SENATE BILL 90

M4 Olr0044 (PRE–FILED)

By: Chair, Education, Health, and Environmental Affairs Committee (By Request - Departmental - Agriculture)

Requested: November 15, 2009

Introduced and read first time: January 13, 2010

Assigned to: Education, Health, and Environmental Affairs

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments

Read second time: February 9, 2010

CHAPTER

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Secretary of Agriculture - Farm Quarantine

FOR the purpose of authorizing the Secretary of Agriculture to establish a farm quarantine and issue certain orders under certain circumstances; requiring the Secretary to consult with the Governor, the Secretary of Health and Mental Hygiene, and the Secretary of the Environment before establishing a quarantine; requiring the Secretary to give certain notice of a quarantine; requiring the Secretary to provide procedures to alter or remove a quarantine; authorizing the Secretary to take certain actions, including entering private property for certain purposes under certain circumstances; prohibiting a person from resisting a certain order or quarantine of the Secretary or concealing certain facts; authorizing a quarantine to provide for a civil penalty for certain purposes, not to exceed to a certain amount; authorizing the Secretary to bring an action for injunctive relief under certain circumstances; providing that certain provisions of this Act do not limit the authority of the Secretary of the Environment under a certain provision of law; authorizing the Secretary to apply to a court for an administrative search warrant under certain circumstances: authorizing a judge to issue an administrative search warrant under certain circumstances; and generally relating to the authority of the Secretary of Agriculture to establish and to enforce a quarantine order to control or restrict the use of farmland, crops, livestock, poultry, or a farm product.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1 2 3 4 5	BY adding to Article – Agriculture Section 2–103.1 and 2–103.2 Annotated Code of Maryland (2007 Replacement Volume and 2009 Supplement)
6 7	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
8	Article – Agriculture
9	2–103.1.
10 11 12 13	(A) THE SECRETARY MAY ESTABLISH A FARM QUARANTINE AND ISSUE APPROPRIATE ORDERS NECESSARY TO CONTROL OR RESTRICT THE USE OF FARMLAND, CROPS, LIVESTOCK, <u>POULTRY</u> , OR A FARM PRODUCT EXISTING ON A FARM THAT:
14 15	(1) HAS BEEN EXPOSED $\underline{\text{TO}}$ OR CONTAMINATED BY A RADIOLOGICAL OR CHEMICAL TOXIC MATERIAL OR AGENT; OR
16	(2) IS INFECTED OR INFESTED WITH A DISEASE OR PEST.
17 18 19 20	(B) BEFORE ESTABLISHING A QUARANTINE FOR A FARM, THE SECRETARY SHALL CONSULT WITH THE GOVERNOR, THE SECRETARY OF HEALTH AND MENTAL HYGIENE, AND THE SECRETARY OF THE ENVIRONMENT ON ISSUES OF HUMAN HEALTH AND THE ENVIRONMENT.
21 22 23	(C) BEFORE A QUARANTINE OR ORDER ISSUED UNDER THIS SECTION TAKES EFFECT, THE SECRETARY SHALL GIVE REASONABLE NOTICE OF THE QUARANTINE OR ORDER:
24 25	(1) IN A NEWSPAPER OF GENERAL CIRCULATION IN THE QUARANTINE AREA;
26 27	(2) THROUGH TELEVISION OR RADIO SERVING THE QUARANTINED AREA;
28 29	(3) BY CIRCULATING NOTICES OR POSTING SIGNS AT CONSPICUOUS PLACES IN THE QUARANTINE AREA; OR
30	(4) By notifying each landowner or , tenant, or animal

OWNER OF THE QUARANTINE OR ORDER.

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- 1 (D) (1) THE SECRETARY SHALL ESTABLISH PROCEDURES TO ALLOW
- 2 A LANDOWNER OR, TENANT, OR ANIMAL OWNER TO REQUEST THE AMENDMENT,
- 3 RESCISSION, OR TERMINATION OF A QUARANTINE OR ORDER ISSUED UNDER
- 4 THIS SECTION.
- 5 (2) A REQUEST TO AMEND, RESCIND, OR TERMINATE A
- 6 QUARANTINE OR ORDER ISSUED UNDER THIS SECTION MAY NOT SUSPEND A
- 7 QUARANTINE OR ORDER OF THE SECRETARY.
- 8 (E) FOR THE PURPOSE OF CONTROLLING OR RESTRICTING THE USE OF
- 9 FARMLAND, CROPS, LIVESTOCK, POULTRY, OR FARM PRODUCTS AS PROVIDED
- 10 BY THIS SECTION, THE SECRETARY MAY:
- 11 (1) QUARANTINE A FARM AREA OF THE STATE KNOWN OR
- 12 REASONABLY BELIEVED TO CONTAIN A FARM PRODUCT, CROPS, LIVESTOCK,
- 13 POULTRY, OR FARMLAND IN AN INFECTED, INFESTED, OR CONTAMINATED
- 14 CONDITION;
- 15 (2) REGULATE THE MOVEMENT, DISTRIBUTION, SALE, OR
- 16 TRANSPORTATION OF A CROP, LIVESTOCK, POULTRY, OR FARM PRODUCT WHEN
- 17 IT IS REASONABLY LIKELY TO TRANSFER INFESTATION, INFECTION, OR
- 18 **CONTAMINATION**;
- 19 (3) REGULATE OR PROHIBIT THE ON-FARM GRAZING OF
- 20 LIVESTOCK AND POULTRY, SLAUGHTER AND PROCESSING OF LIVESTOCK AND
- 21 POULTRY, PROCESSING OF EGGS, AND HARVESTING OR PLANTING OF A CROP IN
- 22 A QUARANTINED AREA WHEN THE SECRETARY DETERMINES THAT THE ACTION
- 23 MAY PREVENT, LIMIT, CONTROL, OR ERADICATE ANY THREAT;
- 24 (4) DIRECT AS PART OF A QUARANTINE ORDER FOR A
- 25 QUARANTINED FARM AREA, TREATMENTS OR DECONTAMINATION;
- 26 (5) ENTER PRIVATE LAND THAT IS PART OF A FARM OPERATION
- 27 TO INSPECT, SAMPLE, OR TEST SOIL OR CROPS, LIVESTOCK, POULTRY, OR A
- 28 FARM PRODUCT ON A FARM; AND
- 29 (6) DIRECT THE TREATMENT, STOP-SALE, DETENTION,
- 30 CONDEMNATION, SEIZURE, OR DESTRUCTION OF ANY CROP, LIVESTOCK,
- 31 POULTRY, OR FARM PRODUCT WHEN THE SECRETARY KNOWS OR REASONABLY
- 32 BELIEVES THAT THE ACTION IS NECESSARY TO CONTROL, RETARD, OR
- 33 ERADICATE A THREAT ON A FARM.
- 34 (F) A PERSON MAY NOT RESIST THE APPLICATION OF A QUARANTINE
- 35 OR ORDER OF THE SECRETARY.

- 1 (G) A PERSON MAY NOT CONCEAL THE FACT THAT A FARM HAS BEEN 2 EXPOSED TO OR CONTAMINATED BY ANY RADIOLOGICAL OR CHEMICAL AGENT 3 OR TOXIC MATERIAL OR HAS BEEN INFECTED OR INFESTED WITH ANY DISEASE
- 4 OR PEST.
- 5 (H) ANY FARM QUARANTINE OR ORDER BY THE SECRETARY UNDER 6 THIS SECTION MAY PROVIDE FOR:
- 7 (1) THE IMPOSITION OF A CIVIL PENALTY NOT EXCEEDING 8 \$10,000 FOR EACH VIOLATION; AND
- 9 (2) THE METHOD AND CONDITIONS OF COLLECTING THE CIVIL 10 PENALTY.
- 11 (I) (1) THE SECRETARY MAY BRING AN ACTION FOR AN INJUNCTION 12 AGAINST A PERSON VIOLATING THE PROVISIONS OF THIS SECTION, OR 13 VIOLATING A VALID ORDER OR FARM QUARANTINE ISSUED BY THE SECRETARY.
- 14 (2) IN AN ACTION FOR AN INJUNCTION BROUGHT UNDER THIS
 15 SECTION, A FINDING OF THE SECRETARY AFTER A HEARING SHALL BE PRIMA
 16 FACIE EVIDENCE OF EACH FACT FOUND.
- 17 (3) ON A SHOWING BY THE SECRETARY THAT A PERSON IS
 18 VIOLATING OR IS ABOUT TO VIOLATE THE PROVISIONS OF THIS SECTION OR IS
 19 VIOLATING OR IS ABOUT TO VIOLATE ANY VALID ORDER OR QUARANTINE
 20 ISSUED BY THE SECRETARY, AN INJUNCTION SHALL BE GRANTED WITHOUT THE
 21 NECESSITY OF SHOWING A LACK OF ADEQUATE REMEDY AT LAW.
- 22 (4) IN CIRCUMSTANCES OF AN EMERGENCY CREATING
 23 CONDITIONS OF IMMINENT DANGER TO AGRICULTURE, PUBLIC HEALTH AND
 24 SAFETY, OR THE ENVIRONMENT, THE SECRETARY MAY INSTITUTE AN ACTION
 25 FOR AN IMMEDIATE INJUNCTION TO HALT ANY ACTIVITY CAUSING THE DANGER.
- 26 (5) AN INJUNCTION INSTITUTED UNDER THIS SECTION SHALL BE 27 ISSUED WITHOUT BOND.
- 28 (J) THE SECRETARY MAY ORDER ANY SHERIFF, DEPUTY SHERIFF, OR
 29 OTHER LAW ENFORCEMENT OFFICER OF THE STATE OR OF ANY COUNTY TO
 30 PROVIDE INFORMATION OR ASSIST IN THE EXECUTION OR ENFORCEMENT OF
 31 ANY FARM QUARANTINE OR ORDER OF THE SECRETARY.
- 32 (K) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO LIMIT ANY
 33 AUTHORITY OF THE SECRETARY OF THE ENVIRONMENT UNDER § 8–105 OF THE
 34 ENVIRONMENT ARTICLE.

- 1 **2–103.2.**
- 2 (A) THE SECRETARY OR A DESIGNEE OF THE SECRETARY MAY APPLY
- 3 TO A JUDGE OF THE DISTRICT COURT OR A CIRCUIT COURT FOR AN
- 4 ADMINISTRATIVE SEARCH WARRANT TO ENTER ANY FARM TO CONDUCT ANY
- 5 INSPECTION REQUIRED OR AUTHORIZED BY LAW TO DETERMINE COMPLIANCE
- 6 WITH THE PROVISIONS RELATING TO THE CONTROL AND RESTRICTION OF
- 7 FARMLAND, CROPS, LIVESTOCK, POULTRY, OR FARM PRODUCTS, EXPOSED TO
- 8 OR CONTAMINATED BY ANY RADIOLOGICAL OR CHEMICAL TOXIC MATERIAL OR
- 9 AGENT OR INFECTED OR INFESTED WITH ANY DISEASE OR PEST.
- 10 (B) (1) THE APPLICATION SHALL BE IN WRITING AND SIGNED AND
- 11 SWORN TO BY THE APPLICANT AND SHALL PARTICULARLY DESCRIBE THE
- 12 PLACE, STRUCTURE, PREMISES, VEHICLE, OR RECORDS TO BE INSPECTED AND
- 13 THE NATURE, SCOPE, AND PURPOSE OF THE INSPECTION TO BE PERFORMED BY
- 14 THE APPLICANT.
- 15 (2) BEFORE THE FILING OF A SEARCH WARRANT APPLICATION
- 16 WITH A COURT, IT SHALL BE APPROVED BY THE ATTORNEY GENERAL OF
- MARYLAND AS TO ITS LEGALITY IN BOTH FORM AND SUBSTANCE UNDER THE
- 18 STANDARDS AND CRITERIA OF THIS SECTION, AND A STATEMENT TO THIS
- 19 EFFECT SHALL BE INCLUDED AS PART OF THE APPLICATION.
- 20 (C) A JUDGE OF A COURT REFERRED TO IN SUBSECTION (A) OF THIS
- 21 SECTION MAY ISSUE THE WARRANT ON FINDING THAT:
- 22 (1) THE APPLICANT HAS SOUGHT ACCESS TO THE PROPERTY FOR
- 23 THE PURPOSE OF MAKING AN INSPECTION;
- 24 (2) (I) AFTER REQUESTING, AT A REASONABLE TIME, THE
- OWNER, TENANT, OR OTHER INDIVIDUAL IN CHARGE OF THE PROPERTY TO
- 26 ALLOW ACCESS, ACCESS TO THE PROPERTY HAS BEEN DENIED; OR
- 27 (II) AFTER MAKING A REASONABLE EFFORT, THE
- 28 APPLICANT HAS BEEN UNABLE TO LOCATE THE OWNER, TENANT, OR OTHER
- 29 INDIVIDUAL IN CHARGE OF THE PROPERTY;
- 30 (3) THE REQUIREMENTS OF SUBSECTION (B) OF THIS SECTION
- 31 ARE MET;
- 32 (4) THE SECRETARY OR DESIGNEE OF THE SECRETARY IS
- 33 AUTHORIZED OR REQUIRED BY LAW TO MAKE AN INSPECTION OF THE
- 34 PROPERTY FOR WHICH THE WARRANT IS SOUGHT; AND

-1	(F) Dropanie Garret for the ignivities of the warpare in
1	(5) PROBABLE CAUSE FOR THE ISSUANCE OF THE WARRANT HAS
2	BEEN DEMONSTRATED BY THE APPLICANT BY SPECIFIC EVIDENCE OF ANY
3	FARMLAND, CROPS, LIVESTOCK, POULTRY, OR FARM PRODUCT EXPOSED TO OR
4	CONTAMINATED BY ANY RADIOLOGICAL OR CHEMICAL AGENT OR INFECTED OR
5	INFESTED WITH ANY DISEASE OR PEST.
6	(D) (1) AN ADMINISTRATIVE SEARCH WARRANT ISSUED UNDER THIS
7	SECTION SHALL SPECIFY THE PLACE, STRUCTURE, PREMISES, VEHICLE, OR
8	RECORDS TO BE INSPECTED.
9	(2) The inspection conducted may not exceed the limits
10	SPECIFIED IN THE WARRANT.
11	(E) AN ADMINISTRATIVE SEARCH WARRANT ISSUED UNDER THIS
12	SECTION AUTHORIZES THE SECRETARY OR DESIGNEE OF THE SECRETARY TO
13	ENTER THE SPECIFIED PROPERTY TO PERFORM THE INSPECTION, SAMPLING,
14	AND OTHER FUNCTIONS AUTHORIZED BY LAW TO DETERMINE WHETHER THE
15	FARMLAND, CROPS, LIVESTOCK, POULTRY, OR FARM PRODUCT IS
16	CONTAMINATED BY A RADIOLOGICAL OR CHEMICAL AGENT OR INFECTED OR
17	INFESTED WITH A DISEASE OR PEST.
18	(F) AN ADMINISTRATIVE SEARCH WARRANT ISSUED UNDER THIS
19	SECTION SHALL BE EXECUTED AND RETURNED TO THE JUDGE BY WHOM IT WAS
20	ISSUED WITHIN:
21	(1) THE TIME SPECIFIED IN THE WARRANT, NOT TO EXCEED 30
22	DAYS; OR
23	(2) IF NO TIME PERIOD IS SPECIFIED IN THE WARRANT, 15 DAYS
24	FROM THE DATE OF ISSUANCE OF THE WARRANT.
25	SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect
26	October 1, 2010.
	Approved:
	Governor.
	President of the Senate.
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