P4 6lr1351 CF 6lr1451

By: Senators Gladden, Astle, Britt, Conway, Currie, Della, Exum, Forehand, Frosh, Garagiola, Giannetti, Green, Grosfeld, Hogan, Hollinger, Hughes, Jimeno, Jones, Kelley, Klausmeier, Kramer, Lawlah, McFadden, Pinsky, Ruben, Stone, and Teitelbaum

Introduced and read first time: January 30, 2006

Assigned to: Finance

#### A BILL ENTITLED

#### 1 AN ACT concerning

# 2 State Personnel - Collective Bargaining - Revisions

- 3 FOR the purpose of altering certain provisions of law governing collective bargaining
- for certain State employees and certain employees of State institutions of higher
- 5 education; specifying that provisions of this Act may not limit or interfere with
- 6 certain powers of the Governor; specifying that the State Labor Relations Board
- 7 is an independent unit of State government; altering the membership of the
- 8 Board; requiring that the Board elect a chairman from among its members;
- 9 altering the duties of the Board and the State Higher Education Labor Relations
- Board; requiring the Board and the State Higher Education Labor Relations
- Board to jointly appoint an Executive Director; altering the duties and powers of
- the Executive Director; repealing a requirement that the Department of Budget
- and Management provide administrative support to the State Labor Relations
- Board; requiring the State under certain circumstances to provide certain
- 15 information to certain exclusive representatives; prohibiting certain exclusive
- 16 representatives from sharing certain information; providing a certain exception;
- specifying certain employee rights; prohibiting the State and employee
- organizations from engaging in certain unfair labor practices; allowing parties
- in collective bargaining to request that a fact finder be employed under certain
- 20 circumstances; specifying the manner of appointment and the powers and duties
- of a fact finder; clarifying the processes of collective bargaining; altering a
- 22 certain definition; making certain conforming changes; and generally relating to
- 23 collective bargaining for State employees and employees of State institutions of
- 24 higher education.

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- 25 BY repealing and reenacting, with amendments,
- 26 Article State Personnel and Pensions
- 27 Section 3-101, 3-103, 3-201, 3-202, 3-204, 3-206, 3-207, 3-208, 3-209, 3-210,
  - 3-2A-04, 3-2A-06, 3-301(a), 3-306, and 3-501
- 29 Annotated Code of Maryland
- 30 (2004 Replacement Volume and 2005 Supplement)

32 REPRESENTATIVE.

•	CNOTTENED COT TOT SERVICE BILL 340						
1 2 3 4 5	BY repealing Article - State Personnel and Pensions Section 3-205 Annotated Code of Maryland (2004 Replacement Volume and 2005 Supplement)						
6 7 8 9 10	Section 3-2A-01 Annotated Code of Maryland						
11 12	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:						
13	<b>Article - State Personnel and Pensions</b>						
14	3-101.						
15	(a) In this title the following words have the meanings indicated.						
16	(b) "Board" means:						
	(1) with regard to any matter relating to employees of any of the units of State government described in § 3-102(a)(1) through (4) of this subtitle, the State Labor Relations Board; and						
	(2) with regard to any matter relating to employees of any State institution of higher education described in § 3-102(a)(5) of this subtitle, the State Higher Education Labor Relations Board.						
23	(c) "Collective bargaining" means:						
24 25	(1) good faith negotiations by authorized representatives of employees and their employer with the intention of:						
26 27	$\begin{tabular}{ll} [(1)] & (I) & reaching an agreement about wages, hours, and other terms and conditions of employment; and \\ \end{tabular}$						
28 29	[(2)] (II) incorporating the terms of the agreement in a written memorandum of understanding OR OTHER WRITTEN UNDERSTANDING; OR						
30 31	(2) ADMINISTRATION OF TERMS AND CONDITIONS OF EMPLOYMENT, OF THE VOLUNTARY ADJUSTMENT OF GRIEVANCES BY AN EXCLUSIVE						

1 (d) "Employee organization" means a labor or other organization in which 2 State employees participate and that has as one of its primary purposes representing 3 employees. "Exclusive representative" means an employee organization that has been 4 (e) 5 certified by the Board as an exclusive representative under Subtitle 4 of this title. (f) "President" means: 6 7 with regard to a constituent institution, as defined in § 12-101 of the 8 Education Article, the president of the constituent institution; with regard to a center or institute, as those terms are defined in § 10 12-101 of the Education Article, the president of the center or institute; 11 with regard to the University System of Maryland Office, the 12 Chancellor of the University System of Maryland; and 13 with regard to Morgan State University, St. Mary's College of (4) 14 Maryland, and Baltimore City Community College, the president of the institution. "System institution" means: 15 (g) a constituent institution, as defined in § 12-101 of the Education 16 (1)17 Article; 18 (2) a center or institute, as those terms are defined in § 12-101 of the 19 Education Article; and 20 (3) the University System of Maryland Office. 21 3-103. 22 This title and any agreement under this title do not limit or otherwise interfere with the powers of the GOVERNOR OR THE Maryland General Assembly under Article 24 III, § 52 of the Maryland Constitution. 25 3-201. There is a State Labor Relations Board [in the Department] ESTABLISHED AS 26 27 AN INDEPENDENT UNIT OF STATE GOVERNMENT. 28 3-202. 29 (a) The Board consists of the following five members: 30 [the Secretary or a designee of the Secretary] ONE MEMBER (1) 31 APPOINTED BY THE GOVERNOR WITH THE ADVICE AND CONSENT OF THE SENATE 32 REPRESENTING THE PUBLIC, WHO:

1 2	EMPLOYEE	ORGAN	(I) NIZATIO	IS NOT AN OFFICER OR EMPLOYEE OF THE STATE OR A STATE N; AND
3	EMPLOYEE	E ORGAN	(II) NIZATIO	IS NOT AN ELECTED OFFICIAL OF THE STATE OR A STATE N;
			TES SUE	nbers [with knowledge of labor issues] CHOSEN FROM A LIST SMITTED JOINTLY BY THE EXCLUSIVE REPRESENTATIVES, in the advice and consent of the Senate, who:
8 9	employee org	ganizatio	(i) n; and	are not officers or employees of the State or [an] A STATE
10			(ii)	are known for objective and independent judgment; and
11 12	with the adv	(3) ice and c		nbers of the business community, appointed by the Governor the Senate, who:
13 14	EMPLOYE	E ORGA	(I) NIZATIO	ARE NOT OFFICERS OR EMPLOYEES OF THE STATE OR A STATE ON; AND
15			(II)	are known for objective and independent judgment.
16 17	` /		_	ice, each [appointed] member shall take the oath e Maryland Constitution.
	` /	the appo	inted me	of the Secretary, the Governor shall designate a chairman mbers of the Board] FROM AMONG ITS MEMBERS, THE HAIRMAN.
21 22	(d) member.	[The Sec	cretary or	the Secretary's designee shall serve as a continuing
23	(e)]	(1)	The term	n of [an appointed] A member is 6 years.
24 25		(2) led for [a		ns of [appointed] members are staggered as required by the members of the Board on July 1, [1999] 2006.
26 27	as an origina	(3) al appoint		cy shall be filled for an unexpired term in the same manner
28 29	appointed ar	(4) nd qualifi		nd of a term, a member continues to serve until a successor is
30 31		(5) ne term ar		er who is appointed after a term has begun serves only for successor is appointed and qualifies.
32 33	[(f)] incompetence	(E) ce or miso		vernor may remove [an appointed] A member ONLY for

	[(g)] (F) xtent praction		ng appointments to the Board, the Governor shall ensure, to				
3 4 Boar	(1) d is reflectiv		o of male and female members and the racial makeup of the ral population of the State; and				
5 6 3-20	(2)	each ma	ajor geographic area of the State is represented on the Board.				
8 Secre	7 (a) (1) [With approval of the] THE STATE LABOR RELATIONS Board[, the 8 Secretary] AND THE STATE HIGHER EDUCATION LABOR RELATIONS BOARD JOINTLY 9 shall appoint an Executive Director of the [Board] BOARDS.						
10	(2)	The Ex	ecutive Director:				
11 12 BOA	ARDS; and	(i)	is responsible to and serves at the pleasure of the [Secretary]				
13		(ii)	is entitled to the salary provided in the State budget.				
		e Executive D DS ASSIGN,	Pirector shall perform the duties that the [Secretary including:				
16	(1)	operatii	ng the office of the [Board] BOARDS; and				
17	(2)	keeping	the official records of the [Board] BOARDS.				
			VE DIRECTOR MAY HIRE ANY STAFF NECESSARY TO CARRY THIS SUBTITLE.				
	(c)] (D) ector may en		With approval of the [Secretary] BOARDS, the Executive ional consultants.				
22 23 Dire	(2) ector.	Each pi	rofessional consultant serves at the pleasure of the Executive				
24 [3-2	05.						
25	The Departi	ment shall pro	vide administrative support to the Board.]				
26 [3-2	06.] 3-205.						
			ponsible for administering and enforcing provisions of this scribed in § 3-102(a)(1) through (4) of this title.				
	(b) In a		y other powers or duties provided for elsewhere in this				
31 32 inch	(1) ude a consid		establish guidelines for creating new bargaining units that				

#### **UNOFFICIAL COPY OF SENATE BILL 348** 6 1 1. the effect of over fragmentation on the employer; 2 2. the administrative structures of the State employer; 3 the recommendations of the parties; 3. the recommendations of the [Secretary] EXECUTIVE 4 4. 5 DIRECTOR; the desires of the employees involved; 6 5. 7 6. the communities of interest of the employees involved; and 8 7. the wages, hours, and other working conditions of the 9 employees; 10 (ii) establish standards for determining an appropriate bargaining 11 unit; and 12 (iii) investigate and resolve disputes about appropriate bargaining 13 units; 14 establish procedures for, supervise the conduct of, and resolve (2) disputes about elections for exclusive representatives; and (3) investigate and take appropriate action in response to complaints of 16 17 unfair labor practices and lockouts. 18 [3-207.] 3-206. 19 The [Secretary] BOARD [may] SHALL adopt and enforce regulations, 20 guidelines, and policies to carry out this title [which: 21 define unfair labor practices; and (1) 22 establish], INCLUDING ESTABLISHING permissible labor-related (2)23 activities on the work site. 24 [3-208.] 3-207. 25 The Board [may] SHALL investigate: (a)

a possible violation of this title or any regulation adopted under it;

The Board may hold a hearing in accordance with Title 10, Subtitle 2 of the

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29

27 and

(b)

(1)

(2)

any other relevant matter.

31 complaint arising under this title or a regulation adopted under it.

30 State Government Article whenever necessary for a fair determination of any issue or

1	[3-209.] 3-208.		
4	EMPLOYEE IN THE REPRESENTATIVE	E BARGA , THE BO	REQUEST OF AN EXCLUSIVE REPRESENTATIVE, FOR EACH AINING UNIT REPRESENTED BY THE EXCLUSIVE DARD SHALL ORDER THE STATE TO PROVIDE THE IVE WITH THE EMPLOYEE'S:
6	(1)	NAME;	
7	(2)	POSITIO	ON CLASSIFICATION;
8	(3)	UNIT;	
9 10	(4) RECEIVES INTERC		AND WORK SITE ADDRESSES WHERE THE EMPLOYEE OR UNITED STATES MAIL; AND
11	(5)	HOME .	AND WORK SITE TELEPHONE NUMBERS.
		S PROVI	E REPRESENTATIVE MAY REQUEST EMPLOYEE DED UNDER SUBSECTION (A) OF THIS SECTION, ONCE
		le are not	employees provided to the Board in connection with an a subject to disclosure in accordance with Title 10, ment Article.
	ADDRESSES, AND	WORK	Y DAYS BEFORE PROVIDING AN EMPLOYEE'S NAME, INFORMATION TO AN EXCLUSIVE REPRESENTATIVE, THE Y THE EMPLOYEE OF THE PROVISIONS OF THIS SECTION.
23	EMPLOYEE DOES	PH (1) O NOT W	MPLOYEE MAY, WITHIN 15 DAYS OF THE EMPLOYER'S NOTICE OF THIS SUBSECTION, NOTIFY THE EMPLOYER THAT THE ANT THE EMPLOYEE'S NAME, ADDRESSES, OR WORK OVIDED TO AN EXCLUSIVE REPRESENTATIVE.
	EMPLOYER UNDE	R PARA	EMPLOYEE PROVIDES TIMELY NOTIFICATION TO THE GRAPH (2) OF THIS SUBSECTION, THE EMPLOYER MAY NOT 'S NAME, ADDRESSES, OR WORK INFORMATION.
28 29	(E) (1) EMPLOYEE:	ONCE A	ANNUALLY, BETWEEN AUGUST 1 AND AUGUST 31, AN
		(I) IE AND I	MAY NOTIFY AN EXCLUSIVE REPRESENTATIVE TO REMOVE THE HOME AND WORK ADDRESS FROM A LIST PROVIDED BY THE
33		(II)	SHALL SEND A COPY OF THE NOTIFICATION TO THE EMPLOYER.

34 (2) WHEN THE EXCLUSIVE REPRESENTATIVE AND THE EMPLOYER 35 RECEIVE NOTIFICATION UNDER PARAGRAPH (1) OF THIS SUBSECTION, THE

33

34

(1)

(2)

1 EMPLOYEE'S NAME AND HOME AND WORK ADDRESS SHALL BE REMOVED FROM ALL 2 FUTURE LISTS ISSUED THROUGH THE FOLLOWING AUGUST 1. 3 AN EMPLOYER MAY CHARGE AN EXCLUSIVE REPRESENTATIVE A FEE NOT 4 TO EXCEED THE ACTUAL COST OF PROVIDING A LIST OF EMPLOYEES' NAMES AND WORK INFORMATION TO THE EXCLUSIVE REPRESENTATIVE. EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, AN 6 (G) (1) 7 EXCLUSIVE REPRESENTATIVE SHALL CONSIDER THE INFORMATION THAT IT 8 RECEIVES UNDER THIS SECTION AS CONFIDENTIAL AND MAY NOT RELEASE THE 9 INFORMATION TO ANY PERSON. 10 (2) AN EXCLUSIVE REPRESENTATIVE MAY UTILIZE THIRD PARTY 11 CONTRACTORS TO USE THE INFORMATION THAT IT RECEIVES UNDER THIS SECTION, 12 AS DIRECTED BY THE EXCLUSIVE REPRESENTATIVE, TO CARRY OUT ITS STATUTORY 13 DUTIES UNDER THIS TITLE. 14 [3-210.] 3-209. 15 If a person fails to comply with an order issued by the Board, a member of (a) 16 the Board may petition the circuit court to order the person to comply with the 17 Board's order. The Board shall not be required to post bond in an action under subsection 18 (b) 19 (a) of this section. 20 3-2A-01. 21 There is a State Higher Education Labor Relations Board established as an 22 independent unit of State government. 23 3-2A-04. 24 (a) The STATE HIGHER EDUCATION LABOR RELATIONS Board AND THE (1) 25 STATE LABOR RELATIONS BOARD JOINTLY shall appoint an Executive Director of the 26 [Board] BOARDS. 27 (2) The Executive Director: 28 (i) is responsible to and serves at the pleasure of the [Board] 29 BOARDS; and 30 (ii) is entitled to the salary provided in the State budget. 31 (b) The Executive Director shall perform the duties that the [Board assigns] 32 BOARDS ASSIGN, including:

operating the office of the [Board] BOARDS; and

keeping the official records of the [Board] BOARDS.

1 2	1 (c) The Executive Direct 2 provisions of this subtitle.	or may hire any staff necessary to carry out the
3	3 (d) (1) With approv 4 employ professional consultants.	ral of the [Board] BOARDS, the Executive Director may
5 6	5 (2) Each profess	sional consultant serves at the pleasure of the Executive
7	7 3-2A-06.	
8 9	8 The Board [may] SHALL ado 9 to carry out this title [which:	pt and enforce regulations, guidelines, and policies
10	10 (1) define unfai	r labor practices; and
11 12	11 (2) establish], II 12 activities on the work site.	NCLUDING ESTABLISHING permissible labor-related
13	13 3-301.	
14	14 (a) Employees subject to	this title have the right to:
	15 (1) take part or 16 or participating in any employee of	refrain from taking part in forming, joining, supporting, rganization or its lawful activities;
17 18	17 (2) be fairly rep 18 collective bargaining; and	resented by their exclusive representative, if any, in
20		ovided in §§ 3-303 and 3-305 of this subtitle, engage in urpose of collective bargaining OR OTHER MUTUAL
22	22 3-306.	
24		cers, employees, agents, or representatives are nfair labor practice, [as defined by the Secretary]
	26 (1) INTERFER 27 THE EXERCISE OF THEIR RIG	ING WITH, RESTRAINING, OR COERCING EMPLOYEES IN HTS UNDER THIS TITLE;
29		ING, INTERFERING WITH, CONTRIBUTING FINANCIAL OR ISTING IN THE FORMATION, EXISTENCE, OR ABOR ORGANIZATION;
32 33	32 EMPLOYER SPONSORED OR S 33 ELECTION UNDER § 3-405 OF	G ADMINISTRATIVE LEAVE TO EMPLOYEES TO ATTEND SUPPORTED MEETINGS OR EVENTS RELATING TO AN THIS TITLE, UNLESS THE EMPLOYER GRANTS SAME AMOUNT OF ADMINISTRATIVE LEAVE TO ATTEND

35 or the following institutions:

1 LABOR ORGANIZATION SPONSORED OR SUPPORTED MEETINGS OR EMPLOYEE 2 MEETINGS; 3 DISCRIMINATING IN HIRING, TENURE, OR ANY TERM OR CONDITION 4 OF EMPLOYMENT TO ENCOURAGE OR DISCOURAGE MEMBERSHIP IN AN EMPLOYEE 5 ORGANIZATION; DISCHARGING OR DISCRIMINATING AGAINST AN EMPLOYEE 6 (5) 7 BECAUSE OF THE SIGNING OR FILING OF AN AFFIDAVIT, PETITION, OR COMPLAINT, 8 OR GIVING INFORMATION OR TESTIMONY IN CONNECTION WITH MATTERS UNDER 9 THIS SUBTITLE; FAILING TO PROVIDE ALL EMPLOYEE ORGANIZATIONS INVOLVED IN 10 (6) 11 AN ELECTION THE SAME RIGHTS OF ACCESS AS PRESCRIBED BY THE BOARD 12 THROUGH REGULATION; 13 (7) ENGAGING IN SURVEILLANCE OF UNION ACTIVITIES; 14 REFUSING TO BARGAIN IN GOOD FAITH; OR (8)(9)ENGAGING IN A LOCKOUT. 15 Employee organizations and their agents or representatives are prohibited 16 17 from engaging in any unfair labor practice, [as defined by the Secretary] 18 INCLUDING: INTERFERING WITH, RESTRAINING, OR COERCING EMPLOYEES IN 19 (1) 20 THE EXERCISE OF THEIR RIGHTS UNDER THIS TITLE; CAUSING OR ATTEMPTING TO CAUSE AN EMPLOYER TO 21 (2)22 DISCRIMINATE IN HIRING, TENURE, OR ANY TERM OR CONDITION OF EMPLOYMENT 23 TO ENCOURAGE OR DISCOURAGE MEMBERSHIP IN AN EMPLOYEE ORGANIZATION; ENGAGING IN, INDUCING, OR ENCOURAGING ANY PERSON TO 24 (3) 25 ENGAGE IN A STRIKE, AS DEFINED IN § 3-303(A) OF THIS SUBTITLE; INTERFERING WITH THE STATUTORY DUTIES OF THE STATE OR AN 26 (4) 27 EMPLOYER; 28 REFUSING TO BARGAIN IN GOOD FAITH; OR (5) 29 NOT FAIRLY REPRESENTING EMPLOYEES IN COLLECTIVE (6) 30 BARGAINING OR IN ANY OTHER MATTER IN WHICH THE EMPLOYEE ORGANIZATION 31 HAS THE DUTY OF FAIR REPRESENTATION. 32 3-501. 33 The following individuals or entities shall designate one or more 34 representatives to participate as a party in collective bargaining on behalf of the State

1		(i)	on behal	f of the Stat	e, the Gover	mor;		
2 3	institution; and	(ii)	on behal	f of a syster	n institution	, the president	of the system	l
	Maryland, or Baltimo institution.	(iii) re City C					ry's College of	
	(2) representatives to part exclusive representati	ticipate a				ate one or mo		
12	(b) The parties shall meet at reasonable times and engage in collective bargaining in good faith TO CONCLUDE A WRITTEN MEMORANDUM OF UNDERSTANDING OR OTHER WRITTEN UNDERSTANDING AS DEFINED UNDER § 3-101(C)(1)(II) OF THIS TITLE.							
	4 (c) (1) The parties shall make every reasonable effort to conclude 5 negotiations in a timely manner for inclusion by the principal unit in its budget 6 request to the Governor.							
	(2) (i) The parties shall conclude negotiations before January 1 for any item requiring an appropriation of funds for the fiscal year that begins on the following July 1.							
22 23 24 25	Governor shall include any amounts in the budgets of the principal units required to accommodate any additional cost resulting from the negotiations, including the actuarial impact of any legislative changes to any of the State pension or retirement systems that are required, as a result of the negotiations, for the fiscal year beginning the following July 1 if the legislative changes have been negotiated to become effective in that fiscal year.							
	(3) NEXT FISCAL YEA FINDER BE EMPLO		RE OCT	OBER 25, I	EITHER PA		EGOTIATION EQUEST THA	
30 31	NOVEMBER 1.	(II)	THE FA	CT FINDE	R SHALL B	E EMPLOYE	ED NO LATE	R THAN
32 33	ALTERNATE STRI						PARTY APP	OINTED BY
34 35	SERVICE; OR		1.	BY THE F	EDERAL M	EDIATION A	AND CONCIL	LIATION
36 37	AMERICAN ARBIT	RATION			HE LABOR	ARBITRATI	ON RULES O	OF THE

1	(IV)	THE FA	ACT FINDER:
2 3	WITH THE ADMINISTRAT	1. IVE PRO	MAY GIVE NOTICE AND HOLD HEARINGS IN ACCORDANCE CEDURE ACT;
4 5	OTHER EVIDENCE;	2.	MAY ADMINISTER OATHS AND TAKE TESTIMONY AND
6		3.	MAY ISSUE SUBPOENAS; AND
			BEFORE NOVEMBER 20, SHALL MAKE WRITTEN G WAGES, HOURS, AND WORKING CONDITIONS, AND ONS OF EMPLOYMENT THAT MAY BE IN DISPUTE.
12		O THE G TE, ANI	RITTEN RECOMMENDATIONS OF THE FACT FINDER OVERNOR, THE EXCLUSIVE REPRESENTATIVE, THE DITHE SPEAKER OF THE HOUSE OF DELEGATES BY DECEMBER 1.
	` ' ' '		of understanding that incorporates all matters of be executed by the exclusive representative
17 18	(i) Governor or the Governor's d		emorandum of understanding relating to the State, the
19 20	(ii) institution, the president of the		emorandum of understanding relating to a system institution or the president's designee; and
	(iii) University, St. Mary's Colleg governing board of the institu	e of Mary	emorandum of understanding relating to Morgan State vland, or Baltimore City Community College, the governing board's designee.
		atters sha	ese matters require legislative approval or the ll be recommended to the General Assembly funds.
		approval,	tters involving a State institution of higher the legislation shall be recommended to the al Assembly.
			elating to negotiations] FOR A MEMORANDUM idered closed sessions under § 10-508 of the State
35 36	Governor or the Governor's dunit for skilled service or pro	esignee a fessional	nemorandum of understanding executed by the nd an exclusive representative of a bargaining service employees in the State Personnel e to employees of a State institution of higher

- 1 (2) The terms of a memorandum of understanding executed by a
- 2 president of a system institution or the governing board of Morgan State University,
- 3 St. Mary's College of Maryland, or Baltimore City Community College, or their
- 4 respective designees, and the exclusive representative of a bargaining unit for
- 5 employees of a State institution of higher education are not applicable to skilled
- 6 service or professional service employees in the State Personnel Management System.
- SECTION 2. AND BE IT FURTHER ENACTED, That the terms of the members 8 of the State Labor Relations Board shall expire as follows:
- 9 (a) one member in 2006;
- 10 (b) two members in 2007; and
- 11 (c) two members in 2009.
- 12 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 13 July 1, 2006.