

HOUSE BILL 1069

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9lr2388

By: ~~Delegate Hammen~~ Delegates Hammen, Benson, Costa, Montgomery, Nathan-Pulliam, Oaks, Pena-Melnyk, Pendergrass, Reznik, and V. Turner

Introduced and read first time: February 13, 2009

Assigned to: Health and Government Operations

Committee Report: Favorable with amendments

House action: Adopted

Read second time: March 24, 2009

CHAPTER _____

1 AN ACT concerning

2 **Health Services Cost Review Commission – Financial Assistance and Debt**
3 **Collection Policies**

4 FOR the purpose of requiring ~~each hospital~~ the Health Services Cost Review
5 Commission to require certain hospitals in the State to develop a financial
6 assistance policy for providing free care and reduced-cost care to certain
7 patients; requiring a hospital to post a certain notice in its billing office;
8 requiring each hospital to develop an information sheet that meets certain
9 requirements; requiring the ~~Health Services Cost Review~~ Commission to
10 establish uniform requirements for the information sheet and review each
11 hospital's implementation of and compliance with certain requirements;
12 requiring each hospital to ensure the availability of staff with certain training;
13 altering requirements for each hospital's submission of a policy on debt
14 collection; requiring the policy to meet certain requirements; requiring the
15 Commission to review each hospital's implementation of and compliance with
16 the policy and requirements; authorizing the Commission to impose a certain
17 fine under certain circumstances and to consider certain items before imposing
18 a fine; altering the requirements for regulations establishing alternative
19 methods for financing certain costs of care; requiring the Commission to
20 establish a workgroup on patient financial assistance and debt collection for ~~a~~
21 ~~certain purpose~~ certain purposes; requiring the workgroup to report certain
22 findings and recommendations on or before a certain date; requiring the
23 Commission to study, make recommendations, and report on incentives for
24 hospitals to provide free and reduced-cost care to certain patients; ~~requiring the~~

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

~~Strike-out~~ indicates matter stricken from the bill by amendment or deleted from the law by amendment.



~~Office of the Attorney General, in consultation with certain entities and persons, to study, make recommendations, and report on the use of liens and the legal rate of interest on judgments for certain hospital bills; and generally relating to the Health Services Cost Review Commission and hospital financial assistance and debt collection policies.~~

BY repealing and reenacting, with amendments,
 Article – Health – General
 Section 19–214(b) and 19–214.1
 Annotated Code of Maryland
 (2005 Replacement Volume and 2008 Supplement)

BY adding to
 Article – Health – General
 Section 19–214.2 and 19–214.3
 Annotated Code of Maryland
 (2005 Replacement Volume and 2008 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:

Article – Health – General

19–214.

(b) The Commission may adopt regulations establishing alternative methods for financing the reasonable total costs of hospital uncompensated care provided that the alternative methods:

- (1) Are in the public interest;
- (2) Will equitably distribute the reasonable costs of uncompensated care;
- (3) Will fairly determine the cost of reasonable uncompensated care included in hospital rates;
- (4) Will continue incentives for hospitals to adopt **FAIR**, efficient, and effective credit and collection policies; and
- (5) Will not result in significantly increasing costs to Medicare or the loss of Maryland’s Medicare Waiver under § 1814(b) of the Social Security Act.

19–214.1.

~~(a) Each hospital in the State shall develop a financial assistance policy for providing [free and reduced cost care to low income] TO patients who lack health care~~

1 ~~coverage OR WHOSE HEALTH CARE COVERAGE DOES NOT PAY THE FULL COST OF~~
2 ~~THE HOSPITAL BILL;~~

3 (A) (1) THE COMMISSION SHALL REQUIRE EACH ACUTE CARE
4 HOSPITAL IN THE STATE TO DEVELOP A FINANCIAL ASSISTANCE POLICY FOR
5 PROVIDING FREE AND REDUCED-COST CARE TO PATIENTS WHO LACK HEALTH
6 CARE COVERAGE OR WHOSE HEALTH CARE COVERAGE DOES NOT PAY THE FULL
7 COST OF THE HOSPITAL BILL.

8 (2) THE FINANCIAL ASSISTANCE POLICY SHALL PROVIDE, AT A
9 MINIMUM:

10 ~~(1)~~ (I) FREE MEDICALLY NECESSARY CARE TO PATIENTS WITH
11 FAMILY INCOME AT OR BELOW 150% OF THE FEDERAL POVERTY LEVEL; AND

12 ~~(2)~~ (II) REDUCED-COST MEDICALLY NECESSARY CARE TO
13 LOW-INCOME PATIENTS WITH FAMILY INCOME ABOVE 150% OF THE FEDERAL
14 POVERTY LEVEL, IN ACCORDANCE WITH THE MISSION AND SERVICE AREA OF
15 THE HOSPITAL.

16 (3) THE COMMISSION BY REGULATION MAY ESTABLISH INCOME
17 THRESHOLDS HIGHER THAN THOSE UNDER PARAGRAPH (2) OF THIS
18 SUBSECTION.

19 (b) A hospital shall post a notice in conspicuous places throughout the
20 hospital, **INCLUDING THE BILLING OFFICE**, describing the financial assistance policy
21 and how to apply for free and reduced-cost care.

22 (c) The Commission shall:

23 (1) Develop a uniform financial assistance application; and

24 (2) Require each hospital to use the uniform financial assistance
25 application to determine eligibility for free and reduced-cost care under the hospital's
26 financial assistance policy.

27 (d) The uniform financial assistance application:

28 (1) Shall be written in simplified language; and

29 (2) May not require documentation that presents an undue barrier to
30 a patient's receipt of financial assistance.

31 (e) **(1) Each hospital shall [establish a mechanism to provide the uniform**
32 **financial assistance application to patients who do not indicate public or private**
33 **health care coverage] DEVELOP AN INFORMATION SHEET THAT:**

1 (I) DESCRIBES THE HOSPITAL'S FINANCIAL ASSISTANCE
2 POLICY;

3 (II) DESCRIBES A PATIENT'S RIGHTS AND OBLIGATIONS
4 WITH REGARD TO HOSPITAL BILLING AND COLLECTION UNDER THE LAW;

5 (III) PROVIDES CONTACT INFORMATION FOR THE
6 INDIVIDUAL OR OFFICE AT THE HOSPITAL THAT IS AVAILABLE TO ASSIST THE
7 PATIENT, THE PATIENT'S FAMILY, OR THE PATIENT'S AUTHORIZED
8 REPRESENTATIVE IN ORDER TO UNDERSTAND:

9 1. THE PATIENT'S HOSPITAL BILL;

10 2. THE PATIENT'S RIGHTS AND OBLIGATIONS WITH
11 REGARD TO THE HOSPITAL BILL;

12 3. HOW TO APPLY FOR FREE AND REDUCED-COST
13 CARE; AND

14 4. HOW TO APPLY FOR THE MARYLAND MEDICAL
15 ASSISTANCE PROGRAM AND ANY OTHER PROGRAMS THAT MAY HELP PAY THE
16 BILL;

17 (IV) PROVIDES CONTACT INFORMATION FOR THE
18 MARYLAND MEDICAL ASSISTANCE PROGRAM; AND

19 (V) INCLUDES A STATEMENT THAT PHYSICIAN CHARGES
20 ARE NOT INCLUDED IN THE HOSPITAL BILL AND ARE BILLED SEPARATELY.

21 (2) THE INFORMATION SHEET SHALL BE PROVIDED TO THE
22 PATIENT, THE PATIENT'S FAMILY, OR THE PATIENT'S AUTHORIZED
23 REPRESENTATIVE:

24 (I) BEFORE DISCHARGE;

25 (II) WITH THE HOSPITAL BILL; AND

26 (III) ON REQUEST.

27 (3) THE HOSPITAL BILL SHALL INCLUDE A REFERENCE TO THE
28 INFORMATION SHEET.

29 (4) THE COMMISSION SHALL:

1 **(I) ESTABLISH UNIFORM REQUIREMENTS FOR THE**
2 **INFORMATION SHEET; AND**

3 **(II) REVIEW EACH HOSPITAL'S IMPLEMENTATION OF AND**
4 **COMPLIANCE WITH THE REQUIREMENTS OF THIS SUBSECTION.**

5 [(f) (1) Each hospital shall submit to the Commission the hospital's policy
6 on the collection of debts owed by patients who qualify for reduced-cost care under the
7 hospital's financial assistance policy.]

8 (2) On or before July 1, 2006, the Commission shall report, in
9 accordance with § 2-1246 of the State Government Article, to the House Health and
10 Government Operations Committee and the Senate Finance Committee on the details
11 of the policies submitted to the Commission under paragraph (1) of this subsection.]

12 **(F) EACH HOSPITAL SHALL ENSURE THE AVAILABILITY OF STAFF WHO**
13 **ARE TRAINED TO WORK WITH THE PATIENT, THE PATIENT'S FAMILY, AND THE**
14 **PATIENT'S AUTHORIZED REPRESENTATIVE IN ORDER TO UNDERSTAND:**

15 **(1) THE PATIENT'S HOSPITAL BILL;**

16 **(2) THE PATIENT'S RIGHTS AND OBLIGATIONS WITH REGARD TO**
17 **THE HOSPITAL BILL;**

18 **(3) HOW TO APPLY FOR THE MARYLAND MEDICAL ASSISTANCE**
19 **PROGRAM AND ANY OTHER PROGRAMS THAT MAY HELP PAY THE HOSPITAL**
20 **BILL; AND**

21 **(4) HOW TO CONTACT THE HOSPITAL FOR ADDITIONAL**
22 **ASSISTANCE.**

23 **19-214.2.**

24 **(A) EACH HOSPITAL SHALL SUBMIT TO THE COMMISSION, AT TIMES**
25 **PRESCRIBED BY THE COMMISSION, THE HOSPITAL'S POLICY ON THE**
26 **COLLECTION OF DEBTS OWED BY PATIENTS.**

27 **(B) THE POLICY SHALL:**

28 **(1) PROVIDE FOR ACTIVE OVERSIGHT BY THE HOSPITAL OF ANY**
29 **CONTRACT FOR COLLECTION OF DEBTS ON BEHALF OF THE HOSPITAL;**

30 **(2) PROHIBIT THE HOSPITAL FROM SELLING ANY DEBT;**

1 ~~(3) PROHIBIT THE HOSPITAL FROM PLACING A LIEN ON A~~
 2 ~~PRIMARY RESIDENCE;~~

3 ~~(4)~~ (3) PROHIBIT THE CHARGING OF INTEREST ON ~~OVERDUE~~
 4 ~~BILLS~~ BILLS INCURRED BY SELF-PAY PATIENTS BEFORE A COURT JUDGMENT IS
 5 OBTAINED;

6 ~~(5)~~ (4) DESCRIBE IN DETAIL THE CONSIDERATION BY THE
 7 HOSPITAL OF PATIENT INCOME, ASSETS, AND OTHER CRITERIA;

8 ~~(6)~~ (5) DESCRIBE THE HOSPITAL'S PROCEDURES FOR
 9 COLLECTING A DEBT; AND

10 ~~(7)~~ (6) DESCRIBE THE CIRCUMSTANCES IN WHICH THE
 11 HOSPITAL WILL SEEK A JUDGMENT AGAINST A PATIENT.

12 (C) THE COMMISSION SHALL REVIEW EACH HOSPITAL'S
 13 IMPLEMENTATION OF AND COMPLIANCE WITH THE HOSPITAL'S POLICY AND THE
 14 REQUIREMENTS OF SUBSECTION (B) OF THIS SECTION.

15 **19-214.3.**

16 (A) IF A HOSPITAL KNOWINGLY VIOLATES ANY PROVISION OF §
 17 **19-214.1** OR § **19-214.2** OF THIS SUBTITLE OR ANY REGULATION ADOPTED
 18 UNDER THIS SUBTITLE, THE COMMISSION MAY IMPOSE A FINE NOT TO EXCEED
 19 **\$50,000** PER VIOLATION.

20 (B) BEFORE IMPOSING A FINE, THE COMMISSION SHALL CONSIDER THE
 21 APPROPRIATENESS OF THE FINE IN RELATION TO THE SEVERITY OF THE
 22 VIOLATION.

23 SECTION 2. AND BE IT FURTHER ENACTED, That:

24 (a) The Health Services Cost Review Commission shall establish a
 25 workgroup on patient financial assistance and debt collection. The workgroup shall
 26 review:

27 (1) the need for uniform policies among hospitals relating to patient
 28 financial assistance and debt ~~collection and shall consider the following elements for~~
 29 ~~inclusion in~~ collection, including as elements within any uniform policies:

30 ~~(1)~~ (i) income thresholds and any special treatment of disability
 31 and pension income;

32 ~~(2)~~ (ii) asset thresholds and treatment of various types of assets;

- 1 (iii) use of liens to enforce collection of a debt;
- 2 ~~(3)~~ (iv) collection procedures;
- 3 ~~(4)~~ (v) establishment of guardianship;
- 4 ~~(5)~~ (vi) use of judgments to collect debts; and
- 5 ~~(6)~~ (vii) patient education and outreach to inform patients of the
 6 availability of financial assistance with their bills;
- 7 (2) the desirability of applying any uniform policies to private
 8 psychiatric and chronic care hospitals; and
- 9 (3) the desirability of altering the legal rate of interest on a judgment
 10 to collect a hospital debt.

11 (b) The workgroup shall report its findings and recommendations, including
 12 recommendations for legislation, to the Governor and, in accordance with § 2-1246 of
 13 the State Government Article, the General Assembly on or before October 1, 2009.

14 SECTION 3. AND BE IT FURTHER ENACTED, That:

15 (a) The Health Services Cost Review Commission shall study and make
 16 recommendations on incentives for hospitals to provide free and reduced-cost care to
 17 patients without the means to pay their hospital bills.

18 (b) The Commission shall report its findings and recommendations to the
 19 Governor and, in accordance with § 2-1246 of the State Government Article, the
 20 General Assembly on or before October 1, 2009.

21 SECTION 4. AND BE IT FURTHER ENACTED, That:

22 ~~(a) The Office of the Attorney General, in consultation with the American~~
 23 ~~Bar Association, Legal Aid, the University of Maryland Law School, and other~~
 24 ~~interested persons, shall study and make recommendations on the use of liens and the~~
 25 ~~legal rate of interest on a judgment for a hospital bill of a patient without health~~
 26 ~~insurance. The study shall take into account the use of liens and the legal rate of~~
 27 ~~interest on other types of debt.~~

28 ~~(b) The Judiciary shall report its findings and recommendations to the~~
 29 ~~Governor and, in accordance with § 2-1246 of the State Government Article, the~~
 30 ~~General Assembly on or before October 1, 2009.~~

31 ~~SECTION 5. AND BE IT FURTHER ENACTED, That~~ this Act shall take effect
 32 June 1, 2009.

Approved:

Governor.

Speaker of the House of Delegates.

President of the Senate.