

**Department of Legislative Services**  
Maryland General Assembly  
2008 Session

**FISCAL AND POLICY NOTE**

House Bill 1291  
Ways and Means

(Delegate Jennings, *et al.*)

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**Election Law - Prerecorded Phone Messages - Sponsor Identification**

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This bill specifies that a person may not fail to ensure that an artificial or pre-recorded telephone message relating to a candidate, prospective candidate, or the approval or rejection of a question clearly states information required to be included in an authority line on campaign material. A person who willfully and knowingly violates this requirement is subject to the civil penalty provisions of the Maryland Telephone Consumer Protection Act.

The bill takes effect June 1, 2008.

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**Fiscal Summary**

**State Effect:** Potential increase in general fund revenues and expenditures due to potential enforcement activity and collection of penalties. Any increase cannot be reliably estimated.

**Local Effect:** None.

**Small Business Effect:** None.

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## Analysis

### **Current Law:**

#### *Campaign Material*

Campaign material published or distributed by a campaign finance entity generally must contain the name and address of the treasurer of each campaign finance entity responsible for the material as well as the name(s) of the campaign finance entity or entities. Campaign material published or distributed by any other person must contain the name and address of the person responsible for the material. Addresses on file with the State Board of Elections or a local board may be omitted. A specified statement must be included in campaign material published or distributed in support of or opposition to a candidate that is not authorized by the candidate.

#### *Maryland Telephone Consumer Protection Act*

Under the Maryland Telephone Consumer Protection Act (Chapter 437 of 2004), a person may not violate the federal Telephone Consumer Protection Act (47 U.S.C. § 227) as implemented by FCC regulations.

FCC regulations prohibit the initiation of any telephone call to any residential line using an artificial or prerecorded voice to deliver a message without the prior express consent of the called party, except under specified circumstances, including when a call is not made for commercial purposes. All artificial or prerecorded telephone messages must clearly state the identity of the business, individual, or other entity responsible for the call at the beginning of the message. The telephone number of the business, individual, or other entity must also be clearly stated during or after the message and may not be the number of the auto-dialer or prerecorded message player that placed the call or any number for which charges exceed local or long distance transmission charges.

Violations of the Maryland Telephone Consumer Protection Act are considered unfair and deceptive trade practices and are subject to penalties set forth under the Maryland Consumer Protection Act. Under the Act, civil penalties of up to \$1,000 per violation and up to \$5,000 for subsequent violations apply to merchants. Any person can be subject to a criminal fine of up to \$1,000 and/or imprisonment for up to one year.

**State Fiscal Effect:** Assuming complaints would be handled by the Consumer Protection Division of the Attorney General's Office (which is generally responsible for handling consumer complaints under the Maryland Telephone Consumer Protection Act and the Maryland Consumer Protection Act), general fund expenditures could increase if

a significant number of complaints were received. The State Board of Elections received numerous complaints regarding automated campaign calls during the 2006 elections and 2008 primary. The number of complaints the Consumer Protection Division could receive (or have referred from SBE) resulting from this bill with respect to the 2008 general election and in future election years cannot be reliably estimated.

The Attorney General's Office advises additional personnel would be required as a result of the bill. Legislative Services advises, however, that the extent to which additional resources would be needed or additional resources would be required at all is unclear at this time as the number of complaints that would be received, and the nature of any investigations, is uncertain.

General fund revenues could increase to the extent civil penalties are collected.

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### **Additional Information**

**Prior Introductions:** HB 589 of 2007, a similar bill, was amended by the House and received a hearing in the Senate Education, Health, and Environmental Affairs Committee, but no further action was taken.

**Cross File:** None.

**Information Source(s):** Judiciary (Administrative Office of the Courts), State Board of Elections, Office of the Attorney General (Consumer Protection Division), Department of Legislative Services

**Fiscal Note History:** First Reader - March 16, 2008  
ncs/ljm

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Analysis by: Scott D. Kennedy

Direct Inquiries to:  
(410) 946-5510  
(301) 970-5510