SENATE BILL 693

P2, M3 Olr0472 CF HB 1164

By: Senators Raskin, Lenett, Pinsky, and Rosapepe

Introduced and read first time: February 10, 2010

Assigned to: Education, Health, and Environmental Affairs

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 23, 2010

CHAPTER _____

1 AN ACT concerning

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Green Maryland Act of 2010

FOR the purpose of altering the minimum requirement for the purchase of recycled paper by the Department of General Services; requiring the Board of Public Works to adopt regulations that require certain State units, on or before a certain date, to establish a certain increased price preference for the purchase of certain products: requiring State units to review annually and revise certain procurement specifications in accordance with a certain manual and strategy; requiring the Department to study the use of compost as a fertilizer and report findings of the study on or before a certain date; making it the goal of the Department to increase the use of compost in landscaping activities; establishing a Maryland Green Purchasing Committee; providing for the membership of the Committee; requiring the Department Committee to provide assistance to State units in developing strategies and best practices for implementing environmentally preferable purchasing, including development of a best practices manual; requiring the Committee to submit an annual report of its activities and progress on or before a certain date; requiring bidders and offerors for a procurement contract with the Department to certify certain product claims; requiring the Committee to develop certain guidelines on or before a certain date; defining certain terms; providing for the application of certain provisions of this Act; making technical changes; providing for the construction of this Act; repealing obsolete provisions; and generally relating to procurement and use of environmentally beneficial products and practices.

BY repealing and reenacting, with amendments,

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.

1 2 3 4	Article – State Finance and Procurement Section 14–402 and 14–405 Annotated Code of Maryland (2009 Replacement Volume)				
5 6 7 8 9	BY adding to Article – State Finance and Procurement Section 14–409 and 14–410 Annotated Code of Maryland (2009 Replacement Volume)				
10 11 12 13 14	BY repealing Article – Environment Section 9–1722 Annotated Code of Maryland (2007 Replacement Volume and 2009 Supplement)				
l5 l6	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:				
L7	Article - State Finance and Procurement				
18	14–402.				
19 20	(a) In this section, "recycled paper" means a paper product at least 80% of the total weight of which consists of the product of a manufacturing process that:				
21	(1) has converted a raw material into a valuable commodity; and				
22 23	(2) includes a total gross content of post consumer waste of at least 80%.				
24 25 26	(b) To the extent practicable, in procuring paper or paper products under Title 4, Subtitle 3, Part II of this article, the Secretary of General Services shall buy or approve for purchase only supplies that are produced from recycled paper.				
27 28	(c) Of the total volume of paper that the Secretary of General Services buys at least [40%] 90% shall be recycled paper.				
29 30 31 32 33	(d) If recycled paper that meets the definition set forth in subsection (a) of this section is unavailable, then for purposes of complying with the requirements of this section, the Department of General Services may purchase recycled paper products that at a minimum conform to the definitions set forth in the Environmental Protection Agency guideline for federal procurement of paper and paper products containing recovered materials (40 C.F.R., Part [250] 247).				

- To encourage the maximum purchase of materials utilizing recycled materials, the Department of General Services, in consultation with the University of Maryland, the Maryland Environmental Service, the Department of Transportation, and the Department of the Environment, shall develop a plan by July 1, 1990 to increase the State purchase of materials made from recycled solid waste. The Department of General Services shall submit a report for the implementation of the plan to the Governor and General Assembly no later than July 1, 1991.
- Each State unit shall review the procurement specifications currently (f) used by the unit by January 1, 1990, and, to the extent practicable, require the use of supplies and materials containing recycled materials.
- No later than September 1 of each year, each State unit shall report to the Department of the Environment on the unit's procurement of recycled materials and on the unit's use of the percentage price preference under § 14-405 of this subtitle during the preceding fiscal year, including the types and quantities of materials procured and the percentage of recycled materials in the unit's gross purchases.
- 16 14 - 405.

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- 17 (a) (1) In this section the following words have the meanings indicated.
- "Percentage price preference" means the percent by which a 18 19 responsive bid from a responsible bidder whose product contains recycled materials 20 may exceed the lowest responsive bid submitted by a responsible bidder whose products do not contain recycled materials. 21
- "Recycled materials" means material recovered from or 22 (3)otherwise destined for the waste stream. 23
- (ii) "Recycled materials" includes post-consumer material, industrial scrap material, compost, processed and pasteurized chicken litter, and 2526 obsolete inventories.
 - No later than January 1, \$\frac{1}{4}1994\$\frac{2011}{2011}\$, the Board shall adopt regulations that require the Secretary of General Services, the Secretary of Transportation, and the Chancellor of the University System of Maryland to establish a percentage price preference, not to exceed 45% symbol 8%, for the purchase of products made from recycled materials.
- 32 A percentage price preference under this section may not be used in 33 conjunction with any other percentage price preference established under this title.
 - To encourage the maximum purchase of commodities utilizing (d) (1) recycled materials, the Department of General Services, in consultation with the Department of the Environment, the University of Maryland, the Maryland Environmental Service, the Department of Transportation, the Department of Natural

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- Resources, the Department of Health and Mental Hygiene, and as necessary with representatives of the recycling industry and environmental organizations, shall
- 3 establish a list of acceptable products which contain recycled materials.
- 4 (2) The list shall be published for use by State agencies at least twice 5 each year.
- 6 (e) [By January 1, 1991, each] **EACH** State unit shall review **ANNUALLY** the procurement specifications currently used by the unit and, to the extent practicable [,]:
- 8 (1) require the use of a percentage price preference in their purchase of supplies and commodities containing recycled materials; AND
- 10 (2) REVISE THE UNIT'S PROCUREMENT SPECIFICATIONS IN ACCORDANCE WITH THE BEST PRACTICES MANUAL AND STRATEGY TO 12 INCREASE ENVIRONMENTALLY PREFERABLE PURCHASING UNDER § 14–410 OF 13 THIS SUBTITLE.
 - (F) ON OR BEFORE SEPTEMBER 1 OF EACH YEAR, EACH STATE UNIT SHALL REPORT TO THE DEPARTMENT OF THE ENVIRONMENT ON THE UNIT'S PROCUREMENT OF RECYCLED MATERIALS AND THE UNIT'S USE OF THE PERCENTAGE PRICE PREFERENCE UNDER SUBSECTION (B) OF THIS SECTION DURING THE PRECEDING FISCAL YEAR, INCLUDING THE TYPES AND QUANTITIES OF MATERIALS PROCURED AND THE PERCENTAGE OF RECYCLED MATERIALS IN THE UNIT'S GROSS PURCHASES.
- [(f)] (G) (1) Except as provided in paragraph (2) of this subsection, this section is broadly applicable to all procurements by the State if the quality of the product is consistent with the requirements of the bid specifications.
- 24 (2) Only to the extent necessary to prevent the denial of federal 25 moneys or eliminate the inconsistency with federal law, this section does not apply to 26 a procurement by the State if the procurement officer determines that compliance with 27 this section would:
- 28 (i) cause denial of federal moneys; or
- 29 (ii) be inconsistent with the requirements of federal law.
- 30 **14–409.**
- 31 (A) A STATE OR LOCAL UNIT RESPONSIBLE FOR THE MAINTENANCE OF
 32 PUBLIC LANDS IN THE STATE, TO THE MAXIMUM EXTENT PRACTICABLE, SHALL
 33 GIVE CONSIDERATION AND PREFERENCE TO THE USE OF COMPOST IN ANY LAND
 34 MAINTENANCE ACTIVITY THAT IS TO BE PAID FOR WITH PUBLIC FUNDS.

- 1 (B) (1) THE DEPARTMENT OF GENERAL SERVICES SHALL STUDY THE
 2 USE OF COMPOST AS A FERTILIZER ON STATE PROPERTY THAT IS UNDER THE
 3 OPERATION OF THE DEPARTMENT OF GENERAL SERVICES TO DEVELOP A
 4 BASELINE ESTIMATE OF THE SHARE OF LANDSCAPED AREA FERTILIZED BY
 5 COMPOST.
- 6 (2) THE DEPARTMENT OF GENERAL SERVICES SHALL REPORT
 7 THE FINDINGS OF THE STUDY REQUIRED UNDER PARAGRAPH (1) OF THIS
 8 SUBSECTION TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF
 9 THE STATE GOVERNMENT ARTICLE, ON OR BEFORE DECEMBER 1, 2010, AND
 10 SHALL MAKE THE REPORT AVAILABLE TO THE PUBLIC.
 - (C) IT IS THE GOAL OF THE DEPARTMENT TO:
- 12 (1) COMPOST, TO THE EXTENT PRACTICABLE, ALL LANDSCAPE 13 WASTE ON STATE PROPERTY THAT IS UNDER ITS OPERATION FOR USE AS 14 FERTILIZER IN LANDSCAPING ACTIVITIES; AND
- 15 (2) INCREASE THE PERCENTAGE OF LANDSCAPED AREA 16 FERTILIZED BY COMPOST EACH YEAR.
- 17 **14–410**.

- 18 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE 19 MEANINGS INDICATED.
- 20 (2) "COMMITTEE" MEANS THE MARYLAND GREEN PURCHASING 21 COMMITTEE.
- 22 (3) IN THIS SECTION, "ENVIRONMENTALLY ENVIRONMENTALLY
 23 PREFERABLE PURCHASING" MEANS THE PROCUREMENT OR ACQUISITION OF
 24 GOODS AND SERVICES THAT HAVE A LESSER OR REDUCED EFFECT ON HUMAN
 25 HEALTH AND THE ENVIRONMENT WHEN COMPARED WITH COMPETING GOODS
 26 OR SERVICES THAT SERVE THE SAME PURPOSE, BASED ON THE RAW MATERIALS,
 27 MANUFACTURING, PACKAGING, DISTRIBUTION, USE, REUSE, OPERATION,
 28 MAINTENANCE, AND DISPOSAL OF THE GOODS OR SERVICES.
- 29 (B) (1) THERE IS A MARYLAND GREEN PURCHASING COMMITTEE.
- 30 (2) THE COMMITTEE CONSISTS OF THE FOLLOWING MEMBERS:
- 31 (I) THE SECRETARY OF GENERAL SERVICES, OR THE 32 SECRETARY'S DESIGNEE;

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1	(II) THE SECRETARY OF BUDGET AND MANAGEMENT, OR		
2	THE SECRETARY'S DESIGNEE;		
3	(III) THE SECRETARY OF NATURAL RESOURCES, OR THE		
4	SECRETARY'S DESIGNEE;		
5	(IV) THE SECRETARY OF THE ENVIRONMENT, OR THE		
6	SECRETARY'S DESIGNEE;		
7	(v) THE SECRETARY OF HEALTH AND MENTAL HYGIENE,		
8	OR THE SECRETARY'S DESIGNEE;		
9	(VI) THE SECRETARY OF BUSINESS AND ECONOMIC		
10	DEVELOPMENT, OR THE SECRETARY'S DESIGNEE;		
l1	(VII) THE SECRETARY OF TRANSPORTATION, OR THE		
12	SECRETARY'S DESIGNEE;		
13	(VIII) THE SECRETARY OF PUBLIC SAFETY AND		
14	CORRECTIONAL SERVICES, OR THE SECRETARY'S DESIGNEE; AND		
15	(IX) THE CHANCELLOR OF THE UNIVERSITY SYSTEM OF		
16	MARYLAND, OR THE CHANCELLOR'S DESIGNEE.		
L 7	(3) THE SECRETARY OF GENERAL SERVICES, OR THE		
18	SECRETARY'S DESIGNEE, SHALL SERVE AS THE CHAIR OF THE COMMITTEE.		
19	(B) (C) THE DEPARTMENT OF GENERAL SERVICES, IN		
20	CONSULTATION WITH THE DEPARTMENT OF THE ENVIRONMENT, THE		
$\frac{21}{22}$	<u>COMMITTEE</u> SHALL PROVIDE THE STATE WITH INFORMATION AND ASSISTANCE REGARDING ENVIRONMENTALLY PREFERABLE PURCHASING, INCLUDING:		
23	(1) THE PROMOTION OF ENVIRONMENTALLY PREFERABLE PURCHASING;		
- T	i citaliasiva,		
25	(2) THE DEVELOPMENT AND IMPLEMENTATION OF A STRATEGY		
26 27	TO INCREASE ENVIRONMENTALLY PREFERABLE PURCHASING THAT MAY INCLUDE THE DEVELOPMENT OF STATEWIDE POLICIES, GUIDELINES,		
28	PROGRAMS, AND REGULATIONS;		
29	(3) COORDINATION WITH OTHER STATE OR FEDERAL AGENCIES,		
29 30	TASK FORCES, WORKGROUPS, REGULATORY EFFORTS, RESEARCH AND DATA		

COLLECTION EFFORTS, OR OTHER PROGRAMS AND SERVICES RELATING TO

ENVIRONMENTALLY PREFERABLE PURCHASING; AND

- 1 (4) THE DEVELOPMENT OF AN ENVIRONMENTALLY PREFERABLE
 2 PURCHASING BEST PRACTICES MANUAL THAT MAY BE ADOPTED FROM OTHER
 3 GOVERNMENTAL OR NONGOVERNMENTAL INSTITUTIONS.
- 4 (C) (D) IN DEVELOPING THE BEST PRACTICES MANUAL AND
 5 STRATEGY TO INCREASE ENVIRONMENTALLY PREFERABLE PURCHASING UNDER
 6 SUBSECTION (B) (C) OF THIS SECTION, THE DEPARTMENT OF GENERAL
 7 SERVICES COMMITTEE SHALL CONSIDER:
- 8 (1) GREATER USE AND PROCUREMENT OF METERS USED TO 9 MEASURE ELECTRICITY CONSUMPTION THAT ARE:
- 10 (I) CAPABLE OF MEASURING THE FLOW OF ELECTRICITY IN 11 TWO DIRECTIONS; AND
- 12 (II) COMPATIBLE WITH ADVANCED METERING 13 INFRASTRUCTURE;
- 14 (2) ACHIEVEMENT OF GREATER ENERGY EFFICIENCY THROUGH
 15 IMPLEMENTATION OF POLICIES THAT REDUCE OPERATING TIMES FOR HEATING,
 16 VENTILATION, AND AIR-CONDITIONING SYSTEMS IN STATE-OWNED OR
 17 STATE-OPERATED BUILDINGS;
- 18 (3) INCREASING THE ENERGY EFFICIENCY OF NEW AND EXISTING 19 COMPUTER SERVERS AND DATA STORAGE CENTER OPERATIONS; AND
- 20 (4) PROCUREMENT OF FOOD AND BEVERAGE CONTAINERS AND UTENSILS THAT ARE MADE OF BIODEGRADABLE MATERIALS OR PLANT-BASED PLASTICS; AND
- 23 (5) THE MOST COST EFFECTIVE MEANS TO ELIMINATE THE
 24 PROCUREMENT OF POLYSTYRENE FOOD AND BEVERAGE CONTAINERS BY ALL
 25 UNITS OF STATE GOVERNMENT ON OR BEFORE JULY 1, 2012.
- 26 (D) (E) THE DEPARTMENT OF GENERAL SERVICES COMMITTEE
 27 SHALL DESIGNATE A SINGLE POINT OF CONTACT FOR STATE AGENCIES,
 28 SUPPLIERS, AND OTHER INTERESTED PARTIES TO CONTACT REGARDING
 29 ENVIRONMENTALLY PREFERABLE PURCHASING ISSUES.
- 30 (F) ON OR BEFORE OCTOBER 1 OF EACH YEAR, THE COMMITTEE SHALL
 31 REPORT TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2–1246 OF THE
 32 STATE GOVERNMENT ARTICLE, ON THE COMMITTEE'S ACTIVITIES AND THE
 33 PROGRESS MADE AS A RESULT OF THE IMPLEMENTATION OF THIS SECTION.
 - (E) (G) THIS SECTION MAY NOT BE CONSTRUED TO:

$\frac{1}{2}$	(1) LIMIT OR SUPERSEDE RECYCLED CONTENT REQUIREMENTS UNDER ANY OTHER PROVISION OF LAW; OR			
3	3 (2) REQUIRE THE ACQUISITION OF GOOD	OS OR SERVICES THAT:		
4 5	•	ELY FOR THE INTENDED		
6	6 (II) EXCLUDE ADEQUATE COMPETI	TION; OR		
7 8	(III) ARE NOT AVAILABLE AT A REASONABLE PRICE IN A REASONABLE PERIOD OF TIME.			
9 10 11 12 13 14	(F) (H) A BIDDER OR OFFEROR FOR A PROCUREMENT CONTRACT WITH THE DEPARTMENT OF GENERAL SERVICES SHALL CERTIFY IN WRITING THAT ANY CLAIMS OF ENVIRONMENTAL ATTRIBUTES MADE RELATING TO A PRODUCT OR SERVICE ARE CONSISTENT WITH THE FEDERAL TRADE COMMISSION'S GUIDELINES FOR THE USE OF ENVIRONMENTAL MARKETING TERMS.			
15	Article – Environment			
16	[9–1722.			
17 18 19 20	Any State or local unit responsible for the maintenance of public lands in the State, to the maximum extent practicable, shall give consideration and preference to the use of compost in any land maintenance activity that is to be paid for with public funds.]			
21 22 23 24 25 26 27 28 29 30	2011, the Maryland Green Purchasing Committee shall guidelines to address practices, products, services, and impacts on human health and the environment. The consumption changes and a list of contracts that in environmental specifications for at least five prioritized cat as determined by the Committee. The Committee may price services based on financial impacts, impacts on human havilability of cost-effective, environmentally preferable all	develop green purchasing food that reduce negative guidelines shall include aclude human health and tegories of goods or services or itize categories of goods or ealth and the environment.		
31 32		O, That this Act shall take		