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By: Chair, Economic Matters Committee (By Request - Departmental - Labor, Licensing and Regulation)

Introduced and read first time: February 17, 2010

Assigned to: Economic Matters

A BILL ENTITLED

1 AN ACT concerning

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Financial Institutions - Supervision and Reorganization

3 FOR the purpose of requiring certain trust companies to pledge certain securities or a 4 certain surety bond to the Commissioner of Financial Regulation to defray the 5 costs of receivership; authorizing the Commissioner to determine the amount of 6 the securities or surety bond, subject to a certain maximum amount; authorizing the Commissioner to reduce the pledged securities or surety bond to 8 cash to pay certain costs; establishing procedures for the conversion of a federal 9 mutual savings bank to a Maryland-chartered savings bank; authorizing the 10 Commissioner to take possession of a nondepository trust company if the Commissioner determines that a certain emergency exists; providing that 12 certain expenses of the Commissioner related to the Commissioner's possession 13 of a nondepository trust company shall be paid from the assets of the trust company and the proceeds of the sale of certain bonds or payment on a certain surety bond; authorizing the Commissioner to appoint certain individuals and retain certain officers and employees as needed to carry out the receivership of a 16 17 nondepository trust company, and requiring that the salaries of those individuals be paid out of the funds of the trust company, as well as the 18 19 proceeds of the sale of certain bonds or payment on a certain surety bond; 20 defining certain terms; and generally relating to the supervision of certain trust 21companies and the reorganization of certain savings banks.

22BY repealing and reenacting, with amendments,

Article - Financial Institutions

24 Section 3-101, 5-101, and 5-606

25 Annotated Code of Maryland

26 (2003 Replacement Volume and 2009 Supplement)

27 BY adding to

28 Article - Financial Institutions

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



1	Section 3–211.1, 4–701.1, 5–602.1, and 5–604.1
2	Annotated Code of Maryland
3	(2003 Replacement Volume and 2009 Supplement)

- 4 BY repealing and reenacting, without amendments,
- 5 Article Financial Institutions
- 6 Section 5–601 and 5–602
- 7 Annotated Code of Maryland
- 8 (2003 Replacement Volume and 2009 Supplement)
- 9 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 10 MARYLAND, That the Laws of Maryland read as follows:

11 Article – Financial Institutions

- 12 3–101.
- 13 (a) In this title the following words have the meanings indicated.
- 14 (b) "Capital stock" includes both common and preferred stock of a 15 commercial bank.
- 16 (c) "Debt instrument" means any capital note, debenture, bond, or certificate 17 of beneficial interest issued by a commercial bank.
- 18 (d) "Inhabitants" means the population of a municipal area, as determined 19 by the latest federal or State census.
- 20 (E) "Nondepository trust company" means a trust company 21 That is not insured by the Federal Deposit Insurance Corporation.
- [(e)] (F) "State bank" means an institution that is incorporated under the laws of this State as a bank.
- [(f)] (G) "Trust company" means an institution that is incorporated under the laws of this State as a trust company.
- 26 **3–211.1.**
- (A) (1) IN ADDITION TO THE MINIMUM CAPITAL REQUIREMENTS OF § 3–209 OF THIS SUBTITLE, A NONDEPOSITORY TRUST COMPANY SHALL PLEDGE TO THE COMMISSIONER, FOR THE BENEFIT OF THE COMMISSIONER, SECURITIES OR A SURETY BOND TO DEFRAY THE COSTS OF A RECEIVERSHIP OF THE NONDEPOSITORY TRUST COMPANY IN THE EVENT IT SHOULD FAIL.

- 1 (2) THE AMOUNT OF THE SECURITIES OR SURETY BOND SHALL BE
 2 DETERMINED BY THE COMMISSIONER IN AN AMOUNT THAT THE COMMISSIONER
 3 DEEMS APPROPRIATE TO DEFRAY SUCH COSTS, BUT IN NO EVENT SHALL THE
 4 AMOUNT EXCEED \$3,000,000.
- 6 (B) IN THE EVENT OF A RECEIVERSHIP OF A NONDEPOSITORY TRUST COMPANY, THE COMMISSIONER MAY, WITHOUT REGARD TO ANY PRIORITIES, PREFERENCES, OR ADVERSE CLAIMS, REDUCE THE PLEDGED SECURITIES OR THE SURETY BOND TO CASH AND, AS SOON AS PRACTICABLE, USE THE CASH TO DEFRAY THE COSTS ASSOCIATED WITH THE RECEIVERSHIP.
- 10 (C) (1) IF A NONDEPOSITORY TRUST COMPANY CHOOSES TO PLEDGE 11 SECURITIES TO SATISFY THE REQUIREMENT OF SUBSECTION (A) OF THIS 12 SECTION, THE SECURITIES SHALL BE HELD AT A DEPOSITORY INSTITUTION OR A 13 FEDERAL RESERVE BANK APPROVED BY THE COMMISSIONER.
- 14 (2) THE COMMISSIONER MAY SPECIFY THE TYPES OF SECURITIES 15 THAT MAY BE PLEDGED.
- 16 (3) ANY FEES ASSOCIATED WITH HOLDING SUCH SECURITIES SHALL BE THE RESPONSIBILITY OF THE NONDEPOSITORY TRUST COMPANY.
- 18 **(D) (1)** IF A NONDEPOSITORY TRUST COMPANY CHOOSES TO PURCHASE A SURETY BOND TO SATISFY THE REQUIREMENT OF SUBSECTION (A) OF THIS SECTION, THE SURETY BOND SHALL BE ISSUED BY A BONDING COMPANY THAT:
- 22 (I) IS APPROVED BY THE COMMISSIONER;
- 23 (II) IS AUTHORIZED TO DO BUSINESS IN THIS STATE; AND
- 24 (III) HAS A RATING IN ONE OF THE THREE HIGHEST GRADES 25 AS DETERMINED BY A NATIONAL RATING SERVICE.
- 26 **(2)** The surety bond shall be in a form approved by the 27 Commissioner.
- 28 (3) THE NONDEPOSITORY TRUST COMPANY MAY NOT OBTAIN A 29 SURETY BOND FROM ANY ENTITY IN WHICH IT HAS A FINANCIAL INTEREST.
- 30 **4-701.1.**
- 31 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE 32 MEANINGS INDICATED.

- 1 (2) "CONVERTING INSTITUTION" MEANS A FEDERAL MUTUAL
- 2 SAVINGS BANK.
- 3 (3) "FEDERAL MUTUAL SAVINGS BANK" MEANS AN INSTITUTION
- 4 **THAT:**
- 5 (I) IS INCORPORATED UNDER FEDERAL LAW AS A SAVINGS
- 6 BANK; AND
- 7 (II) IS A MUTUAL ASSOCIATION.
- 8 (B) A CONVERTING INSTITUTION THAT IS LOCATED IN THIS STATE MAY
- 9 CONVERT INTO A SAVINGS BANK AS PROVIDED BY FEDERAL LAW AND THIS
- 10 SECTION.
- 11 (C) (1) THE CONVERTING INSTITUTION SHALL MEET THE
- 12 REQUIREMENTS OF THIS TITLE FOR THE INCORPORATION OF A SAVINGS BANK.
- 13 (2) THE PROCEDURES FOR INCORPORATION MAY BE MODIFIED
- 14 AS REQUIRED BY THE DIFFERENCE BETWEEN INCORPORATION AND
- 15 CONVERSION.
- 16 (3) IN ACCORDANCE WITH REGULATIONS ADOPTED BY THE
- 17 COMMISSIONER, ANY INTERESTED PERSON MAY REQUEST THAT THE
- 18 COMMISSIONER CONDUCT A HEARING REGARDING THE CONVERSION.
- 19 (D) (1) THE BOARD OF DIRECTORS OF THE CONVERTING
- 20 INSTITUTION SHALL SIGN, ACKNOWLEDGE, AND FILE ARTICLES OF
- 21 INCORPORATION.
- 22 (2) THE ARTICLES OF INCORPORATION SHALL STATE THAT THE
- 23 CONVERSION HAS BEEN APPROVED BY THE MEMBERS OR BOARD OF DIRECTORS
- 24 IN THE MANNER REQUIRED BY SUBSECTION (E) OF THIS SECTION.
- 25 (E) THE CONVERSION SHALL BE APPROVED AT A MEETING CALLED FOR
- 26 THAT PURPOSE, BY THE AFFIRMATIVE VOTE OF:
- 27 (1) TWO-THIRDS OF THE MEMBERS OF THE CONVERTING
- 28 INSTITUTION, VOTING IN PERSON OR BY PROXY; OR
- 29 (2) IF THERE ARE NO MEMBERS, THE BOARD OF DIRECTORS OF
- 30 THE CONVERTING INSTITUTION.

- 1 (F) THE NEW SAVINGS BANK RESULTING FROM THE CONVERSION:
- 2 (1) SHALL BE CONSIDERED THE SAME BUSINESS AND 3 CORPORATE ENTITY AS THE CONVERTING INSTITUTION; AND
- 4 (2) EXCEPT AS LIMITED BY THIS ARTICLE OR BY ITS CHARTER OR 5 BYLAWS, HAS ALL OF THE RIGHTS, POWERS, AND DUTIES OF THE CONVERTING 6 INSTITUTION.
- 7 (G) THE CONVERTING INSTITUTION'S RIGHTS, FRANCHISES, AND 8 INTERESTS IN ANY PROPERTY BECOME THE PROPERTY OF THE NEW SAVINGS 9 BANK, SUBJECT TO THE LIABILITIES OF THE CONVERTING INSTITUTION THAT 10 EXIST AT THE TIME OF THE CONVERSION.
- 11 (H) UNLESS THIS CONSTRUCTION WOULD BE UNREASONABLE, ANY
 12 REFERENCE TO THE CONVERTING INSTITUTION IN ANY WRITING, WHETHER
 13 EXECUTED OR TAKING EFFECT BEFORE OR AFTER THE CONVERSION, SHALL BE
 14 INTERPRETED AS A REFERENCE TO THE NEW SAVINGS BANK.
- 15 (I) IF A CONVERTING INSTITUTION HAS ASSETS OR ENGAGES IN
 16 BUSINESS ACTIVITIES THAT DO NOT CONFORM TO THE LAW GOVERNING
 17 SAVINGS BANKS, THE COMMISSIONER MAY ALLOW A REASONABLE TIME FOR
 18 THE NEW SAVINGS BANK TO CONFORM TO THAT LAW.
- 19 5–101.
- 20 (a) In this title the following words have the meanings indicated.
- 21 (b) "CAMELS" means the composite rating adopted by the federal Financial Institutions Examination Council to evaluate the adequacy of capital, quality of assets, capability of management, quality and level of earnings, adequacy of liquidity, and sensitivity to market risk.
- 25 (c) "Capital stock" includes both common and preferred stock of a 26 commercial bank.
- 27 (d) "Examiner" means:
- 28 (1) The Commissioner; and
- 29 (2) An individual whom the Commissioner designates as examiner.
- 30 (e) "Federal banking authority" means, as the context requires:
- 31 (1) The Federal Deposit Insurance Corporation;

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1	(2)	The Federal Reserve Bank of Richmond; or
2	(3)	Any other appropriate federal banking authority.
3 4		NDEPOSITORY TRUST COMPANY" MEANS A TRUST COMPANY URED BY THE FEDERAL DEPOSIT INSURANCE CORPORATION.
5	[(f)] (G)	"Savings bank" means an institution that:
6	(1)	Is incorporated under the laws of this State as a savings bank; and
7	(2)	Engages only in the business of savings banking.
8 9	[(g)] (H) the laws of this St	"Trust company" means an institution that is incorporated under sate as a trust company.
10	5-601.	
11 12 13 14 15	institution, inclu Commissioner by	board of directors of any banking institution may place the banking ding its property, records, and business, in the hands of the posting on the front door of each banking office of the institution a: "This institution is in the hands of the Maryland Commissioner of tion".
16 17	` '	banking institution immediately shall notify the Commissioner of its ommissioner immediately shall take possession of the institution.
18	5-602.	
19 20 21 22	Commissioner, by	If the Commissioner finds that the capital stock account of any is impaired because of a loss or for any other reason, the notice to the board of directors of the commercial bank, may require ank to correct the impairment.
23 24 25		If the commercial bank fails to correct the impairment within 3 board receives the notice, the Commissioner may take possession of ank, including its property, records, and business.
26 27	(b) (1) required under th	If the reserves of any commercial bank fall below the amount is article:
28 29 30	until the deficien	(i) The commercial bank may not increase its loans or discounts cy is corrected, except by discounting or buying drafts payable at id; and
31		(ii) The Commissioner, by notice to the board of directors of the

commercial bank, shall require the commercial bank to correct the deficiency.

- If the commercial bank fails to correct the deficiency within 30 1 2 days after the board receives the notice, the Commissioner may take possession of the 3 commercial bank, including its property, records, and business. 5-602.1. 4 IN THIS SECTION, "INSOLVENT" MEANS: (A) 5 6 **(1)** INCAPABLE OF MEETING THE DEMANDS OF CREDITORS; OR 7 **(2)** HAVING LIABILITIES THAT EXCEED ASSETS. 8 NOTWITHSTANDING THE NOTICE AND TIMING REQUIREMENTS IN § 5-602 OF THIS SUBTITLE, IF THE COMMISSIONER DETERMINES THAT AN 9 EMERGENCY EXISTS AS DESCRIBED IN SUBSECTION (C) OF THIS SECTION, THE 10 11 COMMISSIONER MAY TAKE IMMEDIATE POSSESSION OF A NONDEPOSITORY 12 TRUST COMPANY, INCLUDING ITS PROPERTY, RECORDS, AND BUSINESS, BY POSTING ON THE FRONT DOOR OF EACH BANKING OFFICE OF THE INSTITUTION 13 A NOTICE THAT STATES: "THIS INSTITUTION IS IN THE HANDS OF THE 14 MARYLAND COMMISSIONER OF FINANCIAL REGULATION." 15 16 (C) THE COMMISSIONER MAY DETERMINE THAT AN EMERGENCY EXISTS 17 IF A NONDEPOSITORY TRUST COMPANY: 18 IS CONDUCTING ITS BUSINESS IN AN UNLAWFUL OR UNSOUND MANNER THAT MAY RESULT IN SERIOUS LOSSES TO ITS CUSTOMERS OR 19 20 **CREDITORS**: 21**(2)** IS UNABLE TO CONTINUE NORMAL OPERATIONS; 22 **(3)** HAS OBSTRUCTED OR IMPEDED AN EXAMINATION PERMITTED 23UNDER § 5–201 OF THIS TITLE WHERE THE COMMISSIONER HAS A REASONABLE BASIS TO BELIEVE THAT THE NONDEPOSITORY TRUST COMPANY IS 2425 CONDUCTING ITS BUSINESS IN AN UNLAWFUL OR UNSOUND MANNER THAT MAY RESULT IN SERIOUS LOSSES TO ITS CUSTOMERS OR CREDITORS; 26 27 HAS REFUSED TO ALLOW AN EXAMINATION AS PERMITTED **(4)**
- 29 **(5)** Is insolvent.

UNDER § 5–201 OF THIS TITLE; OR

30 **5-604.1.**

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- 1 ALL NECESSARY AND REASONABLE EXPENSES OF THE COMMISSIONER 2 RELATED TO THE COMMISSIONER'S POSSESSION OF A NONDEPOSITORY TRUST 3 COMPANY, INCLUDING COSTS ASSOCIATED WITH THE RECEIVERSHIP, REORGANIZATION, OR LIQUIDATION OF THE NONDEPOSITORY TRUST COMPANY, 4 SHALL BE PAID TO THE COMMISSIONER FROM THE ASSETS OF THE 5 NONDEPOSITORY TRUST COMPANY, IN ADDITION TO THE PROCEEDS OF THE 6 7 SALE OF SECURITIES OR THE PAYMENT ON A BOND REQUIRED UNDER § 3–211.1
- 9 5–606.

OF THIS ARTICLE.

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- 10 (a) **(1)** The receiver may appoint any clerks needed to carry out the 11 receivership.
- 12 **(2)** The salaries of these clerks shall be paid out of the funds of the banking institution.
- 14 (B) (1) NOTWITHSTANDING SUBSECTION (A) OF THIS SECTION, THE RECEIVER OF A NONDEPOSITORY TRUST COMPANY MAY, AS NEEDED TO CARRY OUT THE RECEIVERSHIP:
- 17 (I) APPOINT ANY CLERKS, AGENTS, COUNSEL, EMPLOYEES, 18 AND ASSISTANTS; AND
- 19 (II) RETAIN OFFICERS AND EMPLOYEES OF THE 20 NONDEPOSITORY TRUST COMPANY.
- 21**(2)** THE SALARIES AND ALL **OTHER EXPENSES** \mathbf{OF} THE 22INDIVIDUALS SPECIFIED UNDER PARAGRAPH (1) OF THIS SUBSECTION SHALL 23 BE PAID OUT OF THE FUNDS OF THE NONDEPOSITORY TRUST COMPANY, IN 24ADDITION TO THE PROCEEDS OF THE SALE OF SECURITIES OR THE PAYMENT ON A BOND REQUIRED UNDER § 3–211.1 OF THIS ARTICLE. 25
- [(b)] (C) The receiver may borrow money and, with the approval of the court, pledge, mortgage, or encumber any of the institution's assets to:
- 28 (1) Pay the obligations of the institution;
- 29 (2) Pay dividends to the depositors or creditors of the institution; or
- 30 (3) Enable the institution to reopen or reorganize.
- 31 **[(c)] (D)** (1) The receiver shall file with the court, in the form that the 32 court requires, an itemized account of:

1		(i)	All receipts, disbursements, and expenses; and
2		(ii)	Any proposed distribution.
3 4	` '		court shall accept the account to the same extent as if an orepared and filed the account.
5 6	E(/3 (/	(1) ake a	Except as provided in paragraph (2) of this subsection, the ny distribution until the court ratifies the receiver's account.
7 8	(2) creditor whose total		the approval of the court, the receiver may pay in full each ms do not exceed \$5.
9 10	SECTION 2. October 1, 2010.	AND	BE IT FURTHER ENACTED, That this Act shall take effect