SENATE BILL 102

J3 SB 837/07 – FIN

By: Senator Gladden

Introduced and read first time: January 16, 2008

Assigned to: Finance

A BILL ENTITLED

1	AN ACT concerning

Hospitals and Nursing Facilities – Health Care–Associated Infections Prevention and Control Program

4 FOR the purpose of requiring hospitals and nursing facilities to establish a certain 5 health care-associated infections prevention and control program; requiring the 6 Department of Health and Mental Hygiene, in consultation with certain groups 7 and stakeholders, to develop a certain system regarding the reporting of certain 8 health care-associated infections; requiring the Department to make a certain 9 report to certain committees of the General Assembly on or before a certain 10 date; and generally relating to hospitals and nursing facilities and health 11 care—associated infections.

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13 Article – Health – General

14 Section 19–308.9

15 Annotated Code of Maryland

16 (2005 Replacement Volume and 2007 Supplement)

17 Preamble

WHEREAS, Access to safe care in hospitals, nursing homes, rehabilitation facilities, and clinics is a fundamental right of patients requiring health care and is an essential right of all of the citizens of Maryland; and

WHEREAS, Infections due to antimicrobial-resistant organisms transmitted from patient to patient in health care facilities nationwide and in Maryland have become commonplace; and

WHEREAS, Over the past 30 years, antimicrobial—resistant organisms have spread out of control and the treatment of infections caused by these organisms is becoming more difficult and expensive, resulting in higher hospital costs and increased



mortality than for infections caused by antimicrobial-susceptible strains of the same species; and

WHEREAS, The national costs associated with hospital—acquired infections range from a 1999 estimate by the Centers for Disease Control and Prevention of \$5,000,000,000 annually to more recent studies projecting costs of \$30,000,000,000 to \$100,000,000,000 annually with as much as 76% of the cost being paid by Medicare and Medicaid; and

WHEREAS, Methicillin-resistant Staphylococcus aureus (MRSA) and vancomycin-resistant Enterococcus (VRE) are two of the most frequent causes of antimicrobial-resistant hospital-acquired infections; and

WHEREAS, MRSA is endemic in almost all of Maryland's health care institutions; and

WHEREAS, The Society for Healthcare Epidemiology of America (SHEA) published guidelines in 2003 designed to control hospital—acquired MRSA and VRE, because the infections were recognized to be out of control; and

WHEREAS, More than 60 studies published in peer-reviewed scientific journals and approximately 30 studies presented at national infection control meetings have shown that the approaches recommended by the SHEA guidelines are effective in controlling and even eradicating MRSA and VRE; and

WHEREAS, Routine identification of MRSA carriers with active surveillance cultures and isolation of all MRSA colonized patients in hospitals in Denmark, Finland, the Netherlands, and in western Australia have been associated with the control of hospital—acquired MRSA infections to very low levels; and

WHEREAS, Implementation and routine use of the approach recommended by the SHEA guidelines in various individual institutions in the United States has shown that the SHEA guidelines are effective in controlling MRSA and VRE; and

WHEREAS, Studies conducted at the University of Maryland and The Johns Hopkins University have suggested that the approach recommended by the SHEA guidelines would be more effective than the current approach used by Maryland health care facilities, which is to use standard precautions for the majority of patients colonized with MRSA and VRE and to use contact precautions for the minority of MRSA—infected patients identified by routine clinical microbiology cultures; and

WHEREAS, Studies have shown that health care workers fail to cleanse their hands a majority of the time after caring for a patient despite federal regulations requiring training of all health care workers on the importance and technique for cleansing hands; and

WHEREAS, Standard precautions require health care workers to cleanse their hands before and after each patient contact, but studies have shown that examination

- of a patient by health care workers with MRSA or VRE often results in the invisible contamination of the health care worker's white coat or uniform and medical equipment, which can transmit MRSA or VRE to the next patient visited; and
- WHEREAS, MRSA and VRE can remain on and contaminate cloth or plastic surfaces for up to 90 days; and
 - WHEREAS, Institutions that have implemented the SHEA guidelines have experienced a significant economic benefit, with cost effectiveness studies concluding that it is much less expensive to follow the SHEA guidelines and control epidemic spread than to pay for the treatment of antimicrobial—resistant infections; and
- WHEREAS, The SHEA guidelines require institutions to implement a three–pronged approach including: (1) identification and contact isolation of carriers of MRSA and VRE; (2) strict adherence to hand washing and hygiene guidelines; and (3) prudent use of antimicrobial agents; and
- WHEREAS, The implementation of SHEA guidelines by hospitals, nursing homes, and rehabilitation facilities would protect the health and lives of Marylanders, increase the economic viability of health care institutions, and reduce State expenditures for MRSA and VRE; now, therefore,
- SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
- 20 Article Health General
- 21 **19–308.9.**

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- 22 (A) EACH HOSPITAL OR NURSING FACILITY IN THE STATE SHALL
 23 ESTABLISH A HEALTH CARE-ASSOCIATED INFECTIONS PREVENTION AND
 24 CONTROL PROGRAM BASED ON GUIDELINES PREPARED BY THE SOCIETY FOR
 25 HEALTHCARE EPIDEMIOLOGY OF AMERICA THAT REQUIRES:
- 26 (1) IDENTIFICATION OF COLONIZED OR INFECTED PATIENTS 27 THROUGH ACTIVE SURVEILLANCE CULTURES;
- 28 **(2)** ISOLATION OF IDENTIFIED PATIENTS IN AN APPROPRIATE 29 MANNER; AND
- 30 **(3) STRICT ADHERENCE TO HAND WASHING AND HYGIENE** 31 **GUIDELINES.**
- 32 (B) THE DEPARTMENT, IN CONSULTATION WITH THE MARYLAND 33 HOSPITAL ASSOCIATION, THE HEALTH FACILITIES ASSOCIATION OF

- 1 MARYLAND, MID-ATLANTIC LIFESPAN, AND OTHER INTERESTED
- 2 STAKEHOLDERS, SHALL DEVELOP A SYSTEM REQUIRING:
- 3 (1) HOSPITALS AND NURSING FACILITIES IN THE STATE TO
- 4 REPORT ANNUALLY ON INCIDENTS OF METHICILLIN-RESISTANT
- 5 STAPHYLOCOCCUS AUREUS AND VANCOMYCIN-RESISTANT ENTEROCOCCUS TO
- 6 THE DEPARTMENT; AND
- 7 (2) THE DEPARTMENT TO SUBMIT AN ANNUAL REPORT TO THE
- 8 GOVERNOR AND GENERAL ASSEMBLY ON THE INCIDENCE OF
- 9 METHICILLIN-RESISTANT STAPHYLOCOCCUS AUREUS AND
- 10 VANCOMYCIN-RESISTANT ENTEROCOCCUS IN HOSPITALS AND NURSING
- 11 FACILITIES IN THE STATE.
- 12 SECTION 2. AND BE IT FURTHER ENACTED, That, on or before December 1,
- 13 2008, the Department of Health and Mental Hygiene shall report to the Senate
- 14 Finance Committee and the House Health and Government Operations Committee, in
- 15 accordance with § 2–1246 of the State Government Article, on legislative
- recommendations to develop the system required by § 19-308.9(b) of the Health -
- 17 General Article, as enacted by this Act.
- 18 SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect
- 19 July 1, 2008.