [Subject to subsection (b) of this section,] EXCEPT AS OTHERWISE
PROVIDED IN THIS SECTION, a public charter school shall comply with the provisions
of law and regulation governing other public schools.

(b) Subject to [subsection (c)] SUBSECTIONS (C), (D), AND (E) of this section, a
25 waiver of the requirements under subsection (a) of this section may be sought through
26 an appeal to the State Board.

27 (c) A waiver may not be granted from provisions of law or regulation relating28 to:

29 (1) Audit requirements;

30 (2) The measurement of student academic achievement, including all
31 assessments required for other public schools and other assessments mutually agreed
32 upon by the public chartering authority and the school; or

33 (3) The health, safety, or civil rights of a student or an employee of the34 charter school.

(D) EXCEPT AS PROVIDED IN § 9-105(B) OF THIS TITLE, A WAIVER MAY NOT BE
 SOUGHT FROM PROVISIONS OF LAW WITHIN THIS TITLE.

6 UNOFFICIAL COPY OF SENATE BILL 293	
1 (E) (1) A WAIVER FROM LOCAL LAWS <u>THE RULES</u> , REGULATIONS, OR 2 POLICIES <u>OF A COUNTY BOARD</u> MAY BE SOUGHT THROUGH AN APPEAL <u>A WRITTEN</u> 3 <u>REQUEST</u> TO A COUNTY BOARD.	
4 (2) <u>A REQUEST MADE UNDER PARAGRAPH (1) OF THIS SUBSECTION</u> 5 <u>SHALL BE MADE DURING:</u>	
6 <u>(I)</u> <u>THE APPLICATION REVIEW PERIOD ESTABLISHED UNDER §</u> 7 <u>9-104 OF THIS SUBTITLE; OR</u>	
8 <u>(II)</u> <u>ANY ADDITIONAL TIME PERIOD ESTABLISHED BY THE COUNTY</u> 9 <u>BOARD AND IN ACCORDANCE WITH THE CHARTER AGREEMENT.</u>	
10 (3) IF A COUNTY BOARD DENIES A REQUEST FOR A WAIVER UNDER 11 PARAGRAPH (1) OF THIS SUBSECTION, AN APPEAL MAY BE MADE TO THE STATE 12 BOARD.	
13 9-108.	
14 (a) Employees of a public charter school:	
15 (1) Are public school employees, as defined in §§ 6-401(d) and 6-501(f) of 16 this article;	
17 (2) Are employees of a public school employer, as defined in §§ 6-401(e) 18 and 6-501(g) of this article, in the county in which the public charter school is located; 19 and	
20 (3) Shall have the rights granted under Title 6, Subtitles 4 and 5 of this 21 article.	
 (b) If a collective bargaining agreement under Title 6, Subtitle 4 or Subtitle 5 of this article is already in existence in the county where a public charter school is located, the employee organization and the public charter school may mutually agree to negotiate <u>DISCUSS</u> amendments to the existing agreement <u>THAT RELATE TO</u> <u>WAGES, HOURS, AND OTHER WORKING CONDITIONS</u> to address the needs of the particular public charter school. 	
 (C) (1) IF AN EMPLOYEE ORGANIZATION AND A PUBLIC CHARTER SCHOOL MEGOTIATE <u>DISCUSS</u> AN AMENDMENT TO AN EXISTING AGREEMENT UNDER SUBSECTION (B) OF THIS SECTION, THEN THE EMPLOYEE ORGANIZATION SHALL SUBMIT THE AMENDMENT TO THE COUNTY BOARD FOR REVIEW. 	
 32 (2) IF AN AMENDMENT SUBMITTED UNDER PARAGRAPH (1) OF THIS 33 SUBSECTION IS IN GOOD FAITH AND IN THE BEST INTEREST OF THE CHARTER 34 SCHOOL AND THE EMPLOYEES AT THE CHARTER SCHOOL, THEN THE COUNTY BOARD 25 SHALL APPROVE THE AMENDMENT WITHIN 20 DAYS OF SUBMISSION 	

35 SHALL APPROVE THE AMENDMENT WITHIN 30 DAYS OF SUBMISSION.

1(3)THIS SUBSECTION MAY NOT BE CONSTRUED TO REQUIRE THE2COUNTY BOARD TO NEGOTIATE WITH AN EMPLOYEE ORGANIZATION UNDER TITLE 63OF THIS ARTICLE.

4 (4) <u>AN AMENDMENT APPROVED IN ACCORDANCE WITH THIS</u> 5 <u>SUBSECTION MAY NOT BE RAISED IN AN ACTION TAKEN TO RESOLVE AN IMPASSE</u> 6 <u>UNDER TITLE 6 OF THIS ARTICLE.</u>

7 9-109.

8 (a) A county board shall disburse to a public charter school an amount of
9 county, State, and federal [money] UNRESTRICTED CURRENT EXPENSE FUNDS for
10 [elementary, middle, and secondary] students that [is commensurate with the
11 amount disbursed to other public schools in the local jurisdiction] IS IN ACCORDANCE
12 WITH THIS SECTION.

13 (B) A PUBLIC CHARTER SCHOOL SHALL RECEIVE ANY RESTRICTED FUNDS 14 FOR WHICH IT IS ELIGIBLE.

15 (C) SUBJECT TO SUBSECTION (E) OF THIS SECTION, A COUNTY BOARD SHALL:

16 (1) SUBTRACT EXPENDITURES FOR SPECIAL EDUCATION SERVICES,
17 TRANSPORTATION SERVICES, CONTINGENCIES, AND RESERVE FUNDS IN THE
18 COUNTY FROM THE COUNTY BOARD'S OPERATING BUDGET FOR THE FISCAL YEAR IN
19 WHICH THE PUBLIC CHARTER SCHOOL WILL OPERATE TO REACH AN INITIAL
20 FUNDING FIGURE;

(2) CALCULATE <u>85%</u> <u>86%</u> OF THE INITIAL FUNDING FIGURE CALCULATED
 UNDER PARAGRAPH (1) OF THIS SUBSECTION TO REACH AN ADJUSTED FUNDING
 FIGURE;

(3) DIVIDE THE ADJUSTED FUNDING FIGURE CALCULATED UNDER
PARAGRAPH (2) OF THIS SUBSECTION BY THE COUNTY'S FULL TIME EQUIVALENT
ENROLLMENT AS DEFINED IN § 5-202(A) OF THIS ARTICLE FOR THE FISCAL YEAR IN
WHICH THE PUBLIC CHARTER SCHOOL WILL OPERATE TO REACH AN ADJUSTED PER
PUPIL EXPENDITURE; AND

(4) IN ACCORDANCE WITH SUBSECTION (D) OF THIS SECTION, DISBURSE
TO A PUBLIC CHARTER SCHOOL AN AMOUNT OF MONEY EQUAL TO THE ADJUSTED
PER PUPIL FULL TIME EQUIVALENT ENROLLMENT IN THE PUBLIC CHARTER SCHOOL
AS OF SEPTEMBER 30 OF THE YEAR IN WHICH THE PUBLIC CHARTER SCHOOL IS
OPERATING TO DETERMINE AN ANNUAL FUNDING ALLOCATION.

34 (D) (1) BEFORE SEPTEMBER 30, AN ESTIMATED ENROLLMENT FIGURE FOR
35 THE PUBLIC CHARTER SCHOOL SHALL BE USED TO DETERMINE THE PUBLIC
36 CHARTER SCHOOL'S ANNUAL FUNDING ALLOCATION, WHICH SHALL BE RECONCILED
37 WHEN THE SEPTEMBER 30 ENROLLMENT COUNT IS AVAILABLE AND THE PUBLIC
38 CHARTER SCHOOL'S ANNUAL FUNDING ALLOCATION SHALL BE ADJUSTED AS
39 APPROPRIATE.

(2) IF A COUNTY BOARD'S EXPENDITURES ARE DIFFERENT THAN THE
 BUDGETED EXPENDITURES FOR THE FISCAL YEAR IN WHICH THE PUBLIC CHARTER
 SCHOOL IS OPERATING, THE PUBLIC CHARTER SCHOOL'S ANNUAL FUNDING
 ALLOCATION SHALL BE ADJUSTED AS APPROPRIATE.

5 (3) IF THE PUBLIC CHARTER SCHOOL CANNOT RETURN ANY REQUIRED
6 FUNDS IN THE CURRENT FISCAL YEAR, THE AMOUNT SHALL BE REDUCED FROM THE
7 PUBLIC CHARTER SCHOOL'S ANNUAL FUNDING ALLOCATION IN THE FOLLOWING
8 YEAR.

9 (E) (1) NOTWITHSTANDING SUBSECTION (C) OF THIS SECTION, A COUNTY
10 BOARD AND A CHARTER SCHOOL MAY NEGOTIATE FOR THE DISBURSEMENT OF
11 FUNDS TO THE CHARTER SCHOOL IN EXCESS OF THE FUNDS PROVIDED UNDER
12 SUBSECTION (C) OF THIS SECTION.

13 (2) IF A COUNTY BOARD AND A PUBLIC CHARTER SCHOOL NEGOTIATE
14 FOR FUNDS UNDER PARAGRAPH (1) OF THIS SUBSECTION, THE DECISION OF THE
15 COUNTY BOARD IS FINAL AND IS NOT APPEALABLE TO THE STATE BOARD.

16 [(b)] (F) The State Board or the county board may give surplus educational 17 materials, supplies, furniture, and other equipment to a public charter school.

18 9-110.

19 (A) A PUBLIC CHARTER SCHOOL SHALL REPORT ALL INFORMATION REQUIRED
20 BY THE STATE AND THE COUNTY BOARD IN THE FORMAT REQUIRED BY THE STATE
21 AND THE COUNTY BOARD.

22 (B) EXCEPT AS PROVIDED IN SUBSECTION (C) OF THIS SECTION, A PUBLIC 23 CHARTER SCHOOL MAY:

24 (1) ELECT TO USE THE SERVICES OF A COUNTY BOARD; OR

25 (2) PURCHASE <u>OR RECEIVE</u> THE SERVICES OF A COUNTY BOARD IF THE
 26 PUBLIC CHARTER SCHOOL AND THE COUNTY BOARD MUTUALLY AGREE TO A PRICE.

27 (C) A PUBLIC CHARTER SCHOOL SHALL USE THE FOLLOWING SERVICES AND
28 INFORMATION TECHNOLOGY SYSTEMS OF THE COUNTY BOARD <u>THAT ARE USED BY</u>
29 <u>OTHER PUBLIC SCHOOLS IN THE COUNTY</u>, WHICH THE COUNTY BOARD SHALL
30 PROVIDE AT NO ADDITIONAL CHARGE TO THE PUBLIC CHARTER SCHOOL:

- 31 (1) PAYROLL;
- 32 (2) BUDGETING SYSTEM;
- 33 (3) AUDITING;
- 34 (4) STUDENT TRACKING; AND

(5) ANY OTHER SERVICE, INFORMATION TECHNOLOGY SYSTEM, OR
 PROGRAM NECESSARY TO REPORT INFORMATION AS REQUIRED UNDER SUBSECTION
 (A) OF THIS SECTION.

4 9-111.

5 (A) SUBJECT TO SUBSECTION (B) OF THIS SECTION, A COUNTY BOARD SHALL
6 PROVIDE SPECIAL EDUCATION SERVICES, INCLUDING TRANSPORTATION OF
7 STUDENTS WITH DISABILITIES UNDER § 8-410 OF THIS ARTICLE, TO STUDENTS IN
8 PUBLIC CHARTER SCHOOLS.

9 (B) (1) IF A CHARTER SCHOOL WANTS TO PROVIDE SPECIAL EDUCATION 10 SERVICES TO ITS ELIGIBLE STUDENTS, THE CHARTER SCHOOL SHALL SUBMIT A 11 REQUEST TO THE COUNTY BOARD.

12 (2) A COUNTY BOARD SHALL APPROVE OR DENY THE REQUEST 13 SUBMITTED UNDER PARAGRAPH (1) OF THIS SUBSECTION WITHIN 30 DAYS OF 14 RECEIPT OF THE REQUEST.

(3) IF A COUNTY BOARD APPROVES THE REQUEST SUBMITTED UNDER
 PARAGRAPH (1) OF THIS SUBSECTION, THE CHARTER SCHOOL AND THE COUNTY
 BOARD SHALL NEGOTIATE A SYSTEM OF REIMBURSEMENT TO THE CHARTER
 SCHOOL FOR THE PROVISION OF THESE SERVICES.

19(4)IF THE CHARTER SCHOOL AND THE COUNTY BOARD FAIL TO REACH20AN AGREEMENT UNDER THIS SUBSECTION, EITHER PARTY MAY APPEAL TO THE21STATE BOARD.

22 9-112.

23 (A) A COUNTY BOARD MAY PROVIDE TRANSPORTATION FOR THE STUDENTS24 OF A PUBLIC CHARTER SCHOOL.

25 (B) A PUBLIC CHARTER SCHOOL MAY PROVIDE TRANSPORTATION FOR ITS 26 STUDENTS.

27 (C) SUBJECT TO SUBSECTION (D) OF THIS SECTION, IF A PUBLIC CHARTER
28 SCHOOL PROVIDES TRANSPORTATION FOR ITS STUDENTS, AND THE TOTAL ACTUAL
29 COST OF TRANSPORTING ELIGIBLE STUDENTS IS:

(1) LESS THAN THE AVERAGE PER RIDER EXPENDITURE IN THE COUNTY
FOR TRANSPORTATION AS CALCULATED BY THE DEPARTMENT MULTIPLIED BY THE
NUMBER OF STUDENTS AT THE PUBLIC CHARTER SCHOOL ELIGIBLE FOR
TRANSPORTATION, THEN THE COUNTY BOARD SHALL REIMBURSE THE PUBLIC
CHARTER SCHOOL FOR THE TOTAL ACTUAL COST OF TRANSPORTATION; OR

(2) EQUAL TO OR MORE THAN THE AVERAGE PER RIDER EXPENDITURE
IN THE COUNTY FOR TRANSPORTATION AS CALCULATED BY THE DEPARTMENT
MULTIPLIED BY THE NUMBER OF STUDENTS AT THE PUBLIC CHARTER SCHOOL
ELIGIBLE FOR TRANSPORTATION, THEN THE COUNTY BOARD SHALL REIMBURSE

THE PUBLIC CHARTER SCHOOL ELIGIBLE FOR TRANSPORTATION EXPENSES EQUAL
 <u>TO THE NUMBER OF ELIGIBLE STUDENTS</u> MULTIPLIED BY THE AVERAGE PER RIDER
 EXPENDITURE.

4 (D) THIS SECTION MAY NOT BE CONSTRUED TO AUTHORIZE THE
5 REIMBURSEMENT OF PARENTS WHO TRANSPORT THEIR CHILDREN TO A CHARTER
6 SCHOOL IN A PERSONAL VEHICLE.

7 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 8 July 1, 2006.