## HOUSE BILL 1238

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#### By: Delegates Hixson, Elmore, Gilchrist, Howard, Ivey, Kaiser, Olszewski, Rice, Ross, and Stukes

Introduced and read first time: February 8, 2008 Assigned to: Ways and Means

### A BILL ENTITLED

#### 1 AN ACT concerning

# 2 Transportation – Public–Private Partnerships – Notice to the General 3 Assembly

4 FOR the purpose of requiring the Maryland Transportation Authority or the State 5 Department of Transportation to provide certain information to certain committees of the General Assembly and the Department of Legislative Services 6 7 by a certain date prior to issuing a public notice of procurement related to a public-private partnership; requiring the Authority or the State Department of 8 9 Transportation to provide certain information to certain committees of the 10 General Assembly and the Department of Legislative Services by a certain date prior to entering into a public-private partnership; defining certain terms; 11 repealing certain redundant provisions of law relating to disclosure of certain 12 13 public-private partnerships involving the Authority; and generally relating to providing notice to the General Assembly of public-private partnerships 14 involving the Maryland Transportation Authority and the State Department of 15Transportation. 16

- 17 BY adding to
- 18 Article Transportation
- 19Section 3.5–101 and 3.5–201 to be under the new title "Title 3.5. Public–Private20Partnerships"
- 21 Annotated Code of Maryland
- 22 (2001 Replacement Volume and 2007 Supplement)
- 23 BY repealing and reenacting, with amendments,
- 24 Article Transportation
- 25 Section 4–205(c)
- 26 Annotated Code of Maryland
- 27 (2001 Replacement Volume and 2007 Supplement)
- 28 (As enacted by Chapter 383 of the Acts of the General Assembly of 2007)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



NONPROFIT ENTITY, OR OTHER BUSINESS ENTITY.

1 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF  $\mathbf{2}$ MARYLAND, That the Laws of Maryland read as follows: 3 **Article – Transportation** 4 TITLE 3.5. PUBLIC-PRIVATE PARTNERSHIPS.  $\mathbf{5}$ SUBTITLE 1. DEFINITIONS. 6 3.5-101. 7 IN THIS TITLE THE FOLLOWING WORDS HAVE THE MEANINGS (A) 8 INDICATED. 9 **(B)** "AUTHORITY" MEANS THE MARYLAND **TRANSPORTATION** 10 AUTHORITY ESTABLISHED UNDER TITLE 4 OF THIS ARTICLE. 11 **"PRIVATE** (C) ENTITY" INCLUDES ANY NATURAL PERSON. 12CORPORATION, GENERAL OR LIMITED PARTNERSHIP, LIMITED LIABILITY 13 COMPANY, JOINT VENTURE, BUSINESS TRUST, PUBLIC BENEFIT CORPORATION,

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(D) "PUBLIC FUNDS" INCLUDES STATE REVENUE, FEDERAL REVENUE
RECEIVED BY THE STATE, TOLL REVENUE, OR ANY DEBT ISSUANCES OF THE
STATE, INCLUDING REVENUE BONDS ISSUED BY THE AUTHORITY OR CONDUIT
FINANCING.

19(E) "PUBLIC NOTICE OF PROCUREMENT" INCLUDES A REQUEST FOR20PROPOSALS, REQUEST FOR INFORMATION, OR REQUEST FOR EXPRESSIONS OF21INTEREST ISSUED BY THE AUTHORITY OR THE DEPARTMENT.

(F) "PUBLIC-PRIVATE PARTNERSHIP" MEANS A PROJECT OR
AGREEMENT THAT INVOLVES A PRIVATE ENTITY AND THE AUTHORITY, THE
DEPARTMENT, OR THE TRANSPORTATION TRUST FUND AND PROVIDES FOR:

(1) ACCEPTANCE OF A CONTRIBUTION FROM A PRIVATE ENTITY,
including money or real property, for a project or service
involving a transportation facility, transportation facilities
PROJECT, OR PARKING FACILITY;

(2) THE USE OF PUBLIC FUNDS OR REAL PROPERTY BY A PRIVATE
 BOD ENTITY FOR A PROJECT OR SERVICE INVOLVING A TRANSPORTATION FACILITY,
 TRANSPORTATION FACILITIES PROJECT, OR PARKING FACILITY;

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1(3)ANY SHARING OF PUBLIC AND PRIVATE RESOURCES FOR A2PROJECT OR SERVICE INVOLVING A TRANSPORTATION FACILITY,3TRANSPORTATION FACILITIES PROJECT, OR PARKING FACILITY; OR

4 (4) ANY PUBLIC-PRIVATE COOPERATION IN RESEARCHING, 5 PLANNING, ACQUIRING, FINANCING, DEVELOPING, DESIGNING, CONSTRUCTING, 6 RECONSTRUCTING, REPLACING, IMPROVING, MAINTAINING, MANAGING, 7 REPAIRING, LEASING, OR OPERATING A PROJECT OR SERVICE INVOLVING A 8 TRANSPORTATION FACILITY, TRANSPORTATION FACILITIES PROJECT, OR 9 PARKING FACILITY.

10 (G) **"TRANSPORTATION FACILITIES PROJECT" HAS THE MEANING** 11 STATED IN § 4–101 OF THIS ARTICLE.

12 (H) **"TRANSPORTATION FACILITY" HAS THE MEANING STATED IN §** 13 **3–101 OF THIS ARTICLE.** 

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SUBTITLE 2. NOTICE TO THE GENERAL ASSEMBLY.

15 **3.5–201.** 

16 (A) NOT LESS THAN 45 DAYS BEFORE ISSUING A PUBLIC NOTICE OF 17 PROCUREMENT RELATED TO A PUBLIC-PRIVATE PARTNERSHIP, THE 18 AUTHORITY OR THE DEPARTMENT SHALL PROVIDE, SUBJECT TO § 2–1246 OF 19 THE STATE GOVERNMENT ARTICLE, A SUMMARY OF THE PROPOSED 20 PROCUREMENT DOCUMENT TO BE USED FOR SOLICITATION OF THE 21 PUBLIC-PRIVATE PARTNERSHIP TO:

(1) THE SENATE BUDGET AND TAXATION COMMITTEE, HOUSE
 COMMITTEE ON WAYS AND MEANS, AND HOUSE APPROPRIATIONS COMMITTEE
 FOR REVIEW AND COMMENT; AND

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(2) THE DEPARTMENT OF LEGISLATIVE SERVICES.

(B) (1) NOT LESS THAN 45 DAYS BEFORE ENTERING INTO A
PUBLIC-PRIVATE PARTNERSHIP, THE AUTHORITY OR THE DEPARTMENT SHALL
PROVIDE, SUBJECT TO § 2–1246 OF THE STATE GOVERNMENT ARTICLE, A
DESCRIPTION OF THE PROPOSED PUBLIC-PRIVATE PARTNERSHIP AND A
FINANCING PLAN, INCLUDING THE INFORMATION REQUIRED UNDER
PARAGRAPH (2) OF THIS SUBSECTION, TO:

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1 THE SENATE BUDGET AND TAXATION COMMITTEE, **(I)**  $\mathbf{2}$ HOUSE COMMITTEE ON WAYS AND MEANS, AND HOUSE APPROPRIATIONS 3 **COMMITTEE FOR REVIEW AND COMMENT; AND** 4 **(II)** THE DEPARTMENT OF LEGISLATIVE SERVICES.  $\mathbf{5}$ **(2)** THE AUTHORITY OR THE DEPARTMENT SHALL PROVIDE THE 6 **FOLLOWING INFORMATION:**  $\mathbf{7}$ **(I)** THE TERMS OF ANY SALE, CONCESSION AGREEMENT, 8 REVENUE AGREEMENT, OR LEASE OF A STATE-OWNED TRANSPORTATION FACILITY, TRANSPORTATION FACILITIES PROJECT, OR PARKING FACILITY TO A 9 10 **PRIVATE ENTITY:** 11 **(II)** THE SCOPE OF ANY AUTHORITY THAT IS GRANTED TO A 12PRIVATE ENTITY TO CHARGE THE PUBLIC TOLLS OR OTHER FEES; 13**(III)** THE ESTIMATED AMOUNT OF ANY **ADDITIONAL** 14**REVENUE OR COSTS TO THE AUTHORITY, DEPARTMENT, OR TRANSPORTATION** TRUST FUND AS A RESULT OF THE PUBLIC-PRIVATE PARTNERSHIP: 1516 (IV) A COST-BENEFIT ANALYSIS OF THE PUBLIC-PRIVATE 17**PARTNERSHIP**; 18 **(V)** THE ESTIMATED ANNUAL REVENUE FROM THE 19 OF ANY BONDS USED TO FINANCE THE PUBLIC-PRIVATE ISSUANCE 20PARTNERSHIP AND THE ESTIMATED IMPACT OF THE ISSUANCE OF THE BONDS 21ON THE BONDING CAPACITY OF THE AUTHORITY OR THE DEPARTMENT; AND 22(VI) A DESCRIPTION, INCLUDING THE ESTIMATED VALUE, 23OF ANY LAND, BUILDINGS, OR OTHER STRUCTURES OR ASSETS THAT ARE 24TRANSFERRED TO OR EXCHANGED WITH A PRIVATE ENTITY AS PART OF THE 25PUBLIC-PRIVATE PARTNERSHIP. 264 - 205.27(c) (1)Subject to the limitations described in [paragraphs (2) and (3)] 28**PARAGRAPH** (2) of this subsection, the Authority may make any contracts and 29 agreements necessary or incidental to the exercise of its powers and performance of its duties. 30

31 (2) Not less than 45 days before entering into any contract or 32 agreement to acquire or construct a revenue-producing transportation facilities 33 project, subject to § 2–1246 of the State Government Article, the Authority shall 34 provide, to the Senate Budget and Taxation Committee, the House Committee on

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1 Ways and Means, and the House Appropriations Committee, for review and comment,  $\mathbf{2}$ and to the Department of Legislative Services, a description of the proposed project, a 3 summary of the contract or agreement, and a financing plan that details: 4 (i) The estimated annual revenue from the issuance of bonds to  $\mathbf{5}$ finance the project; and 6 (ii) The estimated impact of the issuance of bonds to finance the 7 project on the bonding capacity of the Authority. 8 In this paragraph the following words have the  $\left[ (3) \right]$ (i) 1. 9 meanings indicated. "Public notice of procurement" includes a request for 10 2. 11 proposals issued by the Authority. 123. "Public-private partnership arrangement" means a lease agreement between the Authority and a private entity under which the private 1314 entity assumes control of the operation and maintenance of an existing or future revenue-producing highway, bridge, tunnel, or transit facility. 1516 (ii) Not less than 45 days before issuing a public notice of procurement related to a public-private partnership arrangement, subject to § 2-1246 1718 of the State Government Article, the Authority shall provide, to the Senate Budget 19 and Taxation Committee, the House Committee on Ways and Means, and the House 20 Appropriations Committee, for review and comment, and to the Department of 21Legislative Services, a summary of the proposed procurement document to be used for 22solicitation of the public-private partnership arrangement. 23Not less than 45 days before (iii) entering into anv  $\mathbf{24}$ public-private partnership arrangement, subject to § 2–1246 of the State Government 25article, the Authority shall provide, to the Senate Budget and Taxation Committee, 26 the House Committee on Ways and Means, and the House Appropriations Committee, 27for review and comment, and to the Department of Legislative Services, a description of the proposed lease agreement and a financing plan, including: 2829 1. The length of the proposed lease; 30 2. The scope of any toll-setting authority to be granted 31to the private entity; 323. The scope of payments to the Authority from the proposed public-private partnership arrangement; 33 344. A cost-benefit analysis of the proposed public-private 35partnership arrangement; and

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15.Requirements pertaining to the ongoing operation and2maintenance of the facility and contract oversight.]

3 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
 4 July 1, 2008.