# **CHAPTER 431**

## (House Bill 1111)

#### AN ACT concerning

#### **Death Penalty - Maryland Commission on Capital Punishment**

FOR the purpose of establishing a Maryland Commission on Capital Punishment; providing for the membership of the Commission; providing for the chair of the Commission; authorizing the Commission to hold public hearings; providing for the staffing of the Commission; requiring certain entities to cooperate with the Commission; providing for the funding of the Commission; providing that a member of the Commission may not receive compensation but is entitled to certain reimbursement; establishing the duties of the Commission; requiring the Commission to make a certain report by a certain date; defining a certain term; providing for the construction of this Act; providing for the termination of this Act; and generally relating to the death penalty.

BY adding to

Article – Correctional Services Section 3–910 Annotated Code of Maryland (1999 Volume and 2007 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:

#### **Article – Correctional Services**

#### 3-910.

(A) IN THIS SECTION, "COMMISSION" MEANS THE MARYLAND COMMISSION ON CAPITAL PUNISHMENT.

(B) THERE IS A MARYLAND COMMISSION ON CAPITAL PUNISHMENT.

(C) THE COMMISSION CONSISTS OF THE FOLLOWING MEMBERS:

(1) TWO MEMBERS OF THE SENATE OF MARYLAND, APPOINTED BY THE PRESIDENT OF THE SENATE <u>AND REFLECTING THE BROAD DIVERSITY</u> <u>OF VIEWS ON CAPITAL PUNISHMENT;</u> (2) TWO MEMBERS OF THE HOUSE OF DELEGATES, APPOINTED BY THE SPEAKER OF THE HOUSE <u>AND REFLECTING THE BROAD DIVERSITY OF</u> VIEWS ON CAPITAL PUNISHMENT;

(3) THE ATTORNEY GENERAL, OR THE ATTORNEY GENERAL'S DESIGNEE;

(4) <u>ONE FORMER MEMBER OF THE JUDICIARY, APPOINTED BY THE</u> <u>CHIEF JUDGE OF THE COURT OF APPEALS</u>; <del>ONE MEMBER OF THE JUDICIARY,</del> <u>APPOINTED BY THE CHIEF JUDGE OF THE COURT OF APPEALS</u>;

(5) (5) THE SECRETARY OF PUBLIC SAFETY AND CORRECTIONAL SERVICES, OR THE SECRETARY'S DESIGNEE;

(6) (5) (6) THE STATE PUBLIC DEFENDER, OR THE STATE PUBLIC DEFENDER'S DESIGNEE;

(7) (6) (7) A STATE'S ATTORNEY <u>OR ASSISTANT STATE'S</u> <u>ATTORNEY</u>, <u>RECOMMENDED</u> <u>DESIGNATED</u> BY THE PRESIDENT OF THE MARYLAND STATE'S ATTORNEYS' ASSOCIATION <del>AND</del> WHO HAS PROSECUTED A <u>DEATH PENALTY CASE</u>; AND

(8) (7) (8) THE FOLLOWING MEMBERS, APPOINTED BY THE GOVERNOR AND REFLECTING THE BROAD DIVERSITY OF VIEWS ON CAPITAL PUNISHMENT, AND THE RACIAL, ETHNIC, GENDER, AND GEOGRAPHIC DIVERSITY OF THE STATE:

(I) A REPRESENTATIVE OF THE MARYLAND CHIEFS OF POLICE ASSOCIATION;

(II) <u>A REPRESENTATIVE OF THE MARYLAND STATE LODGE</u> FRATERNAL ORDER OF POLICE;

(II) (III) A REPRESENTATIVE OF THE AMERICAN FEDERATION OF STATE, COUNTY AND MUNICIPAL EMPLOYEES WHO IS ALSO EMPLOYED AS A CORRECTIONAL OFFICER IN A STATE PRISON;

(HI) (IV) A FORMER STATE PRISONER WHO WAS ON DEATH ROW AND HAS BEEN EXONERATED OF THE CRIME FOR WHICH THE INDIVIDUAL WAS INCARCERATED OF THE CRIME FOR WHICH THE INDIVIDUAL WAS INCARCERATED; (IV) (V) ONE REPRESENTATIVE <u>THREE REPRESENTATIVES</u> OF THE RELIGIOUS COMMUNITY; AND

(V) (VI) THREE SIX REPRESENTATIVES OF THE GENERAL PUBLIC, TO INCLUDE AT LEAST ONE THREE FAMILY MEMBER MEMBERS OF A MURDER VICTIM AND REFLECTING THE BROAD DIVERSITY OF VIEWS ON CAPITAL PUNISHMENT.

(D) THE GOVERNOR, <u>THE PRESIDENT OF THE SENATE OF MARYLAND,</u> <u>AND THE SPEAKER OF THE HOUSE OF DELEGATES JOINTLY</u> SHALL APPOINT THE CHAIR OF THE COMMISSION.

(E) THE COMMISSION SHALL HOLD PUBLIC HEARINGS.

(F) (1) THE MARYLAND <del>JUSTICE</del> <u>STATISTICAL</u> ANALYSIS CENTER <del>OF</del> THE DEPARTMENT OF CRIMINOLOGY AT THE UNIVERSITY OF MARYLAND IN THE GOVERNOR'S OFFICE OF CRIME CONTROL AND PREVENTION SHALL PROVIDE STAFF FOR THE COMMISSION.

(2) ALL STATE, COUNTY, AND MUNICIPAL AGENCIES, DEPARTMENTS, BOARDS, BUREAUS, AND COMMISSIONS SHALL COOPERATE FULLY WITH THE COMMISSION.

(G) FUNDS NECESSARY FOR THE FUNCTIONING OF THE COMMISSION SHALL BE AS PROVIDED IN THE STATE BUDGET.

(H) **A MEMBER OF THE COMMISSION:** 

(1) MAY NOT RECEIVE COMPENSATION AS A MEMBER OF THE COMMISSION; BUT

(2) IS ENTITLED TO REIMBURSEMENT FOR EXPENSES UNDER THE STANDARD STATE TRAVEL REGULATIONS, AS PROVIDED IN THE STATE BUDGET.

(I) (1) THE COMMISSION SHALL STUDY:

(<del>i)</del> ALL ASPECTS OF CAPITAL PUNISHMENT AS CURRENTLY <u>AND HISTORICALLY</u> ADMINISTERED IN THE STATE<u></u>;

(II) WHETHER THE DEATH PENALTY RATIONALLY SERVES A LEGITIMATE PENOLOGICAL INTENT, INCLUDING DETERRENCE WITHIN THE PRISON SYSTEM AS IT RELATES TO THE SAFETY OF CORRECTIONAL OFFICERS; (III) WHAT DIFFERENCE EXISTS BETWEEN THE COST OF IMPOSITION OF THE DEATH PENALTY FROM INDICTMENT TO EXECUTION AND THE COST OF LIFE IMPRISONMENT WITHOUT PAROLE, FACTORING IN THE COST OF ALL CAPITAL OFFENSE TRIALS THAT HAVE RESULTED IN LIFE SENTENCES AS WELL AS THE DEATH SENTENCES REVERSED ON APPEAL;

(IV) WHETHER THE DEATH PENALTY IS CONSISTENT WITH EVOLVING STANDARDS OF DECENCY;

(V) WHETHER THE SELECTION OF CASES IN THE STATE FOR CAPITAL PUNISHMENT IS ARBITRARY, UNFAIR, OR DISCRIMINATORY;

(VI) WHETHER THERE IS ARBITRARY, UNFAIR, OR DISCRIMINATORY VARIABILITY AT ANY STAGE IN THE PROCESS FOR A CAPITAL CASE;

(VII) WHETHER THERE IS A DIFFERENCE IN THE CRIMES OR CIRCUMSTANCES OF THOSE SENTENCED TO DEATH AND THOSE SENTENCED TO LIFE IN PRISON; AND

(VIII) WHETHER ALTERNATIVES TO THE DEATH PENALTY EXIST THAT WOULD SUFFICIENTLY ENSURE PUBLIC SAFETY AND ADDRESS OTHER LEGITIMATE SOCIAL AND PENOLOGICAL INTERESTS, INCLUDING THE INTERESTS OF THE FAMILIES OF VICTIMS.

(2) (I) THE COMMISSION SHALL MAKE RECOMMENDATIONS <del>TO</del> <del>GUARANTEE THAT</del> <u>CONCERNING</u> THE APPLICATION AND ADMINISTRATION OF CAPITAL PUNISHMENT IN THE STATE <del>AND THE PUBLIC POLICY OF THE STATE</del> <del>REGARDING CAPITAL PUNISHMENT</del> <u>SO THAT THEY</u> ARE FREE FROM BIAS AND ERROR AND <del>DESIGNED TO GUARANTEE</del> <u>ACHIEVE</u> FAIRNESS AND ACCURACY.

- (II) THE RECOMMENDATIONS SHALL ADDRESS:
  - **1.** RACIAL DISPARITIES;
  - 2. JURISDICTIONAL DISPARITIES;
  - **3.** SOCIO-ECONOMIC DISPARITIES;
  - 4. THE RISK OF INNOCENT PEOPLE BEING

EXECUTED;

## 5. EVOLVING STANDARDS OF PROPRIETY REGARDING STATE EXECUTIONS; AND A COMPARISON OF THE EFFECTS OF PROLONGED COURT CASES INVOLVING CAPITAL PUNISHMENT AND THOSE INVOLVING LIFE IMPRISONMENT WITHOUT THE POSSIBILITY OF PAROLE;

6. A COMPARISON OF THE COSTS ASSOCIATED WITH DEATH SENTENCES AND THE COSTS ASSOCIATED WITH SENTENCES OF LIFE IMPRISONMENT WITHOUT THE POSSIBILITY OF PAROLE; AND

7. <u>THE IMPACT OF DNA EVIDENCE IN ASSURING</u> FAIRNESS AND ACCURACY IN CAPITAL CASES.

(J) THE COMMISSION SHALL MAKE A FINAL REPORT, AND IF <u>APPLICABLE, A MINORITY REPORT</u>, ON ITS FINDINGS AND RECOMMENDATIONS, IN ACCORDANCE WITH § 2–1246 OF THE STATE GOVERNMENT ARTICLE, TO THE GENERAL ASSEMBLY ON OR BEFORE DECEMBER 15, 2008.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act may not be construed to affect in any way the law concerning the death penalty, including the procedures and time frames for notifications, determinations, and judicial review of death penalty decisions.

SECTION 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2008. It shall remain effective for a period of 6 months and, at the end of December 31, 2008, with no further action required by the General Assembly, this Act shall be abrogated and of no further force and effect.

## Approved by the Governor, May 13, 2008.