# **SENATE BILL 392**

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EMERGENCY BILL

7lr2055

By: Senators Kasemeyer, Astle, Brinkley, Brochin, Colburn, Conway, Currie, DeGrange, Della, Edwards, Exum, Forehand, Frosh, Garagiola, Gladden, Haines, Hogan, Hooper, Jones, Kelley, Kittleman, Klausmeier, Lenett, Madaleno, McFadden, Mooney, Munson, Muse, Peters, Pinsky, Pugh, Raskin, Robey, Rosapepe, Simonaire, Stoltzfus, Stone, and Zirkin Introduced and read first time: February 2, 2007 Assigned to: Education, Health, and Environmental Affairs

## A BILL ENTITLED

1 AN ACT concerning

### 2

## **Election Law – Voting Systems – Voter–Verified Records**

3 FOR the purpose of requiring that certain voting systems produce a paper record of a 4 voter's ballot choices and provide the voter with an opportunity to inspect the 5 paper record before casting a final vote; requiring that the paper records be 6 preserved at the polling place in a certain manner and for certain purposes; 7 requiring that certain voting systems be accessible to certain individuals with 8 disabilities; requiring certain comparisons and audits of certain ballots 9 following an election; requiring public notice and demonstrations regarding certain voting systems and procedures; requiring the State Board of Elections to 10 maintain certain information, to document certain occurrences, and to make 11 certain information publicly available; requiring the Governor to allocate 12 13 certain resources for certain purposes; defining certain terms; requiring the State Board to adopt certain regulations and certain guidelines; providing for 14 the application of this Act; making this Act an emergency measure; and 15 generally relating to voter-verified paper records for voting systems. 16

- 17 BY renumbering
- 18 Article Election Law
- 19 Section 9–101 through 9–105, respectively
- 20 to be Section 9–102 through 9–106, respectively
- 21 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1	(2003 Volume and 2006 Supplement)
2 3 4 5 6	BY repealing and reenacting, with amendments, Article – Election Law Section 1–101(xx) Annotated Code of Maryland (2003 Volume and 2006 Supplement)
7 8 9 10 11	BY adding to Article – Election Law Section 9–101 and 9–107 through 9–112 Annotated Code of Maryland (2003 Volume and 2006 Supplement)
12 13 14 15	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That Section(s) 9–101 through 9–105, respectively, of Article – Election Law of the Annotated Code of Maryland be renumbered to be Section(s) 9–102 through 9–106, respectively.
16 17	SECTION 2. AND BE IT FURTHER ENACTED, That the Laws of Maryland read as follows:
18	Article – Election Law
19	1–101.
20 21	(xx) (1) "Voting system" means a method of casting and tabulating ballots or votes.
22 23	(2) "VOTING SYSTEM" INCLUDES A COLLECTION OF DEVICES THAT:
24 25	(I) ALLOW A VOTER TO VIEW BALLOTS, SELECT CANDIDATES, AND CAST VOTES; AND
26 27	(II) AGGREGATE AND TABULATE ALL OF THE VOTES CAST IN AN ELECTION.

1 **9–101.** 

2 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 3 INDICATED.

4 (B) "HAND COUNT" MEANS A COUNTING OF THE VOTES IN WHICH:

5 (1) THE HANDLING OF THE DOCUMENT BALLOT IS DONE BY
6 HUMAN HAND; AND

7 (2) THE IDENTIFICATION OF EACH VOTE IS DETERMINED BY
 8 VISUAL INSPECTION OF THE DOCUMENT BALLOT BY A HUMAN BEING.

9 (C) "MANDATORY RANDOM AUDIT" MEANS A HAND-COUNTED AUDIT 10 CONDUCTED ON A ROUTINE BASIS FOLLOWING EACH ELECTION FOR THE 11 PURPOSE OF COMPARING A PERCENTAGE OF VOTER-VERIFIED PAPER RECORDS 12 WITH THE VOTE TALLIES RECORDED BY EACH OF THE FOLLOWING VOTING 13 SYSTEMS:

14 (1) TOUCH–SCREEN OR OTHER ELECTRONIC VOTING MACHINES;

15 (2) PRECINCT-BASED OPTICAL SCANNING EQUIPMENT;

16(3) ABSENTEE BALLOTS AND OTHER DOMESTIC AND OVERSEAS17BALLOTS MAILED TO THE LOCAL BOARDS OF ELECTIONS; AND

18 (4) BALLOTS CREATED THROUGH THE USE OF AN ELECTRONIC
 19 MARKING DEVICE.

20 (D) "NONVISUAL" MEANS:

21 (1) AN AURAL METHOD OF PRESENTATION, INCLUDING
 22 RECORDED, DIGITIZED, OR AUDIO-SYNTHESIZED SPEECH;

23 (2) A TACTILE METHOD OF PRESENTATION, INCLUDING BRAILLE
 24 AND OTHER METHODS OF IDENTIFICATION THAT RELY ON TOUCH; OR

25 (3) A COMBINATION OF AN AURAL AND TACTILE METHOD OF
 26 PRESENTATION.

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(E) "VOTER-VERIFIED PAPER RECORD" MEANS AN AUDITABLE PAPER

(1) IS AVAILABLE TO EACH VOTER TO INSPECT AND VERIFY **BEFORE THE VOTER'S VOTE IS CAST; (2)** IS PRODUCED CONTEMPORANEOUSLY WITH OR EMPLOYED BY **ANY VOTING SYSTEM:** (3) **(I)** LISTS THE DESIGNATION OF EACH OFFICE OR QUESTION AND THE VOTER'S CHOICE IN EACH OFFICE OR QUESTION; OR **(II)** IF THE VOTER MAKES NO SELECTION IN CONNECTION WITH ANY OFFICE OR QUESTION, NOTES THAT FACT ON THE RECORD THAT IS **PRODUCED:** (4) IS SUITABLE FOR THE PURPOSES OF MANDATORY RANDOM AUDITS AND RECOUNTS; AND (5) IS MAINTAINED AS THE OFFICIAL TRUE AND CORRECT **RECORD OF THE VOTES CAST. (F)** "VOTING SYSTEM AGGREGATION AND TABULATION" MEANS THE PROCESS AND THE HARDWARE AND SOFTWARE BY WHICH VOTES RECORDED BY THE VOTING SYSTEM ARE AGGREGATED, TOTALED, AND TABULATED TO DETERMINE THE OUTCOME OF AN ELECTION. 9–107. (A) THE VOTING SYSTEM SELECTED AND CERTIFIED SHALL: (1) PRODUCE OR REQUIRE THE USE OF AN INDIVIDUAL **VOTER-VERIFIED PAPER RECORD OF THE VOTER'S VOTE; AND (2)** ENSURE THAT THE VOTER-VERIFIED PAPER RECORD IS MADE AVAILABLE FOR INSPECTION AND VERIFICATION BY THE VOTER BEFORE THE **VOTER'S VOTE IS CAST.** 

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**RECORD THAT:** 

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1 (B) A VOTER-VERIFIED PAPER RECORD MAY INCLUDE ANY OF THE 2 FOLLOWING:

3 (1) A PAPER PRINTOUT OF THE VOTER'S VOTE PRODUCED BY A
4 TOUCH-SCREEN OR OTHER ELECTRONIC VOTING MACHINE IF, IN EACH CASE,
5 THE RECORD PERMITS THE VOTER TO VERIFY THE RECORD IN ACCORDANCE
6 WITH THIS SECTION;

7 (2) A PAPER BALLOT PREPARED BY THE VOTER FOR THE 8 PURPOSE OF BEING READ BY A PRECINCT-BASED OPTICAL SCANNER;

9 (3) A PAPER BALLOT PREPARED BY THE VOTER TO BE MAILED TO
 10 THE APPLICABLE LOCAL BOARD, WHETHER MAILED FROM A DOMESTIC OR AN
 11 OVERSEAS LOCATION; OR

12 (4) A PAPER BALLOT CREATED THROUGH THE USE OF A BALLOT 13 MARKING DEVICE.

14 (C) EACH VOTER-VERIFIED PAPER RECORD SHALL:

(1) BE AN INDIVIDUAL DOCUMENT THAT IS PHYSICALLY
 SEPARATED FROM ANY OTHER SIMILAR DOCUMENT AND NOT PART OF A
 CONTINUOUS ROLL;

18 (2) BE SUFFICIENTLY DURABLE TO WITHSTAND REPEATED
 19 HANDLING FOR PURPOSES OF MANDATORY RANDOM AUDITS AND RECOUNTS;
 20 AND

(3) USE INK THAT DOES NOT FADE, SMEAR, OR OTHERWISE
 DEGRADE AND OBSCURE OR OBLITERATE THE PAPER RECORD OVER TIME.

(D) BEFORE THE VOTER-VERIFIED PAPER RECORD IS PRESERVED IN
ACCORDANCE WITH THIS SECTION, A VOTER SHALL BE PROVIDED AN
OPPORTUNITY TO CORRECT ANY ERROR MADE BY THE VOTING SYSTEM AND
PRESENTED WITH THE ABILITY TO CORRECT ANY ERROR ON THE
VOTER-VERIFIED PAPER RECORD.

**(E)** (1) EACH VOTER-VERIFIED PAPER RECORD PRODUCED SHALL BE 1 SUITABLE FOR A MANDATORY RANDOM AUDIT HAND COUNT IN ACCORDANCE 2 WITH § 9–110 OF THIS SUBTITLE. 3 4 (2) IN THE EVENT OF ANY INCONSISTENCY OR IRREGULARITY BETWEEN AN ELECTRONIC RECORD AND THE VOTER-VERIFIED PAPER RECORD, 5 THE VOTER-VERIFIED PAPER RECORD SHALL BE THE OFFICIAL TRUE AND 6 CORRECT RECORD OF THE VOTES CAST. 7 8 (3) THE VOTER-VERIFIED PAPER RECORD SHALL: 9 **(I)** BE PRESERVED AND RETAINED IN A MANNER THAT 10 MAKES IT IMPOSSIBLE TO ASSOCIATE A VOTER WITH THE RECORD OF THE 11 **VOTER'S VOTE: AND** 12 BE STORED BY A LOCAL BOARD IN A PLACE AND **(II)** 13 MANNER THAT IS SECURE FOR AT LEAST 1 YEAR AFTER THE ELECTION. 9–108. 14 A VOTING SYSTEM SELECTED, CERTIFIED, AND IMPLEMENTED 15 (A) UNDER THIS SECTION SHALL: 16 17 (1) **PROVIDE ACCESS TO VOTERS WITH DISABILITIES THAT:** 18 **(I)** IS EQUIVALENT TO THE ACCESS AFFORDED TO VOTERS 19 WITHOUT DISABILITIES: 20 **(II)** FACILITATES THE CASTING OF SECRET BALLOTS BY 21 **VOTERS WITH DISABILITIES; AND** 22 (III) FULLY COMPLIES WITH THE AMERICANS WITH DISABILITIES ACT, P.L. 101-336, AND THE HELP AMERICA VOTE ACT, P.L. 23 107-252: AND 24 25 ALLOW A VOTER TO CAST, INSPECT, VERIFY, AND CORRECT **(2)** 26 THE SELECTIONS BY BOTH VISUAL AND NONVISUAL MEANS.

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1 (B) AT LEAST ONE VOTING SYSTEM IN EACH POLLING PLACE SHALL 2 PROVIDE ACCESS FOR VOTERS WITH DISABILITIES AND AFFORD THEM THE 3 OPPORTUNITY FOR PRIVATE AND INDEPENDENT INSPECTION, VERIFICATION, 4 AND CORRECTION OF THEIR BALLOTS.

5 (C) (1) EACH VOTER-VERIFIED PAPER RECORD PRODUCED BY THE 6 VOTING SYSTEM ON ELECTION DAY SHALL BE PRESERVED IN THE SAME MANNER 7 THAT ALL OTHER DOCUMENT BALLOTS ARE PRESERVED WITHIN THE POLLING 8 PLACE ON ELECTION DAY.

9 (2) (1) PARAGRAPH (1) OF THIS SUBSECTION DOES NOT APPLY
 10 TO VOTING EQUIPMENT USED PRIMARILY BY DISABLED VOTERS ON ELECTION
 11 DAY AT THE POLLING PLACE.

(II) THE VOTER-VERIFIED PAPER RECORD PRODUCED BY
 VOTING EQUIPMENT USED PRIMARILY BY DISABLED VOTERS ON ELECTION DAY
 MAY BE PRESERVED AT ANY LOCATION PRESCRIBED BY THE STATE BOARD.

15 **9–109.** 

16 **(A)** THE VOTING SYSTEM AGGREGATION AND TABULATION EQUIPMENT 17 EMPLOYED BY THE STATE TO STORE, AGGREGATE, AND TOTAL THE VOTES CAST 18 BY VOTERS SHALL ONLY RECEIVE DATA AND TRANSFER DATA BY DISK AND TAPE 19 OR OTHER PHYSICAL MEANS.

(B) IN AGGREGATING AND TABULATING ELECTION RESULTS, THE
ACCURACY OF THE RESULTS SHALL TAKE PRIORITY OVER THE SPEED WITH
WHICH THE RESULTS ARE POSTED.

(C) THE SOFTWARE AND HARDWARE USED IN THE VOTING SYSTEM
 AGGREGATION AND TABULATION PROCESS SHALL BE CERTIFIED AT LEAST 30
 DAYS BEFORE ITS DEPLOYMENT IN EACH ELECTION.

(D) PROMPTLY AFTER THE CLOSE OF THE POLLS FOLLOWING EACH
 ELECTION, THE ELECTION JUDGES SHALL POST IN AN AREA ACCESSIBLE TO THE
 PUBLIC A PAPER RECORD OF THE TOTAL OF ALL THE VOTES CAST AT THAT
 POLLING PLACE.

1 (E) BEFORE THE COMMENCEMENT OF THE MANDATORY RANDOM AUDIT 2 PROCESS, INCLUDING THE AUDIT DRAWING REQUIRED UNDER § 9–110 OF THIS 3 SUBTITLE, EACH LOCAL BOARD AND THE STATE BOARD SHALL MAKE THE 4 INITIAL ELECTION RESULTS OF ALL OF THE VOTES CAST AT EACH POLLING 5 PLACE AVAILABLE ON A PUBLICLY ACCESSIBLE INTERNET WEBSITE.

6 (F) THE PAPER RECORDS OF THE INITIAL VOTE TOTALS POSTED AT 7 EACH POLLING PLACE SHALL BE RETAINED IN A SECURE LOCATION AND MADE 8 AVAILABLE FOR PUBLIC REVIEW UNDER SECURE CONDITIONS FOR A PERIOD OF 9 1 YEAR AFTER THE DATE OF EACH ELECTION.

10 **9–110.** 

(A) (1) WITHIN 3 DAYS AFTER THE INITIAL TOTAL OF ALL VOTES
CAST AT EACH POLLING PLACE IN EACH COUNTY AND STATEWIDE ELECTION
HAS BEEN PUBLICLY POSTED ON ITS PUBLICLY ACCESSIBLE INTERNET WEBSITE
BY EACH LOCAL BOARD AND THE STATE BOARD, EACH LOCAL BOARD SHALL
CONDUCT A MANDATORY RANDOM AUDIT HAND COUNT OF THE ELECTION
RESULTS.

17 (2) (I) EACH AUDIT SHALL COMPARE THE RESULTS OF ALL OF
 18 THE ELECTRONIC RECORDS PRODUCED BY THE VOTING SYSTEM WITH THE
 19 VOTER-VERIFIED PAPER RECORDS PRODUCED BY THE VOTING SYSTEM.

20(II)IF THERE IS ANY INCONSISTENCY OR IRREGULARITY21BETWEEN AN ELECTRONIC RECORD AND THE CORRESPONDING22VOTER-VERIFIED PAPER RECORD, THE VOTER-VERIFIED PAPER RECORD SHALL23BE THE OFFICIAL TRUE AND CORRECT RECORD OF THE VOTES CAST.

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(3) THE MANDATORY RANDOM AUDIT HAND COUNT SHALL:

(I) COMPARE THE ELECTRONIC RECORDS IN RANDOMLY
 SELECTED POLLING PLACES WITH THE CORRESPONDING INDIVIDUAL
 VOTER-VERIFIED PAPER RECORDS;

(II) BE CONSTRUCTED ON AN ENTIRELY RANDOM BASIS
USING A UNIFORM DISTRIBUTION IN WHICH ALL POLLING PLACES IN THE
COUNTY HAVE AN EQUAL CHANCE OF BEING SELECTED;

1(III) INCLUDE ALL VOTES CAST IN NO LESS THAN 5% OF ALL2OF THE POLLING PLACES IN THE COUNTY;

3 (IV) BE OPEN TO THE GENERAL PUBLIC AND THE PRESS FOR
4 OBSERVATION, AND INCLUDE AN INVITATION AND AFFORD ACCESS TO AT LEAST
5 ONE REPRESENTATIVE FROM EACH OFFICIALLY REGISTERED POLITICAL PARTY
6 IN THE STATE TO PARTICIPATE IN THE AUDIT PROCESS;

7 (V) INCLUDE A RANDOM DRAWING, THAT IS OPEN TO
8 OBSERVATION BY THE GENERAL PUBLIC AND THE PRESS, TO DETERMINE WHICH
9 POLLING PLACES IN EACH COUNTY WILL BE SELECTED FOR THE AUDIT; AND

10(VI) BEGIN IMMEDIATELY AFTER THE POLLING PLACES11UNDER SUBPARAGRAPH (I) OF THIS PARAGRAPH ARE SELECTED.

12 **(B)** IF A DISCREPANCY IS DISCOVERED BETWEEN THE VOTE TALLIES PRODUCED BY THE VOTING SYSTEM AND THE VOTE 13 TALLIES OF VOTER-VERIFIED PAPER RECORDS, THE STATE BOARD SHALL IMMEDIATELY 14 15 CONDUCT AN EXPANDED AUDIT OF ADDITIONAL RANDOMLY SELECTED POLLING 16 PLACES IN THE COUNTY IN ORDER TO:

17(1) DETERMINE THE EXTENT OF ANY INCONSISTENCIES OR18IRREGULARITIES; AND

19(2)RESOLVE ANY CONCERNS AND ENSURE THE ACCURACY OF20THE RESULTS.

(C) (1) ONCE THE EXTENT OF ANY INCONSISTENCIES OR
 IRREGULARITIES IS DETERMINED, THE STATE BOARD SHALL CONDUCT A
 THOROUGH INVESTIGATION OF THE VOTING SYSTEM BEFORE THE RESULTS OF
 THE ELECTION ARE CERTIFIED IN ACCORDANCE WITH APPLICABLE STATE LAW.

(2) IN ORDER TO RESOLVE THE OUTCOME AND CERTIFY THE
RESULTS OF AN ELECTION, THE STATE BOARD SHALL ORDER THAT A RECOUNT
BE CONDUCTED IN THE EVENT THAT THE RESULTS OF THE AUDIT CALL INTO
QUESTION THE OUTCOME OF THE ELECTION FOR ANY FEDERAL, STATE, OR
LOCAL CANDIDATE OR QUESTION.

1 (D) (1) ANY INCONSISTENCIES OR IRREGULARITIES IDENTIFIED 2 BETWEEN THE CORRESPONDING AUDIT RESULTS AND THE INITIAL VOTE 3 COUNTS SHALL BE POSTED PUBLICLY ON THE INTERNET WEBSITE OF THE 4 STATE BOARD, ALONG WITH A DESCRIPTION OF THE ACTIONS TAKEN BY THE 5 STATE BOARD TO RESOLVE THE DISCREPANCIES AND ANY OTHER RELATED 6 CONCERNS.

7 (2) A LOCAL BOARD MAY NOT CERTIFY THE RESULTS OF ANY 8 ELECTION THAT IS SUBJECT TO AN AUDIT UNDER THIS SECTION BEFORE THE 9 COMPLETION OF THE AUDIT AND THE ANNOUNCEMENT AND PUBLICATION OF 10 THE AUDIT RESULTS UNDER PARAGRAPH (1) OF THIS SUBSECTION.

(3) AS TO ANY INCONSISTENCIES OR IRREGULARITIES
 DISCOVERED UNDER THIS SECTION, THE VOTER-VERIFIED PAPER RECORDS
 SHALL BE THE OFFICIAL TRUE AND CORRECT RECORD OF THE VOTES CAST.

14 **9–111.** 

15 (A) TO ENSURE PROPER FUNCTIONING AND MAINTAIN PUBLIC 16 CONFIDENCE IN THE VOTING SYSTEM, SUBSEQUENT TO CERTIFICATION AND 17 BEFORE ITS USE IN EACH ELECTION, A LOCAL BOARD SHALL CONDUCT A PUBLIC 18 DEMONSTRATION OF THE VOTING SYSTEM IN THE COUNTY, INCLUDING THE 19 VOTE AGGREGATION AND TABULATION EQUIPMENT TO BE USED IN THE 20 ELECTION.

(B) (1) THE PUBLIC DEMONSTRATION SHALL BE OPEN TO THE PRESS
 AND THE GENERAL PUBLIC FOR FULL INSPECTION.

(2) THE DATE, TIME, AND LOCATION OF EACH DEMONSTRATION
 SHALL BE ANNOUNCED PUBLICLY AND POSTED CONSPICUOUSLY ON THE
 INTERNET WEBSITE OF THE STATE BOARD NO LATER THAN 7 BUSINESS DAYS
 BEFORE THE DATE THE DEMONSTRATION IS SCHEDULED TO TAKE PLACE.

27 (3) THE DEMONSTRATION SHALL TAKE PLACE NO SOONER THAN
 28 30 DAYS NOR LESS THAN 10 DAYS BEFORE EACH ELECTION.

29 **9–112.** 

1(A) THE STATE BOARD SHALL AT ALL TIMES MAINTAIN INFORMATION2REGARDING THE OCCURRENCE OF VOTING SYSTEM FAILURES THAT IT3IDENTIFIES, WHETHER DURING:

- 4 (1) PREELECTION TESTING AND CERTIFICATION PROCEDURES;
  5 (2) THE CONDUCT OF ELECTION ACTIVITIES;
  6 (3) POSTELECTION AUDITS, RECOUNT PROCESSES, OR ELECTION
  7 RESULTS CERTIFICATION PROCEDURES; OR
- 8 (4) ANY OTHER TIME.

9 (B) THE VOTING SYSTEM FAILURES DOCUMENTED SHALL INCLUDE 10 INFORMATION REGARDING:

- 11 (1) EQUIPMENT BREAKDOWNS;
- 12 (2) POWER OUTAGES AND SURGES;
- 13 (3) UNUSUAL OR MALFUNCTIONING COMPUTER HARDWARE AND
   14 SOFTWARE PROBLEMS; AND
- 15(4) DISCREPANCIES IN VOTING SYSTEM AUDITING AND16CERTIFICATION PROCEDURES.
- 17 (C) THE STATE BOARD SHALL:
- 18 (1) MAINTAIN A PERMANENT RECORD OF THE INFORMATION
   19 THAT IT ACCUMULATES UNDER THIS SECTION; AND
- (2) MAKE THE INFORMATION AVAILABLE TO THE PUBLIC ON ITS
   INTERNET WEBSITE WITHIN 48 HOURS AFTER IT IS DISCOVERED, WHETHER BY
   THE STATE BOARD OR ANOTHER PERSON CHARGED WITH CERTIFYING OR
   DECERTIFYING ELECTION RESULTS OR AN ELECTION VOTING SYSTEM.
- SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall apply to each election occurring on or after January 1, 2008, that is required to be conducted in accordance with the Election Law Article.

1 SECTION 4. AND BE IT FURTHER ENACTED, That the Governor shall 2 allocate the resources required to implement the requirements of this Act, including 3 any gift received by the State for the purposes of this Act under § 2–201 of the State 4 Finance and Procurement Article, and, except for federal funds received by the State 5 to implement the requirements of the Help America Vote Act 2002, any federal or 6 other special funds or grant received by the State in accordance with federal and State 7 law for the purposes of this Act.

8 SECTION 5. AND BE IT FURTHER ENACTED, That this Act is an emergency 9 measure, is necessary for the immediate preservation of the public health or safety, 10 has been passed by a yea and nay vote supported by three-fifths of all the members 11 elected to each of the two Houses of the General Assembly, and shall take effect from 12 the date it is enacted.