# **Department of Legislative Services**

Maryland General Assembly 2008 Session

### FISCAL AND POLICY NOTE

Senate Bill 52 Budget and Taxation (Senator Pipkin)

#### Task Force to Study the Cost of Illegal Aliens in Maryland

This bill establishes a Task Force to Study the Cost of Illegal Aliens in Maryland, staffed by the Department of Business and Economic Development. The task force is required to report its findings and recommendations to the Governor and the General Assembly by January 1, 2009.

The bill takes effect June 1, 2008 and terminates May 31, 2009.

## **Fiscal Summary**

**State Effect:** General fund expenditures could increase by \$75,000 in FY 2009 for a consultant to staff the task force. Any expense reimbursements for task force members are assumed to be minimal and absorbable within existing budgeted resources.

| (in dollars)   | FY 2009    | FY 2010 | FY 2011 | FY 2012 | FY 2013 |
|----------------|------------|---------|---------|---------|---------|
| Revenues       | \$0        | \$0     | \$0     | \$0     | \$0     |
| GF Expenditure | 75,000     | 0       | 0       | 0       | 0       |
| Net Effect     | (\$75,000) | \$0     | \$0     | \$0     | \$0     |

Note:() = decrease; GF = general funds; FF = federal funds; SF = special funds; - = indeterminate effect

Local Effect: None.

Small Business Effect: None.

#### Analysis

**Current Law:** While the U.S. Constitution does not explicitly grant the federal government the authority to regulate immigration matters, the federal government has

retained broad and exclusive power to regulate immigration laws and foreign nationals residing in the United States. The Supremacy Clause of the U.S. Constitution provides that federal law is the supreme law of the land and thus invalidates any state or local law that either interferes or is contrary to federal law. This invalidation is termed federal preemption. Courts have consistently noted that immigration constitutes a federal concern, not a state or local matter, and that the U.S. Congress had made clear its intent that federal law preempt state law in the area of immigration.

**Background:** Maryland continues to be a major destination for immigrants, with over 20,000 legal immigrants coming to the State each year. International immigration added 129,730 people to the State's population between 2000 and 2006, the fifteenth largest gain from immigration among all states during that period (**Appendix 1**). Immigration to Maryland is concentrated in the suburban Washington region, which includes Frederick, Montgomery, and Prince George's counties. Approximately 72.5% of immigrants arriving in Maryland since 2000 decided to locate in these counties. Montgomery County is the most popular locality for immigrants to Maryland, with nearly 50% of all recent immigrants deciding to live in the county. Montgomery and Prince George's counties gained more than twice as many people through international immigration than the rest of the State combined.

**State Expenditures:** General fund expenditures could increase by \$75,000 in fiscal 2009 for DBED to hire an expert consultant for a six-month period ending with the release of the task force findings on January 1, 2009. Any expense reimbursements for task force members are assumed to be minimal and absorbable within existing budgeted resources.

## **Additional Information**

**Prior Introductions:** A similar bill, SB 34, was introduced during the 2007 special session. No action was taken on the bill.

Cross File: None.

**Information Source(s):** Department of Business and Economic Development, Department of Legislative Services

**Fiscal Note History:** First Reader - February 11, 2008 mll/hlb

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| County          | 7/1/2000- | Number o<br>7/1/2004- | Number of Individuals<br>7/1/2004- 7/1/2005- |                       |     | Ranking by<br>Number of Individuals |           | Ranking by<br>Percent of State Total |                 |           |
|-----------------|-----------|-----------------------|--|-----------------------|-----|-------------------------------------|-----------|--------------------------------------|-----------------|-----------|
|                 | 7/1/2000- | 7/1/2004-             | 7/1/2005-                                    | 4/1/2000-<br>7/1/2006 |     | County                              | 2000-2006 |                                      | County          | 2000-2006 |
| Allegany        | 26        | 21                    | 22   | 137                   | 1.  | Montgomery                          | 62,627    | 1.                                   | Montgomery      | 48.3%     |
| Anne Arundel    | 644       | 508                   | 992  | 2,644                 | 2.  | Prince George's                     | 29,602    | 2.                                   | Prince George's | 22.8%     |
| Baltimore City  | 1,429     | 1,195                 | 1,212  | 7,943                 | 3.  | Baltimore                           | 12,782    | 3.                                   | Baltimore       | 9.9%      |
| Baltimore       | 2,287     | 1,921                 | 1,949  | 12,782                | 4.  | Baltimore City                      | 7,943     | 4.                                   | Baltimore City  | 6.1%      |
| Calvert         | 52        | 42                    | 65   | 243                   | 5.  | Howard                              | 6,892     | 5.                                   | Howard          | 5.3%      |
| Caroline        | 65        | 49                    | 50   | 343                   | 6.  | Anne Arundel                        | 2,644     | 6.                                   | Anne Arundel    | 2.0%      |
| Carroll         | 88        | 73                    | 78   | 474                   | 7.  | Frederick                           | 1,832     | 7.                                   | Frederick       | 1.4%      |
| Cecil           | 60        | 50                    | 53   | 328                   | 8.  | Wicomico                            | 983       | 8.                                   | Wicomico        | 0.8%      |
| Charles         | 68        | 50                    | 136  | 200                   | 9.  | Harford                             | 876       | 9.                                   | Harford         | 0.7%      |
| Dorchester      | 13        | 8                     | 9  | 60                    | 10. | Washington                          | 487       | 10.                                  | Washington      | 0.4%      |
| Frederick       | 343       | 285                   | 327  | 1,832                 | 11. | Carroll                             | 474       | 11.                                  | Carroll         | 0.4%      |
| Garrett         | 6         | 4                     | 4  | 29                    | 12. | Worcester                           | 370       | 12.                                  | Worcester       | 0.3%      |
| Harford         | 181       | 148                   | 218  | 876                   | 13. | Caroline                            | 343       | 13.                                  | Caroline        | 0.3%      |
| Howard          | 1,250     | 1,048                 | 1,091  | 6,892                 | 14. | Cecil                               | 328       | 14.                                  | Cecil           | 0.3%      |
| Kent            | 31        | 29                    | 29   | 180                   | 15. | Queen Anne's                        | 280       | 15.                                  | Queen Anne's    | 0.2%      |
| Montgomery      | 11,202    | 9,428                 | 9,566  | 62,627                | 16. | Calvert                             | 243       | 16.                                  | Calvert         | 0.2%      |
| Prince George's | 5,373     | 4,507                 | 4,791  | 29,602                | 17. | Somerset                            | 222       | 17.                                  | Somerset        | 0.2%      |
| Queen Anne's    | 49        | 45                    | 47   | 280                   | 18. | Talbot                              | 204       | 18.                                  | Talbot          | 0.2%      |
| St. Mary's      | 39        | 25                    | 135  | -8                    | 19. | Charles                             | 200       | 19.                                  | Charles         | 0.2%      |
| Somerset        | 40        | 33                    | 34   | 222                   | 20. | Kent                                | 180       | 20.                                  | Kent            | 0.1%      |
| Talbot          | 39        | 30                    | 30   | 204                   | 21. | Allegany                            | 137       | 21.                                  | Allegany        | 0.1%      |
| Washington      | 93        | 74                    | 81   | 487                   | 22. | Dorchester                          | 60        | 22.                                  | Dorchester      | 0.0%      |
| Wicomico        | 175       | 152                   | 157  | 983                   | 23. | Garrett                             | 29        | 23.                                  | Garrett         | 0.0%      |
| Worcester       | 65        | 58                    | 59   | 370                   | 24. | St. Mary's                          | -8        | 24.                                  | St. Mary's      | 0.0%      |
| Maryland        | 23,618    | 19,783                | 21,135                                       | 129,730               |     |                                     |           |                                      |                 |           |

## Appendix 1 International Immigration for Maryland Jurisdictions April 1, 2000 to July 1, 2006

Source: Maryland Department of Planning; U.S. Census Bureau