SENATE BILL 729

Q7, O3, J1

By: **Senators Madaleno, Exum, Forehand, Jones, Lenett, and Pugh** Introduced and read first time: February 6, 2009 Assigned to: Budget and Taxation

A BILL ENTITLED

1 AN ACT concerning

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Alcoholic Beverage Tax – Increase and Distribution of Funds

3 FOR the purpose of altering State tax rates for alcoholic beverages sold in Maryland; 4 altering the distribution of the alcoholic beverage tax revenue; requiring the 5 Comptroller to distribute a portion of the alcoholic beverage tax revenue to 6 certain special funds to be used only for certain purposes; establishing the 7 Developmental Disability Support Fund as a special fund to be used to support 8 certain services for individuals with developmental disability; establishing the 9 Addiction Treatment and Prevention Fund as a special fund to be used to support certain programs for the treatment and prevention of drug and alcohol 10 addictions; and generally relating to the alcoholic beverage tax and the 11 dedication of certain alcoholic beverage tax revenue for certain purposes. 12

- 13 BY repealing and reenacting, with amendments,
- 14 Article Tax General
- 15 Section 2–301 and 5–105
- 16 Annotated Code of Maryland
- 17 (2004 Replacement Volume and 2008 Supplement)
- 18 BY adding to
- 19 Article Health General
- 20 Section 7–208 and 8–207
- 21 Annotated Code of Maryland
- 22 (2005 Replacement Volume and 2008 Supplement)
- 23 Preamble
- 24 WHEREAS, Only one-quarter of the individuals in Maryland who have alcohol 25 and drug addictions access treatment; and

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 WHEREAS, Alcohol abuse costs the Maryland economy \$3.5 billion every year, 2 and the costs associated with illicit drug abuse approach \$2.5 billion annually, for a 3 combined total of \$6 billion yearly; and

4 WHEREAS, The majority of jailable crimes committed in Maryland and the 5 majority of admissions to Maryland trauma centers result from drug- or 6 alcohol-related incidents; and

7 WHEREAS, Statistics show that more than one-quarter of the individuals 8 treated for alcohol and drug addiction and about half of the individuals treated for 9 mental health problems, are diagnosed with a co-occurring substance use and mental 10 health disorder; and

11 WHEREAS, Every \$1 invested in addiction treatment saves \$7 in reduced crime 12 and criminal justice costs and, when savings related to health care are factored in, 13 every \$1 invested saves \$12; and

WHEREAS, There are more than 18,000 individuals with developmental
disabilities who are eligible for community-based services through the Developmental
Disabilities Administration who are on a waiting list due to lack of funding; and

WHEREAS, community-based service providers are facing a fiscal crisis due to
 historical underfunding and lack of inflationary rate increases; and

19 WHEREAS, it is the policy of the State to require the Developmental 20 Disabilities Administration to designate sufficient resources to foster and strengthen a 21 permanent comprehensive system of community programming for individuals with 22 developmental disabilities; and

WHEREAS, Developmental disabilities result in loss of economic productivity of individuals with disabilities and their caregivers who are forced to remain at home to care for their family member; and

26 WHEREAS, Fetal Alcohol Syndrome and Fetal Alcohol Spectrum Disorder is 27 the leading known preventable cause of intellectual and physical disabilities; and

WHEREAS, One in 100 live births is affected by Fetal Alcohol Syndrome and Fetal Alcohol Spectrum Disorder each year, with lifetime health care costs of more than \$800,000 incurred; now, therefore,

31 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 32 MARYLAND, That the Laws of Maryland read as follows:

33 Article – Tax – General

 $34 \quad 2-301.$

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1 (a) From the alcoholic beverage tax revenue, the Comptroller shall distribute 2 the amount necessary to administer the alcoholic beverage tax laws to an 3 administrative cost account.

4 (B) AFTER MAKING THE DISTRIBUTION REQUIRED UNDER SUBSECTION 5 (A) OF THIS SECTION, OF THE REMAINING ALCOHOLIC BEVERAGE TAX REVENUE, 6 THE COMPTROLLER SHALL DISTRIBUTE:

- 7 (1) 27.5% TO THE DEVELOPMENTAL DISABILITY SUPPORT FUND
 8 ESTABLISHED UNDER § 7–208 OF THE HEALTH GENERAL ARTICLE; AND
- 9 (2) 27.5% TO THE ADDICTION TREATMENT AND PREVENTION 10 FUND ESTABLISHED UNDER § 8–207 OF THE HEALTH – GENERAL ARTICLE.

11 [(b)] (C) After making the [distribution] **DISTRIBUTIONS** required under 12 [subsection (a)] **SUBSECTIONS (A) AND (B)** of this section, the Comptroller shall 13 distribute the remaining alcoholic beverage tax revenue to the General Fund of the 14 State.

15 5-105.

16 (a) Except as provided in subsection (d) of this section, the alcoholic beverage
 17 tax rate for distilled spirits is:

18 (1) [\$1.50] **\$6.00** for each gallon or [39.63 cents] **\$1.59** for each liter; 19 and

20 (2) if distilled spirits contain a percentage of alcohol greater than 100 21 proof, an additional tax, for each 1 proof over 100 proof, of [1.5] **6.0** cents for each 22 gallon or [0.3963] **1.59** cents for each liter.

(b) Except as provided in subsection (d) of this section, the alcoholic beverage
tax rate for wine is [40 cents] \$1.60 for each gallon or [10.57] 42.28 cents for each
liter.

(c) Except as provided in subsection (d) of this section, the alcoholic beverage
tax rate on beer is [9] 36 cents for each gallon or [2.3778] 9.5112 cents for each liter.

(d) The tax imposed under § 5–102(b) of this subtitle shall equal the amount
that the discriminating jurisdiction charges a Maryland licensee or permit holder.

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Article – Health – General

31 **7–208.**

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(A) IN THIS SECTION. "FUND" MEANS THE DEVELOPMENTAL

2 **DISABILITY SUPPORT FUND.** 3 THERE IS A DEVELOPMENTAL DISABILITY SUPPORT FUND. **(B)** 4 THE PURPOSE OF THE FUND IS TO SUPPORT COMMUNITY-BASED **(C)** 5SERVICES FOR INDIVIDUALS WITH DEVELOPMENTAL DISABILITY. 6 **(D)** THE SECRETARY SHALL ADMINISTER THE FUND. 7 THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT **(E)** (1) SUBJECT TO § 7-302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE. 8 9 **(2)** Тне STATE TREASURER SHALL HOLD THE FUND 10 SEPARATELY, AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND. 11 **(F)** THE FUND CONSISTS OF: 12 ALCOHOLIC BEVERAGE TAX REVENUE DISTRIBUTED TO THE (1) 13**FUND UNDER § 2–301(B) OF THE TAX – GENERAL ARTICLE;** 14 (2) MONEY APPROPRIATED IN THE STATE BUDGET TO THE FUND: 15(3) **INVESTMENT EARNINGS OF THE FUND; AND** 16 (4) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED 17 FOR THE BENEFIT OF THE FUND. 18 THE FUND MAY BE USED ONLY AS PROVIDED IN THIS (G) (1) 19 SUBSECTION. 20 (2) THE SECRETARY SHALL USE 50% OF THE MONEY IN THE FUND TO SUPPORT PROVIDERS WHO ARE LICENSED UNDER THIS TITLE, BY: 2122**PROVIDING FUNDING FOR THE AVERAGE COST OF (I)** 23WAGES AND BENEFITS OF COMMUNITY-BASED DIRECT SUPPORT STAFF, AS 24DETERMINED BY THE COMMUNITY SERVICES REIMBURSEMENT RATE 25**COMMISSION; AND** 26 IF THE DEPARTMENT HAS PROVIDED FULL FUNDING **(II)** 27FOR THE COSTS DESCRIBED IN ITEM (I) OF THIS PARAGRAPH, PROVIDING 28FUNDING FOR THE REMAINING COSTS OF PROVIDING SERVICES.

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1 (3) THE SECRETARY SHALL USE 50% OF THE MONEY IN THE 2 FUND TO SUPPORT SERVICES TO INDIVIDUALS WHO ARE ON THE 3 ADMINISTRATION WAITING LIST AND ARE ELIGIBLE FOR, BUT NOT RECEIVING, 4 ONE OR MORE SERVICES FROM THE ADMINISTRATION, AS FOLLOWS:

5 (I) 25% OF THE FUNDS UNDER THIS PARAGRAPH SHALL BE
6 USED TO PROVIDE COMMUNITY-BASED RESIDENTIAL SERVICES,
7 COMMUNITY-BASED DAY SERVICES, AND SUPPORTED EMPLOYMENT SERVICES
8 TO INDIVIDUALS; AND

9 (II) 75% OF THE FUNDS UNDER THIS PARAGRAPH SHALL BE 10 USED TO PROVIDE COMMUNITY-BASED RESPITE CARE, INDIVIDUAL SUPPORT 11 SERVICES, AND FAMILY SUPPORT SERVICES TO INDIVIDUALS LIVING WITH 12 THEIR FAMILIES.

13(H)(1)THE STATE TREASURER SHALL INVEST THE MONEY OF THE14FUND IN THE SAME MANNER AS OTHER STATE MONEY MAY BE INVESTED.

15 (2) ANY INVESTMENT EARNINGS OF THE FUND SHALL BE 16 CREDITED TO THE FUND.

17 (I) EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN 18 ACCORDANCE WITH THE STATE BUDGET.

19(J) MONEY EXPENDED FROM THE FUND TO SUPPORT20COMMUNITY-BASED SERVICES FOR INDIVIDUALS WITH DEVELOPMENTAL21DISABILITY:

(1) IS SUPPLEMENTAL TO AND IS NOT INTENDED TO TAKE THE
 PLACE OF FUNDING THAT OTHERWISE WOULD BE APPROPRIATED FOR THOSE
 PROGRAMS; AND

(2) MAY NOT BE USED TO COVER THE COST OF PROVIDING
 inflationary adjustments as required under § 16–201.2 of this
 ARTICLE.

(K) ON OR BEFORE DECEMBER 1 OF EACH YEAR, THE DEPARTMENT
 SHALL SUBMIT A REPORT TO THE GOVERNOR AND, SUBJECT TO § 2–1246 OF
 THE STATE – GOVERNMENT ARTICLE, THE GENERAL ASSEMBLY, ON THE
 NUMBER OF INDIVIDUALS SERVED AND THE SERVICES PROVIDED IN THE
 PRECEDING FISCAL YEAR USING THE FUND.

33 **8–207.**

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1 (A) IN THIS SECTION, "FUND" MEANS THE ADDICTION TREATMENT AND 2 PREVENTION FUND.

3 (B) THERE IS AN ADDICTION TREATMENT AND PREVENTION FUND.

4 (C) THE PURPOSE OF THE FUND IS TO SUPPORT COMMUNITY-BASED 5 PROGRAMS FOR THE TREATMENT AND PREVENTION OF DRUG AND ALCOHOL 6 ADDICTIONS IN ADULTS AND ADOLESCENTS, INCLUDING TREATMENT FOR 7 THOSE WITH CO-OCCURRING SUBSTANCE USE AND MENTAL HEALTH 8 DISORDERS.

9 (D) THE SECRETARY SHALL ADMINISTER THE FUND.

10(E)(1)THE FUND IS A SPECIAL, NONLAPSING FUND THAT IS NOT11SUBJECT TO § 7–302 OF THE STATE FINANCE AND PROCUREMENT ARTICLE.

12(2) THE STATE TREASURER SHALL HOLD THE FUND13SEPARATELY, AND THE COMPTROLLER SHALL ACCOUNT FOR THE FUND.

14 (F) THE FUND CONSISTS OF:

15 (1) ALCOHOLIC BEVERAGE TAX REVENUE DISTRIBUTED TO THE
 16 FUND UNDER § 2–301(B) OF THE TAX – GENERAL ARTICLE;

- 17 (2) MONEY APPROPRIATED IN THE STATE BUDGET TO THE FUND;
- 18 (3) INVESTMENT EARNINGS OF THE FUND; AND

19(4) ANY OTHER MONEY FROM ANY OTHER SOURCE ACCEPTED20FOR THE BENEFIT OF THE FUND.

(G) THE FUND MAY BE USED ONLY TO PROVIDE ADDITIONAL FUNDING
 FOR THE ADMINISTRATION TO SUPPORT COMMUNITY-BASED PROGRAMS FOR
 THE TREATMENT AND PREVENTION OF DRUG AND ALCOHOL ADDICTIONS IN
 ADULTS AND ADOLESCENTS, INCLUDING TREATMENT FOR THOSE WITH
 CO-OCCURRING SUBSTANCE USE AND MENTAL HEALTH DISORDERS.

(H) (1) THE STATE TREASURER SHALL INVEST THE MONEY OF THE
 FUND IN THE SAME MANNER AS OTHER STATE MONEY MAY BE INVESTED.

28 (2) ANY INVESTMENT EARNINGS OF THE FUND SHALL BE 29 CREDITED TO THE FUND.

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1 (I) EXPENDITURES FROM THE FUND MAY BE MADE ONLY IN 2 ACCORDANCE WITH THE STATE BUDGET.

3 **(J)** MONEY THE FUND EXPENDED FROM ТО **SUPPORT** 4 COMMUNITY-BASED PROGRAMS FOR THE TREATMENT AND PREVENTION OF $\mathbf{5}$ DRUG AND ALCOHOL ADDICTIONS IN ADULTS AND ADOLESCENTS IS 6 SUPPLEMENTAL TO AND IS NOT INTENDED TO TAKE THE PLACE OF FUNDING 7 THAT OTHERWISE WOULD BE APPROPRIATED FOR THOSE PURPOSES.

8 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect 9 July 1, 2009.