

Department of Legislative Services
 Maryland General Assembly
 2007 Session

FISCAL AND POLICY NOTE
Revised

Senate Bill 130

(Senator Peters, *et al.*)

Budget and Taxation

Appropriations

Public Safety - State Aid for Police Protection Fund - Municipal Sworn Officer Allocation

This bill alters the calculation of the State Aid for Police Protection Fund by increasing State funding from \$1,800 to \$1,950 per full-time sworn police officer employed by each qualifying municipality beginning in fiscal 2009.

Fiscal Summary

State Effect: General fund expenditures would increase by \$235,800 in FY 2009. Future year expenditures reflect growth in the number of municipal police officers. Revenues would not be affected.

(in dollars)	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Revenues	\$0	\$0	\$0	\$0	\$0
GF Expenditure	0	235,800	238,100	240,500	242,900
Net Effect	\$0	(\$235,800)	(\$238,100)	(\$240,500)	(\$242,900)

Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate effect

Local Effect: State aid to municipalities would increase by \$235,800 in FY 2009 and by \$242,900 in FY 2012. Expenditures would not be directly affected.

Small Business Effect: None.

Analysis

Current Law: Each qualifying municipality receives \$1,800 for each sworn police officer employed on a full-time basis. To qualify for grants, a municipality must have a minimum expenditure for police protection of \$5,000 annually and employ at least one qualified full-time police officer or have a minimum expenditure for police protection of \$80,000 annually and employ at least two qualified part-time officers from a county police department or county sheriff's department. For purposes of the police aid formula, Baltimore City is not considered a municipality.

Background: State grants are provided to counties and qualifying municipalities for the exclusive purpose of providing adequate police protection under the State Aid for Police Protection Fund, which was established in 1967. The program is commonly known as the police aid formula. In fiscal 2008, State funding for this program will total \$65.9 million. **Exhibit 1** shows the fiscal 2008 total State Aid for Police Protection distribution by county.

Local governments spent approximately \$1.1 billion on police protection in fiscal 2004. County governments accounted for 62.3% of these expenditures, Baltimore City accounted for 25.8%, and municipal governments accounted for 11.9%.

Baltimore City was excluded from the police aid formula beginning in fiscal 1992 when the State assumed the responsibility of operating and funding the Baltimore City Detention Center. In fiscal 1995, the State established a central booking facility for the city. The proposed fiscal 2008 State budget includes \$126.6 million in State funding for the Baltimore City Detention Center and Central Booking Facility. Legislation was enacted that enables Baltimore City to receive a \$0.50 per capita grant for police aid beginning in fiscal 1997.

The municipal sworn police officer allocation was last changed by Chapter 444 of 1999, when it increased from \$1,200 to \$1,800 per officer. There are 1,556 full-time sworn police officers employed by qualifying municipalities for fiscal 2007; this number is used when calculating the municipal sworn officer allocation for fiscal 2008.

There are 156 municipalities in Maryland. Baltimore and Howard counties are the only counties in Maryland that do not have municipalities.

Exhibit 1
Total State Aid for Police Protection in Fiscal 2008

County	Population	Aid Amount	Per Capita Amount
Allegany	73,639	\$864,341	\$11.74
Anne Arundel	510,878	6,702,428	13.12
Baltimore City ¹	635,815	65,583	0.10
Baltimore	786,113	9,793,502	12.46
Calvert	87,925	795,214	9.04
Caroline	31,822	326,185	10.25
Carroll	168,541	1,610,826	9.56
Cecil	97,796	932,821	9.54
Charles	138,822	1,236,063	8.90
Dorchester	31,401	361,182	11.50
Frederick	220,701	2,272,217	10.30
Garrett	29,909	236,975	7.92
Harford	239,259	2,714,586	11.35
Howard	269,457	3,498,038	12.98
Kent	19,899	200,370	10.07
Montgomery	927,583	15,231,895	16.42
Prince George's	846,123	14,171,553	16.75
Queen Anne's	45,612	410,249	8.99
St. Mary's	96,518	828,938	8.59
Somerset	25,845	241,994	9.36
Talbot	35,683	397,556	11.14
Washington	141,895	1,400,150	9.87
Wicomico	90,402	959,738	10.62
Worcester	48,750	679,043	13.93
Total	5,600,388	\$65,931,447	\$11.77

¹State funding for the Baltimore City Detention Center and Central Booking Facility is expected to total \$126.6 million in fiscal 2008. Baltimore City's share of police aid is reduced to reflect the additional State cost for these city facilities.

Source: Department of Legislative Services

State Fiscal Effect: General fund expenditures would increase by \$150 per each full-time sworn police officer employed by a qualifying municipality beginning in fiscal 2009. The Department of Legislative Services assumes that the number of full-time sworn police officers employed by qualifying municipalities will increase by 1.0% annually. Therefore, altering the municipal sworn officer allocation would increase State Aid for Police Protection to municipalities by \$235,800 in fiscal 2009 and by \$242,900 in fiscal 2012. **Exhibit 2** shows the increase in police aid for fiscal 2009 through 2012, and **Exhibit 3** shows the increase by county for fiscal 2009.

Exhibit 2
Total Increased Sworn Officer Allocation
Fiscal 2009-2012

<u>Fiscal Year</u>	<u>Municipal Sworn Officers</u>	<u>Current Law</u>	<u>Under SB 130</u>	<u>Increased Allocation</u>
2009	1,572	\$2,829,600	\$3,065,400	\$235,800
2010	1,587	2,856,600	3,094,650	238,050
2011	1,603	2,885,400	3,125,850	240,450
2012	1,619	2,914,200	3,157,050	242,850

Additional Information

Prior Introductions: HB 1020 of 2006 would have increased the municipal sworn officer allocation from \$1,800 to \$2,000 per full-time sworn police officer employed by a qualifying municipality. The bill passed the House; however, it received an unfavorable report from the Senate Budget and Taxation Committee.

Cross File: HB 611 (Delegate Ross, *et al.*) – Appropriations.

Information Source(s): Department of State Police, Department of Budget and Management, Department of Legislative Services

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 mll/hlb Revised - Senate Third Reader - April 3, 2007
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Exhibit 3
Increase in State Aid for Police Protection – Municipal Grants
Fiscal 2009

County	Number of Sworn Officers	\$1,800 per Officer Allocation	\$1,950 per Officer Allocation	Increased State Aid
Allegany	68	\$122,400	\$132,600	\$10,200
Anne Arundel	117	210,600	228,150	17,550
Baltimore City	N/A	N/A	N/A	N/A
Baltimore	N/A	N/A	N/A	N/A
Calvert	9	16,200	17,550	1,350
Caroline	29	52,200	56,550	4,350
Carroll	80	144,000	156,000	12,000
Cecil	47	84,600	91,650	7,050
Charles	10	18,000	19,500	1,500
Dorchester	55	99,000	107,250	8,250
Frederick	161	289,800	313,950	24,150
Garrett	5	9,000	9,750	750
Harford	96	172,800	187,200	14,400
Howard	N/A	N/A	N/A	N/A
Kent	16	28,800	31,200	2,400
Montgomery	142	255,600	276,900	21,300
Prince George's	294	529,200	573,300	44,100
Queen Anne's	9	16,200	17,550	1,350
St. Mary's	1	1,800	1,950	150
Somerset	21	37,800	40,950	3,150
Talbot	57	102,600	111,150	8,550
Washington	114	205,200	222,300	17,100
Wicomico	103	185,400	200,850	15,450
Worcester	138	248,400	269,100	20,700
Total	1,572	\$2,829,600	\$3,065,400	\$235,800