m K3 m 9lr0257 m CF~HB~819

By: The President (By Request - Administration) and Senators Kelley, Raskin, Currie, Forehand, Gladden, Harrington, King, Klausmeier, Lenett, Madaleno, McFadden, Muse, Peters, Pinsky, Rosapepe, and Stone

Introduced and read first time: February 12, 2009

Assigned to: Rules

## A BILL ENTITLED

1 AN ACT concerning

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## Workplace Fraud Act of 2009

FOR the purpose of prohibiting certain employers from failing to properly classify individuals who perform work for remuneration paid by the employer; authorizing the Commissioner of Labor and Industry to initiate an investigation under certain circumstances to determine whether certain violations occurred; requiring the Commissioner to enforce certain provisions; establishing the method of determining whether an employer-employee relationship exists for purposes of proper classification under certain circumstances; establishing certain presumptions; prohibiting certain employers from knowingly failing to properly classify individuals who perform work for remuneration paid by the employer; providing certain criteria to be used to determine whether a violation is knowing; requiring the Commissioner to make certain investigations; providing for the confidentiality of certain complaints or statements; authorizing the Commissioner to enter a place of business under certain circumstances and to require certain employers to take certain actions; authorizing the Commissioner to issue a subpoena under certain circumstances and to file a complaint in circuit court under certain circumstances; requiring the Commissioner to issue a citation under certain circumstances; requiring the Commissioner to grant an employer's request for a hearing conducted by the Office of Administrative Hearings to contest a citation; providing for certain penalties for certain violations of this Act; requiring an employer to come into compliance with certain laws; requiring the Commissioner to provide notice of potential violations of this Act to the Workers' Compensation Commission, the Office of Unemployment Insurance, the Insurance Administration, and the Comptroller's Office under certain circumstances; requiring cooperation under this Act by certain units of State government; authorizing certain individuals who have not been properly classified as employees to bring a civil action for

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damages against an employer; requiring that a civil action be filed within a certain time period; requiring a court to award an individual or class of individuals certain costs and relief under certain circumstances; prohibiting an employer from discriminating against a person under certain circumstances: prohibiting a person from making certain complaints to the Commissioner; authorizing certain individuals to submit certain complaints alleging discrimination; authorizing the Commissioner to investigate certain complaints and file certain complaints in certain circuit courts; requiring the Commissioner to notify a public body of a citation issued for certain violations by an employer; requiring the public body, on notification, to withhold payment to an employer in a certain amount; requiring the Commissioner to file with the Secretary of State, the Department of Budget and Management, and the Department of General Services a list of certain violators of this Act; authorizing an employer to request a review by the Secretary of Labor, Licensing, and Regulation of the decision to place the employer on the list; prohibiting certain employers from entering into a contract with a public body under certain circumstances; requiring certain employers to retain certain records for a certain period of time: requiring certain employers to provide certain individuals notice of their status and classification; prohibiting a person from incorporating or assisting in the incorporation of certain entities for the purposes of facilitating or evading detection of a violation of this Act; prohibiting certain persons from conspiring with, aiding and abetting, assisting, advising, or facilitating another person with violating this Act; establishing certain civil and administrative penalties under this Act and other laws under the jurisdiction of the Commissioner; requiring certain penalties to be paid into the General Fund of the State: requiring the Commissioner to prepare certain reports; requiring the Commissioner to adopt regulations to carry out certain provisions of this Act: establishing certain unemployment insurance penalties for employers that misclassify employees in violation of this Act; authorizing the Secretary of Labor, Licensing, and Regulation to adopt certain regulations; creating certain presumptions under the unemployment insurance law and workers' compensation law; prohibiting an employer from misclassifying an employee as an independent contractor for purposes of workers' compensation; authorizing the Workers' Compensation Commission to order certain remedies if an employer misclassifies an employee; authorizing the Workers' Compensation Commission to adopt certain regulations: defining certain terms: providing for certain funding; making certain provisions of this Act severable; and generally relating to the failure to properly classify an individual as an employee.

- BY repealing and reenacting, with amendments,
- 40 Article Labor and Employment
- 41 Section 2–107(g)
- 42 Annotated Code of Maryland
- 43 (2008 Replacement Volume)
- 44 BY repealing and reenacting, without amendments,
- 45 Article Labor and Employment
- 46 Section 3–101

${1 \atop 2}$		d Code of Maryland lacement Volume)				
3 4 5 6 7	Article – I Section 3- Annotated	d reenacting, with amendments, Labor and Employment -102(a), 3–103, 3–104, 8–201, 8–628, and 9–202 d Code of Maryland clacement Volume)				
8 9 10 11 12 13	Section 3 Wo Annotated (2008 Rep	Labor and Employment 3–901 through 3–919 to be under the new subtitle "Subtitle 9. rkplace Fraud"; 8–201.1 and 9–402.1 d Code of Maryland clacement Volume)  1 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF				
15	MARYLAND, TI	nat the Laws of Maryland read as follows:				
16	Article - Labor and Employment					
17	2–107.					
18 19 20 21 22	THIS ARTICLE, Governor shall in an appropriation	r] NOTWITHSTANDING THE FUNDING PROVISIONS OF § 3–918 OF FOR fiscal year 2007 and for each subsequent fiscal year, the include in the annual budget bill submitted to the General Assembly of for the Division of Labor and Industry sufficient to implement the section, including amounts not less than:				
23 24	(1) Unit in the Divis	\$315,000 for implementation of the Employment Standards Service sion; and				
25 26	(2) Division.	\$385,000 for implementation of the Prevailing Wage Unit in the				
27	3–101.					
28	(a) In t	this title the following words have the meanings indicated.				
29	(b) "Co	mmissioner" means the Commissioner of Labor and Industry.				
30	(c) (1)	"Employ" means to engage an individual to work.				
31	(2)	"Employ" includes:				
32		(i) allowing an individual to work: and				

1		(ii) instructing an individual to be present at a work site.
2	3–102.	
3	(a) In add	lition to any duties set forth elsewhere, the Commissioner shall:
4	(1)	enforce Subtitle 2 of this title;
5	(2)	carry out Subtitle 3 of this title; [and]
6	(3)	enforce Subtitle 4 of this title; AND
7	(4)	ENFORCE SUBTITLE 9 OF THIS TITLE.
8	3–103.	
9 10		ommissioner may conduct an investigation under Subtitle 2 of this ssioner's own initiative or may require a written complaint.
$rac{1}{2}$		ommissioner may conduct an investigation under Subtitle 4 of this assioner's own initiative or on receipt of a written complaint.
l3 l4 l5		commissioner may conduct an investigation to determine whether title has been violated on receipt of a written complaint of an
16 17	(d) (1) has been violated o	The Commissioner may investigate whether § 3–701 of this title n receipt of a written complaint of an applicant for employment.
18 19 20	(2) has been violated of an employee.	The Commissioner may investigate whether § 3–702 of this title on receipt of a written complaint of an applicant for employment or
21 22	(E) THE (	Commissioner may investigate whether Subtitle 9 of een violated:
23	(1)	ON THE COMMISSIONER'S OWN INITIATIVE;
24 25	(2) PERSON SUBMITT	ON RECEIPT OF A WRITTEN COMPLAINT SIGNED BY THE ING THE COMPLAINT; OR
26	(3)	ON REFERRAL FROM ANOTHER UNIT OF STATE GOVERNMENT.
27	3–104	

$\frac{1}{2}$	The Commissioner may delegate any power or duty of the Commissioner under Subtitles 2, 4, [and] 5, AND 9 of this title.
3	SUBTITLE 9. WORKPLACE FRAUD.
4	3–901.
5 6	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS INDICATED.
7 8	(B) "CONSTRUCTION SERVICES" INCLUDES THE FOLLOWING SERVICES PROVIDED IN CONNECTION WITH REAL PROPERTY:
9	(1) BUILDING;
10	(2) RECONSTRUCTING;
11	(3) IMPROVING;
12	(4) ENLARGING;
13	(5) PAINTING AND DECORATING;
14	(6) ALTERING;
15	(7) MAINTAINING; AND
16	(8) REPAIRING.
17 18	(C) "EMPLOYER" MEANS ANY PERSON THAT EMPLOYS AN INDIVIDUAL IN THE STATE.
19 20	(D) "KNOWINGLY" MEANS HAVING ACTUAL KNOWLEDGE, DELIBERATE IGNORANCE, OR RECKLESS DISREGARD FOR THE TRUTH.
21	(E) "LANDSCAPING SERVICES" INCLUDES THE FOLLOWING SERVICES:
22	(1) GARDEN MAINTENANCE AND PLANTING;
23 24	(2) LAWN CARE INCLUDING FERTILIZING, MOWING, MULCHING, SEEDING, AND SPRAYING;
25	(3) SEEDING AND MOWING OF HIGHWAY STRIPS;

1	(4) SOD LAYING;
2	(5) TURF INSTALLATION, EXCEPT ARTIFICIAL;
3	(6) ORNAMENTAL BUSH PLANTING, PRUNING, BRACING,
4	SPRAYING, AND REMOVAL; AND
5 6	(7) ORNAMENTAL TREE PLANTING, PRUNING, BRACING, SPRAYING, AND REMOVAL.
7	(F) "PACKAGE DELIVERY SERVICES" MEANS PICKING UP INDIVIDUAL
8	PACKAGES FROM A SENDER OR DELIVERING INDIVIDUAL PACKAGES TO A
9	RECIPIENT, WHERE MORE THAN HALF OF THE PACKAGES TYPICALLY CARRIED
LO	WEIGH 150 POUNDS OR LESS.
l <b>1</b>	(G) "PUBLIC BODY" MEANS:
12	(1) THE STATE;
13	(2) A UNIT OF STATE GOVERNMENT OR INSTRUMENTALITY OF
L <b>4</b>	THE STATE; OR
	THE STATE, OR
<b>L</b> 5	(3) ANY POLITICAL SUBDIVISION, AGENCY, PERSON, OR ENTITY
<b>L</b> 6	THAT IS A PARTY TO A CONTRACT FOR WHICH 50% OR MORE OF THE MONEY
L <b>7</b>	USED IS STATE MONEY.
18	(H) "SOLE PROPRIETOR" MEANS AN INDIVIDUAL WHO:
L9	(1) PERFORMS SERVICES IN A PERSONAL CAPACITY AND
20	EMPLOYS NO OTHER INDIVIDUALS;
- 0	EM LOTS NO OTHER INDIVIDUITIES,
21	(2) PERFORMS SERVICES FREE FROM THE DIRECTION AND
22	CONTROL OVER THE MEANS AND MANNER OF PROVIDING THE SERVICE,
23	SUBJECT ONLY TO THE RIGHT OF THE PERSON OR ENTITY FOR WHOM SERVICES
24	ARE PROVIDED TO SPECIFY THE DESIRED RESULT;
25	(3) FURNISHES THE TOOLS AND EQUIPMENT NECESSARY TO
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10	PROVIDE THE SERVICE;

27 (4) OPERATES A BUSINESS THAT IS CONSIDERED INSEPARABLE FROM THE INDIVIDUAL FOR PURPOSES OF TAXES, PROFITS, AND LIABILITIES IN WHICH THE INDIVIDUAL:

$\frac{1}{2}$	(I) HAS SOLE, UNLIMITED, PERSONAL LIABILITY FOR ALL OF THE DEBTS AND LIABILITIES OF THE BUSINESS;
3 4 5	(II) DOES NOT PAY TAXES FOR THE BUSINESS SEPARATELY, BUT REPORTS BUSINESS INCOME AND LOSSES ON THE INDIVIDUAL'S PERSONAL TAX RETURN; AND
6 7	(III) OWNS ALL OF THE ASSETS AND PROFITS OF THE BUSINESS;
8 9	(5) EXERCISES COMPLETE CONTROL OVER THE MANAGEMENT AND OPERATIONS OF THE BUSINESS; AND
10 11 12	(6) EXERCISES THE RIGHT AND OPPORTUNITY ON A CONTINUING BASIS TO PERFORM THE SERVICES OF THE BUSINESS FOR MULTIPLE ENTITIES AT THE INDIVIDUAL'S SOLE CHOICE AND DISCRETION.
13	3–902.
14	THIS SUBTITLE APPLIES ONLY TO THE FOLLOWING INDUSTRIES:
15	(1) CONSTRUCTION SERVICES;
16	(2) LANDSCAPING SERVICES; AND
17	(3) PACKAGE DELIVERY SERVICES.
18	3–903.
19 20 21	(A) AN EMPLOYER MAY NOT FAIL TO PROPERLY CLASSIFY AN INDIVIDUAL WHO PERFORMS WORK FOR REMUNERATION PAID BY THE EMPLOYER.
22 23 24 25	(B) AN EMPLOYER HAS FAILED TO PROPERLY CLASSIFY AN INDIVIDUAL WHEN AN EMPLOYER-EMPLOYEE RELATIONSHIP EXISTS AS DETERMINED UNDER SUBSECTION (C) OF THIS SECTION BUT THE EMPLOYER HAS NOT CLASSIFIED THE INDIVIDUAL AS AN EMPLOYEE.
26 27 28 29	(C) (1) FOR PURPOSES OF ENFORCEMENT OF THIS SUBTITLE ONLY, WORK PERFORMED BY AN INDIVIDUAL FOR REMUNERATION PAID BY AN EMPLOYER SHALL BE PRESUMED TO CREATE AN EMPLOYER-EMPLOYEE RELATIONSHIP, UNLESS:

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**INDIVIDUAL WHEN:** 

1	(II) AN EMPLOYER DEMONSTRATES THAT:
$2\\3\\4$	1. THE INDIVIDUAL WHO PERFORMS THE WORK IS FREE FROM CONTROL AND DIRECTION OVER ITS PERFORMANCE BOTH IN FACT AND UNDER THE CONTRACT;
5	2. THE INDIVIDUAL CUSTOMARILY IS ENGAGED IN
6 7	AN INDEPENDENT BUSINESS OR OCCUPATION OF THE SAME NATURE AS THAT INVOLVED IN THE WORK; AND
8	3. THE WORK IS:
9 10	A. OUTSIDE OF THE USUAL COURSE OF BUSINESS OF THE PERSON FOR WHOM THE WORK IS PERFORMED; OR
11 12	B. PERFORMED OUTSIDE OF ANY PLACE OF BUSINESS OF THE PERSON FOR WHOM THE WORK IS PERFORMED.
13 14 15	(2) WORK IS OUTSIDE OF THE USUAL COURSE OF BUSINESS OF THE PERSON FOR WHOM IT IS PERFORMED UNDER PARAGRAPH (1) OF THIS SUBSECTION IF:
16 17	(I) THE INDIVIDUAL PERFORMS THE WORK OFF THE EMPLOYER'S PREMISES;
18 19	(II) THE INDIVIDUAL PERFORMS WORK THAT IS NOT INTEGRATED INTO THE EMPLOYER'S OPERATION; OR
20 21	(III) THE WORK PERFORMED IS UNRELATED TO THE EMPLOYER'S BUSINESS.
22 23 24	(D) THE COMMISSIONER SHALL ADOPT REGULATIONS TO EXPLAIN FURTHER AND PROVIDE SPECIFIC EXAMPLES OF THE APPLICATION OF SUBSECTION (C) OF THIS SECTION.
25 26 27 28	3-904.  (A) AN EMPLOYER MAY NOT KNOWINGLY FAIL TO PROPERLY CLASSIFY AN INDIVIDUAL WHO PERFORMS WORK FOR REMUNERATION PAID BY THE EMPLOYER.

(B) AN EMPLOYER HAS KNOWINGLY FAILED TO PROPERLY CLASSIFY AN

$\frac{1}{2}$	(1) AN EMPLOYER-EMPLOYEE RELATIONSHIP EXISTS AS DETERMINED UNDER $\S$ 3–903(c) of this subtitle; and
3 4	(2) THE EMPLOYER HAS KNOWINGLY FAILED TO PROPERLY CLASSIFY THE INDIVIDUAL AS AN EMPLOYEE.
5 6 7 8	(C) IN DETERMINING WHETHER AN EMPLOYER KNOWINGLY FAILED TO PROPERLY CLASSIFY AN INDIVIDUAL, THE COMMISSIONER SHALL CONSIDER WHETHER, PRIOR TO HAVING THE INDIVIDUAL PERFORM WORK, THE EMPLOYER:
9	(1) SOUGHT AND OBTAINED EVIDENCE THAT THE INDIVIDUAL:
10 11	(I) AS A SOLE PROPRIETOR, REPORTS BUSINESS INCOME AND LOSSES ON THE SOLE PROPRIETOR'S PERSONAL INCOME TAX RETURNS; OR
12	(II) AS AN INDEPENDENT CONTRACTOR:
13 14 15	1. WITHHOLDS, REPORTS, AND REMITS PAYROLL TAXES ON BEHALF OF ALL INDIVIDUALS WORKING FOR THE INDEPENDENT CONTRACTOR;
16 17	2. PAYS UNEMPLOYMENT INSURANCE TAXES FOR ALL INDIVIDUALS WORKING FOR THE INDEPENDENT CONTRACTOR; AND
18 19	3. MAINTAINS WORKERS' COMPENSATION INSURANCE; AND
20 21 22 23 24	(2) PROVIDED TO THE SOLE PROPRIETOR OR INDEPENDENT CONTRACTOR A WRITTEN NOTICE OF THE STATUS OR CLASSIFICATION OF THE SOLE PROPRIETOR OR INDEPENDENT CONTRACTOR AND ALL OF THE IMPLICATIONS OF THAT STATUS OR CLASSIFICATION AS REQUIRED BY § 3–914 OF THIS SUBTITLE.
25	(D) THE COMMISSIONER SHALL ADOPT REGULATIONS TO PROVIDE

GUIDANCE AS TO WHAT CONSTITUTES THE EVIDENCE RELEVANT TO THE

DETERMINATION OF WHETHER AN EMPLOYER'S FAILURE TO PROPERLY

3-905.

CLASSIFY WAS KNOWING.

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1	(A)	THE	Commis	SIONER	SHALL	INVEST	ГІСАТЕ	AS	NECES	SARY	то
2	DETERMIN	E COM	IPLIANCE	WITH T	HIS SUB	TITLE A	ND REC	HULA	TIONS	ADOP1	ľED
3	UNDER THI	S SUB	TITLE.								

- 4 (B) ANY WRITTEN OR ORAL COMPLAINT OR STATEMENT MADE BY AN 5 INDIVIDUAL AS PART OF AN INVESTIGATION UNDER THIS SECTION IS CONFIDENTIAL AND MAY NOT BE DISCLOSED WITHOUT THE CONSENT OF THE 7 INDIVIDUAL.
- 8 (C) THE COMMISSIONER MAY ENTER A PLACE OF BUSINESS TO:
- 9 (1) OBSERVE WORK BEING PERFORMED;
- 10 (2) INTERVIEW INDIVIDUALS ON THE WORK SITE, INCLUDING 11 THOSE IDENTIFIED AS EMPLOYEES AND INDEPENDENT CONTRACTORS; AND
- 12 (3) REVIEW AND COPY RECORDS.
- 13 (D) THE COMMISSIONER MAY REQUIRE EACH EMPLOYER TO:
- 14 (1) IDENTIFY AND PRODUCE ALL RECORDS RELEVANT TO THE 15 CLASSIFICATION OF EACH INDIVIDUAL;
- 16 (2) ATTEST TO THE TRUTHFULNESS OF EACH RECORD THAT IS
  17 COPIED IN ACCORDANCE WITH SUBSECTION (C)(3) OF THIS SECTION AND TO
  18 SIGN THE COPY; OR
- 19 (3) AT THE OPTION OF THE EMPLOYER, SUBMIT A WRITTEN 20 STATEMENT ABOUT THE CLASSIFICATION OF EACH EMPLOYEE ON THE FORM 21 PROVIDED BY THE COMMISSIONER, WITH ANY RELEVANT RECORDS ATTACHED.
- 22 (E) AN EMPLOYER THAT FAILS TO PRODUCE RECORDS OR A WRITTEN
  23 STATEMENT UNDER SUBSECTION (D) OF THIS SECTION WITHIN 5 BUSINESS DAYS
  24 OF THE COMMISSIONER'S REQUEST SHALL BE SUBJECT TO A FINE NOT
  25 EXCEEDING \$500 PER DAY FOR EACH DAY THE RECORDS ARE NOT PRODUCED.
- 26 (F) (1) THE COMMISSIONER MAY ISSUE A SUBPOENA FOR TESTIMONY 27 AND THE PRODUCTION OF RECORDS.
- 28 (2) If a person fails to comply with a subpoena issued 29 under this subsection, the Commissioner may file a complaint in the 30 circuit court for the county where the person resides, is employed, 31 or has a place of business, requesting an order directing 32 compliance with the subpoena.

- 1 3-906.
- 2 (A) IF, AFTER INVESTIGATION, THE COMMISSIONER DETERMINES THAT
- 3 AN EMPLOYER HAS VIOLATED THIS SUBTITLE OR A REGULATION ADOPTED
- 4 UNDER THIS SUBTITLE, THE COMMISSIONER SHALL PROMPTLY ISSUE A
- 5 CITATION TO THE EMPLOYER.
- 6 (B) EACH CITATION SHALL:
- 7 (1) DESCRIBE IN DETAIL THE NATURE OF THE ALLEGED
- 8 **VIOLATION**;
- 9 (2) CITE THE PROVISION OF THIS SUBTITLE OR ANY REGULATION
- 10 THAT THE EMPLOYER IS ALLEGED TO HAVE VIOLATED; AND
- 11 (3) STATE THE CIVIL PENALTY, IF ANY, THAT THE COMMISSIONER
- 12 PROPOSES TO ASSESS.
- 13 (C) WITHIN A REASONABLE TIME AFTER ISSUANCE OF A CITATION, THE
- 14 COMMISSIONER SHALL SEND BY CERTIFIED MAIL TO THE EMPLOYER:
- 15 (1) A COPY OF THE CITATION; AND
- 16 (2) NOTICE OF THE OPPORTUNITY TO REQUEST A HEARING.
- 17 (D) WITHIN 15 DAYS AFTER AN EMPLOYER RECEIVES A NOTICE UNDER
- 18 SUBSECTION (C) OF THIS SECTION, THE EMPLOYER MAY SUBMIT A WRITTEN
- 19 REQUEST FOR A HEARING ON THE CITATION AND PROPOSED PENALTY.
- 20 (E) If A HEARING IS NOT REQUESTED WITHIN 15 DAYS, THE CITATION,
- 21 INCLUDING ANY PENALTIES, SHALL BECOME A FINAL ORDER OF THE
- 22 COMMISSIONER.
- 23 (F) IF THE EMPLOYER REQUESTS A HEARING, THE COMMISSIONER
- 24 SHALL DELEGATE TO THE OFFICE OF ADMINISTRATIVE HEARINGS THE
- 25 AUTHORITY TO HOLD A HEARING AND ISSUE PROPOSED FINDINGS OF FACT AND
- 26 CONCLUSIONS OF LAW, AND A PROPOSED ORDER IN ACCORDANCE WITH TITLE
- 27 10, SUBTITLE 2 OF THE STATE GOVERNMENT ARTICLE.
- 28 (G) A PROPOSED DECISION OF AN ADMINISTRATIVE LAW JUDGE ISSUED
- 29 IN ACCORDANCE WITH TITLE 10, SUBTITLE 2 OF THE STATE GOVERNMENT
- 30 ARTICLE SHALL BECOME A FINAL ORDER OF THE COMMISSIONER UNLESS,
- 31 WITHIN 15 DAYS OF THE ISSUANCE OF THE PROPOSED DECISION:

- $1 \hspace{1.5cm} \text{(1)} \hspace{0.5cm} \text{THE} \hspace{0.5cm} \text{COMMISSIONER} \hspace{0.5cm} \text{ORDERS} \hspace{0.5cm} \text{REVIEW} \hspace{0.5cm} \text{OF} \hspace{0.5cm} \text{THE} \hspace{0.5cm} \text{PROPOSED}$   $2 \hspace{0.5cm} \text{DECISION; OR}$
- 3 (2) AN EMPLOYER SUBMITS TO THE COMMISSIONER A WRITTEN 4 REQUEST FOR REVIEW OF THE PROPOSED DECISION.
- 5 (H) AFTER REVIEW OF THE PROPOSED DECISION UNDER SUBSECTION 6 (G) OF THIS SECTION, WITH OR WITHOUT A HEARING ON THE RECORD, THE 7 COMMISSIONER SHALL ISSUE AN ORDER THAT, ON THE BASIS OF FINDINGS OF FACT AND CONCLUSIONS OF LAW, AFFIRMS, MODIFIES, OR VACATES THE 9 PROPOSED DECISION.
- 10 **3–907.**
- 11 IF, AFTER INVESTIGATION, THE COMMISSIONER DETERMINES THAT 12 AN EMPLOYER FAILED TO PROPERLY CLASSIFY AN INDIVIDUAL AS AN 13 EMPLOYEE IN VIOLATION OF § 3–903 OF THIS SUBTITLE, OR KNOWINGLY FAILED 14 TO PROPERLY CLASSIFY AN EMPLOYEE IN VIOLATION OF § 3-904 OF THIS 15 SUBTITLE, AND ISSUES A CITATION, THE COMMISSIONER SHALL NOTIFY THE 16 COMPTROLLER, THE OFFICE OF UNEMPLOYMENT INSURANCE, THE INSURANCE 17 ADMINISTRATION, AND THE WORKERS' COMPENSATION COMMISSION TO 18 ENABLE THESE AGENCIES TO ASSURE AN EMPLOYER'S COMPLIANCE WITH 19 THEIR LAWS, UTILIZING THEIR OWN DEFINITIONS, STANDARDS, AND 20 PROCEDURES.
- 21 (B) AN EMPLOYER FOUND IN VIOLATION OF § 3–903 OR § 3–904 OF THIS 22 SUBTITLE BY A FINAL ORDER OF A COURT OR THE COMMISSIONER SHALL BE 23 REQUIRED, WITHIN 30 DAYS OF THE FINAL ORDER:
- 24 (1) TO PAY RESTITUTION TO ANY INDIVIDUAL NOT PROPERLY 25 CLASSIFIED; AND
- 26 (2) TO OTHERWISE COME INTO COMPLIANCE WITH ALL 27 APPLICABLE LABOR LAWS, INCLUDING THOSE RELATED TO INCOME TAX 28 WITHHOLDING, UNEMPLOYMENT INSURANCE, WAGE LAWS, AND WORKERS' 29 COMPENSATION.
- 30 **3-908.**
- 31 (A) AN EMPLOYER IN VIOLATION OF § 3–903 OF THIS SUBTITLE WHO 32 COMES INTO TIMELY COMPLIANCE WITH ALL APPLICABLE LABOR LAWS AS 33 REQUIRED BY § 3–907(B) OF THIS SUBTITLE MAY NOT BE ASSESSED A PENALTY.

- 1 (B) AN EMPLOYER IN VIOLATION OF § 3–903 OF THIS SUBTITLE WHO
  2 FAILS TO COME INTO TIMELY COMPLIANCE WITH ALL APPLICABLE LABOR LAWS
  3 AS REQUIRED BY § 3–907(B) OF THIS SUBTITLE SHALL BE ASSESSED A CIVIL
  4 PENALTY OF UP TO \$3,000 FOR EACH EMPLOYEE FOR WHOM THE EMPLOYER IS
  5 NOT IN COMPLIANCE.
- 6 (C) (1) AN EMPLOYER MAY BE ASSESSED CIVIL PENALTIES UNDER 7 THIS SECTION BY ONLY ONE FINAL ORDER OF A COURT OR ADMINISTRATIVE 8 UNIT FOR THE SAME ACTIONS CONSTITUTING NONCOMPLIANCE WITH 9 APPLICABLE LABOR LAWS AS REQUIRED BY § 3–907(B) OF THIS SUBTITLE.
- 10 (2) NOTWITHSTANDING PARAGRAPH (1) OF THIS SUBSECTION, AN
  11 EMPLOYER MAY BE ORDERED TO MAKE RESTITUTION, PAY ANY INTEREST DUE,
  12 AND OTHERWISE COMPLY WITH ALL APPLICABLE LAWS AND REGULATIONS BY
  13 MULTIPLE FINAL ORDERS OF A COURT AND ALL RELEVANT ADMINISTRATIVE
  14 UNITS, INCLUDING THE COMPTROLLER, THE OFFICE OF UNEMPLOYMENT
  15 INSURANCE, THE INSURANCE ADMINISTRATION, AND THE WORKERS'
  16 COMPENSATION COMMISSION.
- 17 (D) ANY PENALTY ISSUED UNDER THIS SECTION AGAINST AN EMPLOYER
  18 SHALL BE IN EFFECT AGAINST ANY SUCCESSOR CORPORATION OR BUSINESS
  19 ENTITY THAT:
- 20 (1) HAS ONE OR MORE OF THE SAME PRINCIPALS OR OFFICERS AS 21 THE EMPLOYER AGAINST WHOM THE PENALTY WAS ASSESSED; AND
- 22 (2) IS ENGAGED IN THE SAME OR EQUIVALENT TRADE OR 23 ACTIVITY.
- 24 **3–909.**
- 25 (A) AN EMPLOYER FOUND TO HAVE KNOWINGLY FAILED TO PROPERLY
  26 CLASSIFY AN INDIVIDUAL IN VIOLATION OF § 3–904 OF THIS SUBTITLE SHALL BE
  27 ASSESSED A CIVIL PENALTY OF UP TO \$5,000 FOR EACH EMPLOYEE WHO WAS
  28 NOT PROPERLY CLASSIFIED.
- 29 (B) IN DETERMINING THE AMOUNT OF THE PENALTY, THE 30 COMMISSIONER SHALL CONSIDER:
- 31 (1) THE GRAVITY OF THE VIOLATION;
- 32 (2) THE SIZE OF THE EMPLOYER'S BUSINESS;
- 33 (3) THE EMPLOYER'S GOOD FAITH;

COMMISSION.

1 2	(4) THE EMPLOYER'S HISTORY OF VIOLATIONS UNDER THIS SUBTITLE; AND
3	(5) WHETHER THE EMPLOYER:
4 5 6 7	(I) HAS BEEN FOUND, BY A COURT OR AN ADMINISTRATIVE UNIT, TO HAVE DEPRIVED THE EMPLOYEE OF ANY RIGHTS TO WHICH THE EMPLOYEE WOULD HAVE BEEN ENTITLED UNDER A STATE PROTECTIVE LABOR LAW, INCLUDING BUT NOT LIMITED TO:
8 9	1. ANY PROVISION OF THE LABOR AND EMPLOYMENT ARTICLE;
10 11	2. THE STATE PREVAILING WAGE LAW, UNDER §§ 17–221 AND 17–222 OF THE STATE FINANCE AND PROCUREMENT ARTICLE; OR
12 13	3. THE LIVING WAGE LAW, UNDER § 18–108 OF THE STATE FINANCE AND PROCUREMENT ARTICLE; AND
14 15 16	(II) HAS MADE RESTITUTION AND COME INTO COMPLIANCE WITH ALL SUCH STATE PROTECTIVE LABOR LAWS WITH RESPECT TO THE EMPLOYEE.
17 18 19 20 21	(C) AN EMPLOYER IN VIOLATION OF § 3–904 OF THIS SUBTITLE MAY BE ASSESSED DOUBLE THE ADMINISTRATIVE PENALTIES SET FORTH IN SUBSECTION (A) OF THIS SECTION IF THE EMPLOYER HAS BEEN FOUND PREVIOUSLY TO HAVE VIOLATED THIS SUBTITLE BY A FINAL ORDER OF A COURT OR ADMINISTRATIVE UNIT.
22 23 24	(D) (1) AN EMPLOYER MAY BE ASSESSED CIVIL PENALTIES UNDER THIS SECTION BY ONLY ONE FINAL ORDER OF A COURT OR ADMINISTRATIVE UNIT FOR THE SAME ACTIONS CONSTITUTING A VIOLATION OF THIS SUBTITLE.
25 26 27 28 29 30	(2) NOTWITHSTANDING PARAGRAPH (1) OF THIS SUBSECTION, AN EMPLOYER MAY BE ORDERED TO MAKE RESTITUTION, PAY ANY INTEREST DUE, AND OTHERWISE COMPLY WITH ALL APPLICABLE LAWS AND REGULATIONS BY ORDERS OF A COURT AND ALL RELEVANT ADMINISTRATIVE UNITS, INCLUDING THE COMPTROLLER, THE OFFICE OF UNEMPLOYMENT INSURANCE, THE INSURANCE ADMINISTRATION, AND THE WORKERS' COMPENSATION

- 1 (E) ANY PENALTY ISSUED UNDER THIS SECTION AGAINST AN EMPLOYER 2 SHALL BE IN EFFECT AGAINST ANY SUCCESSOR CORPORATION OR BUSINESS
- 3 ENTITY THAT:
- 4 (1) HAS ONE OR MORE OF THE SAME PRINCIPALS OR OFFICERS AS 5 THE EMPLOYER AGAINST WHOM THE PENALTY WAS ASSESSED; AND
- 6 (2) IS ENGAGED IN THE SAME OR EQUIVALENT TRADE OR
- 7 ACTIVITY.
- 8 **3-910.**
- 9 AS AUTHORIZED BY STATE AND FEDERAL LAW, UNITS WITHIN THE
- 10 DEPARTMENT OF LABOR, LICENSING, AND REGULATION AND THE
- 11 DEPARTMENT OF BUDGET AND MANAGEMENT, THE SECRETARY OF STATE, THE
- 12 COMPTROLLER, THE MARYLAND INSURANCE ADMINISTRATION, AND OTHER
- 13 STATE AGENCIES SHALL COOPERATE AND SHARE INFORMATION CONCERNING
- 14 ANY SUSPECTED FAILURE TO PROPERLY CLASSIFY AN INDIVIDUAL AS AN
- 15 EMPLOYEE.
- 16 **3–911.**
- 17 (A) NOTWITHSTANDING ANY REMEDY AVAILABLE UNDER THIS
- 18 SUBTITLE, AN INDIVIDUAL WHO HAS NOT BEEN PROPERLY CLASSIFIED AS AN
- 19 EMPLOYEE MAY BRING A CIVIL ACTION FOR DAMAGES AGAINST THE EMPLOYER
- 20 FOR ANY VIOLATION OF THIS SUBTITLE.
- 21 (B) AN ACTION FILED UNDER THIS SECTION SHALL BE FILED WITHIN 3
- 22 YEARS OF THE DATE THE CAUSE OF ACTION ACCRUES.
- 23 (C) IF THE COURT DETERMINES THAT AN INDIVIDUAL OR CLASS OF
- 24 INDIVIDUALS IS ENTITLED TO JUDGMENT IN AN ACTION AGAINST AN EMPLOYER
- 25 FILED IN ACCORDANCE WITH THIS SECTION, THE COURT MAY AWARD EACH
- 26 INDIVIDUAL:
- 27 (1) ANY DAMAGES TO WHICH THE INDIVIDUAL MAY BE ENTITLED
- 28 UNDER SUBSECTION (A) OF THIS SECTION;
- 29 (2) AN ADDITIONAL AMOUNT UP TO THREE TIMES THE AMOUNT
- 30 **OF ANY SUCH DAMAGES**;
- 31 (3) REASONABLE COUNSEL FEES AND OTHER COSTS OF THE
- 32 ACTION; AND

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1	(4) ANY OTHER APPROPRIATE RELIEF.
2	3–912.
3	(A) AN EMPLOYER MAY NOT DISCRIMINATE IN ANY MANNER OR TAKE
4	ADVERSE ACTION AGAINST AN INDIVIDUAL BECAUSE THE INDIVIDUAL:
5	(1) FILES A COMPLAINT WITH THE EMPLOYER OR THE
6	COMMISSIONER ALLEGING THAT THE EMPLOYER VIOLATED ANY PROVISION OF
7	THIS SUBTITLE OR ANY REGULATION ADOPTED UNDER THIS SUBTITLE;
8	(2) BRINGS AN ACTION UNDER THIS SUBTITLE OR A PROCEEDING
9	INVOLVING A VIOLATION OF THIS SUBTITLE; OR
10	(3) TESTIFIES IN AN ACTION AUTHORIZED UNDER THIS SUBTITLE
11	OR A PROCEEDING INVOLVING A VIOLATION OF THIS SUBTITLE.
12	(B) AN INDIVIDUAL MAY NOT:
13	(1) MAKE A GROUNDLESS OR MALICIOUS COMPLAINT TO THE
14	COMMISSIONER; OR
15	(2) IN BAD FAITH, BRING AN ACTION UNDER THIS SUBTITLE OR A
16	PROCEEDING RELATED TO THE SUBJECT OF THIS SUBTITLE.
17	(C) (1) AN INDIVIDUAL WHO BELIEVES THAT AN EMPLOYER HAS
18	DISCRIMINATED IN ANY MANNER OR TAKEN ADVERSE ACTION AGAINST THE
19	INDIVIDUAL IN VIOLATION OF SUBSECTION (A) OF THIS SECTION MAY SUBMIT
20	TO THE COMMISSIONER A WRITTEN COMPLAINT THAT ALLEGES THE
21	DISCRIMINATION AND THAT INCLUDES THE SIGNATURE OF THE INDIVIDUAL.
22	(2) AN INDIVIDUAL SHALL FILE A COMPLAINT UNDER THIS
23	SUBSECTION WITHIN 180 DAYS AFTER THE ALLEGED DISCRIMINATION OCCURS.
24	(D) (1) ON RECEIPT OF A COMPLAINT UNDER SUBSECTION (C) OF
25	THIS SECTION, THE COMMISSIONER MAY INVESTIGATE.
26	(2) THE COMMISSIONER SHALL PROVIDE THE EMPLOYER WITH
27	AN OPPORTUNITY TO RESPOND TO THE ALLEGATIONS IN THE COMPLAINT.

IF, AFTER INVESTIGATION AND CONSIDERATION OF ANY

RESPONSE FROM THE EMPLOYER, THE COMMISSIONER DETERMINES THAT AN EMPLOYER OR OTHER PERSON HAS VIOLATED SUBSECTION (A) OF THIS

SECTION, THE COMMISSIONER SHALL FILE A COMPLAINT TO ENJOIN THE

- 1 VIOLATION, TO REINSTATE THE EMPLOYEE TO THE FORMER POSITION WITH
- 2 BACK PAY, AND TO AWARD ANY OTHER APPROPRIATE DAMAGES OR OTHER
- 3 RELIEF IN THE CIRCUIT COURT FOR:
- 4 (I) THE COUNTY IN WHICH THE ALLEGED VIOLATION
- 5 OCCURRED;
- 6 (II) THE COUNTY IN WHICH THE EMPLOYER HAS ITS
- 7 PRINCIPAL OFFICE; OR
- 8 (III) BALTIMORE CITY.
- 9 (4) WITHIN 120 DAYS AFTER THE COMMISSIONER RECEIVES A
- 10 COMPLAINT, THE COMMISSIONER SHALL NOTIFY THE EMPLOYEE OF THE
- 11 DETERMINATION UNDER THIS SUBSECTION.
- 12 **3-913.**
- 13 (A) WHERE, AFTER INVESTIGATION, THE COMMISSIONER ISSUES A
- 14 CITATION FOR A VIOLATION OF THIS SUBTITLE OR REGULATIONS ADOPTED
- 15 UNDER THIS SUBTITLE BY AN EMPLOYER ENGAGED IN WORK ON A CONTRACT
- WITH A PUBLIC BODY, THE COMMISSIONER SHALL PROMPTLY NOTIFY THE
- 17 PUBLIC BODY.
- 18 (B) (1) ON NOTIFICATION, THE PUBLIC BODY SHALL WITHHOLD
- 19 FROM PAYMENT DUE THE EMPLOYER AN AMOUNT THAT IS SUFFICIENT TO:
- 20 (I) PAY RESTITUTION TO EACH EMPLOYEE FOR THE FULL
- 21 AMOUNT OF WAGES DUE; AND
- 22 (II) PAY ANY BENEFITS, TAXES, OR OTHER CONTRIBUTIONS
- 23 THAT ARE REQUIRED BY LAW TO BE PAID ON BEHALF OF THE EMPLOYEE.
- 24 (2) THE PUBLIC BODY SHALL RELEASE:
- 25 (I) ON ISSUANCE OF A FAVORABLE FINAL ORDER OF A
- 26 COURT OR ADMINISTRATIVE UNIT, THE FULL AMOUNT OF THE WITHHELD
- FUNDS; AND
- 28 (II) ON AN ADVERSE FINAL ORDER OF A COURT OR
- 29 ADMINISTRATIVE UNIT, THE BALANCE OF THE WITHHELD FUNDS AFTER ALL
- 30 OBLIGATIONS ARE SATISFIED UNDER PARAGRAPH (1) OF THIS SUBSECTION.

- 1 (C) (1) SUBJECT TO THE PROCESS SET FORTH IN THIS SUBSECTION,
- 2 THE COMMISSIONER SHALL FILE WITH THE SECRETARY OF STATE, THE
- 3 DEPARTMENT OF BUDGET AND MANAGEMENT, THE DEPARTMENT OF GENERAL
- 4 SERVICES, AND THE BOARD OF PUBLIC WORKS A LIST OF THE EMPLOYERS WHO
- 5 ARE SUBJECT TO DEBARMENT.
- 6 (2) AN EMPLOYER FOUND IN VIOLATION OF THIS SUBTITLE BY
- 7 MORE THAN TWO FINAL ADMINISTRATIVE OR JUDICIAL ORDERS SHALL BE
- 8 SUBJECT TO DEBARMENT.
- 9 (3) WITHIN 15 DAYS AFTER AN EMPLOYER RECEIVES A FINAL
- 10 ADMINISTRATIVE OR JUDICIAL ORDER FINDING A VIOLATION OF THIS
- 11 SUBTITLE, WHICH TRIGGERS DEBARMENT UNDER THIS SUBSECTION, AN
- 12 EMPLOYER MAY REQUEST A REVIEW BY THE SECRETARY OF WHETHER
- 13 DEBARMENT IS WARRANTED.
- 14 (4) AFTER REVIEW OF THE FINAL ORDERS TRIGGERING
- 15 DEBARMENT, WITH OR WITHOUT A HEARING ON THE RECORD, THE SECRETARY
- 16 SHALL ISSUE AN ORDER AS TO WHETHER THE EMPLOYER SHALL BE PLACED ON
- 17 THE LIST OF EMPLOYERS FILED UNDER PARAGRAPH (1) OF THIS SUBSECTION.
- 18 (5) THE COMMISSIONER'S FILING UNDER THIS SUBSECTION
- 19 SHALL BE NOTICE TO A PUBLIC BODY AND ITS REPRESENTATIVES.
- 20 (6) AN EMPLOYER THAT IS ON THE LIST SHALL BE PROHIBITED
- 21 FROM ENTERING INTO A CONTRACT WITH A PUBLIC BODY DIRECTLY OR
- 22 INDIRECTLY FOR 2 YEARS FROM THE DATE ON WHICH THE EMPLOYER
- 23 APPEARED ON THE LIST.
- 24 (7) A PUBLIC BODY MAY NOT AWARD A CONTRACT TO AN
- 25 EMPLOYER PROHIBITED FROM ENTERING INTO A CONTRACT UNDER THIS
- 26 SUBSECTION.
- 27 (8) THE LIST MAINTAINED IN ACCORDANCE WITH THIS
- 28 SUBSECTION IS A PUBLIC RECORD.
- 29 (9) A DEBARMENT UNDER THIS SECTION SHALL BE IN EFFECT
- 30 AGAINST ANY SUCCESSOR CORPORATION OR BUSINESS ENTITY THAT:
- 31 (I) HAS ONE OR MORE OF THE SAME PRINCIPALS OR
- 32 OFFICERS AS THE EMPLOYER AGAINST WHOM THE DEBARMENT WAS IMPOSED;
- 33 **AND**

$\frac{1}{2}$	(II) IS ENGAGED IN THE SAME OR EQUIVALENT TRADE OR ACTIVITY.
3	3–914.
4	(A) AN EMPLOYER SHALL KEEP, FOR AT LEAST 3 YEARS, IN OR ABOUT
5	ITS PLACE OF BUSINESS, RECORDS OF THE EMPLOYER CONTAINING THE
6	FOLLOWING INFORMATION:
7	(1) THE NAME, ADDRESS, AND OCCUPATION OF EACH EMPLOYEE
8	OR INDEPENDENT CONTRACTOR;
9	(2) THE RATE OF PAY OF EACH EMPLOYEE OR INDEPENDENT
10	CONTRACTOR;
11	(3) THE CLASSIFICATION OF EACH INDIVIDUAL AS AN EMPLOYEE
12	OR INDEPENDENT CONTRACTOR;
13	(4) THE AMOUNT THAT IS PAID EACH PAY PERIOD TO EACH
14	EMPLOYEE OR INDEPENDENT CONTRACTOR;
15	(5) THE HOURS THAT EACH EMPLOYEE OR INDEPENDENT
16	CONTRACTOR WORKS EACH DAY AND EACH WORKWEEK;
17	(6) FOR ALL INDIVIDUALS WHO ARE NOT CLASSIFIED AS
18	EMPLOYEES, EVIDENCE THAT EACH INDIVIDUAL IS A SOLE PROPRIETOR OR AN
19	INDEPENDENT CONTRACTOR OR ITS EMPLOYEE; AND
20	(7) OTHER INFORMATION THAT THE COMMISSIONER REQUIRES,
21	BY REGULATION, AS NECESSARY TO ENFORCE THIS SUBTITLE.
22	(B) AN EMPLOYER SHALL PROVIDE EACH INDIVIDUAL CLASSIFIED AS
23	AN INDEPENDENT CONTRACTOR OR SOLE PROPRIETOR WITH WRITTEN NOTICE
24	OF THE CLASSIFICATION OF THE INDIVIDUAL AT THE TIME THE INDIVIDUAL IS
25	HIRED.
26	(C) THE WRITTEN NOTICE SHALL:
27	(1) INCLUDE AN EXPLANATION OF THE IMPLICATIONS OF THE
28	INDIVIDUAL'S CLASSIFICATION AS AN INDEPENDENT CONTRACTOR OR SOLE
29	PROPRIETOR RATHER THAN AN EMPLOYEE; AND

30 (2) BE PROVIDED IN ENGLISH AND SPANISH.

- 1 (D) THE COMMISSIONER SHALL ADOPT REGULATIONS ESTABLISHING
- 2 THE SPECIFIC REQUIREMENTS FOR THE CONTENTS AND FORM OF THE NOTICE.
- 3 **3-915.**
- 4 (A) A PERSON MAY NOT KNOWINGLY INCORPORATE OR FORM, OR
- 5 ASSIST IN THE INCORPORATION OR FORMATION OF, A CORPORATION,
- 6 PARTNERSHIP, LIMITED LIABILITY CORPORATION, OR OTHER ENTITY, OR PAY
- 7 OR COLLECT A FEE FOR USE OF A FOREIGN OR DOMESTIC CORPORATION,
- 8 PARTNERSHIP, LIMITED LIABILITY CORPORATION, OR OTHER ENTITY FOR THE
- 9 PURPOSE OF FACILITATING, OR EVADING DETECTION OF, A VIOLATION OF THIS
- 10 **SUBTITLE.**
- 11 (B) A PERSON MAY NOT KNOWINGLY CONSPIRE WITH, AID AND ABET,
- 12 ASSIST, ADVISE, OR FACILITATE AN EMPLOYER WITH THE INTENT OF VIOLATING
- 13 THIS SUBTITLE.
- 14 (C) A PERSON THAT VIOLATES THIS SECTION SHALL BE SUBJECT TO A
- 15 CIVIL PENALTY NOT EXCEEDING \$20,000.
- 16 (D) THE PROCEDURES GOVERNING INVESTIGATIONS, CITATIONS, AND
- 17 ADMINISTRATIVE AND JUDICIAL REVIEW OF AN ALLEGED VIOLATION UNDER
- 18 THIS SECTION SHALL BE THE SAME AS THOSE SET FORTH IN §§ 3–905 AND 3–906
- 19 OF THIS SUBTITLE.
- 20 (E) A PERSON MAY BE ASSESSED CIVIL PENALTIES UNDER THIS
- 21 SECTION BY ONLY ONE FINAL ORDER OF A COURT OR ADMINISTRATIVE UNIT
- 22 FOR THE SAME ACTIONS CONSTITUTING THE VIOLATION.
- 23 **3–916.**
- 24 THE COMMISSIONER SHALL ADOPT REGULATIONS TO CARRY OUT THE
- 25 PROVISIONS OF THIS SUBTITLE.
- 26 **3-917.**
- EACH CIVIL PENALTY UNDER THIS SUBTITLE SHALL BE PAID INTO THE
- 28 GENERAL FUND OF THE STATE.
- 29 **3–918.**
- 30 (A) THE PROPOSED BUDGET OF THE DIVISION OF LABOR AND
- 31 INDUSTRY SHALL INCLUDE AN APPROPRIATION FROM THE WORKERS'

- 1 COMPENSATION COMMISSION TO COVER THE COST OF ADMINISTERING THIS
- 2 SUBTITLE.
- 3 (B) THE WORKERS' COMPENSATION COMMISSION SHALL PAY THE
- 4 COST OF ADMINISTERING THIS SUBTITLE FROM MONEY THAT THE COMMISSION
- 5 RECEIVES UNDER § 9-316 OF THIS ARTICLE.
- 6 **3-919.**
- 7 (A) THE COMMISSIONER SHALL PREPARE AN ANNUAL REPORT FOR THE
- 8 SECRETARY ON THE ADMINISTRATION AND ENFORCEMENT OF THIS SUBTITLE,
- 9 THAT SHALL INCLUDE:
- 10 (1) THE NUMBER AND NATURE OF COMPLAINTS RECEIVED;
- 11 (2) THE NUMBER OF INVESTIGATIONS CONDUCTED:
- 12 (3) THE NUMBER OF CITATIONS ISSUED;
- 13 (4) THE NUMBER OF INFORMAL RESOLUTIONS OF THE
- 14 CITATIONS:
- 15 (5) THE NUMBER OF FINAL ADMINISTRATIVE ORDERS, WITH A
- 16 DESCRIPTION, THAT SHALL INCLUDE:
- 17 (I) WHETHER THE ALLEGED VIOLATION WAS FOUND; AND
- 18 (II) WHETHER THE ORDER AFFIRMED OR OVERTURNED A
- 19 PROPOSED DECISION OF THE OFFICE OF ADMINISTRATIVE HEARINGS;
- 20 (6) THE NUMBER OF ORDERS OF THE COMMISSIONER REVIEWED
- 21 BY THE SECRETARY AND WHETHER THEY WERE AFFIRMED OR OVERTURNED;
- 22 AND
- 23 (7) THE NUMBER OF REQUESTS FOR JUDICIAL REVIEW OF
- 24 ADMINISTRATIVE ORDERS AND WHETHER THE ORDERS WERE AFFIRMED OR
- 25 OVERTURNED.
- 26 (B) THE COMMISSIONER'S REPORT SHALL BE A PUBLIC RECORD.
- 27 8–201.
- 28 (A) [Except as otherwise provided in this subtitle, employment is]
- 29 **EMPLOYMENT IS PRESUMED TO BE** covered employment if:

- 1 (1) regardless of whether the employment is based on the common law relation of master and servant, the employment is performed:
- 3 (i) for wages; or
- 4 (ii) under a contract of hire that is written or oral or express or 5 implied; and
- $6 \hspace{1cm} (2) \hspace{1cm} \text{the employment is performed in accordance with § 8–202 of this} \\ 7 \hspace{1cm} \text{subtitle.}$
- 8 (B) TO OVERCOME THE PRESUMPTION OF EMPLOYMENT, AN 9 EMPLOYING UNIT SHALL ESTABLISH THAT THE PERSON PERFORMING SERVICES 10 IS AN INDEPENDENT CONTRACTOR IN ACCORDANCE WITH § 8–205 OF THIS SUBTITLE OR IS SPECIFICALLY EXEMPTED UNDER THIS SUBTITLE.
- 12 **8–201.1.**
- 13 (A) IN THIS SECTION, "KNOWINGLY" MEANS HAVING ACTUAL 14 KNOWLEDGE, DELIBERATE IGNORANCE, OR RECKLESS DISREGARD FOR THE 15 TRUTH.
- 16 (B) AN EMPLOYER MAY NOT MISCLASSIFY AN EMPLOYEE AS AN 17 INDEPENDENT CONTRACTOR.
- 18 **(C)** WHERE THE SECRETARY DETERMINES THAT AN EMPLOYING UNIT 19 HAS MISCLASSIFIED AN EMPLOYEE AS AN INDEPENDENT CONTRACTOR, ANY 20AND ALL CONTRIBUTION OR REIMBURSEMENT PAYMENTS RESULTING FROM 21 THE MISCLASSIFICATION THAT ARE DUE AND UNPAID SHALL ACCRUE INTEREST 22 AT THE RATE OF 2% PER MONTH OR PART OF A MONTH FROM THE FIRST DUE 23 DATE FOLLOWING NOTICE OF THE MISCLASSIFICATION UNTIL THE SECRETARY 24 RECEIVES THE CONTRIBUTION OR PAYMENT IN LIEU OF CONTRIBUTIONS AND 25 INTEREST.
- (D) WHERE THE SECRETARY DETERMINES THAT AN EMPLOYING UNIT
  HAS KNOWINGLY MISCLASSIFIED AN EMPLOYEE AS AN INDEPENDENT
  CONTRACTOR, THE EMPLOYING UNIT SHALL BE SUBJECT TO A CIVIL PENALTY
  OF NOT MORE THAN \$5,000 PER EMPLOYEE.
- 30 (E) (1) A PERSON MAY NOT KNOWINGLY ADVISE AN EMPLOYING UNIT 31 OR A PROSPECTIVE EMPLOYING UNIT TO TAKE ACTION FOR THE PURPOSES OF VIOLATING THIS SECTION.

- 1 (2) A PERSON FOUND IN VIOLATION OF THIS SUBSECTION SHALL 2 BE SUBJECT TO A CIVIL PENALTY OF NOT MORE THAN \$20,000.
- (F) AN EMPLOYING UNIT FOUND TO HAVE KNOWINGLY VIOLATED THIS
  SECTION WHO HAS ALSO BEEN FOUND PREVIOUSLY TO HAVE KNOWINGLY
  VIOLATED THIS SECTION BY A FINAL ORDER OF A COURT OR ADMINISTRATIVE
  UNIT MAY BE ASSESSED DOUBLE THE ADMINISTRATIVE PENALTIES SET FORTH
  IN SUBSECTION (D) OF THIS SECTION FOR THE NEW VIOLATION.
- 8 (G) (1) AN EMPLOYING UNIT MAY BE ASSESSED CIVIL PENALTIES BY
  9 ONLY ONE ORDER OF A COURT OR ADMINISTRATIVE UNIT FOR THE SAME
  10 ACTIONS CONSTITUTING A KNOWING MISCLASSIFICATION OF AN EMPLOYEE.
- 11 (2) NOTWITHSTANDING PARAGRAPH (1) OF THIS SUBSECTION, AN
  12 EMPLOYING UNIT MAY BE ORDERED TO MAKE RESTITUTION, PAY ANY INTEREST
  13 DUE, AND OTHERWISE COMPLY WITH ALL APPLICABLE LAWS AND REGULATIONS
  14 BY ORDERS OF A COURT, THE SECRETARY, AND ALL OTHER RELEVANT
  15 ADMINISTRATIVE UNITS, INCLUDING THE COMPTROLLER, THE WORKERS'
  16 COMPENSATION COMMISSION, THE INSURANCE ADMINISTRATION, AND THE
  17 DIVISION OF LABOR AND INDUSTRY.
- 18 (H) WHERE THE SECRETARY DETERMINES THAT AN EMPLOYING UNIT 19 HAS MISCLASSIFIED AN EMPLOYEE, THE SECRETARY SHALL PROMPTLY NOTIFY 20 THE WORKERS' COMPENSATION COMMISSION, THE DIVISION OF LABOR AND 21 INDUSTRY, THE INSURANCE ADMINISTRATION, AND THE COMPTROLLER.
- 22 (I) AS AUTHORIZED BY STATE AND FEDERAL LAW, UNITS WITHIN THE
  23 DEPARTMENT OF LABOR, LICENSING, AND REGULATION AND THE
  24 DEPARTMENT OF BUDGET AND MANAGEMENT, THE SECRETARY OF STATE, THE
  25 COMPTROLLER, THE INSURANCE ADMINISTRATION, AND OTHER STATE
  26 AGENCIES SHALL COOPERATE AND SHARE INFORMATION CONCERNING ANY
  27 SUSPECTED VIOLATION OF THIS TITLE.
- 28 (J) THE SECRETARY MAY ADOPT REGULATIONS TO CARRY OUT THIS 29 SECTION.
- 30 8–628.
- [A] EXCEPT AS PROVIDED IN § 8–201.1 OF THIS TITLE, A contribution or reimbursement payment that is due and unpaid shall accrue interest at the rate of 1.5% per month or part of a month from the date on which it is due until the Secretary receives the contribution or payment in lieu of contributions and the interest.

- 1 (a) [Except as otherwise provided, an] **AN** individual, including a minor, is **PRESUMED TO BE** a covered employee while in the service of an employer under an express or implied contract of apprenticeship or hire.
- 4 (b) A minor may be a covered employee under this section even if the minor 5 is employed unlawfully.
- 6 (C) TO OVERCOME THE PRESUMPTION OF COVERED EMPLOYMENT, AN
  7 EMPLOYER SHALL ESTABLISH THAT THE INDIVIDUAL PERFORMING SERVICES IS
  8 AN INDEPENDENT CONTRACTOR IN ACCORDANCE WITH THE COMMON LAW OR IS
  9 SPECIFICALLY EXEMPTED FROM COVERED EMPLOYMENT UNDER THIS
  10 SUBTITLE.
- 11 **9–402.1.**
- 12 (A) IN THIS SECTION, "KNOWINGLY" MEANS HAVING ACTUAL 13 KNOWLEDGE, DELIBERATE IGNORANCE, OR RECKLESS DISREGARD FOR THE 14 TRUTH.
- 15 (B) AN EMPLOYER MAY NOT MISCLASSIFY AN EMPLOYEE AS AN 16 INDEPENDENT CONTRACTOR.
- 17 (C) IF THE COMMISSION DETERMINES THAT AN EMPLOYER
  18 MISCLASSIFIED AN EMPLOYEE AS AN INDEPENDENT CONTRACTOR THE
  19 COMMISSION SHALL ORDER THE EMPLOYER TO SECURE COMPENSATION FOR
  20 THE COVERED EMPLOYEE IN ACCORDANCE WITH § 9–407 OF THIS SUBTITLE.
- 21 (D) If the Commission determines that an employer knowingly 22 misclassified an employee as an independent contractor, the 23 Commission shall, in conformance with § 9–310 of this title, assess a 24 civil penalty of not more than \$5,000.
- 25 (E) (1) A PERSON MAY NOT KNOWINGLY ADVISE AN EMPLOYER TO TAKE ACTION FOR THE PURPOSE OF VIOLATING THIS SECTION.
- 27 **(2)** A PERSON FOUND IN VIOLATION OF THIS SUBSECTION SHALL 28 BE SUBJECT TO A CIVIL PENALTY OF NOT MORE THAN \$20,000.
- (F) AN EMPLOYER FOUND TO HAVE KNOWINGLY VIOLATED THIS
  SECTION WHO HAS ALSO BEEN FOUND PREVIOUSLY TO HAVE KNOWINGLY
  VIOLATED THIS SECTION BY A FINAL ORDER OF A COURT OR ADMINISTRATIVE
  UNIT MAY BE ASSESSED DOUBLE THE ADMINISTRATIVE PENALTIES SET FORTH
  IN SUBSECTION (D) OF THIS SECTION FOR THE NEW VIOLATION.

- 1 (G) (1) AN EMPLOYER MAY BE ASSESSED CIVIL PENALTIES BY ONLY ONE ORDER OF A COURT OR ADMINISTRATIVE UNIT FOR THE SAME ACTIONS CONSTITUTING A KNOWING MISCLASSIFICATION OF AN EMPLOYEE.
- 4 (2) NOTWITHSTANDING PARAGRAPH (1) OF THIS SUBSECTION, AN
  5 EMPLOYER MAY BE ORDERED TO MAKE RESTITUTION, PAY ANY INTEREST DUE,
  6 AND OTHERWISE COMPLY WITH ALL APPLICABLE LAWS AND REGULATIONS BY
  7 ORDERS OF A COURT, THE COMMISSION, AND ALL OTHER RELEVANT
  8 ADMINISTRATIVE UNITS, INCLUDING THE COMPTROLLER, THE OFFICE OF
  9 UNEMPLOYMENT INSURANCE, THE INSURANCE ADMINISTRATION, AND THE
  10 DIVISION OF LABOR AND INDUSTRY.
- 11 (H) WHERE THE COMMISSION DETERMINES THAT AN EMPLOYER HAS
  12 MISCLASSIFIED AN EMPLOYEE, THE COMMISSION SHALL PROMPTLY NOTIFY
  13 THE OFFICE OF UNEMPLOYMENT INSURANCE, THE DIVISION OF LABOR AND
  14 INDUSTRY, THE INSURER, IF ANY, THE INSURANCE ADMINISTRATION, AND THE
  15 COMPTROLLER.
- 16 (I)AS AUTHORIZED BY STATE AND FEDERAL LAW, UNITS WITHIN THE 17 DEPARTMENT OF LABOR, LICENSING, AND REGULATION AND THE 18 DEPARTMENT OF BUDGET AND MANAGEMENT, THE SECRETARY OF STATE, THE 19 COMPTROLLER, THE INSURANCE ADMINISTRATION AND OTHER STATE 20 AGENCIES SHALL COOPERATE AND SHARE INFORMATION CONCERNING ANY 21SUSPECTED VIOLATION OF THIS TITLE.
- 22 (J) THE COMMISSION MAY ADOPT REGULATIONS TO CARRY OUT THIS 23 SECTION.
- SECTION 2. AND BE IT FURTHER ENACTED, That the Governor shall include in the annual budget for each fiscal year beginning with fiscal year 2011 funds as necessary for the effective administration and enforcement of this Act.

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- SECTION 3. AND BE IT FURTHER ENACTED, That the Commissioner of Labor and Industry shall report to the Governor and, in accordance with § 2–1246 of the State Government Article, the General Assembly on the Commissioner's investigations of complaints of violations of this Act and the outcomes of those investigations including any recommendations by the Commissioner to improve the administration and enforcement of this Act, as well as any other information that the Commissioner determines relevant.
- SECTION 4. AND BE IT FURTHER ENACTED, That if any provision of this Act or the application thereof to any person or circumstance is held invalid for any reason in a court of competent jurisdiction, the invalidity does not affect other provisions or any other application of this Act which can be given effect without the

- invalid provision or application, and for this purpose the provisions of this Act are declared severable.
- 3 SECTION 5. AND BE IT FURTHER ENACTED, That this Act shall take effect 4 October 1, 2009.