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By: Delegates Impallaria, Aumann, Bartlett, Boteler, Costa, Dwyer, George, Haddaway, Jennings, Kach, Krebs, McComas, McDonough, Miller, Minnick, Riley, Schuh, Shewell, Smigiel, Sossi, and Stocksdale

Introduced and read first time: February 3, 2010

Assigned to: Ways and Means

A BILL ENTITLED

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1	$\Delta N \Delta C''\Gamma'$	concerning
1	7711 710 1	COHCCHIHIE

Taxes – Limitations

- 3 FOR the purpose of adding a new section to the Maryland Constitution to provide that 4 the maximum amount of certain taxes on real property may not exceed a certain 5 amount of the full cash value of the property, as defined; requiring all real 6 property to be assessed at the 2010 full cash value or the appraised value of the 7 property, under certain circumstances, subject to adjustment for inflation; 8 adding a new section to the Maryland Constitution to require the approval of 9 two-thirds of the members elected to each House of the General Assembly to pass legislation to increase the rate of an existing tax or to impose a tax on an 10 individual or entity not subject to the tax at the time of consideration of the 11 12 legislation; and submitting this amendment to the qualified voters of the State 13 of Maryland for their adoption or rejection.
- 14 BY proposing an amendment to the Maryland Constitution
- Declaration of Rights
- 16 Article 15
- 17 BY proposing an addition to the Maryland Constitution
- 18 Declaration of Rights
- 19 Article 15A
- 20 BY proposing an addition to the Maryland Constitution
- 21 Article III Legislative Department
- Section 28A
- 23 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF
- 24 MARYLAND, (Three-fifths of all the members elected to each of the two Houses
- concurring), That it be proposed that the Maryland Constitution read as follows:

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



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Declaration of Rights

2 Article 15.

3 That the levying of taxes by the poll is grievous and oppressive and ought to be prohibited; that paupers ought not to be assessed for the support of the government; 4 that, EXCEPT AS PROVIDED IN ARTICLE 15A OF THIS DECLARATION OF RIGHTS, 5 6 the General Assembly shall, by uniform rules, provide for the separate assessment, 7 classification and sub-classification of land, improvements on land and personal 8 property, as it may deem proper; and all taxes thereafter provided to be levied by the 9 State for the support of the general State Government, and by the Counties and by the City of Baltimore for their respective purposes, shall be uniform within each class or 10 11 sub-class of land, improvements on land and personal property which the respective 12 taxing powers may have directed to be subjected to the tax levy; yet fines, duties or taxes may properly and justly be imposed, or laid with a political view for the good 13 government and benefit of the community. 14

- 15 ARTICLE 15A.
- 16 (A) (1) IN THIS ARTICLE THE FOLLOWING WORDS HAVE THE 17 MEANINGS INDICATED.
- 18 (2) "FULL CASH VALUE" MEANS:
- 19 (I) THE ASSESSOR'S VALUATION AS SHOWN ON THE **2010** 20 TAX BILL; OR
- 21 (II) THE APPRAISED VALUE OF THE PROPERTY WHEN THE 22 PROPERTY IS PURCHASED OR NEWLY CONSTRUCTED, OR A CHANGE IN 23 OWNERSHIP HAS OCCURRED, AFTER THE **2010** ASSESSMENT.
- 24 (3) "NEWLY CONSTRUCTED" DOES NOT INCLUDE:
- 25 (I) REAL PROPERTY THAT IS RECONSTRUCTED AFTER A
 26 DISASTER DECLARED BY THE GOVERNOR IF THE FAIR MARKET VALUE, AS
 27 RECONSTRUCTED, IS COMPARABLE TO THE FAIR MARKET VALUE PRIOR TO THE
 28 DISASTER; OR
- 29 (II) OTHER PROPERTY AS DETERMINED BY THE GENERAL 30 ASSEMBLY.
- 31 (4) "SUBSTANTIALLY DAMAGED OR DESTROYED" MEANS 32 PROPERTY DIMINISHED IN VALUE AS A RESULT OF PHYSICAL DAMAGE CAUSED 33 BY A DISASTER, INCLUDING AS A RESULT OF RESTRICTED ACCESS CAUSED BY

- 1 THE DISASTER, BY MORE THAN 50% OF THE PROPERTY'S VALUE IMMEDIATELY
- 2 BEFORE THE DISASTER.
- 3 (B) (1) EXCEPT AS PROVIDED IN PARAGRAPH (2) OF THIS
- 4 SUBSECTION, THE MAXIMUM AMOUNT OF ANY AD VALOREM TAX IMPOSED ON
- 5 REAL PROPERTY BY THE STATE, A COUNTY, OR A MUNICIPAL CORPORATION
- 6 MAY NOT EXCEED THE RATE IN EFFECT ON NOVEMBER 2, 2010, APPLIED TO THE
- 7 FULL CASH VALUE OF THE REAL PROPERTY.
- 8 (2) THE LIMITATION IN SUBSECTION (A) OF THIS ARTICLE DOES
- 9 NOT APPLY TO AD VALOREM TAXES OR SPECIAL ASSESSMENTS TO PAY THE
- 10 INTEREST ON OR PRINCIPAL OF:
- 11 (I) BONDS ISSUED ON OR BEFORE NOVEMBER 2, 2010;
- 12 (II) BONDS FOR THE ACQUISITION OR IMPROVEMENT OF
- 13 REAL PROPERTY AUTHORIZED BY THE GENERAL ASSEMBLY; OR
- 14 (III) BONDS FOR THE CONSTRUCTION, RECONSTRUCTION,
- 15 REHABILITATION, REPLACEMENT, OR CAPITAL EQUIPPING OF SCHOOL
- 16 FACILITIES APPROVED BY 55% OF THE VOTERS VOTING ON THE PROPOSITION.
- 17 (C) ALL REAL PROPERTY NOT ALREADY ASSESSED UP TO THE 2010
- 18 FULL CASH VALUE SHALL BE REASSESSED TO REFLECT THE 2010 VALUE.
- 19 (D) (1) SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, THE FULL
- 20 CASH VALUE OF PROPERTY MAY REFLECT FROM YEAR TO YEAR AN INCREASE OR
- 21 DECREASE FROM THE BASE VALUE BY THE RATE OF INFLATION OR DEFLATION
- 22 AS SHOWN IN THE CONSUMER PRICE INDEX OR COMPARABLE DATA FOR THE
- 23 AREA OR MAY BE REDUCED TO REFLECT SUBSTANTIAL DAMAGE, DESTRUCTION,
- 24 OR OTHER FACTORS CAUSING A DECLINE IN VALUE.
- 25 (2) THE INFLATIONARY RATE IN PARAGRAPH (1) OF THIS
- 26 SUBSECTION MAY NOT EXCEED 2%.
- 27 (E) (1) FOR PURPOSES OF DETERMINING FULL CASH VALUE, A
- 28 PURCHASE OR CHANGE IN OWNERSHIP DOES NOT INCLUDE THE ACQUISITION
- 29 OF REAL PROPERTY AS A REPLACEMENT FOR COMPARABLE PROPERTY IF THE
- 30 PERSON ACQUIRING THE REAL PROPERTY IS DISPLACED FROM THE PROPERTY
- 31 **REPLACED BY:**

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- 32 (I) EMINENT DOMAIN;
 - (II) ACQUISITION BY A PUBLIC ENTITY; OR

- 1 (III) GOVERNMENTAL ACTION THAT HAS RESULTED IN A 2 JUDGMENT OF INVERSE CONDEMNATION.
- 3 (2) THE REAL PROPERTY ACQUIRED UNDER PARAGRAPH (1) OF 4 THIS SUBSECTION IS COMPARABLE TO THE PROPERTY REPLACED IF:
- 5 (I) THE PROPERTY IS SIMILAR IN SIZE, UTILITY, AND
- 6 FUNCTION; OR
- 7 (II) THE PROPERTY CONFORMS TO REQUIREMENTS 8 SPECIFIED BY THE GENERAL ASSEMBLY.
- 9 (F) (1) THE BASE YEAR VALUE OF PROPERTY THAT IS 10 SUBSTANTIALLY DAMAGED OR DESTROYED BY A DISASTER, AS DECLARED BY 11 THE GOVERNOR, MAY BE TRANSFERRED TO COMPARABLE PROPERTY WITHIN
- 12 THE SAME COUNTY THAT IS ACQUIRED OR NEWLY CONSTRUCTED AS A
- 13 REPLACEMENT FOR THE SUBSTANTIALLY DAMAGED OR DESTROYED PROPERTY.
- 14 (2) THE GENERAL ASSEMBLY MAY AUTHORIZE EACH COUNTY TO
- 15 ADOPT, BY ORDINANCE, REQUIREMENTS GOVERNING THE TRANSFER OF THE
- 16 BASE YEAR VALUE OF PROPERTY THAT IS LOCATED IN ANOTHER COUNTY AND IS
- 17 SUBSTANTIALLY DAMAGED OR DESTROYED BY A DISASTER, AS DECLARED BY
- 18 THE GOVERNOR.
- 19 (G) (1) FOR PURPOSES OF DETERMINING FULL CASH VALUE, A 20 PURCHASE OR CHANGE IN OWNERSHIP DOES NOT OCCUR IF REAL PROPERTY IS
- 21 TRANSFERRED BETWEEN SPOUSES.
- 22 (2) A TRANSFER BETWEEN SPOUSES UNDER PARAGRAPH (1) OF
- 23 THIS SUBSECTION INCLUDES:
- 24 (I) A TRANSFER TO A TRUSTEE FOR THE BENEFICIAL USE
- 25 OF A SPOUSE, OR THE SURVIVING SPOUSE OF A DECEASED TRANSFEROR, OR BY
- 26 THE TRUSTEE OF THE TRUST TO THE SPOUSE OF THE TRUSTOR;
- 27 (II) A TRANSFER TO A SPOUSE THAT TAKES EFFECT ON THE
- 28 DEATH OF A SPOUSE; OR
- 29 (III) A TRANSFER TO A SPOUSE OR FORMER SPOUSE IN
- 30 CONNECTION WITH A PROPERTY SETTLEMENT AGREEMENT OR DECREE OF
- 31 DISSOLUTION OF MARRIAGE OR LEGAL SEPARATION.

- 1 (H) (1) FOR PURPOSES OF DETERMINING FULL CASH VALUE, A 2 PURCHASE OR CHANGE IN OWNERSHIP DOES NOT OCCUR IF REAL PROPERTY IS 3 A PRINCIPAL RESIDENCE AND IS TRANSFERRED BETWEEN FAMILY MEMBERS.
- 4 (2) FOR PURPOSES OF PARAGRAPH (1) OF THIS SUBSECTION, THE 5 GENERAL ASSEMBLY SHALL DEFINE FAMILY MEMBERS.

Article III - Legislative Department

28A.

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A BILL TO INCREASE THE RATE OF AN EXISTING TAX OR TO IMPOSE A TAX AGAINST AN INDIVIDUAL OR ENTITY NOT SUBJECT TO THE TAX AT THE TIME OF CONSIDERATION OF THE BILL MAY NOT BECOME A LAW UNLESS, ON ITS FINAL PASSAGE, IT RECEIVES THE YEA VOTES OF AT LEAST TWO—THIRDS OF THE MEMBERS ELECTED TO EACH HOUSE OF THE GENERAL ASSEMBLY.

SECTION 2. AND BE IT FURTHER ENACTED, That the General Assembly determines that the amendment to the Maryland Constitution proposed by this Act affects multiple jurisdictions and that the provisions of Article XIV, § 1 of the Maryland Constitution concerning local approval of constitutional amendments do not apply.

SECTION 3. AND BE IT FURTHER ENACTED, That the aforegoing section proposed as an amendment to the Maryland Constitution shall be submitted to the legal and qualified voters of this State at the next general election to be held in November, 2010 for their adoption or rejection pursuant to Article XIV of the Maryland Constitution. At that general election, the vote on this proposed amendment to the Constitution shall be by ballot, and upon each ballot there shall be printed the words "For the Constitutional Amendment" and "Against the Constitutional Amendment," as now provided by law. Immediately after the election, all returns shall be made to the Governor of the vote for and against the proposed amendment, as directed by Article XIV of the Maryland Constitution, and further proceedings had in accordance with Article XIV.