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By: Senator Frosh Senators Frosh, Giannetti, Green, and Jacobs Introduced and read first time: February 3, 2006

Assigned to: Judicial Proceedings

Committee Report: Favorable with amendments Senate action: Adopted Read second time: March 8, 2006

CHAPTER____

1 AN ACT concerning

Criminal Procedure - Criminal Defendants - Incompetency and Criminal Responsibility

FOR the purpose of requiring a court, under certain circumstances, to determine, on 4 evidence presented on the record, whether a defendant is incompetent to stand 5 trial for a violation of probation proceeding; authorizing a court to reconsider the 6 question of whether a defendant is incompetent to stand trial at any time before 7 final judgment; prohibiting the admissibility of a statement made by a 8 9 defendant in the course of a certain evaluation or a report prepared as the result 10 of a certain evaluation from being used to prove the commission of a criminal 11 offense or to enhance the sentence of the defendant; authorizing a court to take 12 certain actions after the court makes a certain determination at a competency 13 hearing; authorizing the court to order commitment of a certain person in a 14 Health Department facility under certain circumstances; requiring a court to 15 hold a hearing to determine whether a certain person continues to meet certain 16 criteria for commitment to a Health Department facility under certain 17 circumstances; authorizing a court to hold a certain conference or hearing to review the status of the case of a certain person; requiring a court to order 18 19 commitment of a certain person to a certain medical facility under certain circumstances; requiring a court to reconsider, under certain circumstances, a 20 21 certain determination for a certain person released on bail or on recognizance; requiring a court to dismiss, under certain circumstances, a certain charge after 22 23 passage of certain time periods; requiring a certain notification to a certain person who has filed a certain request for notification; requiring the Health 24 25 Department to submit a certain report containing certain information to the court; requiring the Health Department to submit certain reports containing 26 27 certain information within certain time periods to certain persons; requiring a 28 certain clerk of court to give a certain report to certain persons; and generally

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1 relating to criminal defendants and incompetency and criminal responsibility.

2 BY repealing and reenacting, with amendments,

3 Article - Criminal Procedure

4 Section 3-104 through 3-108, inclusive

5 Annotated Code of Maryland

6 (2001 Volume and 2005 Supplement)

7 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF

8 MARYLAND, That the Laws of Maryland read as follows:

Article - Criminal Procedure

10 3-104.

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11 (a) If, before or during a trial, the defendant in a criminal case OR A

12 VIOLATION OF PROBATION PROCEEDING appears to the court to be incompetent to

13 stand trial or the defendant alleges incompetence to stand trial, the court shall

14 determine, on evidence presented on the record, whether the defendant is

15 incompetent to stand trial.

(b) If, after receiving evidence, the court finds that the defendant is competent
to stand trial, the trial shall begin as soon as practicable or, if already begun, shall
continue.

19 (c) At any time [during the trial and] before [verdict] FINAL JUDGMENT, the 20 court may reconsider the question of whether the defendant is incompetent to stand 21 trial.

22 3-105.

(a) (1) For good cause and after giving the defendant an opportunity to be
heard, the court may order the Health Department to examine the defendant to
determine whether the defendant is incompetent to stand trial.

26 (2) The court shall set and may change the conditions under which the 27 examination is to be made.

28 (b) Except in a capital case, on consideration of the nature of the charge, the 29 court:

30 (1) may require or allow the examination to be done on an outpatient 31 basis; and

32 (2) if an outpatient examination is authorized, shall set bail for the 33 defendant or authorize release of the defendant on recognizance.

34 (c) (1) If a defendant is to be held in custody for examination under this 35 section, the defendant may be confined in a correctional facility until the Health

1 Department can conduct the examination. If the court finds it appropriate for the

2 health or safety of the defendant, the court may order confinement in a medical wing

3 or other isolated and secure unit of the correctional facility.

4 (2) (i) If the court finds that, because of the apparent severity of the

5 mental disorder or mental retardation, a defendant in custody would be endangered

6 by confinement in a correctional facility, the court may order that the Health

7 Department, in the Health Department's discretion:

8 1. confine the defendant, pending examination, in a medical
9 facility that the Health Department designates as appropriate; or

10 2. immediately conduct a competency examination of the 11 defendant by a community forensic screening program or other agency that the

12 Health Department finds appropriate.

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(ii) Unless the Health Department retains the defendant, thedefendant shall be promptly returned to the court after the examination.

15 (3) A defendant who is held for examination under this section may
16 question at any time the legality of the detention by petition for a writ of habeas
17 corpus.

18(d)(1)If a court orders an examination under this section, the Health19Department shall:

- 20 (i) examine the defendant; and
- 21 (ii) send a complete report of its findings to:

22 1. the court;

- 23 2. the State's Attorney; and
- 24 3. the defense counsel.

25 (2) Unless there is a plea that the defendant was not criminally

26 responsible under § 3-109 of this title, the defendant is entitled to have the report

27 within 7 days after the court orders the examination. However, failure of the Health

28 Department to send the complete report within that time is not, of itself, grounds for29 dismissal of the charges. On good cause shown, the court may extend the time for

30 examination.

31 (3) If the Health Department reports that, in its opinion, the defendant

32 is incompetent to stand trial, the report shall state, in a complete supplementary

33 opinion, whether, because of mental retardation or mental disorder, the defendant

34 would be a danger to self or the person or property of another, if released.

35 (4) A STATEMENT MADE BY THE DEFENDANT IN THE COURSE OF AN
 36 EXAMINATION UNDER THIS SECTION IS NOT ADMISSIBLE IN A CRIMINAL

PROCEEDING FOR THE PURPOSE OF PROVING THE COMMISSION OF A CRIMINAL OFFENSE OR TO ENHANCE THE SENTENCE OF THE DEFENDANT.

3 (5) EXCEPT FOR THE PURPOSE OF IMPEACHING THE TESTIMONY OF THE
4 DEFENDANT, A REPORT PREPARED AS THE RESULT OF AN EXAMINATION UNDER
5 THIS SECTION IS NOT ADMISSIBLE IN A CRIMINAL PROCEEDING FOR THE PURPOSE
6 OF PROVING THE COMMISSION OF A CRIMINAL OFFENSE OR TO ENHANCE THE
7 SENTENCE OF THE DEFENDANT.

8 3-106.

9 (a) Except in a capital case, if, after a hearing, the court finds that the

10 defendant is incompetent to stand trial but is not dangerous, as a result of a mental

11 disorder or mental retardation, to self or the person or property of others, the court

12 may set bail for the defendant or authorize release of the defendant on recognizance.

13 (b) (1) If, after a hearing, the court finds that the defendant is incompetent 14 to stand trial and, because of mental retardation or a mental disorder, is a danger to

15 self or the person or property of another, the court may order the defendant

16 committed to the facility that the Health Department designates until the court [is

17 satisfied that] FINDS THAT:

18 (I) the defendant no longer is incompetent to stand [trial or] 19 TRIAL;

20 (II) THE DEFENDANT no longer is, because of mental retardation or 21 a mental disorder, a danger to self or the person or property of others; OR

(III) THERE IS NOT A SUBSTANTIAL LIKELIHOOD THAT THE
 DEFENDANT WILL BECOME COMPETENT TO STAND TRIAL IN THE FORESEEABLE
 FUTURE.

(2) If a court commits the defendant because of mental retardation, the
Health Department shall require the Developmental Disabilities Administration to
provide the care or treatment that the defendant needs.

(c) (1) [On suggestion of the defendant or on its initiative and subject to the
limitations on frequency in § 7-507 or § 10-805 of the Health - General Article, as the
case may be, the court may reconsider whether the defendant is incompetent to stand
trial.] TO DETERMINE WHETHER THE DEFENDANT CONTINUES TO MEET THE
CRITERIA FOR COMMITMENT SET FORTH IN SUBSECTION (B) OF THIS SECTION, THE
COURT SHALL HOLD A HEARING:

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(I) EVERY YEAR FROM THE DATE OF COMMITMENT;

(II) WITHIN 30 DAYS AFTER THE FILING OF A MOTION BY THE
STATE'S ATTORNEY OR COUNSEL FOR THE DEFENDANT SETTING FORTH NEW FACTS
OR CIRCUMSTANCES RELEVANT TO THE DETERMINATION-<u>: AND</u>

1 (III) WITHIN 30 DAYS AFTER RECEIVING A REPORT FROM THE 2 HEALTH DEPARTMENT STATING OPINIONS, FACTS, OR CIRCUMSTANCES THAT HAVE 3 NOT BEEN PREVIOUSLY PRESENTED TO THE COURT AND ARE RELEVANT TO THE **4 DETERMINATION.** 5 (2)[If the court orders commitment under subsection (b) of this section, 6 the defendant may apply for release under § 7-507 or § 10-805 of the Health -7 General Article. In computing the availability of review under those sections, as the 8 case may be, the date of the commitment order shall be treated as a hearing.] AT ANY 9 TIME. AND ON ITS OWN INITIATIVE. THE COURT MAY HOLD A CONFERENCE OR A 10 HEARING ON THE RECORD WITH THE STATE'S ATTORNEY AND THE COUNSEL OF 11 RECORD FOR THE DEFENDANT TO REVIEW THE STATUS OF THE CASE. 12 (D) AT A COMPETENCY HEARING UNDER SUBSECTION (C) OF THIS SECTION, IF 13 THE COURT FINDS THAT THE DEFENDANT IS INCOMPETENT AND IS NOT LIKELY TO 14 BECOME COMPETENT IN THE FORESEEABLE FUTURE. THE COURT SHALL: 15 CIVILLY COMMIT THE DEFENDANT AS AN INPATIENT IN A MEDICAL (1)16 FACILITY THAT THE HEALTH DEPARTMENT DESIGNATES PROVIDED THE COURT 17 FINDS BY CLEAR AND CONVINCING EVIDENCE THAT: THE DEFENDANT HAS A MENTAL DISORDER: 18 (I)

 $(1) \qquad \text{THE DEFENDANT HAS A WEINTAE DISORD.}$

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(II) INPATIENT CARE IS NECESSARY FOR THE DEFENDANT:

20(III)THE DEFENDANT PRESENTS A DANGER TO THE LIFE OR21 SAFETY OF OTHERS;

22 (IV) THE DEFENDANT IS UNABLE OR UNWILLING TO BE 23 VOLUNTARILY COMMITTED TO A MEDICAL FACILITY; AND

24(V)THERE IS NO LESS RESTRICTIVE FORM OF INTERVENTION25THAT IS CONSISTENT WITH THE WELFARE AND SAFETY OF THE DEFENDANT; OR

(2) ORDER THE CONFINEMENT OF THE DEFENDANT FOR 21 DAYS AS A
RESIDENT IN A DEVELOPMENTAL DISABILITIES ADMINISTRATION FACILITY FOR THE
INITIATION OF ADMISSION PROCEEDINGS UNDER § 7-503 OF THE HEALTH - GENERAL
ARTICLE PROVIDED THE COURT FINDS THAT THE DEFENDANT, BECAUSE OF MENTAL
RETARDATION, IS A DANGER TO SELF OR OTHERS.

31 (E) THE PROVISIONS UNDER TITLE 10 OF THE HEALTH - GENERAL ARTICLE
32 SHALL APPLY TO THE CONTINUED RETENTION OF A DEFENDANT CIVILLY
33 COMMITTED UNDER SUBSECTION (D) OF THIS SECTION.

34 (F) (1) FOR A DEFENDANT WHO HAS BEEN FOUND INCOMPETENT TO STAND
35 TRIAL BUT NOT DANGEROUS, AS A RESULT OF A MENTAL DISORDER OR MENTAL
36 RETARDATION, TO SELF OR THE PERSON OR PROPERTY OF OTHERS, AND RELEASED
37 ON BAIL OR ON RECOGNIZANCE, THE COURT:

1 2 RELEASE; (I)

(II) MAY HOLD A HEARING, AT ANY TIME, ON ITS OWN INITIATIVE;

SHALL HOLD A HEARING ANNUALLY FROM THE DATE OF

4 OR

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SHALL HOLD A HEARING, AT ANY TIME, UPON MOTION OF THE (III) 6 STATE'S ATTORNEY OR THE COUNSEL FOR THE DEFENDANT.

AT A HEARING UNDER PARAGRAPH (1) OF THIS SUBSECTION. THE 7 (2)8 COURT SHALL RECONSIDER WHETHER THE DEFENDANT REMAINS INCOMPETENT TO 9 STAND TRIAL OR A DANGER TO SELF OR THE PERSON OR PROPERTY OF ANOTHER 10 BECAUSE OF MENTAL RETARDATION OR A MENTAL DISORDER.

11 (3)AT A HEARING UNDER PARAGRAPH (1) OF THIS SUBSECTION, THE 12 COURT MAY MODIFY OR IMPOSE ADDITIONAL CONDITIONS OF RELEASE ON THE 13 DEFENDANT.

14 IF THE COURT FINDS, AT A HEARING UNDER PARAGRAPH (1) OF THIS (4)15 SUBSECTION, THAT THE DEFENDANT IS INCOMPETENT AND IS NOT LIKELY TO 16 BECOME COMPETENT IN THE FORESEEABLE FUTURE AND IS A DANGER TO SELF OR 17 THE PERSON OR PROPERTY OF ANOTHER BECAUSE OF MENTAL RETARDATION OR A 18 MENTAL DISORDER, THE COURT SHALL REVOKE THE PRETRIAL RELEASE OF THE **19 DEFENDANT AND:**

20 (I) CIVILLY COMMIT THE DEFENDANT IN ACCORDANCE WITH 21 PARAGRAPH (1) OF SUBSECTION (D) OF THIS SECTION; OR

ORDER CONFINEMENT OF THE DEFENDANT IN ACCORDANCE 22 (II) 23 WITH SUBSECTION (D)(2) OF THIS SECTION.

24 If the defendant is found incompetent to stand trial, defense counsel [(d)](G) 25 may make any legal objection to the prosecution that may be determined fairly before 26 trial and without the personal participation of the defendant.

27 [(e)] The court shall notify the Criminal Justice Information System (H)

28 Central Repository of any commitment ordered or release authorized under this

29 section and of any determination that a defendant is no longer incompetent to stand 30 trial.

31 3-107.

WHETHER OR NOT THE DEFENDANT IS CONFINED AND UNLESS THE 32 (a) 33 STATE PETITIONS THE COURT FOR EXTRAORDINARY CAUSE TO EXTEND THE TIME. 34 THE COURT SHALL DISMISS THE CHARGE AGAINST A DEFENDANT FOUND 35 INCOMPETENT TO STAND TRIAL UNDER THIS SUBTITLE:

WHEN CHARGED WITH A CAPITAL OFFENSE, AFTER THE EXPIRATION 36 (1)37 OF 10 YEARS;

1 WHEN CHARGED WITH A FELONY OR A CRIME OF VIOLENCE AS (2)2 DEFINED UNDER § 14-101 OF THE CRIMINAL LAW ARTICLE, AFTER THE LESSER OF 3 THE EXPIRATION OF 5 YEARS OR THE MAXIMUM SENTENCE FOR THE MOST SERIOUS 4 OFFENSE CHARGED; OR WHEN CHARGED WITH AN OFFENSE NOT COVERED UNDER 5 (3) 6 PARAGRAPH (1) OR (2) OF THIS SUBSECTION, AFTER THE LESSER OF THE EXPIRATION 7 OF 3 YEARS OR THE MAXIMUM SENTENCE FOR THE MOST SERIOUS OFFENSE 8 CHARGED. 9 **(B)** Whether or not the defendant is confined, if the court considers that 10 resuming the criminal proceeding would be unjust because so much time has passed since the defendant was found incompetent to stand trial, the court [may] SHALL 11 12 dismiss the charge WITH PREJUDICE. However, the court may not dismiss a [charge: 13 (1)] CHARGE without providing the State's Attorney and a victim or 14 victim's representative who has [filed a notification request form] REQUESTED 15 NOTIFICATION under [§ 11-104] § 3-123(C) of this [article] TITLE advance notice and 16 an opportunity to be heard[; and 17 until 10 years after the defendant was found incompetent to (2)(i) 18 stand trial in any capital case; or 19 until 5 years after the defendant was found incompetent to (ii) 20 stand trial in any other case where the penalty may be imprisonment in a State 21 correctional facility]. 22 [(b)] (C) If charges are dismissed under this section, the court shall notify: the victim of the crime charged or the victim's representative who has 23 (1)24 [filed a notification request form] REQUESTED NOTIFICATION under [§ 11-104] § 25 3-123(C) of this article; and 26 (2)the Criminal Justice Information System Central Repository. 27 3-108. 28 (a) (1)In addition to any other report required under this title, the Health 29 Department shall report [annually to each] TO THE court that has ordered 30 commitment of a [person] DEFENDANT under § 3-106 of this title: EVERY 6 MONTHS FROM THE DATE OF COMMITMENT OF THE 31 (I) 32 DEFENDANT; AND 33 (II) WHENEVER THE HEALTH DEPARTMENT DETERMINES THAT: 34 1. THE DEFENDANT NO LONGER IS INCOMPETENT TO STAND

35 TRIAL;

1 2. THE DEFENDANT NO LONGER IS, BECAUSE OF MENTAL 2 RETARDATION OR A MENTAL DISORDER, A DANGER TO SELF OR THE PERSON OR **3 PROPERTY OF OTHERS; OR** THERE IS NOT A SUBSTANTIAL LIKELIHOOD THAT THE 4 3. 5 DEFENDANT WILL BECOME COMPETENT TO STAND TRIAL IN THE FORESEEABLE 6 FUTURE. 7 [The report shall contain: (2) 8 (i) a list of the persons held under commitment orders; and 9 (ii) any recommendations that the Health Department considers 10 appropriate.] THE DEPARTMENT SHALL INCLUDE A SUPPLEMENTAL REPORT THAT 11 PROVIDES A PLAN FOR SERVICES TO FACILITATE THE DEFENDANT REMAINING 12 COMPETENT TO STAND TRIAL OR NOT DANGEROUS, AS A RESULT OF MENTAL 13 RETARDATION OR A MENTAL DISORDER, TO SELF OR THE PERSON OR PROPERTY OF 14 OTHERS, IF: A REPORT REQUIRED UNDER THIS TITLE STATES AN OPINION 15 (I) 16 THAT THE DEFENDANT IS COMPETENT TO STAND TRIAL OR IS NOT DANGEROUS, AS A 17 RESULT OF MENTAL RETARDATION OR A MENTAL DISORDER. TO SELF OR THE 18 PERSON OR PROPERTY OF OTHERS; AND 19 A PLAN IS NECESSARY TO MAINTAIN THE DEFENDANT SAFELY (II)20 IN THE COMMUNITY, TO MAINTAIN COMPETENCY, OR TO RESTORE COMPETENCY. IF APPROPRIATE, THE PLAN REQUIRED IN THE REPORT UNDER 21 (3)22 PARAGRAPH (2) OF THIS SUBSECTION SHALL INCLUDE RECOMMENDED: 23 (I) MENTAL HEALTH TREATMENT, INCLUDING PROVIDERS OF 24 CARE; 25 VOCATIONAL, REHABILITATIVE, OR SUPPORT SERVICES; (II) HOUSING: 26 (III) 27 (IV) CASE MANAGEMENT SERVICES; (V) ALCOHOL OR SUBSTANCE ABUSE TREATMENT; AND 28 29 (VI) OTHER CLINICAL SERVICES. 30 (4)IF THE REPORT REOUIRED UNDER PARAGRAPH (2) OF THIS 31 SUBSECTION RECOMMENDS COMMUNITY PLACEMENT FOR THE DEFENDANT, THE 32 REPORT SHALL INCLUDE:

33 (I) THE LOCATION OF THE RECOMMENDED COMMUNITY34 PLACEMENT;

1 2 PROVIDERS; (II)

3 (III) A STATEMENT INDICATING IF THE SERVICE PROVIDER IS 4 WILLING AND ABLE TO SERVE THE DEFENDANT; AND

5 (IV) IF AVAILABLE, THE DATE OF PLACEMENT OR SERVICE FOR THE 6 DEFENDANT.

THE NAMES AND ADDRESSES OF THE RECOMMENDED SERVICE

7 (5) IF THE PLAN REQUIRED IN THE REPORT UNDER PARAGRAPH (2) OF
8 THIS SUBSECTION IS FOR A DEFENDANT COMMITTED TO A STATE RESIDENTIAL
9 FACILITY, THE REPORT SHALL STATE WHETHER:

10(I)THE DEFENDANT MEETS THE REQUIREMENTS FOR11COMMITMENT UNDER § 3-106(D) OF THIS TITLE;

12 (II) THE SERVICES REQUIRED FOR THE DEFENDANT MAY BE 13 PROVIDED IN A LESS RESTRICTIVE SETTING; AND

14 (III) THE DEFENDANT IS ELIGIBLE FOR SERVICES PURSUANT TO § 15 7-404 OF THE HEALTH - GENERAL ARTICLE.

16 (6) IF THE REPORT REQUIRED UNDER PARAGRAPH (2) OF THIS
17 SUBSECTION STATES AN OPINION THAT THERE IS NOT A SUBSTANTIAL LIKELIHOOD
18 THAT THE DEFENDANT WILL BECOME COMPETENT IN THE FORESEEABLE FUTURE,
19 THE REPORT SHALL CONTAIN AN OPINION REGARDING WHETHER THE DEFENDANT
20 MEETS THE CRITERIA FOR COMMITMENT UNDER § 3-106(D) OF THIS TITLE.

(7) A STATEMENT MADE BY THE DEFENDANT IN THE COURSE OF ANY
 EXAMINATION FOR A REPORT UNDER THIS SECTION IS NOT ADMISSIBLE AS
 EVIDENCE IN ANY CRIMINAL PROCEEDING FOR THE PURPOSE OF PROVING THE
 COMMISSION OF A CRIMINAL OFFENSE OR TO ENHANCE THE SENTENCE OF THE
 DEFENDANT.

26 (8) A REPORT PREPARED UNDER THIS SECTION IS NOT ADMISSIBLE IN A
27 CRIMINAL PROCEEDING FOR THE PURPOSE OF PROVING THE COMMISSION OF A
28 CRIMINAL OFFENSE OR TO ENHANCE THE SENTENCE OF THE DEFENDANT.

(b) [(1)] The clerk of court shall give THE STATE'S ATTORNEY AND the last
counsel [for each person, as shown by the court records, notice that the client is listed
in the report and a copy of any recommendation that relates to the client] OF RECORD
FOR THE DEFENDANT A COPY OF ANY REPORT RECEIVED UNDER THIS SECTION.

33 [(2) The Health Department shall send a copy of the report to each State's
34 Attorney who brought charges against a person in the report.]

35 (c) [(1) Within 30 days after a State's Attorney receives the report, the

36 State's Attorney shall send a recommendation on disposition of charges against each

37 person who has been held long enough to be eligible for release under § 3-107 of this

38 title.

- 1 (2) The State's Attorney shall send the recommendation about a person 2 to: 3
 - (i) the court that ordered commitment of the person; and
- 4 (ii) the last counsel for the person.

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The facility of the Health Department that has charge of a person 5 (d)]

6 committed as incompetent to stand trial shall notify the Criminal Justice Information 7 System Central Repository if the person escapes.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 8 9 October 1, 2006.