HOUSE BILL 1411

8lr2482 CF 8lr3095

By: Delegates Kaiser, Bronrott, Carr, Conway, Healey, Love, Manno, and Montgomery

Introduced and read first time: February 8, 2008 Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

2 Fitness and Athletics Equity for Students with Disabilities Act

3 FOR the purpose of requiring county school systems to ensure the participation of students with disabilities in certain physical education and athletic programs; 4 5 requiring county school systems to provide certain accommodations; requiring county school systems to develop certain programs, policies, and procedures; 6 requiring county school systems to provide opportunities meeting certain 7 criteria to students; requiring county school systems to designate a certain 8 9 employee to handle certain duties and responsibilities; requiring each county 10 school system to provide notice of certain information to certain individuals; requiring each county school system to adopt and publish grievance procedures 11 meeting certain criteria; requiring the State Department of Education to 12 13 monitor compliance by county school systems with certain requirements; authorizing the Department to investigate and take or require certain action in 14 response to certain complaints; authorizing the Department to make certain 15determinations; authorizing the State Board of Education to take certain 16 actions; requiring county school systems and the Department to provide certain 17reports; requiring the Department to adopt certain regulations; clarifying the 18 availability of certain legal remedies; providing for the availability of certain 19 legal action for noncompliance with certain provisions; defining certain terms; 20 21providing for a deadline for local school system compliance with certain 22provisions; providing for the construction of this Act; and generally relating to access to physical education and athletic programs in public schools by students 23with disabilities. 24

25 BY adding to

- 26 Article Education
- Section 7–4B–01 through 7–4B–07 to be under the new subtitle "Subtitle 4B.
 Physical Education and Athletic Programs for Students with Disabilities"
 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



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1	(2006 Replacement Volume and 2007 Supplement)
2	Preamble
$3 \\ 4 \\ 5$	WHEREAS, The Rehabilitation Act of 1973 provides that exclusion and segregation of individuals with disabilities by recipients of federal funds is prohibited discrimination; and
	WHEREAS, The Americans with Disabilities Act, signed into law in 1990, provides that no qualified individual with a disability shall, by reason of such disability, be excluded from participation in or be denied the benefits of the services, programs, or activities of a public entity, or be subjected to discrimination by any such entity; and
$11 \\ 12 \\ 13 \\ 14$	WHEREAS, Maryland public schools offer a variety of physical education and athletic opportunities to students that provide numerous educational benefits, including greater academic success, better physical and psychological health, responsible social behaviors, and enhanced interpersonal skills; and
$\begin{array}{c} 15\\ 16 \end{array}$	WHEREAS, Sports participation is an effective intervention in combating obesity; and
17 18	WHEREAS, The aforementioned benefits and opportunities are particularly significant for students with disabilities; and
19 20	WHEREAS, Approximately 56 million people in the United States have documented disabilities; and
21 22 23	WHEREAS, Studies indicate that 56% of people with disabilities do not engage in any physical activity, compared to 36% of people without disabilities, and only 23% of people with disabilities are active for 30 minutes three or more times per week; and
$\begin{array}{c} 24 \\ 25 \end{array}$	WHEREAS, Childhood obesity is a national health concern, and physical activity can help prevent secondary health problems related to disabilities; and
26 27	WHEREAS, Students with disabilities have historically been underserved by school physical education and physical activity programs, such as athletics; and
28 29 30 31	WHEREAS, Including students with disabilities in mainstream physical education and athletic programs and adapted programs can provide students with disabilities with the opportunity to realize the full benefits of such programs; now, therefore,
32 33	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
34	Article – Education

Article – Education

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- 1SUBTITLE 4B. PHYSICAL EDUCATION AND ATHLETIC PROGRAMS FOR2STUDENTS WITH DISABILITIES.
- 3 **7-4B-01.**

4 (A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS 5 INDICATED.

6 (B) **"ADAPTED PROGRAM" MEANS A PROGRAM THAT IS SPECIFICALLY** 7 **DEVELOPED FOR A STUDENT WITH A DISABILITY.**

8 (C) "ALLIED SPORTS OR UNIFIED PROGRAM" MEANS A PROGRAM THAT 9 IS SPECIFICALLY DESIGNED TO COMBINE GROUPS OF STUDENTS WITH AND 10 WITHOUT DISABILITIES TOGETHER IN PHYSICAL ACTIVITY.

(D) "MAINSTREAM PHYSICAL EDUCATION AND ATHLETIC PROGRAM"
 MEANS A SCHOOL-BASED ACTIVITY THAT IS DEVELOPED AND OFFERED TO ALL
 STUDENTS.

(E) "PHYSICAL EDUCATION AND ATHLETIC PROGRAM" MEANS A
 PHYSICAL EDUCATION OR ATHLETIC ACTIVITY HELD ON THE PREMISES OF OR
 SPONSORED BY A PUBLIC SCHOOL.

17 (F) "STUDENT WITH A DISABILITY" MEANS A STUDENT WHO MEETS THE 18 DEFINITION OF A "HANDICAPPED PERSON" AS DEFINED IN 45 C.F.R. § 84.3(J).

19 **7–4B–02.**

20 (A) THE DEPARTMENT AND EACH COUNTY SCHOOL SYSTEM SHALL:

(1) ENSURE THE PARTICIPATION OF STUDENTS WITH
 DISABILITIES INTO PHYSICAL EDUCATION AND ATHLETIC PROGRAMS FOR
 STUDENTS WITHOUT DISABILITIES TO THE MAXIMUM EXTENT POSSIBLE;

(2) ENSURE THE PROVISION OF REASONABLE ACCOMMODATIONS
 NECESSARY TO PROVIDE STUDENTS WITH DISABILITIES EQUAL OPPORTUNITY
 TO PARTICIPATE, TO THE FULLEST EXTENT POSSIBLE, IN MAINSTREAM
 PHYSICAL EDUCATION AND ATHLETIC PROGRAMS; AND

(3) ENSURE THAT ADAPTED, ALLIED, OR UNIFIED PHYSICAL
 EDUCATION AND ATHLETIC PROGRAMS FOR STUDENTS WITH DISABILITIES ARE
 DEVELOPED TO PROVIDE STUDENTS WITH DISABILITIES WITH A PHYSICAL
 EDUCATION OR ATHLETIC PROGRAM THAT IS AS EFFECTIVE AS PROGRAMS
 PROVIDED TO STUDENTS WITHOUT DISABILITIES.

(1) TO OTHERS, BASED ON AN INDIVIDUALIZED ASSESSMENT OF THE STUDENT; OR **(2)** ATHLETIC OR PHYSICAL EDUCATION PROGRAM. (C) (1) SECONDARY SCHOOLS. (2) DEVELOPING A SPECTRUM OF ATHLETIC EXPERIENCES TO STUDENTS. (3) **COUNTY SCHOOL SYSTEMS SHALL: (I) ENCOURAGE FEMALE STUDENTS WITH DISABILITIES TO** PARTICIPATE IN ADAPTED PROGRAMS; AND **(II)** ARE ADEQUATELY REPRESENTED IN ADAPTED PROGRAMS. (4) A COUNTY SCHOOL SYSTEM MAY INCLUDE STUDENTS OF BOTH SEXES IN A PROGRAM DEVELOPED UNDER THIS SUBSECTION IF THE SCHOOL SYSTEM CAN DEMONSTRATE THAT THE PROGRAM HAS BEEN DEVELOPED TO PROVIDE EQUAL OPPORTUNITIES TO BOTH SEXES AND THE SCHOOL SYSTEM HAS CONSIDERED THE SYSTEM'S CAPACITY TO PROVIDE SINGLE-SEX COMPETITIVE TEAMS.

25THE PROVISION OF ADAPTED, ALLIED, OR UNIFIED PROGRAMS FOR (D) 26STUDENTS WITH DISABILITIES DOES NOT MITIGATE THE DUTY OF A COUNTY 27SCHOOL SYSTEM TO PROVIDE AN INDIVIDUAL STUDENT WITH A DISABILITY AN 28EQUAL OPPORTUNITY TO BE FULLY INCLUDED IN MAINSTREAM PHYSICAL 29 EDUCATION AND ATHLETIC PROGRAMS AVAILABLE TO STUDENTS WITHOUT 30 **DISABILITIES.**

7-4B-03. 31

32(A) A COUNTY SCHOOL SYSTEM SHALL:

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- 1 **(B)** AN EXCEPTION TO THE REQUIREMENT UNDER SUBSECTION (A)(1) $\mathbf{2}$ OF THIS SECTION MAY BE MADE WHEN THE INCLUSION OF A STUDENT:
- 3 PRESENTS AN OBJECTIVE SAFETY RISK TO THE STUDENT OR 4
- $\mathbf{5}$ FUNDAMENTALLY ALTERS THE NATURE OF THE SCHOOL'S 6

7 A COUNTY SCHOOL SYSTEM SHALL CONSIDER DEVELOPING 8 SINGLE-SEX COMPETITIVE TEAMS FOR STUDENTS WITH DISABILITIES IN PUBLIC 9

10 A PROGRAM DEVELOPED UNDER THIS SUBSECTION SHALL 11 CONSIDER THE INTERESTS OF THE STUDENTS FOR WHOM THE PROGRAMS ARE 12BEING DEVELOPED AND THE INTERESTS OF THE SCHOOL SYSTEM IN 13

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- 17 **ENSURE THAT FEMALE STUDENTS WITH DISABILITIES** 18
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1(1) DEVELOP POLICIES AND PROCEDURES TO PROMOTE AND2PROTECT THE INCLUSION OF STUDENTS WITH DISABILITIES INTO PHYSICAL3EDUCATION AND ATHLETIC PROGRAMS; AND

4 (2) PROVIDE THE OPPORTUNITY FOR STUDENTS WITH AND 5 WITHOUT DISABILITIES TO PARTICIPATE IN EXTRACURRICULAR OR 6 INTERSCHOLASTIC COMPETITION, AS DEMONSTRATED BY:

 $\mathbf{7}$ **(I) EQUIVALENT OPPORTUNITIES FOR PARTICIPATION IN** 8 EXTRACURRICULAR OR INTERSCHOLASTIC ATHLETIC PROGRAMS FOR 9 STUDENTS WITH DISABILITIES AND STUDENTS WITHOUT DISABILITIES IN 10 NUMBERS SUBSTANTIALLY PROPORTIONATE ТО THEIR RESPECTIVE 11 **ENROLLMENTS; AND**

12(II) EVIDENCE INDICATING THAT THE INTERESTS AND13ABILITIES OF STUDENTS WITH DISABILITIES HAVE BEEN FULLY AND14EFFECTIVELY ACCOMMODATED BY THE SCHOOL SYSTEM'S IMPLEMENTED15PROGRAMS; AND

16 (3) PROVIDE STUDENTS WITH DISABILITIES WITH BENEFITS AND
 17 OPPORTUNITIES EQUIVALENT TO THOSE PROVIDED TO STUDENTS WITHOUT
 18 DISABILITIES IN THE FOLLOWING AREAS:

19(I)**PROVISION AND MAINTENANCE OF EQUIPMENT AND**20SUPPLIES;

21 (II) PROVISION OF THE OPPORTUNITY TO ACTIVELY 22 PARTICIPATE AND BE RECOGNIZED AS AN ATHLETE OR TEAM MEMBER;

23 (III) SCHEDULING OF ATHLETIC ACTIVITIES, INCLUDING 24 GAMES AND PRACTICE TIMES;

25 (IV) **PROVISION OF FACILITIES, INCLUDING LOCKER ROOMS;**

26 (V) ACCESSIBLE TRAVEL AND ACCOMMODATIONS;

27 (VI) **OPPORTUNITY TO RECEIVE COACHING;**

28 (VII) **PUBLICITY AND SUPPORT SERVICES; AND**

29 (VIII) ADMINISTRATIVE SUPPORT.

30 **7-4B-04.**

1 (A) EACH COUNTY SCHOOL SYSTEM SHALL DESIGNATE AT LEAST ONE $\mathbf{2}$ QUALIFIED EMPLOYEE TO COORDINATE ITS EFFORTS TO COMPLY WITH AND 3 CARRY OUT THE SYSTEM'S RESPONSIBILITIES UNDER THIS SUBTITLE, 4 INCLUDING THE INVESTIGATION COMPLAINT ALLEGING OF ANY $\mathbf{5}$ NONCOMPLIANCE WITH THE PROVISIONS OF THIS SUBTITLE.

6 (B) (1) EACH COUNTY SCHOOL SYSTEM SHALL ANNUALLY NOTIFY
7 ALL STUDENTS, PARENTS, OR GUARDIANS OF THE NAME, OFFICE ADDRESS, AND
8 OFFICE TELEPHONE NUMBER OF THE EMPLOYEE OR EMPLOYEES DESIGNATED
9 UNDER SUBSECTION (A) OF THIS SECTION.

10(2)(I)EACH COUNTY SCHOOL SYSTEM SHALL NOTIFY ALL11STUDENTS, PARENTS, AND GUARDIANS OF THE RIGHTS OF STUDENTS WITH12DISABILITIES UNDER THIS SUBTITLE NO LATER THAN THE FIRST WEEK OF A13NEW ACADEMIC YEAR OR AT REGISTRATION.

14 (II) THE RIGHTS OF STUDENTS WITH DISABILITIES UNDER
15 THIS SUBTITLE SHALL BE PUBLISHED IN ANY STUDENT HANDBOOK OR
16 PUBLICATION DESCRIBING SCHOOL ATHLETIC OFFERINGS.

17 (C) (1) EACH COUNTY SCHOOL SYSTEM SHALL ADOPT AND PUBLISH 18 GRIEVANCE PROCEDURES PROVIDING FOR PROMPT AND EQUITABLE 19 RESOLUTION OF WRITTEN STUDENT COMPLAINTS, INCLUDING COMPLAINTS 20 BROUGHT BY A PARENT, GUARDIAN, OR LEGAL REPRESENTATIVE OF A STUDENT 21 WHO IS ALLEGING ANY ACTION THAT WOULD BE A VIOLATION OF THE 22 PROVISIONS OF THIS SUBTITLE.

(2) THE FILING OF A COMPLAINT WITH A COUNTY SCHOOL
 SYSTEM DOES NOT LIMIT THE RIGHT OF A STUDENT, PARENT, OR GUARDIAN TO
 PURSUE ANY AVAILABLE LEGAL REMEDIES.

26 **7–4B–05.**

27 (A) THE DEPARTMENT SHALL MONITOR THE COMPLIANCE OF COUNTY
 28 SCHOOL SYSTEMS WITH THE PROVISIONS OF THIS SUBTITLE.

29 (B) **THE DEPARTMENT MAY:**

(1) INVESTIGATE AND TAKE CORRECTIVE ACTION IN RESPONSE
 TO COMPLAINTS FROM PARENTS, GUARDIANS, OR LEGAL REPRESENTATIVES OF
 STUDENTS WITH DISABILITIES WHO ALLEGE A VIOLATION OF THE PROVISIONS
 OF THIS SUBTITLE; AND

1(2) REQUIRE CORRECTIVE ACTION PLANS FROM SCHOOLS OR2COUNTY SCHOOL SYSTEMS TO EFFECTUATE COMPLIANCE WITH THE3PROVISIONS OF THIS SUBTITLE.

4 (C) IF, AFTER PROVIDING A REASONABLE TIME FOR COMPLIANCE, THE 5 DEPARTMENT DETERMINES THAT A SCHOOL OR COUNTY SCHOOL SYSTEM HAS 6 FAILED TO IMPLEMENT A CORRECTIVE ACTION PLAN OR HAS OTHERWISE 7 FAILED TO COMPLY WITH THE PROVISIONS OF THIS SUBTITLE, THE STATE 8 BOARD, ON RECOMMENDATION FROM THE DEPARTMENT, MAY:

9 (1) ORDER THAT AN ATHLETIC TEAM OR TEAMS WITHIN THE 10 APPLICABLE SCHOOL OR SCHOOL SYSTEM SHALL NOT PARTICIPATE IN OR 11 SHALL BE DISQUALIFIED FROM INTERSCHOLASTIC ATHLETIC COMPETITION, 12 INCLUDING POSTSEASON ATHLETIC CONTESTS FOR STUDENTS WITHOUT 13 DISABILITIES; OR

(2) WITHHOLD FUNDS IN AN AMOUNT THAT THE STATE BOARD
 DETERMINES IS SUFFICIENT TO SECURE THE SCHOOL OR SCHOOL SYSTEM'S
 COMPLIANCE WITH THE PROVISIONS OF THIS SUBTITLE.

17 (D) ANY FUNDS WITHHELD BY THE STATE BOARD UNDER THIS 18 SUBSECTION MAY BE ALLOTTED TO THE APPLICABLE SCHOOL OR SCHOOL 19 SYSTEM UPON THE STATE BOARD'S DETERMINATION THAT THE APPLICABLE 20 SCHOOL OR SCHOOL SYSTEM IS IN COMPLIANCE WITH THE PROVISIONS OF THIS 21 SUBTITLE.

22 **7–4B–06.**

(A) ON OR BEFORE OCTOBER 1 OF EACH YEAR, EACH COUNTY BOARD
 SHALL SUBMIT TO THE DEPARTMENT A REPORT OF THE SCHOOL SYSTEM'S
 COMPLIANCE WITH THE PROVISIONS OF THIS SUBTITLE.

26(B) THE FIRST ANNUAL REPORT COMPLETED BY A COUNTY BOARD IN27ACCORDANCE WITH SUBSECTION (A) OF THIS SECTION SHALL INCLUDE:

(1) AN ASSESSMENT OF HOW MANY STUDENTS WITH DISABILITIES
 PARTICIPATE IN THE SCHOOL SYSTEM'S PHYSICAL EDUCATION OR ATHLETIC
 PROGRAMS;

31 (2) THE TYPES OF DISABILITIES POSSESSED BY STUDENTS WITH
 32 DISABILITIES WHO PARTICIPATE IN THE SCHOOL SYSTEM'S PHYSICAL
 33 EDUCATION OR ATHLETIC PROGRAMS;

1(3) A LIST OF ACCOMMODATIONS PROVIDED BY THE SCHOOL2SYSTEM TO ENSURE PARTICIPATION BY STUDENTS WITH DISABILITIES IN3SCHOOL SYSTEM PHYSICAL EDUCATION OR ATHLETIC PROGRAMS; AND

4 (4) A DESCRIPTION OF PLANS BY THE SCHOOL SYSTEM TO
 5 AFFIRMATIVELY ENGAGE STUDENTS WITH DISABILITIES IN PHYSICAL
 6 EDUCATION OR ATHLETIC PROGRAMS.

7 (C) REPORTS SUBMITTED BY A COUNTY SCHOOL SYSTEM SUBSEQUENT
8 TO THE REPORT SUBMITTED UNDER SUBSECTION (B) OF THIS SECTION SHALL
9 INCLUDE:

10(1) THE NUMBER OF STUDENTS WITH DISABILITIES WHO HAVE11BEEN INCLUDED IN MAINSTREAM PHYSICAL EDUCATION AND ATHLETIC12PROGRAMS;

13(2)THE NUMBER AND TYPE OF ACCOMMODATIONS THAT HAVE14BEEN PROVIDED FOR PHYSICAL EDUCATION AND ATHLETIC PROGRAMS TO15ENSURE PARTICIPATION BY STUDENTS WITH DISABILITIES;

16 (3) THE ADAPTED PROGRAMS THAT HAVE BEEN DEVELOPED TO 17 PROVIDE OPPORTUNITIES FOR STUDENTS WITH DISABILITIES TO PARTICIPATE 18 IN PHYSICAL EDUCATION AND ATHLETIC PROGRAMS;

19(4) THE NUMBER OF STUDENTS WITH DISABILITIES WHO20PARTICIPATED IN ADAPTED PROGRAMS; AND

(5) A LIST OF EFFORTS MADE BY THE SCHOOL SYSTEM TO
 ENCOURAGE THE PARTICIPATION OF STUDENTS WITH DISABILITIES IN
 PHYSICAL EDUCATION AND ATHLETIC PROGRAMS.

(D) THE DEPARTMENT SHALL DIRECT A COUNTY BOARD OF EDUCATION
 THAT HAS FAILED TO SUBMIT A REPORT REQUIRED UNDER THIS SECTION TO
 TAKE THOSE STEPS NECESSARY FOR THE SCHOOL SYSTEM TO COMPLY WITH
 THE REPORTING REQUIREMENTS OF THIS SECTION.

(E) ON OR BEFORE DECEMBER 31 OF EACH YEAR, THE DEPARTMENT
 SHALL, SUBJECT TO § 2–1246 OF THE STATE GOVERNMENT ARTICLE, SUBMIT
 TO THE GENERAL ASSEMBLY A REPORT OF COUNTY SCHOOL SYSTEM
 COMPLIANCE WITH THE PROVISIONS OF THIS SUBTITLE.

32 **7–4B–07.**

1 (A) THE DEPARTMENT SHALL ADOPT REGULATIONS AS NECESSARY TO 2 IMPLEMENT THIS SUBTITLE.

3 (B) THE DEPARTMENT SHALL PROVIDE TECHNICAL ASSISTANCE TO 4 COUNTY SCHOOL SYSTEMS CONCERNING THE PROVISIONS OF THIS SUBTITLE.

 $\mathbf{5}$ (C) THE RIGHTS, REMEDIES, AND PROHIBITIONS PROVIDED (1) 6 UNDER THIS SUBTITLE SHALL BE IN ADDITION TO AND CUMULATIVE OF ANY $\mathbf{7}$ OTHER RIGHT, REMEDY, OR PROHIBITION PROVIDED UNDER COMMON LAW, 8 FEDERAL LAW, ANY OTHER LAWS OF THIS STATE, A CONSENT DECREE, OR ANY 9 OTHER SETTLEMENT AGREEMENT ENTERED INTO BY A LOCAL OR STATE GOVERNMENTAL AGENCY TO ADDRESS EQUITY FOR INDIVIDUALS WITH 10 11 DISABILITIES IN PHYSICAL EDUCATION OR ATHLETIC PROGRAMS.

12 (2) THIS SUBTITLE MAY NOT BE CONSTRUED TO DENY,
 13 ABROGATE, OR IMPAIR ANY SUCH FEDERAL OR STATE COMMON-LAW OR
 14 STATUTORY RIGHT, REMEDY, OR PROHIBITION.

(D) THE PROVISIONS OF THIS SUBTITLE MAY BE ENFORCED AGAINST
THE STATE BOARD OR A COUNTY SCHOOL SYSTEM BY A CIVIL ACTION FOR ANY
AVAILABLE RELIEF, INCLUDING INJUNCTIVE RELIEF OR DAMAGES, OR BOTH,
WHICH SHALL BE INDEPENDENT OF ANY OTHER RIGHTS AND REMEDIES AND
SHALL INCLUDE A RIGHT TO ATTORNEYS' FEES.

20 SECTION 2. AND BE IT FURTHER ENACTED, That any county school system 21 subject to the provisions of this Act shall be in compliance with the provisions of this 22 Act as expeditiously as possible, but no later than 3 years from the effective date of 23 this Act.

24 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect 25 July 1, 2008.