

Department of Legislative Services  
Maryland General Assembly  
2006 Session

FISCAL AND POLICY NOTE

House Bill 387

(Delegate Petzold, *et al.*)

Judiciary

Judicial Proceedings

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**Crimes - False Report Causing Issuance of AMBER Alert**

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This bill prohibits a person from knowingly making a false report with the intent to deceive a law enforcement official and cause the activation of an AMBER Alert. The bill establishes the offense as a misdemeanor with maximum penalties of imprisonment for one year and/or a fine of \$2,000.

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**Fiscal Summary**

**State Effect:** Minimal increase in general fund revenues and expenditures due to the bill's penalty provisions.

**Local Effect:** Minimal increase in local revenues and expenditures due to the bill's penalty provisions.

**Small Business Effect:** None.

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**Analysis**

**Current Law:** The AMBER Alert Plan in Maryland is a voluntary partnership between law enforcement agencies and broadcasters to activate an urgent bulletin in the most serious child abduction cases. Broadcasters use the Emergency Alert System, formerly called the Emergency Broadcast System, to air a description of the abducted child and suspected abductor. This is the same concept used during severe weather emergencies. AMBER Alert information is coordinated by the Maryland State Police.

Section 9-501 of the Criminal Law Article prohibits a person from making, or causing to be made, a statement, report, or complaint that the person knows to be false as a whole or

in material part, to a law enforcement officer of the State, a political subdivision, or the Maryland-National Capital Park and Planning Police with intent to deceive and to cause an investigation or other action to be taken as a result of the statement, report, or complaint. A violator is guilty of a misdemeanor and subject to maximum penalties of imprisonment for six months and/or a fine of \$500.

**Background:** The original AMBER Plan was established in 1996, with 116 modified versions adopted at local, regional, and statewide levels, as well as in Canada. In August 2002, Maryland became an AMBER Alert state. According to the U.S. Department of Justice, all 50 states now have AMBER Alert programs and over 200 children's lives have been saved nationwide as a result of the programs.

The alerts, named after nine-year old Amber Hagerman who was kidnapped while riding her bicycle in Arlington, Texas and killed, rely on the use of highway message boards as well as television and radio stations to broadcast the messages. They are issued when police believe that a child is in danger of serious bodily harm or death and have descriptive information about the child and suspect.

There are certain criteria that must be met before an AMBER Alert is activated, including:

- law enforcement must confirm a child has been abducted;
- law enforcement must have reason to believe the circumstances surrounding the abduction indicate the child is in danger of serious bodily harm or death; and
- there must be enough descriptive information about the child, abductor, and/or the suspect's vehicle to believe an immediate broadcast alert will help the case.

According to Maryland's AMBER Alert Plan, when the abduction of a child of 14 or under (or 15-17 with extenuating circumstances) occurs, police officers responding to the call will contact a State Police duty officer trained to handle such cases. After verifying the abduction meets the AMBER Alert criteria, the State Police activate the Emergency Alert System, notifying radio, television and cable outlets, the Maryland Department of Transportation, and surrounding states.

According to the State Police, since 2002, there have been 14 AMBER Alert activations in Maryland and 3 involved false reports. According to the National Center for Missing and Exploited Children, the bill is believed to be the first of its kind nationally, whereby the false report offense is directly connected with the activation of an AMBER Alert.

Chapter 528 of 2004 established a Task Force on Missing Vulnerable Adults to, in part, investigate integration with AMBER Alert in Maryland and the broadcast media in locating missing vulnerable adults. The final report of the task force (October 1, 2005) did not address the issue of false reports leading to AMBER Alerts.

**State Revenues:** General fund revenues could increase minimally as a result of the bill's monetary penalty provision from cases heard in the District Court.

**State Expenditures:** General fund expenditures could increase minimally as a result of the bill's incarceration penalty due to increased payments to counties for reimbursement of inmate costs and more people being committed to Division of Correction (DOC) facilities. The number of people convicted of this proposed crime is expected to be minimal.

Persons serving a sentence longer than 18 months are incarcerated in DOC facilities. Currently, the average total cost per inmate, including overhead, is estimated at \$1,974 per month. This bill alone, however, should not create the need for additional beds, personnel, or facilities. Excluding overhead, the average cost of housing a new DOC inmate (including medical care and variable costs) is \$341 per month. Excluding medical care, the average variable costs total \$134 per month.

Persons serving a sentence of one year or less in a jurisdiction other than Baltimore City are sentenced to local detention facilities. For persons sentenced to a term of between 12 and 18 months, the sentencing judge has the discretion to order that the sentence be served at a local facility or DOC. The State reimburses counties for part of their incarceration costs, on a per diem basis, after a person has served 90 days. State per diem reimbursements for fiscal 2007 are estimated to range from \$17 to \$65 per inmate depending upon the jurisdiction. Persons sentenced to such a term in Baltimore City are generally incarcerated in DOC facilities. The Baltimore City Detention Center, a State-operated facility, is used primarily for pretrial detentions.

**Local Revenues:** Revenues could increase minimally as a result of the bill's monetary penalty provision from cases heard in the circuit courts.

**Local Expenditures:** Expenditures could increase as a result of the bill's incarceration penalty. Counties pay the full cost of incarceration for the first 90 days of the sentence, plus part of the per diem cost after 90 days. Per diem operating costs of local detention facilities are expected to range from \$33 to \$119 per inmate in fiscal 2007.

## **Additional Information**

**Prior Introductions:** In 2005, SB 15, a similar bill, with a favorable report from the Judicial Proceedings Committee, was recommitted to the committee and had no further action taken on it.

**Cross File:** None.

**Information Source(s):** Judiciary (Administrative Office of the Courts), Department of Public Safety and Correctional Services, Department of Legislative Services

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ncs/jr

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