# **SENATE BILL 623**

8lr1

By: Senators Rosapepe, Brochin, Colburn, Currie, DeGrange, Dyson, Exum, Forehand, Frosh, Garagiola, Jones, King, Klausmeier, Lenett, Madaleno, McFadden, Middleton, Muse, Peters, Pinsky, Pugh, Raskin, Robey, Stone, and Zirkin Introduced and read first time: February 1, 2008

Assigned to: Budget and Taxation

### A BILL ENTITLED

1 AN ACT concerning

SB 809/07 - B&T

F2

## Tuition Cap and College Opportunity Act of 2008

3 FOR the purpose of requiring the State to provide certain General Fund support for 4 the University System of Maryland and Morgan State University; requiring the 5 Maryland Higher Education Commission to calculate, on or before a certain 6 date each year, the funding guideline for the constituent institutions of the University System of Maryland and for Morgan State University; requiring the 7 Governor to include in the annual budget submission for certain fiscal years a 8 certain amount of State General Fund support for the University System of 9 Maryland and Morgan State University; requiring the Board of Regents of the 10 11 University System of Maryland to submit a biannual report beginning on a certain date regarding certain policies and procedures; limiting, to no more than 12 a certain percent for certain academic years, the amount of the annual increase 13 in tuition that may be charged each academic year to a resident undergraduate 14 student at certain public senior higher education institutions in Maryland; 1516 providing that a certain tuition limitation only applies if certain institutions receive a certain General Fund appropriation and the Board of Public Works 17does not reduce the funding of certain institutions; declaring the intent of the 18 General Assembly; defining certain terms; and generally relating to State 19 20 support for and tuition at public senior higher education institutions in 21Maryland.

- 22 BY repealing and reenacting, with amendments,
- 23 Article Education
- 24 Section 10–101
- 25 Annotated Code of Maryland
- 26 (2006 Replacement Volume and 2007 Supplement)

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



8lr1689

 $<sup>\</sup>mathbf{2}$ 

$egin{array}{c} 1 \\ 2 \\ 3 \\ 4 \\ 5 \end{array}$	Artie Sect Ann	cle – Ed ion 10–2 otated (			
$     \begin{array}{c}       6 \\       7 \\       8 \\       9 \\       10     \end{array} $	BY adding to Article – Education Section 11–108, 12–117, and 15–106.7 Annotated Code of Maryland (2006 Replacement Volume and 2007 Supplement)				
$\begin{array}{c} 11 \\ 12 \end{array}$		TION ID, Tha	1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF t the Laws of Maryland read as follows:		
13			Article – Education		
14	10–101.				
15	(a)	In thi	s division the following words have the meanings indicated.		
16	(b)	"Char	ter" means the Maryland Charter for Higher Education.		
17	( <b>c</b> )	"Com	mission" means the Maryland Higher Education Commission.		
18	( <b>d</b> )	"Gove	erning board" means:		
19		(1)	The Board of Regents of the University System of Maryland;		
20		(2)	The Board of Regents of Morgan State University;		
21		(3)	The Board of Trustees of St. Mary's College of Maryland; and		
22		(4)	The Board of Trustees of Baltimore City Community College.		
23	(e)	"Gove	erning body" means:		
24		(1)	A governing board;		
25		(2)	A board of trustees of a community college;		
26 27	or	(3)	The governing entity of nonpublic institutions of higher education;		
28		(4)	The governing entity of a regional higher education center.		

 $\mathbf{2}$ 

#### **SENATE BILL 623**

1 (f) "Institution of higher education" means an institution of postsecondary 2 education that generally limits enrollment to graduates of secondary schools, and 3 awards degrees at either the associate, baccalaureate, or graduate level.

4 (g) (1) "Institution of postsecondary education" means a school or other 5 institution that offers an educational program in the State for individuals who are at 6 least 16 years old and who have graduated from or left elementary or secondary 7 school.

- 8
- (2) "Institution of postsecondary education" does not include:

9 (i) Any adult education, evening high school, or high school 10 equivalence program conducted by a public school system of the State; or

(ii) Any apprenticeship or on-the-job training program subject
 to approval by the Apprenticeship and Training Council.

13 (h) "Private career school" means a privately owned and privately operated 14 institution of postsecondary education other than an institution of higher education 15 that furnishes or offers to furnish programs, whether or not requiring a payment of 16 tuition or fee, for the purpose of training, retraining, or upgrading individuals for 17 gainful employment as skilled or semiskilled workers or technicians in recognized 18 occupations or in new and emerging occupations.

(i) "Program" or "educational program" means an organized course of studythat leads to the award of a certificate, diploma, or degree.

- 21 (j) "Public senior higher education institution" means:
- 22 (1) The constituent institutions of the University System of Maryland;
- 23 (2) Morgan State University; and
- 24 (3) St. Mary's College of Maryland.

(k) "Regional higher education center" means a higher education facility in
the State that:

(1) Is operated by a public institution of higher education in the State
 or a nonpublic institution of higher education operating under a charter granted by
 the General Assembly and includes participation by two or more institutions of higher
 education in the State;

(2) Consists of an array of program offerings from institutions of
 higher education approved to operate in the State by the Commission or by an act of
 the General Assembly that specifically satisfies the criteria set forth in § 10–212(b) of
 this title;

	4 SENATE BILL 623
1	(3) Offers multiple degree levels; and
$2 \\ 3$	(4) Is either approved by the Commission to operate in the State or is established by statute.
4 5 6 7	(L) "RESIDENT STUDENT" MEANS A STUDENT CLASSIFIED AS "IN-STATE" FOR THE PURPOSES OF TUITION IN ACCORDANCE WITH THE POLICY OR REGULATION OF THE GOVERNING BOARD OF THE PUBLIC SENIOR HIGHER EDUCATION INSTITUTION IN WHICH THE STUDENT IS ENROLLED.
8	[(1)] (M) "Secretary" means the Secretary of Higher Education.
9 10 11	[(m)] (N) "State Plan for Higher Education" means the plan for postsecondary education and research required to be developed by the Maryland Higher Education Commission under $11-105(b)$ of this article.
12	10–203.
$13 \\ 14 \\ 15$	(a) It is the goal of the State that public senior higher education institutions be funded at 100 percent of funding guidelines developed by the Maryland Higher Education Commission.
16	11–108.
17 18 19 20	(A) SUBJECT TO THE PROVISIONS OF THIS SECTION, THE STATE SHALL PROVIDE GENERAL FUND SUPPORT FOR THE UNIVERSITY SYSTEM OF MARYLAND AND MORGAN STATE UNIVERSITY TO ACHIEVE 100% OF THE FUNDING GUIDELINES DEVELOPED BY THE COMMISSION.
$\begin{array}{c} 21 \\ 22 \end{array}$	(B) ON OR BEFORE AUGUST 1 OF EACH YEAR, THE COMMISSION SHALL CALCULATE THE FUNDING GUIDELINE FOR:
$\begin{array}{c} 23\\ 24 \end{array}$	(1) THE CONSTITUENT INSTITUTIONS OF THE UNIVERSITY System of Maryland; and
25	(2) MORGAN STATE UNIVERSITY.
26 27 28 29 30	(C) (1) FOR EACH OF FISCAL YEARS 2010 THROUGH 2013, THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AT LEAST THE AMOUNT OF STATE GENERAL FUND SUPPORT NECESSARY FOR THE CONSTITUENT INSTITUTIONS OF THE UNIVERSITY SYSTEM OF MARYLAND IN TOTAL TO ACHIEVE:
31 32	(I) 86% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2010;

#### **SENATE BILL 623**

$rac{1}{2}$	(II) 90% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2011;
$3 \\ 4$	(III) 93% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2012; AND
5 6	(IV) 97% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2013.
7 8 9 10	(2) FOR EACH OF FISCAL YEARS 2010 THROUGH 2013, THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AT LEAST THE AMOUNT OF STATE GENERAL FUND SUPPORT NECESSARY FOR MORGAN STATE UNIVERSITY TO ACHIEVE:
$\begin{array}{c} 11 \\ 12 \end{array}$	(I) 96% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2010;
$\begin{array}{c} 13\\14 \end{array}$	(II) 97% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2011;
$\begin{array}{c} 15\\ 16 \end{array}$	(III) 98% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2012; AND
17 18	(IV) 99% OF THE FUNDING GUIDELINE FOR FISCAL YEAR 2013.
19 20	(D) FOR FISCAL YEAR 2014 AND EACH FISCAL YEAR THEREAFTER, THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AT LEAST:
21 22 23	(1) THE AMOUNT OF STATE GENERAL FUND SUPPORT NECESSARY FOR THE CONSTITUENT INSTITUTIONS OF THE UNIVERSITY SYSTEM OF MARYLAND IN TOTAL TO ACHIEVE 100% OF THE FUNDING GUIDELINE; AND
24 25 26	(2) THE AMOUNT OF STATE GENERAL FUND SUPPORT NECESSARY FOR MORGAN STATE UNIVERSITY TO ACHIEVE 100% OF THE FUNDING GUIDELINE.
27	12–117.
28 29	(A) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THE UNIVERSITY SYSTEM OF MARYLAND IMPROVE ITS EFFECTIVENESS AND

30EFFICIENCY AND REDUCE ITS COST STRUCTURE BY BECOMING THE NATIONAL31LEADER IN TRANSFORMING THE BUSINESS MODEL OF PUBLIC HIGHER

 $\mathbf{5}$ 

EDUCATION TO PROVIDE WORLD-CLASS EDUCATION, RESEARCH, AND PUBLIC
 SERVICE AT BELOW AVERAGE COSTS.

3 ON OR BEFORE NOVEMBER 1, 2009, AND ON NOVEMBER 1 EVERY **(B)** 4 SECOND YEAR THEREAFTER, THE BOARD OF REGENTS SHALL SUBMIT, IN ACCORDANCE WITH § 2-1246 OF THE STATE GOVERNMENT ARTICLE, A REPORT 5 ON THE POLICIES AND PROCEDURES IT HAS IMPLEMENTED IN ACCORDANCE 6 7 WITH SUBSECTION (A) OF THIS SECTION TO THE HOUSE APPROPRIATIONS 8 COMMITTEE AND WAYS AND MEANS COMMITTEE AND THE SENATE BUDGET 9 AND TAXATION COMMITTEE AND EDUCATION, HEALTH, AND ENVIRONMENTAL 10 **AFFAIRS COMMITTEE OF THE GENERAL ASSEMBLY.** 

11 **15–106.7.** 

12 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE 13 MEANINGS INDICATED.

14(2) "ACADEMIC YEAR" MEANS THE PERIOD COMMENCING WITH15THE FALL SEMESTER AND CONTINUING THROUGH THE IMMEDIATELY16FOLLOWING SUMMER SESSION AT A PUBLIC SENIOR HIGHER EDUCATION17INSTITUTION.

18 (3) "GOVERNING BOARD" HAS THE MEANING STATED IN § 19 10–101(d)(1) AND (2) OF THIS ARTICLE.

(4) (I) "TUITION" MEANS THE CHARGES AND FEES APPROVED
 BY THE GOVERNING BOARD OF A PUBLIC SENIOR HIGHER EDUCATION
 INSTITUTION THAT ARE REQUIRED OF ALL UNDERGRADUATE RESIDENT
 STUDENTS BY THE INSTITUTION AS A CONDITION OF ENROLLMENT REGARDLESS
 OF THE STUDENT'S DEGREE PROGRAM, FIELD OF STUDY, OR SELECTED
 COURSES.

26 (II) **"TUITION" DOES NOT INCLUDE:** 

27
 28 ENTERPRISES AND OTHER SELF-FUNDED ACTIVITIES OF A PUBLIC SENIOR
 29 HIGHER EDUCATION INSTITUTION; OR

30
 30
 2. A FEE REQUIRED ONLY FOR ENROLLMENT IN A
 31 SPECIFIC DEGREE PROGRAM, FIELD OF STUDY, OR COURSE WHEN THAT FEE IS
 32 NOT REQUIRED OF UNDERGRADUATE RESIDENT STUDENTS AT THE PUBLIC
 33 SENIOR HIGHER EDUCATION INSTITUTION FOR ENROLLMENT IN OTHER DEGREE
 34 PROGRAMS, FIELDS OF STUDY, OR COURSES.

1 **(B)** (1) FOR THE ACADEMIC YEAR BEGINNING IN THE FALL OF 2009, A  $\mathbf{2}$ GOVERNING BOARD MAY NOT APPROVE, AND A CONSTITUENT INSTITUTION OF 3 THE UNIVERSITY SYSTEM OF MARYLAND AND MORGAN STATE UNIVERSITY 4 MAY NOT IMPOSE, AN INCREASE IN THE TUITION CHARGED FOR AN ACADEMIC  $\mathbf{5}$ YEAR TO A RESIDENT UNDERGRADUATE STUDENT AT THE INSTITUTION THAT 6 EXCEEDS 4% OF THE AMOUNT CHARGED FOR TUITION AT THE INSTITUTION THE 7 PRECEDING ACADEMIC YEAR.

8 (2) THE TUITION LIMITATION IN PARAGRAPH (1) OF THIS 9 SUBSECTION ONLY APPLIES IF:

10(I) THE CONSTITUENT INSTITUTIONS OF THE UNIVERSITY11SYSTEM OF MARYLAND AND MORGAN STATE UNIVERSITY HAVE RECEIVED A12GENERAL FUND APPROPRIATION MEETING THE REQUIREMENTS OF § 11–10813OF THIS ARTICLE; AND

# 14 (II) THE BOARD OF PUBLIC WORKS DOES NOT REDUCE 15 FUNDING FOR THE CONSTITUENT INSTITUTIONS OF THE UNIVERSITY SYSTEM 16 OF MARYLAND AND MORGAN STATE UNIVERSITY.

17 SECTION 2. AND BE IT FURTHER ENACTED, That it is the intent of the 18 General Assembly to move the sum of the State General Fund appropriation and 19 tuition for institutions in the University System of Maryland, on a per student basis, 20 to at least the average of their peer institutions as determined by the Maryland 21 Higher Education Commission, in order to be consistent with Chapter 246 of the Acts 22 of 1988, which formed the University System of Maryland, and with Chapter 515 of 23 the Acts of 1999, also known as the Larson Commission Act.

SECTION 3. AND BE IT FURTHER ENACTED, That it is the intent of the General Assembly to continue to support Maryland's historically black institutions in accordance with the agreement reached between the State of Maryland and the United States Department of Education, Office of Civil Rights in December 2000.

28 SECTION 4. AND BE IT FURTHER ENACTED, That this Act shall take effect 29 July 1, 2008.