D4, O4 8lr1882 CF SB 241

By: Delegate Dumais

Introduced and read first time: January 28, 2008

Assigned to: Judiciary

A BILL ENTITLED

1 AN ACT concerning

2

Child Welfare - Reports of Children at Substantial Risk of Abuse or Neglect

3 FOR the purpose of requiring certain professionals to notify the local department of 4 social services or the appropriate law enforcement agency if the professionals 5 have reason to believe that a child is at substantial risk of abuse or neglect 6 because the child is regularly permitted to associate with a certain individual; 7 providing certain exceptions; describing the information that is to be included in 8 a certain report; providing for the receipt and investigation of a report that a 9 child is at substantial risk of abuse or neglect; requiring the Secretary of 10 Human Resources to adopt certain regulations; requiring the local department 11 or the appropriate law enforcement agency to take certain actions within a certain time period after receiving a report; requiring an investigation to be 12 completed within a certain time period; authorizing and requiring the local 13 14 department to take certain actions after completion of an investigation; providing for expungement of certain reports; providing certain liability for 15 certain persons who make or participate in making certain reports; and 16 17 generally relating to reports of children at substantial risk of abuse or neglect.

18 BY adding to

19 Article – Family Law

20 Section 5–704.1 and 5–706.2

21 Annotated Code of Maryland

22 (2006 Replacement Volume and 2007 Supplement)

23 BY repealing and reenacting, with amendments,

24 Article – Family Law

25 Section 5–707(b) and 5–708

26 Annotated Code of Maryland

27 (2006 Replacement Volume and 2007 Supplement)

28 Preamble

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



WHEREAS, No child should suffer injury or death from maltreatment resulting from regular association with a person with a known criminal record of child abuse, neglect, or child injury; and

WHEREAS, A child's regular association with a person with a history of abuse, neglect, or criminal injury to a child presents a preventable threat to the safety of Maryland's children; and

WHEREAS, Maryland courts have consistently held that a child can be adjudicated a child in need of assistance under certain circumstances without waiting until a child suffers maltreatment before protecting the child; and

WHEREAS, A court is unlikely to have the information necessary to protect a child who is regularly exposed to a person with a history of harming children unless a local department of social services petitions the court to find that the child is in need of assistance; and

WHEREAS, The Office of the Attorney General has interpreted the statutory scheme requiring a local department of social services to investigate abuse and neglect to be incident—based and, thus, not in harmony with the child in need of assistance statute; and

WHEREAS, To prevent death and injuries to children at substantial risk of harm, local departments of social services should have a positive obligation to assess risk and protect children; now, therefore,

21 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 22 MARYLAND, That the Laws of Maryland read as follows:

Article - Family Law

5-704.1.

(A) EXCEPT AS PROVIDED IN SUBSECTION (B) OF THIS SECTION AND NOTWITHSTANDING ANY OTHER PROVISION OF LAW, INCLUDING ANY LAW ON PRIVILEGED COMMUNICATIONS, EACH HEALTH PRACTITIONER, MEDICAL EXAMINER, CORONER, POLICE OFFICER, PAROLE AND PROBATION AGENT, EDUCATOR, HUMAN SERVICE WORKER, OR COMPUTER TECHNICIAN, ACTING IN A PROFESSIONAL CAPACITY IN THIS STATE, SHALL NOTIFY THE LOCAL DEPARTMENT OR THE APPROPRIATE LAW ENFORCEMENT AGENCY IF THE INDIVIDUAL HAS REASON TO BELIEVE THAT A CHILD IS AT SUBSTANTIAL RISK OF ABUSE OR NEGLECT BECAUSE THE CHILD IS REGULARLY PERMITTED BY A PARENT, GUARDIAN, OR CAREGIVER TO ASSOCIATE WITH AN INDIVIDUAL WHO:

1 2	(1) IS IDENTIFIED IN THE CENTRAL REGISTRY UNDER § 5–714 OF THIS SUBTITLE AS AN INDIVIDUAL RESPONSIBLE FOR CHILD SEXUAL ABUSE;
3	(2) HAS BEEN CONVICTED OF:
4 5	(I) CHILD ABUSE UNDER § 3–601 OF THE CRIMINAL LAW ARTICLE;
6 7	(II) CHILD SEXUAL ABUSE UNDER § 3–602 OF THE CRIMINAI LAW ARTICLE; OR
8 9 10	(III) A CRIME OF VIOLENCE, AS DEFINED IN § 14–101 OF THE CRIMINAL LAW ARTICLE OR § 5–101 OF THE PUBLIC SAFETY ARTICLE AGAINST A CHILD; OR
11 12	(3) COMMITTED AN ACT IN ANOTHER STATE EQUIVALENT TO AN ACT DESCRIBED IN ITEM (1) OR (2) OF THIS SUBSECTION.
13 14	(B) AN INDIVIDUAL IS NOT REQUIRED TO PROVIDE NOTICE UNDER SUBSECTION (A) OF THIS SECTION:
15 16	(1) IN VIOLATION OF THE PRIVILEGE DESCRIBED UNDER \S 9–108 OF THE COURTS ARTICLE;
17 18 19	(2) IF THE NOTICE WOULD DISCLOSE MATTER COMMUNICATED IN CONFIDENCE BY A CLIENT TO THE CLIENT'S ATTORNEY OR OTHER INFORMATION RELATING TO THE REPRESENTATION OF THE CLIENT; OR
20 21	(3) IN VIOLATION OF ANY CONSTITUTIONAL RIGHT TO ASSISTANCE OF COUNSEL.
22 23	(C) (1) AN INDIVIDUAL WHO NOTIFIES THE APPROPRIATE AUTHORITIES UNDER SUBSECTION (A) OF THIS SECTION SHALL MAKE:
24 25 26	(I) AN ORAL REPORT, BY TELEPHONE OR DIRECT COMMUNICATION, AS SOON AS POSSIBLE, TO THE LOCAL DEPARTMENT OF APPROPRIATE LAW ENFORCEMENT AGENCY; AND

27 (II) A WRITTEN REPORT NOT LATER THAN 48 HOURS AFTER
28 THE CONTACT, EXAMINATION, ATTENTION, OR TREATMENT THAT CAUSED THE
29 INDIVIDUAL TO BELIEVE THAT THE CHILD IS AT SUBSTANTIAL RISK OF ABUSE
30 OR NEGLECT.

- 1 (2) IF ACTING AS A STAFF MEMBER OF A HOSPITAL, PUBLIC 2 HEALTH AGENCY, CHILD CARE INSTITUTION, JUVENILE DETENTION CENTER, 3 SCHOOL, OR SIMILAR INSTITUTION, AN INDIVIDUAL WHO NOTIFIES THE 4 APPROPRIATE AUTHORITIES UNDER SUBSECTION (A) OF THIS SECTION SHALL
- 5 IMMEDIATELY NOTIFY AND GIVE ALL INFORMATION REQUIRED BY THIS
- 6 SECTION TO THE HEAD OF THE INSTITUTION OR THE DESIGNEE OF THE HEAD.
- 7 (D) TO THE EXTENT REASONABLY POSSIBLE, AN INDIVIDUAL WHO 8 MAKES A REPORT UNDER THIS SECTION SHALL INCLUDE IN THE REPORT THE 9 FOLLOWING INFORMATION:
- 10 (1) THE NAME, AGE, AND HOME ADDRESS OF THE CHILD;
- 11 (2) THE NAME AND HOME ADDRESS OF THE CHILD'S PARENT OR 12 OTHER PERSON WHO IS RESPONSIBLE FOR THE CHILD'S CARE;
- 13 (3) THE WHEREABOUTS OF THE CHILD;
- 14 (4) THE NATURE AND EXTENT OF THE SUBSTANTIAL RISK OF
- 15 ABUSE OR NEGLECT OF THE CHILD, INCLUDING ANY EVIDENCE OR
- 16 INFORMATION AVAILABLE TO THE REPORTER CONCERNING POSSIBLE
- 17 PREVIOUS INSTANCES OF ABUSE OR NEGLECT; AND
- 18 (5) ANY OTHER INFORMATION THAT WOULD HELP TO
- 19 **DETERMINE:**
- 20 (I) THE CAUSE OF THE SUBSTANTIAL RISK OF ABUSE OR
- 21 **NEGLECT; AND**
- 22 (II) THE IDENTITY OF ANY INDIVIDUAL RESPONSIBLE FOR
- 23 THE SUBSTANTIAL RISK OF ABUSE OR NEGLECT.
- 24 **5-706.2.**
- 25 (A) (1) A LOCAL DEPARTMENT OR A LAW ENFORCEMENT AGENCY
- 26 MAY RECEIVE A REPORT UNDER § 5–704.1 OF THIS SUBTITLE THAT A CHILD IS
- 27 AT SUBSTANTIAL RISK OF ABUSE OR NEGLECT.
- 28 (2) (I) IF A LAW ENFORCEMENT AGENCY RECEIVES THE
- 29 REPORT, THE LAW ENFORCEMENT AGENCY SHALL IMMEDIATELY REFER THE
- 30 REPORT TO THE LOCAL DEPARTMENT.
- 31 (II) ON REQUEST OF THE LOCAL DEPARTMENT, THE LAW
- 32 ENFORCEMENT AGENCY SHALL, WITHIN 48 HOURS, PROVIDE ANY NECESSARY

- 1 INFORMATION TO CONFIRM OR DENY CONVICTIONS ALLEGED IN THE REPORT AS
- 2 DESCRIBED IN § 5-704.1(A)(2) OF THIS SUBTITLE.
- 3 (3) THE SECRETARY OF HUMAN RESOURCES SHALL ADOPT 4 REGULATIONS GOVERNING:
- 5 (I) HOW STAFF IN A LOCAL DEPARTMENT SHOULD ELICIT
- 6 INFORMATION WHEN RECEIVING A REPORT UNDER § 5–704.1 OF THIS SUBTITLE;
- 7 AND
- 8 (II) THE DEFINITION OF SUBSTANTIAL RISK OF ABUSE OR
- 9 NEGLECT AS USED IN § 5-704.1(A) OF THIS SUBTITLE.
- 10 (B) (1) EXCEPT AS PROVIDED IN PARAGRAPH (3) OF THIS
- 11 SUBSECTION, AFTER CONFIRMING THAT THE ALLEGATIONS IN THE REPORT
- 12 REGARDING THE INDIVIDUAL'S HISTORY ARE TRUE, THE LOCAL DEPARTMENT
- 13 SHALL MAKE A THOROUGH INVESTIGATION TO PROTECT THE HEALTH, SAFETY,
- 14 AND WELFARE OF ANY CHILD OR CHILDREN WHO MAY BE AT SUBSTANTIAL RISK
- 15 OF ABUSE OR NEGLECT.
- 16 (2) THE LOCAL DEPARTMENT MAY CONDUCT THE INVESTIGATION
- 17 JOINTLY WITH AN APPROPRIATE LAW ENFORCEMENT AGENCY.
- 18 (3) If a subsequent report is received regarding an
- 19 INDIVIDUAL WITH A HISTORY OF CHILD ABUSE OR NEGLECT THAT ALLEGES
- 20 SUBSTANTIALLY THE SAME FACTS AS A REPORT THAT THE LOCAL DEPARTMENT
- 21 HAS PREVIOUSLY INVESTIGATED, THE LOCAL DEPARTMENT MAY DECLINE TO
- 22 MAKE AN INVESTIGATION OF THE SUBSEQUENT REPORT.
- 23 (C) WITHIN 5 DAYS AFTER RECEIVING THE REPORT, THE LOCAL
- 24 DEPARTMENT OR THE APPROPRIATE LAW ENFORCEMENT AGENCY SHALL:
- 25 (1) SEE THE CHILD;
- 26 (2) ATTEMPT TO HAVE AN ON-SITE INTERVIEW WITH THE CHILD'S
- 27 CAREGIVER AND THE INDIVIDUAL IDENTIFIED IN THE REPORT AS HAVING A
- 28 HISTORY OF ABUSE OR NEGLECT;
- 29 (3) DECIDE ON THE SAFETY AND LEVEL OF RISK OF THE CHILD,
- 30 WHEREVER THE CHILD IS, AND OF OTHER CHILDREN IN THE HOUSEHOLD; AND
- 31 (4) DECIDE ON THE SAFETY AND LEVEL OF RISK OF OTHER
- 32 CHILDREN IN THE CARE OR CUSTODY OF THE INDIVIDUAL IDENTIFIED IN THE
- 33 REPORT AS HAVING A HISTORY OF ABUSE OR NEGLECT.

- 1 (D) (1) TO THE EXTENT POSSIBLE, AN INVESTIGATION UNDER THIS 2 SECTION SHALL BE COMPLETED WITHIN 10 DAYS AFTER RECEIPT OF THE 3 REPORT.
- 4 (2) AN INVESTIGATION THAT IS NOT COMPLETED WITHIN 30 DAYS SHALL BE COMPLETED WITHIN 60 DAYS AFTER RECEIPT OF THE REPORT.
- 6 (E) IF, AFTER THE INVESTIGATION IS COMPLETED, THE LOCAL 7 DEPARTMENT DETERMINES THAT THE CHILD IS NOT SAFE OR IS AT 8 SUBSTANTIAL RISK OF ABUSE OR NEGLECT, THE LOCAL DEPARTMENT SHALL:
- 9 (1) OFFER SERVICES TO THE FAMILY; AND
- 10 (2) IMMEDIATELY DECIDE WHETHER TO FILE A PETITION 11 ALLEGING THAT THE CHILD IS IN NEED OF ASSISTANCE.
- 12 (F) WITHIN 30 DAYS AFTER THE COMPLETION OF AN INVESTIGATION
 13 UNDER THIS SECTION, THE LOCAL DEPARTMENT SHALL NOTIFY IN WRITING THE
 14 CHILD'S CAREGIVER AND THE INDIVIDUAL IDENTIFIED IN THE REPORT AS
 15 HAVING A HISTORY OF ABUSE OR NEGLECT OF THE LOCAL DEPARTMENT'S
 16 DETERMINATION ON THE SAFETY AND LEVEL OF RISK OF THE CHILD.
- 17 5–707.
- 18 (b) The local department shall expunge a report of suspected abuse or 19 neglect **OR OF SUBSTANTIAL RISK OF ABUSE OR NEGLECT** and all assessments and 20 investigative findings:
- 21 (1) within 5 years after the date of referral if the investigation under § 5–706 **OR** § 5–706.2 of this subtitle concludes that the report is unsubstantiated, and no further reports of abuse or neglect **OR SUBSTANTIAL RISK OF ABUSE OR** 24 **NEGLECT** are received during the 5 years; and
- 25 (2) within 120 days after the date of referral if the report is ruled out, 26 and no further reports of abuse or neglect **OR SUBSTANTIAL RISK OF ABUSE OR** 27 **NEGLECT** are received during the 120 days.
- 28 5–708.
- Any person who makes or participates in making a report of abuse or neglect under § 5–704, § 5–705, or § 5–705.1 of this subtitle **OR A REPORT OF SUBSTANTIAL RISK OF ABUSE OR NEGLECT UNDER § 5–704.1 OF THIS SUBTITLE** or participates in an investigation or a resulting judicial proceeding shall have the immunity

- 1 described under § 5-620 of the Courts and Judicial Proceedings Article from civil
- 2 liability or criminal penalty.
- 3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 4 October 1, 2008.