P2 6lr3086 CF 6lr3146

By: Senators Lawlah, Britt, Conway, Currie, Exum, Gladden, Hughes, Jones, Kelley, and McFadden

Introduced and read first time: February 13, 2006

Assigned to: Rules

### A BILL ENTITLED

4	A & T	4 000	
1	ΑN	ACT	concerning

_	2 Procurement -	Commercial Nondiscrimination Policy	ý

3	FOR the purpose	e of establishing a '	'Commercial Non-	discrimina	tion Policy"	under the

- 4 State procurement law; specifying the purpose, intent, and scope of the policy;
- 5 defining terms; specifying rules of construction; authorizing certain persons to
- file certain complaints alleging discrimination; specifying investigation 6
- 7 procedures, duties, and responsibilities for handling complaints; providing an
- 8 opportunity for hearings and the adjudication of complaints; specifying certain
- remedies and sanctions; providing for judicial review of certain decisions; 9
- specifying certain contract clauses relating to nondiscrimination; specifying 10
- certain disclosure requirements; requiring the Attorney General to establish a 11
- certain expert pool; providing for the debarment of certain persons for certain 12
- 13 violations of procurement law; providing for the application of this Act; and
- generally relating to the "Commercial Nondiscrimination Policy" under the 14
- 15 State procurement law.
- 16 BY repealing and reenacting, with amendments,
- Article State Finance and Procurement 17
- 18 Section 16-203(a)
- 19 Annotated Code of Maryland
- (2001 Replacement Volume and 2005 Supplement) 20
- 21 BY adding to
- 22 Article - State Finance and Procurement
- 23 Section 19-101 through 19-121, inclusive, to be under the new title "Title 19.
- 24 Commercial Nondiscrimination Policy"
- 25 Annotated Code of Maryland
- (2001 Replacement Volume and 2005 Supplement) 26

## **UNOFFICIAL COPY OF SENATE BILL 897**

for

1	Preamble
2	WHEREAS, The purposes of this Act are:
	(1) to establish a clear policy against discrimination in business on the basis of sex, race, age, color, creed, or national origin, or on the basis of disability or any other form of unlawful discrimination;
	(2) to establish a clear policy for the State not to enter into contracts with business entities that discriminate in the solicitation, selection, or treatment of vendors, suppliers, subcontractors, or commercial customers; and
	(3) to establish a formal complaint process and investigation process for alleged violations of this policy, providing due process for hearing evidence, rendering findings, and imposing sanctions for policy violations; and
14 15 16	WHEREAS, The General Assembly finds that in order to avoid becoming a passive participant in private sector commercial discrimination, and consistent with the requirements of the State procurement law, it is necessary to establish and firmly enforce a clear policy against discrimination in business on the basis of sex, race, age, color, creed, or national origin, or on the basis of disability or any other form of unlawful discrimination; and
20	WHEREAS, Under this policy, it is the intent of the State that it not contract with business entities that discriminate in the solicitation, selection, hiring, or treatment of vendors, suppliers, subcontractors, or commercial customers in contravention of the standards specified under the State procurement law; and
	WHEREAS, Such a commercial nondiscrimination policy approach has been favorably commented on by the United States Supreme Court in City of Richmond v. J. A. Croson, 488 U.S. 469, 509-510 (1989), and by other federal courts; and
27	WHEREAS, The General Assembly has further determined that it has a compelling interest in assuring that public funds do not serve to finance private prejudice on the basis of sex, race, age, color, creed, or national origin or on the basis of disability or any other form of unlawful discrimination; and
31 32 33	WHEREAS, It is in the best interests of the State to enhance competition on State projects by promoting equal opportunity and the full participation of all segments of the community in a marketplace environment that is free from the effects of discrimination, in that the State is likely to benefit from a discrimination-free marketplace through increased business activity, lower prices, and higher State revenues; and
	WHEREAS, Through enactment of this Act, the State provides a formal mechanism for receiving, investigating, and resolving complaints of discrimination filed against businesses that have submitted a bid or proposal for, have been selected

38 to engage in, or are engaged in providing goods or services to the State; and

# **UNOFFICIAL COPY OF SENATE BILL 897**

3	WHEREAS, The State also gives fuller meaning and effect to the goals and objectives of this Act by including enforcement provisions that may subject violators of the Act to possible contract termination, disqualification from participation in State contracts and projects, or other remedial actions; now, therefore,
5 6	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
7	<b>Article - State Finance and Procurement</b>
8	16-203.
	(a) A person may be debarred from entering into a contract with the State if the person, an officer, partner, controlling stockholder or principal of that person, or any other person substantially involved in that person's contracting activities has:
12 13	(1) been convicted under the laws of the State, another state or the United States of:
14 15	(i) a criminal offense incident to obtaining, attempting to obtain, or performing a public or private contract, except as provided in § 16-202; or
16 17	(ii) fraud, embezzlement, theft, forgery, falsification or destruction of records, or receiving stolen property;
18 19	(2) been convicted of a criminal violation of an antitrust statute of the State, another state, or the United States;
	(3) been convicted of a violation of the Racketeer Influenced and Corrupt Organization Act, or the Mail Fraud Act, for acts in connection with the submission of bids or proposals for a public or private contract;
23	(4) been convicted of a violation of § 14-308 of this article;
	(5) been convicted of conspiracy to commit any act or omission that would constitute grounds for conviction under any of the laws or statutes described in paragraphs (1), (2), (3), or (4) of this subsection; [or]
	(6) been found civilly liable under an antitrust statute of the State, another state, or the United States for acts or omissions in connection with the submission of bids or proposals for a public or private contract; OR
	(7) BEEN FOUND IN A FINAL ADMINISTRATIVE DECISION TO HAVE VIOLATED THE COMMERCIAL NONDISCRIMINATION POLICY UNDER TITLE 19 OF THIS ARTICLE WITH REGARD TO A PUBLIC OR PRIVATE CONTRACT.

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### **UNOFFICIAL COPY OF SENATE BILL 897**

#### TITLE 19. COMMERCIAL NONDISCRIMINATION POLICY.

- 2 19-101.
- 3 (A) IT IS THE POLICY OF THE STATE NOT TO ENTER INTO A CONTRACT WITH
- 4 ANY BUSINESS ENTITY THAT HAS DISCRIMINATED IN THE SOLICITATION,
- 5 SELECTION, HIRING, OR TREATMENT OF VENDORS, SUPPLIERS, SUBCONTRACTORS,
- 6 OR COMMERCIAL CUSTOMERS ON THE BASIS OF SEX, RACE, AGE, COLOR, CREED, OR
- 7 NATIONAL ORIGIN, OR ON THE BASIS OF DISABILITY OR ANY OTHERWISE UNLAWFUL
- 8 USE OF CHARACTERISTICS REGARDING THE VENDOR'S, SUPPLIER'S, OR
- 9 COMMERCIAL CUSTOMER'S EMPLOYEES OR OWNERS.
- 10 (B) NOTHING IN THIS TITLE SHALL BE CONSTRUED TO PROHIBIT OR LIMIT
- 11 OTHERWISE LAWFUL EFFORTS TO REMEDY THE EFFECTS OF DISCRIMINATION THAT
- 12 HAVE OCCURRED OR ARE OCCURRING IN THE MARKETPLACE.
- 13 (C) CONDUCT THAT HAS OCCURRED MORE THAN 4 YEARS PRIOR TO THE
- 14 FILING OF A COMPLAINT ABOUT CONDUCT THAT IS NOT ACTIONABLE UNDER THIS
- 15 TITLE MAY NOT BE SUBJECT TO THE FILING OF A COMPLAINT NOR BE SUBJECT TO
- 16 THE IMPOSITION OF SANCTIONS OR REMEDIES UNDER THIS TITLE.
- 17 19-102.
- 18 IT IS THE INTENT OF THE STATE TO AVOID BECOMING A PASSIVE PARTICIPANT
- 19 IN PRIVATE SECTOR COMMERCIAL DISCRIMINATION BY REFUSING TO PROCURE
- 20 GOODS AND SERVICES FROM BUSINESS ENTITIES THAT DISCRIMINATE IN THE
- 21 SOLICITATION, SELECTION, HIRING, OR TREATMENT OF VENDORS, SUPPLIERS,
- 22 SUBCONTRACTORS, OR COMMERCIAL CUSTOMERS ON THE BASIS OF SEX, RACE, AGE,
- 23 COLOR, CREED, OR NATIONAL ORIGIN, OR ON THE BASIS OF DISABILITY OR OTHER
- 24 UNLAWFUL FORMS OF DISCRIMINATION BY PROVIDING A PROCEDURE FOR
- 25 RECEIVING, INVESTIGATING, AND RESOLVING COMPLAINTS OF DISCRIMINATION
- 26 FILED AGAINST BUSINESS ENTITIES THAT:
- 27 (1) HAVE SUBMITTED A BID OR PROPOSAL; OR
- 28 (2) HAVE BEEN SELECTED TO ENGAGE IN, OR ARE ENGAGED IN
- 29 PROVIDING GOODS OR SERVICES TO THE STATE.
- 30 19-103.
- 31 (A) IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
- 32 (B) "ADMINISTRATIVE LAW JUDGE" MEANS THE INDIVIDUAL ASSIGNED BY
- 33 THE OFFICE OF ADMINISTRATIVE HEARINGS TO CONDUCT A HEARING UNDER THIS
- 34 TITLE.
- 35 (C) "ATTORNEY GENERAL" MEANS THE ATTORNEY GENERAL OF MARYLAND,
- 36 OR A DESIGNEE OF THE ATTORNEY GENERAL.

- 1 (D) (1) "BUSINESS ENTITY" MEANS ANY PERSON, FIRM, SOLE
- 2 PROPRIETORSHIP, PARTNERSHIP, CORPORATION, LIMITED LIABILITY COMPANY, OR
- 3 OTHER BUSINESS ENTITY OR A COMBINATION OF ANY OF THESE ENTITIES,
- 4 INCLUDING ANY FINANCIAL INSTITUTION, DEVELOPER, CONSULTANT, PRIME
- 5 CONTRACTOR, SUBCONTRACTOR, SUPPLIER, OR VENDOR, THAT HAS SUBMITTED A
- 6 BID OR PROPOSAL FOR, HAS BEEN SELECTED TO ENGAGE IN, OR IS ENGAGED IN
- 7 PROVIDING GOODS OR SERVICES TO THE STATE.
- 8 (2) "BUSINESS ENTITY" INCLUDES:
- 9 (I) SELLING OR LEASING SUPPLIES OR GOODS, OR PROVIDING
- 10 CONSTRUCTION, REAL ESTATE DEVELOPMENT, FINANCIAL, INSURANCE,
- 11 PROFESSIONAL, OR OTHER SERVICES, IN RETURN FOR A FEE OR ANY OTHER FORM
- 12 OF COMPENSATION PAID OR PROVIDED BY THE STATE; AND
- 13 (II) ANY SUBCONTRACTOR OF THE BUSINESS ENTITY.
- 14 (3) "BUSINESS ENTITY" DOES NOT INCLUDE ANOTHER GOVERNMENTAL
- 15 ENTITY.
- 16 (E) "COMMERCIAL CUSTOMER" MEANS A BUSINESS ENTITY THAT PROCURED
- 17 OR ATTEMPTED TO PROCURE GOODS OR SERVICES FROM A BUSINESS ENTITY FOR
- 18 BUSINESS AS OPPOSED TO PERSONAL USE.
- 19 (F) "COMMERCIAL NONDISCRIMINATION POLICY" MEANS THE PROVISIONS
- 20 CONTAINED UNDER THIS TITLE AND ANY REGULATIONS OR DOCUMENTATION
- 21 REQUIREMENTS ADOPTED BY THE ATTORNEY GENERAL FOR THE OFFICE OF
- 22 MINORITY AFFAIRS IN ACCORDANCE WITH THIS TITLE.
- 23 (G) "CONTRACT" MEANS AN AGREEMENT WITH A BUSINESS ENTITY THAT IS
- 24 LET BY OR ON BEHALF OF THE STATE FOR THAT BUSINESS ENTITY TO SELL OR
- 25 LEASE SUPPLIES OR GOODS, OR TO PROVIDE CONSTRUCTION, REAL ESTATE
- 26 DEVELOPMENT, FINANCIAL, INSURANCE, PROFESSIONAL, OR OTHER SERVICES TO
- 27 THE STATE IN RETURN FOR A FEE OR ANY OTHER FORM OF COMPENSATION TO BE
- 28 PAID OR PROVIDED BY THE STATE.
- 29 (H) (1) "DISCRIMINATION" MEANS ANY DISADVANTAGE, DIFFERENCE,
- 30 DISTINCTION, OR PREFERENCE IN THE SOLICITATION, SELECTION, HIRING, OR
- 31 TREATMENT OF A VENDOR, SUPPLIER, SUBCONTRACTOR, OR COMMERCIAL
- 32 CUSTOMER ON THE BASIS OF SEX, RACE, AGE, COLOR, CREED, OR NATIONAL ORIGIN,
- 33 OR ON THE BASIS OF DISABILITY OR ANY OTHERWISE UNLAWFUL USE OF
- 34 CHARACTERISTICS REGARDING THE VENDOR'S, SUPPLIER'S, OR COMMERCIAL
- 35 CUSTOMER'S EMPLOYEES OR OWNERS.
- 36 (2) "DISCRIMINATION" DOES NOT INCLUDE LAWFUL EFFORTS TO
- 37 REMEDY THE EFFECTS OF DISCRIMINATION THAT HAVE OCCURRED OR ARE
- 38 OCCURRING IN THE MARKETPLACE.

- 1 (I) "ECONOMIC DEVELOPMENT PROJECT" MEANS A REAL ESTATE
- 2 DEVELOPMENT, CONSTRUCTION, OR RENOVATION PROJECT FOR WHICH THE STATE
- 3 PROVIDES:
- 4 (1) FUNDING OR OTHER FINANCIAL ASSISTANCE, OTHER THAN
- 5 PAYMENTS IN EXCHANGE FOR GOODS OR SERVICES;
- 6 (2) LAND;
- 7 (3) ROAD IMPROVEMENTS:
- 8 (4) TAX CREDITS; OR
- 9 (5) A BELOW MARKET PURCHASE PRICE.
- 10 (J) (1) "FINANCIAL INSTITUTION" MEANS A PERSON:
- 11 (I) ENGAGED IN THE BUSINESS OF LENDING MONEY,
- 12 GUARANTEEING LOANS, EXTENDING CREDIT, SECURING BONDS, OR PROVIDING
- 13 VENTURE OR EQUITY CAPITAL; OR
- 14 (II) THAT OFFERS FINANCIAL SERVICES IN CONNECTION WITH
- 15 STATE PROJECTS OR THE ADMINISTRATION OF STATE GOVERNMENT.
- 16 (2) "FINANCIAL INSTITUTION" INCLUDES BANKS, SAVINGS AND LOANS,
- 17 VENTURE CAPITAL COMPANIES, INSURANCE COMPANIES, BONDING COMPANIES,
- 18 MORTGAGE COMPANIES, CREDIT UNIONS, AND BROKERS.
- 19 (K) "OFFICE" MEANS THE OFFICE OF THE ATTORNEY GENERAL.
- 20 (L) "PARTY" MEANS:
- 21 (1) THE PERSON WHO HAS FILED A COMPLAINT UNDER THIS TITLE;
- 22 (2) THE RESPONDENT BUSINESS ENTITY THAT HAS BEEN ALLEGED TO
- 23 HAVE VIOLATED THIS TITLE; AND
- 24 (3) THE OFFICE THAT IS RESPONSIBLE FOR INVESTIGATING THE
- 25 COMPLAINT AND RENDERING THE INITIAL FINDINGS.
- 26 (M) "RETALIATE" MEANS TO TAKE ANY ACTION THAT HAS A MATERIAL
- 27 NEGATIVE EFFECT AGAINST ANY PERSON, BUSINESS OR OTHER ENTITY FOR
- 28 REPORTING ANY INCIDENT OF DISCRIMINATION, TESTIFYING AS A WITNESS AT A
- 29 HEARING, OR PROVIDING REQUESTED ASSISTANCE TO THE OFFICE IN ANY
- 30 INVESTIGATION OF AN INCIDENT OF DISCRIMINATION UNDER THIS TITLE.
- 31 (N) "SERVICES" INCLUDES CONSTRUCTION, REAL ESTATE DEVELOPMENT,
- 32 FINANCIAL, INSURANCE, PROFESSIONAL, AND OTHER SERVICES.

- 1 (O) "STATE SUBCONTRACT" MEANS AN AGREEMENT FOR THE PROVISION OF
- 2 GOODS OR THE PERFORMANCE OF A PARTICULAR PORTION OF WORK TO BE
- 3 PERFORMED UNDER A CONTRACT WITH THE STATE, WHERE:
- 4 (1) THE PARTY PROVIDING THE GOODS OR SERVICES IS ON
- 5 REASONABLE NOTICE THAT THE WORK IS TO BE PERFORMED UNDER A STATE
- 6 CONTRACT; AND
- 7 (2) THE AMOUNT TO BE PAID FOR SUCH SERVICE IS MATERIAL WITH 8 RESPECT TO THE OVERALL AMOUNT OF THE CONTRACT.
- 9 (P) "STATE SUBCONTRACTOR" MEANS THE PARTY PROVIDING GOODS OR 10 SERVICES UNDER A STATE SUBCONTRACT.
- 11 19-104.
- 12 (A) AS A CONDITION OF PARTICIPATING IN AN ECONOMIC DEVELOPMENT
- 13 PROJECT, THE STATE SHALL REQUIRE THE GOVERNMENTAL ENTITY,
- 14 QUASI-GOVERNMENTAL ENTITY, CORPORATION, DEVELOPER, OR CONTRACTOR THAT
- 15 RECEIVES ASSISTANCE FROM THE STATE TO COMPLY WITH THIS TITLE:
- 16 (1) IN ADMINISTERING THE ECONOMIC DEVELOPMENT PROJECT; AND
- 17 (2) IN AWARDING CONTRACTS TO MANAGE OR PERFORM THE WORK
- 18 ENTAILED IN THE ECONOMIC DEVELOPMENT PROJECT.
- 19 (B) (1) EACH CONTRACT AND SUBCONTRACT AWARDED IN CONNECTION
- 20 WITH AN ECONOMIC DEVELOPMENT PROJECT SHALL CONTAIN THE
- 21 NONDISCRIMINATION CLAUSE SET FORTH IN § 19-115 OF THIS TITLE.
- 22 (2) ANY CLAIM OF DISCRIMINATION RELATING TO THE ECONOMIC
- 23 DEVELOPMENT PROJECT SHALL BE SUBJECT TO INVESTIGATION AND
- 24 ADJUDICATION BY THE STATE IN ACCORDANCE WITH THIS TITLE.
- 25 (C) THIS TITLE SHALL NOT APPLY TO:
- 26 (1) OTHER THAN A LEASE OF REAL ESTATE FOR THE STATE'S USE, ANY
- 27 REAL PROPERTY ACQUISITION BY THE STATE, INCLUDING PROPERTY SUBJECT TO
- 28 CONDEMNATION;
- 29 (2) SETTLEMENT OF LITIGATION;
- 30 (3) EXCEPT FOR PROCEEDINGS TO ENFORCE THIS TITLE, SETTLEMENT
- 31 OF JUDICIAL OR ADMINISTRATIVE ENFORCEMENT PROCEEDINGS BY OR ON BEHALF
- 32 OF THE STATE;
- 33 (4) AGREEMENTS CONCERNING STANDARDS FOR LOCATING FACILITIES
- 34 IN A STATE RIGHT-OF-WAY WHEN A BUSINESS ENTITY HAS A STATUTORY RIGHT TO
- 35 BE IN THE RIGHT-OF-WAY; AND

- 1 (5) AGREEMENTS WITH NOT-FOR-PROFIT ENTITIES FOR THE PURPOSE
- 2 OF HAVING THE ENTITIES PERFORM FUNCTIONS THAT THE STATE IS AUTHORIZED
- 3 TO PERFORM.
- 4 19-105.
- 5 (A) THE PROVISIONS OF THIS TITLE ARE TO BE LIBERALLY CONSTRUED TO
- 6 ACCOMPLISH ITS OBJECTIVES AND PURPOSES.
- 7 (B) FOR PURPOSES OF ADMINISTRATION, THE ATTORNEY GENERAL SHALL
- 8 CONSTRUE THE PROVISIONS OF THIS TITLE.
- 9 (C) A DECISION OF THE ATTORNEY GENERAL IS SUBJECT TO JUDICIAL
- 10 REVIEW UNDER § 19-113 OF THIS TITLE.
- 11 19-106.
- 12 (A) ANY PERSON MAY FILE AN ADMINISTRATIVE COMPLAINT WITH THE
- 13 ATTORNEY GENERAL STATING FACTS SHOWING OR TENDING TO SHOW THAT A
- 14 BUSINESS ENTITY HAS WITHIN THE PRECEDING 5-YEAR PERIOD ENGAGED IN
- 15 DISCRIMINATION OR RETALIATION IN VIOLATION OF THIS TITLE.
- 16 (B) WITHIN 10 BUSINESS DAYS, THE ATTORNEY GENERAL SHALL NOTIFY THE
- 17 BUSINESS ENTITY AGAINST WHOM THE COMPLAINT WAS FILED THAT A COMPLAINT
- 18 HAS BEEN RECEIVED.
- 19 19-107.
- 20 (A) THE OFFICE SHALL BE RESPONSIBLE FOR INVESTIGATING
- 21 DISCRIMINATION AND RETALIATION COMPLAINTS FILED UNDER THIS TITLE.
- 22 (B) (1) IN CONDUCTING ITS INVESTIGATION, THE OFFICE MAY ENLIST THE
- 23 ASSISTANCE OF ONE OR MORE INDIVIDUALS WHO HAVE BEEN SELECTED BY THE
- 24 ATTORNEY GENERAL TO PARTICIPATE IN THE VOLUNTEER EXPERTS POOL
- 25 ESTABLISHED UNDER § 19-120 OF THIS TITLE.
- 26 (2) THE ROLE OF ANY WITNESSES SELECTED FROM THE VOLUNTEER
- 27 EXPERTS POOL SHALL BE TO HELP THE OFFICE EVALUATE THE CLAIM BY
- 28 PROVIDING INFORMATION REGARDING INDUSTRY CUSTOM AND PRACTICE IN A
- 29 PARTICULAR AREA OF BUSINESS.
- 30 (C) THE OFFICE MAY REQUEST THAT THE ATTORNEY GENERAL PROVIDE
- 31 ADDITIONAL STATE PERSONNEL OR OUTSIDE CONSULTANTS AS MAY BE
- 32 REASONABLY NECESSARY OR APPROPRIATE TO CONDUCT AN INVESTIGATION.
- 33 (D) (1) THE OFFICE SHALL EXERCISE REASONABLE JUDGMENT IN SEEKING
- 34 RELEVANT EVIDENCE FROM THE COMPLAINANT, THE RESPONDENT BUSINESS
- 35 ENTITY AND, AS NECESSARY, EXTERNAL SOURCES.

- 1 (2) THIS TITLE MAY NOT BE CONSTRUED TO REQUIRE THE STATE TO 2 FUND THE COST OF:
- 3 (I) HAVING STATE STAFF OR OTHER INDIVIDUALS TRAVEL
- 4 OUTSIDE THE MARYLAND METROPOLITAN STATISTICAL AREA TO INVESTIGATE ANY
- 5 CLAIM UNDER THIS TITLE; OR
- 6 (II) HAVING WITNESSES TRAVEL TO THE STATE FOR THE PURPOSE
- 7 OF INVESTIGATING A CLAIM OR TESTIFYING AT A HEARING OR PROCEEDING UNDER
- 8 THIS TITLE.
- 9 (E) THE OFFICE SHALL EXERCISE REASONABLE DISCRETION IN
- 10 DETERMINING THE EXTENT OF THE INVESTIGATION REQUIRED TO SUPPORT THE
- 11 ATTORNEY GENERAL'S INITIAL FINDINGS AND RECOMMENDATIONS.
- 12 (F) THE OFFICE SHALL HAVE NO OBLIGATION TO INVESTIGATE COMPLAINTS
- 13 RELATING TO DISCRIMINATION THAT OCCURRED OUTSIDE THE MARYLAND
- 14 METROPOLITAN STATISTICAL AREA, EXCEPT THAT THE OFFICE MAY DO SO IF THE
- 15 COMPLAINANT PROVIDES EVIDENCE OF A NEXUS BETWEEN THE DISCRIMINATION
- 16 THAT OCCURRED AND THE POTENTIAL FOR DISCRIMINATION IN THE MARYLAND
- 17 METROPOLITAN STATISTICAL AREA.
- 18 (G) IN DETERMINING WHETHER DISCRIMINATION OCCURRED UNDER THIS
- 19 TITLE, AND IN EVALUATING THE FACTORS SET FORTH IN § 19-108(A) OF THIS TITLE,
- 20 THE OFFICE MAY CONSIDER EVIDENCE RELATING TO ACTS OR OMISSIONS THAT
- 21 OCCURRED DURING OR PRIOR TO THE 5-YEAR PERIOD BEFORE THE COMPLAINT WAS
- 22 FILED.
- 23 19-108.
- 24 (A) IN DETERMINING WHETHER TO PROCEED FURTHER WITH AN
- 25 INVESTIGATION AND IN MAKING FINDINGS, THE OFFICE MAY CONSIDER ANY
- 26 EVIDENCE PROVIDED BY THE COMPLAINANT OR THE RESPONDENT BUSINESS
- 27 ENTITY AS TO THE FOLLOWING FACTORS:
- 28 (1) WHETHER THERE WAS AN INTENT TO DISCRIMINATE ON THE PART
- 29 OF THE RESPONDENT BUSINESS FIRM;
- 30 (2) WHETHER THERE WAS A PATTERN AND PRACTICE OF
- 31 DISCRIMINATION ON THE PART OF THE RESPONDENT BUSINESS ENTITY;
- 32 (3) ANY ACTIONS TAKEN BY THE RESPONDENT BUSINESS ENTITY TO
- 33 REMEDY THE ALLEGED DISCRIMINATION;
- 34 (4) THE EFFECTIVENESS OF ANY PRIOR ATTEMPTS BY THE
- 35 RESPONDENT BUSINESS ENTITY TO REMEDY THE DISCRIMINATION;
- 36 (5) WHETHER THE RESPONDENT BUSINESS ENTITY HAS PROCURED
- 37 GOODS OR SERVICES FROM OR OTHERWISE ENGAGED IN BUSINESS WITH PERSONS
- 38 OR ENTITIES OF THE SAME PROTECTED CLASS AS THE COMPLAINANT TO AN EXTENT

- 1 SUFFICIENT TO DEMONSTRATE THAT THE RESPONDENT BUSINESS ENTITY HAS NOT
- 2 DISCRIMINATED AGAINST SUCH PROTECTED CLASS IN THE OVERALL CONTEXT OF
- 3 ITS BUSINESS; AND
- 4 (6) ANY OTHER EVIDENCE DEEMED RELEVANT BY THE ATTORNEY
- 5 GENERAL.
- 6 (B) BASED ON THE OFFICE'S REVIEW AND INVESTIGATION, THE OFFICE
- 7 SHALL MAKE AN INITIAL FINDING OF EACH ALLEGATION STATED IN THE
- 8 COMPLAINT, THAT EITHER:
- 9 (1) THE INVESTIGATION PRODUCED SUFFICIENT EVIDENCE TO FIND
- 10 THAT THE ALLEGED DISCRIMINATION OR RETALIATION DID TAKE PLACE
- 11 ("SUSTAINED");
- 12 (2) THE INVESTIGATION FAILED TO PRODUCE SUFFICIENT EVIDENCE
- 13 TO FIND WHETHER THE ALLEGED DISCRIMINATION OR RETALIATION TOOK PLACE
- 14 ("NOT SUSTAINED");
- 15 (3) THE INVESTIGATION PRODUCED SUFFICIENT EVIDENCE TO FIND
- 16 THAT THE ALLEGED DISCRIMINATION OR RETALIATION DID NOT TAKE PLACE
- 17 ("UNFOUNDED");
- 18 (4) THE INVESTIGATION PRODUCED SUFFICIENT EVIDENCE TO
- 19 ESTABLISH THAT THE COMPLAINANT KNOWINGLY MADE ONE OR MORE FALSE OR
- 20 FRIVOLOUS ALLEGATIONS, AND FURTHER INVESTIGATION DID NOT APPEAR LIKELY
- 21 TO PRODUCE SUFFICIENT EVIDENCE THAT THE ALLEGED DISCRIMINATION OR
- 22 RETALIATION DID TAKE PLACE ("FALSE OR FRIVOLOUS");
- 23 (5) THE ALLEGATION HAS BEEN SETTLED OR OTHERWISE RESOLVED
- 24 WITH THE AGREEMENT OF THE RESPONDENT BUSINESS ENTITY, THE COMPLAINANT,
- 25 AND THE STATE ("SETTLED"); OR
- 26 (6) THE ALLEGATION HAS BEEN WITHDRAWN WITH THE APPROVAL OF
- 27 THE ATTORNEY GENERAL ("WITHDRAWN").
- 28 (C) THE ATTORNEY GENERAL SHALL APPROVE THE WITHDRAWAL OF AN
- 29 ALLEGATION BY THE COMPLAINANT UNLESS THE ATTORNEY GENERAL DETERMINES
- 30 THAT PERMITTING THE WITHDRAWAL IS NOT IN THE BEST INTERESTS OF THE
- 31 STATE.
- 32 (D) IF THE ATTORNEY GENERAL DETERMINES THAT THE COMPLAINANT'S
- 33 WITHDRAWAL OF AN ALLEGATION IS NOT IN THE BEST INTERESTS OF THE STATE,
- 34 THEN THE ATTORNEY GENERAL MAY CONTINUE THE INVESTIGATION WITHOUT THE
- 35 COMPLAINANT'S PARTICIPATION AS A PARTY.
- 36 (E) ON COMPLETION OF ITS INITIAL INVESTIGATION, THE OFFICE SHALL
- 37 RECOMMEND TO THE ATTORNEY GENERAL THE APPROPRIATE ACTION TO BE TAKEN,
- 38 INCLUDING:

- 1 (1) ADDITIONAL INVESTIGATION OF THE COMPLAINT;
- 2 (2) THE ATTORNEY GENERAL'S ADOPTION OF THE INITIAL FINDINGS 3 RENDERED BY THE OFFICE;
- 4 (3) IMPOSITION OF SANCTIONS;
- 5 (4) IMPOSITION OF REMEDIES; OR
- 6 (5) OTHER ACTION CONSISTENT WITH THIS TITLE.
- 7 (F) IN DETERMINING APPROPRIATE ACTION ON A DISCRIMINATION CLAIM,
- 8 THE ATTORNEY GENERAL MAY TAKE INTO ACCOUNT ANY EVIDENCE PROVIDED OR
- 9 UNCOVERED IN THE COURSE OF THE INVESTIGATION REGARDING:
- 10 (1) THE IMPACT OF THE DISCRIMINATION ON AFFECTED PARTIES:
- 11 (2) THE IMPACT OF ANY AUTHORIZED REMEDY ON THE STATE OR ANY
- 12 OTHER PARTY;
- 13 (3) ACTIONS TAKEN BY THE RESPONDENT BUSINESS ENTITY TO
- 14 REMEDY THE ALLEGED DISCRIMINATION;
- 15 (4) THE EFFECTIVENESS OF ANY PRIOR ATTEMPTS BY THE
- 16 RESPONDENT BUSINESS ENTITY TO REMEDY THE DISCRIMINATION;
- 17 (5) WHETHER THE RESPONDENT BUSINESS ENTITY HAS PROCURED
- 18 GOODS OR SERVICES FROM OR OTHERWISE ENGAGED IN BUSINESS WITH PERSONS
- 19 OR ENTITIES OF THE SAME PROTECTED CLASS AS THE COMPLAINANT TO AN EXTENT
- 20 SUFFICIENT TO DEMONSTRATE THAT THE RESPONDENT BUSINESS ENTITY HAS NOT
- 21 DISCRIMINATED AGAINST SUCH PROTECTED CLASS IN THE OVERALL CONTEXT OF
- 22 ITS BUSINESS:
- 23 (6) THE NUMBER AND SCOPE OF PRIOR VIOLATIONS OF THIS POLICY BY
- 24 THE RESPONDENT BUSINESS ENTITY; AND
- 25 (7) ANY OTHER EVIDENCE DETERMINED TO BE RELEVANT BY THE
- 26 ATTORNEY GENERAL.
- 27 (G) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS SUBSECTION, THE
- 28 ATTORNEY GENERAL SHALL MAKE THE INITIAL FINDINGS AND ISSUE
- 29 RECOMMENDATIONS FOR APPROPRIATE ACTION WITHIN 120 CALENDAR DAYS OF
- 30 THE RECEIPT OF THE COMPLAINT.
- 31 (2) THE ATTORNEY GENERAL MAY EXTEND THE TIME LIMIT SET FORTH
- 32 IN PARAGRAPH (1) OF THIS SUBSECTION FOR GOOD CAUSE OR IF THE PARTIES AGREE
- 33 TO MEDIATE A SETTLEMENT TO THE COMPLAINT.
- 34 (H) THE ATTORNEY GENERAL SHALL NOTIFY THE COMPLAINANT AND THE
- 35 BUSINESS ENTITY WITHIN 5 BUSINESS DAYS OF THE ISSUANCE OF THE INITIAL

- 1 FINDINGS AND RECOMMENDATIONS, INCLUDING AN EXPLANATION OF THE
- 2 REASONS JUSTIFYING THE INITIAL FINDINGS.
- 3 (I) (1) FAILURE BY A PARTY TO PRODUCE DOCUMENTS OR OTHER
- 4 EVIDENCE RELEVANT TO AN INVESTIGATION UNDER THIS ARTICLE WITHIN 30 DAYS
- 5 AFTER THE DOCUMENTS ARE REQUESTED BY THE ATTORNEY GENERAL
- 6 CONSTITUTES A VIOLATION OF THIS TITLE.
- 7 (2) THE ATTORNEY GENERAL MAY RECOMMEND ANY REMEDY OR
- 8 SANCTION AUTHORIZED BY THIS TITLE AGAINST ANY PARTY WHO VIOLATES THIS
- 9 SUBSECTION.
- 10 19-109.
- 11 (A) IF THE ATTORNEY GENERAL DETERMINES THAT ONE OR MORE
- 12 ALLEGATIONS ARE SUSTAINED, THE BUSINESS ENTITY AGAINST WHOM THE
- 13 ALLEGATIONS WERE MADE SHALL BE ENTITLED TO REQUEST A CONTESTED CASE
- 14 HEARING.
- 15 (B) (1) TO SUBMIT A MATTER TO AN ADMINISTRATIVE HEARING AS A
- 16 CONTESTED CASE UNDER THIS TITLE, THE BUSINESS ENTITY MUST REQUEST A
- 17 CONTESTED CASE HEARING BY FILING A WRITTEN NOTICE WITH THE ATTORNEY
- 18 GENERAL AND THE COMPLAINANT WITHIN 15 CALENDAR DAYS OF NOTICE OF THE
- 19 INITIAL FINDINGS AND RECOMMENDATIONS.
- 20 (2) THE NOTICE MUST CONTAIN THE FOLLOWING INFORMATION:
- 21 (I) A DEMAND THAT THE MATTER BE REFERRED TO THE OFFICE
- 22 OF ADMINISTRATIVE HEARINGS FOR A CONTESTED CASE HEARING IN ACCORDANCE
- 23 WITH § 10-205(C)(2) OF THE STATE GOVERNMENT ARTICLE;
- 24 (II) THE NAMES, ADDRESSES, AND TELEPHONE NUMBERS OF THE
- 25 ATTORNEY GENERAL, AND THE COMPLAINANT;
- 26 (III) A REFERENCE TO THIS TITLE; AND
- 27 (IV) A SUMMARY OF THE ATTORNEY GENERAL'S FINDINGS AND
- 28 RECOMMENDATIONS THAT ARE BEING SUBMITTED FOR RESOLUTION TO THE
- 29 ADMINISTRATIVE LAW JUDGE FOR THE CONTESTED CASE HEARING.
- 30 (C) IF THE BUSINESS ENTITY FAILS TO PROPERLY REQUEST A CONTESTED
- 31 CASE HEARING, THE INITIAL FINDINGS AND RECOMMENDATIONS OF THE ATTORNEY
- 32 GENERAL SHALL BECOME THE FINAL ADMINISTRATIVE DECISION OF THE STATE,
- 33 AND THE ATTORNEY GENERAL SHALL THEN BE AUTHORIZED TO ENTER ANY ORDER
- 34 AND TO TAKE ANY ACTION REASONABLY NECESSARY OR CONVENIENT TO:
- 35 (1) IMPLEMENT REMEDIES UNDER § 19-110 OF THIS TITLE;
- 36 (2) IMPOSE SANCTIONS UNDER § 19-111 OF THIS TITLE; AND

- 1 (3) GOVERN THE CONDUCT OF THE PARTIES IN THE MANNER
- 2 DESCRIBED UNDER § 19-112 OF THIS TITLE SO THAT THE PURPOSES OF THIS TITLE
- 3 ARE ACHIEVED.
- 4 (D) (1) FOR EACH CONTESTED CASE HEARING PROPERLY REQUESTED BY
- 5 THE BUSINESS ENTITY, THE ATTORNEY GENERAL SHALL DELEGATE THE MATTER TO
- 6 THE OFFICE OF ADMINISTRATIVE HEARINGS TO ASSIGN AN ADMINISTRATIVE LAW
- 7 JUDGE TO CONDUCT A HEARING IN A MANNER CONSISTENT WITH THE
- 8 REQUIREMENTS OF THIS SUBSECTION.
- 9 (2) WITHIN 30 DAYS AFTER NOTICE TO THE PARTIES OF THE
- 10 COMMENCEMENT OF THE CONTESTED CASE HEARING BY THE ADMINISTRATIVE LAW
- 11 JUDGE, THE BUSINESS ENTITY SHALL FILE A WRITTEN RESPONSE TO THE ATTORNEY
- 12 GENERAL'S FINDINGS AND RECOMMENDED ACTIONS, ALONG WITH ANY CLAIMS
- 13 THAT THE BUSINESS ENTITY MAY HAVE UNDER THIS TITLE.
- 14 (3) THE RESPONSE OF THE BUSINESS ENTITY SHALL STATE IN DETAIL
- 15 ALL GROUNDS ON WHICH THE BUSINESS ENTITY CONTENDS THAT THE ATTORNEY
- 16 GENERAL'S FINDINGS OR RECOMMENDATIONS ARE NOT APPROPRIATE UNDER THIS
- 17 TITLE.
- 18 (4) AT LEAST 20 DAYS BEFORE THE HEARING, EACH PARTY SHALL
- 19 PROVIDE TO THE OTHER PARTIES COPIES OF ALL DOCUMENTS THAT THE PARTY
- 20 INTENDS TO INTRODUCE AS EVIDENCE AT THE HEARING.
- 21 (5) THE ADMINISTRATIVE LAW JUDGE MAY ENTER ANY ORDER THAT IS
- 22 DETERMINED TO BE REASONABLY NECESSARY OR CONVENIENT TO:
- 23 (I) GOVERN THE CONDUCT OF THE HEARING AND THE PARTIES SO
- 24 THAT THE PURPOSES OF THIS TITLE ARE ACHIEVED:
- 25 (II) CONCLUDE ANY HEARING AND ISSUE ANY DECISION WITHIN A
- 26 REASONABLE TIME; AND
- 27 (III) CONDUCT ANY HEARING IN A MANNER THAT IS CONSISTENT
- 28 WITH THIS TITLE AND ANY DUE PROCESS RIGHTS TO WHICH ANY PARTY IS
- 29 ENTITLED.
- 30 (6) THE HEARING SHALL AFFORD ALL PARTIES AN OPPORTUNITY TO
- 31 PRESENT WITNESSES, CONDUCT DIRECT AND CROSS-EXAMINATION OF WITNESSES,
- 32 INTRODUCE RELEVANT EVIDENCE, SUBMIT BRIEFS, AND PRESENT ORAL ARGUMENT.
- 33 (7) THE ADMINISTRATIVE LAW JUDGE MAY ISSUE A PROTECTIVE ORDER
- 34 FOR GOOD CAUSE AS IS LAWFUL AND AS THE ADMINISTRATIVE LAW JUDGE
- 35 DETERMINES TO BE APPROPRIATE TO:
- 36 (I) LIMIT, OR OTHERWISE IMPOSE CONDITIONS ON, ACCESS BY
- 37 ANY PERSON TO ANY DOCUMENT IN THE POSSESSION OF A PARTY, INCLUDING ANY
- 38 DOCUMENT IN THE STATE'S POSSESSION OR IN THE RECORD OF THE HEARING THAT
- 39 IS NOT A PUBLIC RECORD; AND

- 1 (II) CLOSE ALL OR ANY PORTION OF THE HEARING OR OTHERWISE 2 IMPOSE CONDITIONS ON ACCESS TO THE HEARING BY ANY PERSON.
- 3 (8) WITHOUT LIMITING THE SCOPE OF THE ADMINISTRATIVE LAW
- 4 JUDGE'S AUTHORITY TO ISSUE PROTECTIVE ORDERS, IT IS UNDERSTOOD THAT THE
- 5 ADMINISTRATIVE LAW JUDGE MAY LIMIT, OR OTHERWISE IMPOSE CONDITIONS ON, A
- 6 PARTY'S ACCESS TO RECORDS OR PRESENCE DURING THE HEARING ONLY TO THE
- 7 EXTENT THE LIMITS OR CONDITIONS CAN BE IMPOSED IN A MANNER THAT IS
- 8 CONSISTENT WITH THE RIGHT, IF ANY, A PARTY MAY HAVE TO ACCESS THE RECORDS
- 9 OR BE PRESENT DURING THE HEARING UNDER APPLICABLE LAW, INCLUDING
- 10 EXPRESS PROVISIONS OF THIS TITLE.
- 11 (9) BASED ON THE EVIDENCE PRESENTED AT THE CONTESTED CASE
- 12 HEARING, AND WITHIN 30 CALENDAR DAYS AFTER THE HEARING, THE
- 13 ADMINISTRATIVE LAW JUDGE SHALL PREPARE A WRITTEN DECISION.
- 14 (10) THE ADMINISTRATIVE LAW JUDGE'S WRITTEN DECISION MAY:
- 15 (I) AFFIRM OR REJECT THE INITIAL FINDINGS AND
- 16 RECOMMENDATIONS;
- 17 (II) SUBSTITUTE DIFFERENT FINDINGS OR RECOMMEND
- 18 APPROPRIATE REMEDIES; OR
- 19 (III) CONTINUE THE HEARING AND RETURN THE CASE TO THE
- 20 ATTORNEY GENERAL FOR FURTHER INVESTIGATION AND FINDINGS AND TO REPORT
- 21 TO THE ADMINISTRATIVE LAW JUDGE ON THE RESULTS OF THE INVESTIGATION
- 22 WITHIN THE TIME FRAME THE ADMINISTRATIVE LAW JUDGE MAY SPECIFY.
- 23 (11) THE ADMINISTRATIVE LAW JUDGE'S WRITTEN DECISION SHALL BE
- 24 SOLELY BASED ON A PREPONDERANCE OF THE EVIDENCE CONTAINED IN THE
- 25 RECORD OF THE CONTESTED CASE HEARING AND SHALL REFLECT THE
- 26 EVIDENTIARY BASIS FOR ITS FINDINGS.
- 27 (E) NOTWITHSTANDING ANY CONTRARY PROVISION IN THIS TITLE, UNLESS
- 28 THE ADMINISTRATIVE LAW JUDGE FINDS THAT ONE OR MORE ALLEGATIONS GIVING
- 29 RISE TO THE ATTORNEY GENERAL'S FINDINGS OR THE BUSINESS ENTITY'S
- 30 CHALLENGE TO THE FINDINGS WERE FRIVOLOUS OR KNOWINGLY FALSE WHEN
- 31 MADE, EACH PARTY SHALL BEAR THE COST OF ITS OWN LEGAL REPRESENTATION
- 32 AND EXPERT WITNESS FEES.
- 33 (F) IF THE ADMINISTRATIVE LAW JUDGE FINDS THAT ONE OR MORE
- 34 ALLEGATIONS GIVING RISE TO THE ATTORNEY GENERAL'S FINDINGS OR THE
- 35 BUSINESS ENTITY'S CHALLENGE TO THE FINDINGS WAS FRIVOLOUS OR KNOWINGLY
- 36 FALSE WHEN MADE, THE ADMINISTRATIVE LAW JUDGE MAY REQUIRE THE PARTY
- 37 WHO MADE THE FRIVOLOUS OR KNOWINGLY FALSE ALLEGATIONS TO BEAR ALL OR A
- 38 PORTION OF THE OTHER PARTY'S LEGAL FEES AND EXPERT WITNESS FEES.
- 39 (G) THE BUSINESS ENTITY, THE ATTORNEY GENERAL, AND THE
- 40 COMPLAINANT SHALL COOPERATE IN GOOD FAITH TO HAVE THE CONTESTED CASE

- 1 HEARING CONCLUDED WITHIN 90 DAYS AFTER THE BUSINESS ENTITY ISSUES ITS
- 2 NOTICE FOR A CONTESTED CASE HEARING.
- 3 (H) DURING THE CONTESTED CASE HEARING, THE ATTORNEY GENERAL OR
- 4 THE ADMINISTRATIVE LAW JUDGE MAY CALL AS WITNESSES ONE OR MORE
- 5 INDIVIDUALS WHO HAVE BEEN SELECTED BY THE ATTORNEY GENERAL TO
- 6 PARTICIPATE IN THE VOLUNTEER EXPERT POOL AS DESCRIBED IN § 19-120 OF THIS
- 7 TITLE FOR THE PURPOSE OF PROVIDING TESTIMONY REGARDING INDUSTRY
- 8 CUSTOM AND PRACTICE IN A PARTICULAR AREA OF BUSINESS.
- 9 (I) IF THE ATTORNEY GENERAL DETERMINES THAT ONE OR MORE
- 10 ALLEGATIONS ARE FALSE OR FRIVOLOUS, THE COMPLAINANT MAKING THE
- 11 ALLEGATIONS SHALL BE ENTITLED TO A CONTESTED CASE HEARING ON THE
- 12 ALLEGATIONS THAT ARE DETERMINED TO BE FALSE OR FRIVOLOUS IN ACCORDANCE
- 13 WITH THE PROCEDURES SET FORTH IN THIS SECTION, EXCEPT THAT ALL
- 14 REFERENCES TO THE BUSINESS ENTITY WITH RESPECT TO MATTERS OF CONTESTED
- 15 CASE HEARING RULES AND PROCEDURE SHALL APPLY TO THE COMPLAINANT.
- 16 (J) IF THE COMPLAINANT FAILS TO PROPERLY REQUEST A CONTESTED CASE
- 17 HEARING REGARDING A DETERMINATION OF A FALSE OR FRIVOLOUS ALLEGATION
- 18 AS PROVIDED IN THIS TITLE, THE INITIAL FINDINGS AND RECOMMENDATIONS
- 19 SHALL BECOME THE FINAL ADMINISTRATIVE DECISION OF THE STATE IN
- 20 ACCORDANCE WITH § 19-112 OF THIS TITLE.
- 21 (K) ABSENT GOOD CAUSE, FAILURE BY A PARTY TO PRODUCE RELEVANT
- 22 DOCUMENTS OR OTHER EVIDENCE IN ACCORDANCE WITH AN INITIAL
- 23 INVESTIGATION OR TO A CONTESTED CASE HEARING UNDER THIS TITLE WITHIN 30
- 24 DAYS AFTER THE DOCUMENTS ARE REQUESTED BY THE ATTORNEY GENERAL OR
- 25 THE ADMINISTRATIVE LAW JUDGE SHALL CONSTITUTE A VIOLATION OF THIS TITLE,
- 26 AND IN THE EVENT OF A VIOLATION THE ADMINISTRATIVE LAW JUDGE MAY ORDER
- 27 ANY REMEDY, SANCTION, OR ANY COMBINATION OF BOTH AUTHORIZED BY THIS
- 28 TITLE.
- 29 (L) (1) IF A TIMELY CONTESTED CASE HEARING IS NOT REQUESTED, THE
- 30 ATTORNEY GENERAL MAY VACATE THE OFFICE'S RECOMMENDED REMEDY ON
- 31 WRITTEN NOTICE TO ALL PARTIES WITHIN 5 BUSINESS DAYS AFTER THE TIME FOR
- 32 REQUESTING A CONTESTED CASE HEARING HAS EXPIRED.
- 33 (2) IN THE ABSENCE OF NOTICE, THE ATTORNEY GENERAL SHALL BE
- 34 DEEMED TO HAVE APPROVED THE OFFICE'S RECOMMENDED REMEDY.
- 35 (M) IF THE ATTORNEY GENERAL VACATES THE OFFICE'S PROPOSED REMEDY,
- 36 THE ATTORNEY GENERAL SHALL INITIATE A CONTESTED CASE HEARING BY FILING
- 37 A REQUEST FOR A CONTESTED CASE HEARING WITH THE OFFICE OF
- 38 ADMINISTRATIVE HEARINGS IN COMPLIANCE WITH THE REQUIREMENTS OF THIS
- 39 TITLE.
- 40 (N) THE SCOPE OF THE CONTESTED CASE HEARING PROVIDED UNDER THIS
- 41 POLICY SHALL BE LIMITED TO WHETHER THIS TITLE HAS BEEN PROPERLY APPLIED,

- 1 AND ANY CHALLENGES TO THE LEGALITY OF THE TITLE ITSELF MUST BE BROUGHT 2 IN A COURT OF COMPETENT JURISDICTION.
- 3 (O) TO THE EXTENT THAT PROCEDURES AND STANDARDS STATED IN THIS
- 4 TITLE DIFFER FROM THOSE CONTAINED IN TITLE 10, SUBTITLE 2 OF THE STATE
- 5 GOVERNMENT ARTICLE, THIS TITLE SHALL GOVERN BUT IN ALL OTHER RESPECTS,
- 6 THE PROVISIONS OF THE STATE GOVERNMENT ARTICLE SHALL GOVERN.
- 7 19-110.
- 8 (A) WHEN AN ALLEGATION IS SUSTAINED BY AN ADMINISTRATIVE LAW
- 9 JUDGE UNDER THIS TITLE, THE ADMINISTRATIVE LAW JUDGE MAY TAKE
- 10 ADDITIONAL EVIDENCE ON THE APPROPRIATE REMEDY TO BE RECOMMENDED,
- 11 INCLUDING EVIDENCE RELATING TO FACTORS SET FORTH IN § 19-108(F) OF THIS
- 12 SUBTITLE AND ANY OTHER EVIDENCE DEEMED RELEVANT BY THE ADMINISTRATIVE
- 13 LAW JUDGE.
- 14 (B) IF THE ADMINISTRATIVE LAW JUDGE SUSTAINS AN ALLEGATION, THE
- 15 ADMINISTRATIVE LAW JUDGE SHALL ORDER ANY ONE OR MORE OF THE FOLLOWING
- 16 ACTIONS:
- 17 (1) ANY REMEDY THAT IS AGREED TO BY THE RESPONDENT BUSINESS
- 18 ENTITY, THE COMPLAINANT, AND THE ATTORNEY GENERAL, PROVIDED THAT, IF THE
- 19 COMPLAINANT OBJECTS TO THE REMEDY AGREED TO BY THE RESPONDENT
- 20 BUSINESS ENTITY AND THE ATTORNEY GENERAL, THE REMEDY MAY BE
- 21 CONSIDERED AS APPROVED BY THE STATE ONLY IF THE ATTORNEY GENERAL
- 22 APPROVES THE REMEDY AFTER AFFORDING THE COMPLAINANT AN OPPORTUNITY
- 23 TO ADDRESS THE ATTORNEY GENERAL ORALLY OR IN WRITING REGARDING THE
- 24 MERITS OR LACK OF MERIT OF THE PROPOSED REMEDY;
- 25 (2) REFERRAL OF THE RESPONDENT BUSINESS ENTITY TO THE BOARD
- $26\,$  OF PUBLIC WORKS FOR A DETERMINATION OF DEBARMENT PURSUANT TO  $\S\S$  16-306
- 27 AND 16-307 OF THIS ARTICLE TO PRECLUDE THE BUSINESS ENTITY FROM:
- 28 (I) BIDDING ON OR RECEIVING CONTRACT AWARDS ON STATE
- 29 PROJECTS; AND
- 30 (II) PARTICIPATING IN STATE CONTRACTS AS A SUBCONTRACTOR,
- 31 VENDOR, OR SUPPLIER FOR A PERIOD OF NOT MORE THAN 3 YEARS;
- 32 (3) RESCISSION, SUSPENSION, OR TERMINATION OF ANY CURRENT
- 33 CONTRACT BETWEEN THE RESPONDENT BUSINESS ENTITY AND THE STATE UNDER
- 34 THE TERMS OF THAT CONTRACT;
- 35 (4) EXERCISE OF ANY OTHER RIGHTS OR REMEDIES AVAILABLE TO THE
- 36 STATE UNDER ANY CURRENT CONTRACT BETWEEN THE RESPONDENT BUSINESS
- 37 ENTITY AND THE STATE, INCLUDING, BUT NOT LIMITED TO, LIQUIDATED DAMAGES;
- 38 (5) FINDING THAT THE RESPONDENT BUSINESS ENTITY IS NOT A
- 39 "RESPONSIBLE BIDDER" WITHIN THE MEANING OF THIS ARTICLE WITH RESPECT TO

- 1 SPECIFIC CONTRACTS THAT THE STATE HAS PUT OUT FOR BIDS OR INTENDS TO PUT
- 2 OUT FOR BIDS; OR
- 3 (6) REFERRAL OF THE MATTER FOR CRIMINAL PROSECUTION OF FRAUD
- 4 AND OTHER VIOLATIONS UNDER STATE LAW IF APPROPRIATE UNDER THE
- 5 CIRCUMSTANCES.
- 6 19-111.
- 7 (A) IF THE ATTORNEY GENERAL DETERMINES THAT ONE OR MORE
- 8 ALLEGATIONS OF A COMPLAINT FILED UNDER THIS TITLE ARE FALSE AND THAT THE
- 9 COMPLAINANT KNEW THEM TO BE FALSE WHEN FILED, OR THAT ONE OR MORE OF
- 10 THE ALLEGATIONS OF A COMPLAINT ARE SO FRIVOLOUS THAT THEY ARE WHOLLY
- 11 WITHOUT MERIT, THE ATTORNEY GENERAL MAY REFUSE TO REVIEW OR
- 12 INVESTIGATE ANY SUBSEQUENT COMPLAINT FILED BY THAT COMPLAINANT FOR A
- 13 PERIOD OF UP TO 3 YEARS.
- 14 (B) WHEN THE TOTALITY OF THE EVIDENCE CLEARLY WARRANTS
- 15 EXTRAORDINARY ACTION TO DETER FUTURE ABUSE OF THE PROTECTIONS MADE
- 16 AVAILABLE UNDER THIS TITLE, THE ATTORNEY GENERAL MAY ALSO RECOMMEND
- 17 TO THE ADMINISTRATIVE LAW JUDGE:
- 18 (1) THAT MONETARY SANCTIONS BE IMPOSED AGAINST THE
- 19 COMPLAINANT IN THE AMOUNT OF THE COSTS INCURRED BY THE STATE AND THE
- 20 BUSINESS ENTITY IN THE INVESTIGATION AND REVIEW OF THE FALSE OR
- 21 FRIVOLOUS COMPLAINT, INCLUDING REASONABLE ATTORNEYS' FEES; AND
- 22 (2) THAT THE COMPLAINANT BE DISQUALIFIED FROM BIDDING AND
- 23 CONTRACT AWARDS ON STATE PROJECTS FOR A PERIOD OF NOT MORE THAN 3
- 24 YEARS.
- 25 19-112.
- 26 (A) ABSENT A REQUEST FOR A CONTESTED CASE HEARING, THE ATTORNEY
- 27 GENERAL'S FINDINGS AND RECOMMENDATIONS SHALL BECOME THE FINAL
- 28 ADMINISTRATIVE DECISION OF THE STATE, SUBJECT TO SUCH JUDICIAL REVIEW AS
- 29 IS PROVIDED FOR IN A CONTESTED CASE UNDER § 10-222 OF THE STATE
- 30 GOVERNMENT ARTICLE.
- 31 (B) IN CASES WHERE A CONTESTED CASE HEARING HAS BEEN REQUESTED,
- 32 THE ADMINISTRATIVE LAW JUDGE'S WRITTEN DECISION SHALL BECOME THE FINAL
- 33 ADMINISTRATIVE DECISION OF THE STATE SUBJECT TO JUDICIAL REVIEW AS
- 34 PROVIDED FOR IN A CONTESTED CASE UNDER § 10-222 OF THE STATE GOVERNMENT
- 35 ARTICLE.
- 36 (C) ON ISSUANCE OF A FINAL DECISION, THE ATTORNEY GENERAL OR THE
- 37 ADMINISTRATIVE LAW JUDGE MAY ENTER ANY ORDER REASONABLY NECESSARY OR
- 38 CONVENIENT TO GOVERN THE CONDUCT OF THE STATE AND THE PARTIES SO THAT
- 39 THE PURPOSES OF THIS TITLE ARE ACHIEVED.

- 1 19-113.
- 2 ANY PARTY WHO, AFTER HAVING EXHAUSTED ALL ADMINISTRATIVE REMEDIES
- 3 AVAILABLE, IS AGGRIEVED BY A FINAL DECISION OF THE ATTORNEY GENERAL OR
- 4 THE ADMINISTRATIVE LAW JUDGE MAY SEEK JUDICIAL REVIEW OF SUCH DECISION
- 5 UNDER § 10-222 OF THE STATE GOVERNMENT ARTICLE.
- 6 19-114.
- 7 EVERY CONTRACT AND SUBCONTRACT SHALL CONTAIN A NONDISCRIMINATION 8 CLAUSE THAT READS AS FOLLOWS:
- 9 "AS A CONDITION OF ENTERING INTO THIS AGREEMENT, THE COMPANY
- 10 REPRESENTS AND WARRANTS THAT IT WILL FULLY COMPLY WITH THE STATE'S
- 11 COMMERCIAL NONDISCRIMINATION POLICY, AS DESCRIBED UNDER TITLE 19 OF THE
- 12 STATE FINANCE AND PROCUREMENT ARTICLE OF THE ANNOTATED CODE OF
- 13 MARYLAND, AND CONSENTS TO BE BOUND BY ANY FINAL DECISION RENDERED
- 14 THEREUNDER. AS PART OF SUCH COMPLIANCE, THE COMPANY MAY NOT
- 15 DISCRIMINATE ON THE BASIS OF SEX, RACE, AGE, COLOR, CREED, OR NATIONAL
- 16 ORIGIN, OR ON THE BASIS OF DISABILITY OR OTHER UNLAWFUL FORMS OF
- 17 DISCRIMINATION IN THE SOLICITATION, SELECTION, HIRING, OR TREATMENT OF
- 18 SUBCONTRACTORS, VENDORS, SUPPLIERS, OR COMMERCIAL CUSTOMERS, NOR
- 19 SHALL THE COMPANY RETALIATE AGAINST ANY PERSON FOR REPORTING
- 20 INSTANCES OF SUCH DISCRIMINATION. THE COMPANY SHALL PROVIDE EQUAL
- 21 OPPORTUNITY FOR SUBCONTRACTORS, VENDORS, AND SUPPLIERS TO PARTICIPATE
- 22 IN ALL OF ITS PUBLIC SECTOR AND PRIVATE SECTOR SUBCONTRACTING AND SUPPLY
- 23 OPPORTUNITIES, PROVIDED THAT NOTHING CONTAINED IN THIS CLAUSE SHALL
- 24 PROHIBIT OR LIMIT OTHERWISE LAWFUL EFFORTS TO REMEDY THE EFFECTS OF
- 25 MARKETPLACE DISCRIMINATION THAT HAVE OCCURRED OR ARE OCCURRING IN THE
- 26 MARKETPLACE. THE COMPANY UNDERSTANDS AND AGREES THAT A VIOLATION OF
- 27 THIS CLAUSE SHALL BE CONSIDERED A MATERIAL BREACH OF THIS AGREEMENT
- 28 AND MAY RESULT IN TERMINATION OF THIS AGREEMENT, DISQUALIFICATION OF
- 29 THE COMPANY FROM PARTICIPATING IN STATE CONTRACTS, OR OTHER SANCTIONS.".
- 30 19-115.
- 31 ALL REQUESTS FOR BIDS OR PROPOSALS ISSUED FOR STATE CONTRACTS SHALL
- 32 INCLUDE THE FOLLOWING CERTIFICATION TO BE COMPLETED BY THE BIDDER:
- 33 "THE UNDERSIGNED BIDDER HEREBY CERTIFIES AND AGREES THAT THE
- 34 FOLLOWING INFORMATION IS CORRECT:
- 35 IN PREPARING ITS BID ON THIS PROJECT, THE BIDDER HAS CONSIDERED ALL
- 36 PROPOSALS SUBMITTED FROM QUALIFIED, POTENTIAL SUBCONTRACTORS AND
- 37 SUPPLIERS, AND HAS NOT ENGAGED IN "DISCRIMINATION" AS DEFINED IN § 19-103
- 38 OF THE STATE GOVERNMENT ARTICLE OF THE ANNOTATED CODE OF MARYLAND; TO
- 39 WIT: DISCRIMINATION IN THE SOLICITATION, SELECTION, OR TREATMENT OF ANY
- 40 SUBCONTRACTOR, VENDOR, SUPPLIER, OR COMMERCIAL CUSTOMER ON THE BASIS
- 41 OF SEX, RACE, AGE, COLOR, CREED, OR NATIONAL ORIGIN, OR ON THE BASIS OF
- 42 DISABILITY OR OTHER UNLAWFUL FORMS OF DISCRIMINATION. WITHOUT LIMITING

- 1 THE FOREGOING, "DISCRIMINATION" ALSO INCLUDES RETALIATING AGAINST ANY
- 2 PERSON OR OTHER ENTITY FOR REPORTING ANY INCIDENT OF "DISCRIMINATION".
- 3 WITHOUT LIMITING ANY OTHER PROVISION OF THE SOLICITATION FOR BIDS ON THIS
- 4 PROJECT, IT IS UNDERSTOOD AND AGREED THAT, IF THIS CERTIFICATION IS FALSE,
- 5 SUCH FALSE CERTIFICATION WILL CONSTITUTE GROUNDS FOR THE STATE TO
- 6 REJECT THE BID SUBMITTED BY THE BIDDER ON THIS PROJECT, AND TERMINATE
- 7 ANY CONTRACT AWARDED BASED ON THE BID. AS A CONDITION OF CONTRACTING
- 8 WITH THE STATE, THE BIDDER AGREES TO PROMPTLY PROVIDE TO THE STATE ALL
- 9 INFORMATION AND DOCUMENTATION THAT MAY BE REQUESTED BY THE STATE
- 10 FROM TIME TO TIME REGARDING THE SOLICITATION AND SELECTION OF
- 11 SUBCONTRACTORS. FAILURE TO MAINTAIN OR FAILURE TO PROVIDE THE
- 12 INFORMATION CONSTITUTES GROUNDS FOR THE STATE TO REJECT THE BID
- 13 SUBMITTED BY THE BIDDER AND TERMINATE ANY CONTRACT AWARDED ON THE BID.
- 14 AS PART OF ITS BID OR PROPOSAL, THE BIDDER SHALL PROVIDE TO THE STATE A
- 15 LIST OF ALL INSTANCES WITHIN THE IMMEDIATE PAST 5 YEARS WHERE A
- 16 COMPLAINT WAS FILED OR PENDING AGAINST THE BIDDER IN A LEGAL OR
- 17 ADMINISTRATIVE PROCEEDING ALLEGING THAT THE BIDDER DISCRIMINATED
- 18 AGAINST ITS SUBCONTRACTORS, VENDORS, SUPPLIERS, OR COMMERCIAL
- 19 CUSTOMERS, AND A DESCRIPTION OF THE STATUS OR RESOLUTION OF THAT
- 20 COMPLAINT, INCLUDING ANY REMEDIAL ACTION TAKEN. AS A CONDITION OF
- 21 SUBMITTING A BID OR PROPOSAL TO THE STATE, THE BIDDER AGREES TO COMPLY
- 22 WITH THE STATE'S COMMERCIAL NONDISCRIMINATION POLICY AS DESCRIBED
- 23 UNDER TITLE 19 OF THE STATE FINANCE AND PROCUREMENT ARTICLE OF THE
- 24 ANNOTATED CODE OF MARYLAND, AND CONSENTS TO BE BOUND BY ANY FINAL
- 25 DECISION ISSUED THEREUNDER.".
- 26 19-116.
- 27 EVERY CONTRACT THAT THE STATE ENTERS INTO SHALL INCLUDE THE 28 FOLLOWING LANGUAGE:
- 29 "AS A CONDITION OF ENTERING INTO THIS AGREEMENT, THE COMPANY
- 30 AGREES TO: (A) PROMPTLY PROVIDE TO THE STATE ALL INFORMATION AND
- 31 DOCUMENTATION THAT MAY BE REQUESTED BY THE STATE FROM TIME TO TIME
- 32 REGARDING THE SOLICITATION, SELECTION, TREATMENT AND PAYMENT OF
- 33 SUBCONTRACTORS IN CONNECTION WITH THIS AGREEMENT; AND (B) IF REQUESTED,
- 34 PROVIDE TO THE STATE WITHIN 60 DAYS AFTER THE REQUEST A TRUTHFUL AND
- 35 COMPLETE LIST OF THE NAMES OF ALL SUBCONTRACTORS, VENDORS, AND
- 36 SUPPLIERS THAT THE COMPANY HAS USED IN THE PAST 5 YEARS ON ANY OF ITS
- 37 CONTRACTS THAT WERE UNDERTAKEN WITHIN THE MARYLAND STATE
- 38 METROPOLITAN STATISTICAL AREA, INCLUDING THE TOTAL DOLLAR AMOUNT PAID
- 39 BY THE CONTRACTOR ON EACH SUBCONTRACT OR SUPPLY CONTRACT. THE
- 40 COMPANY FURTHER AGREES TO FULLY COOPERATE IN ANY INVESTIGATION
- 41 CONDUCTED BY THE STATE PURSUANT TO THE STATE'S COMMERCIAL
- 42 NONDISCRIMINATION POLICY AS SET FORTH UNDER TITLE 19 OF THE STATE
- 43 FINANCE AND PROCUREMENT ARTICLE OF THE ANNOTATED CODE OF MARYLAND, TO
- 44 PROVIDE ANY DOCUMENTS RELEVANT TO ANY INVESTIGATION THAT IS REQUESTED
- 45 BY THE STATE, AND TO BE BOUND BY ANY FINAL DECISION ISSUED UNDER THAT
- 46 POLICY. THE COMPANY UNDERSTANDS AND AGREES THAT VIOLATION OF THIS

- 1 CLAUSE SHALL BE CONSIDERED A MATERIAL BREACH OF THIS AGREEMENT AND
- 2 MAY RESULT IN CONTRACT TERMINATION, DISQUALIFICATION BY THE STATE FROM
- 3 PARTICIPATING IN STATE CONTRACTS, AND OTHER SANCTIONS.".
- 4 19-117.
- 5 THE REMEDIES PROVIDED BY THIS TITLE ARE IN ADDITION TO ANY OTHER
- 6 STATUTORY, LEGAL, OR EQUITABLE REMEDIES THAT MAY BE AVAILABLE AND ARE
- 7 NOT INTENDED TO BE PREREQUISITE TO OR EXCLUSIVE OF ANY OTHER REMEDIES.
- 8 19-118.
- 9 THE FILING, INVESTIGATION, HEARING, AND APPEAL OF A COMPLAINT UNDER
- 10 THIS TITLE MAY NOT HINDER OR AFFECT THE AWARD OF, PERFORMANCE OF, OR
- 11 PAYMENT ON A CONTRACT PRIOR TO A FINAL ADMINISTRATIVE DECISION THAT
- 12 ESTABLISHES A VIOLATION.
- 13 19-119.
- 14 (A) THE ATTORNEY GENERAL SHALL RECOMMEND REGULATIONS AS MAY BE
- 15 REQUIRED FROM TIME TO TIME TO IMPLEMENT THIS TITLE.
- 16 (B) THE ATTORNEY GENERAL MAY ESTABLISH DOCUMENTATION AND
- 17 REPORTING REQUIREMENTS TO FURTHER THE PURPOSES AND INTENT OF THIS
- 18 TITLE.
- 19 19-120.
- 20 (A) (1) WITHIN 60 DAYS AFTER THIS TITLE BECOMES LAW, THE ATTORNEY
- 21 GENERAL SHALL APPOINT A VOLUNTEER EXPERTS POOL TO SERVE AS ADVISORS TO
- 22 THE ATTORNEY GENERAL IN INVESTIGATING DISCRIMINATION CLAIMS AND AS
- 23 EXPERT WITNESSES IN HEARINGS UNDER THIS TITLE.
- 24 (2) AS REQUESTED BY THE ATTORNEY GENERAL OR THE
- 25 ADMINISTRATIVE LAW JUDGE, THE VOLUNTEER EXPERT POOL SHALL:
- 26 (I) ASSIST THE OFFICE IN EVALUATING ALLEGED VIOLATIONS OF
- 27 THIS TITLE; AND
- 28 (II) PROVIDE TESTIMONY AT HEARINGS UNDER THIS TITLE ON
- 29 MATTERS RELATING TO INDUSTRY CUSTOM AND PRACTICE IN A PARTICULAR LINE
- 30 OF BUSINESS.
- 31 (B) (1) NOTICE OF VOLUNTEER OPPORTUNITIES IN THE VOLUNTEER
- 32 EXPERT POOL SHALL BE POSTED IN LOCAL NEWSPAPERS AT LEAST 15 DAYS PRIOR TO
- 33 THE DEADLINE FOR SUBMITTING APPLICATIONS.
- 34 (2) THE VOLUNTEER EXPERT POOL SHALL BE LIMITED TO 15
- 35 INDIVIDUALS, PROVIDED THAT THE ATTORNEY GENERAL MAY INCREASE THE
- 36 NUMBER OF INDIVIDUALS IN THE POOL FROM TIME TO TIME TO PROVIDE SPECIFIC

- 1 EXPERTISE THAT MAY POTENTIALLY BE NEEDED TO ASSIST IN EVALUATING A
- 2 DISCRIMINATION CLAIM IN A MATTER UNDER THIS TITLE.
- 3 19-121.
- 4 THIS TITLE AND ANY REGULATIONS ADOPTED UNDER THIS TITLE MAY BE
- 5 CITED AS THE "COMMERCIAL NONDISCRIMINATION POLICY".
- 6 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall be
- 7 construed to apply only prospectively and may not be applied or interpreted to have
- 8 any effect on or application to any conduct that has occurred before the effective date
- 9 of this Act.
- SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 11 July 1, 2006.