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0lr2925 CF HB 1094

## By: **Carroll County Senators** Introduced and read first time: February 17, 2010 Assigned to: Rules

# A BILL ENTITLED

1 AN ACT concerning

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### **Carroll County – Public Facilities Bonds**

3 FOR the purpose of authorizing and empowering the County Commissioners of Carroll 4 County, from time to time, to borrow not more than \$35,000,000 in order to  $\mathbf{5}$ finance the construction, improvement, or development of certain public 6 facilities in Carroll County, including water and sewer projects, to finance loans 7 for fire or emergency-related equipment, buildings, and other facilities of 8 volunteer fire departments in the County, and to effect such borrowing by the 9 issuance and sale at public or private sale of its general obligation bonds in like 10 par amount; empowering the County to fix and determine, by resolution, the form, tenor, interest rate or rates or method of determining the same, terms, 11 12conditions, maturities, and all other details incident to the issuance and sale of 13the bonds; empowering the County to issue refunding bonds for the purchase or 14redemption of bonds in advance of maturity; providing that such borrowing may 15be undertaken by the County in the form of installment purchase obligations 16executed and delivered by the County for the purpose of acquiring agricultural 17 land and woodland preservation easements; empowering and directing the County to levy, impose, and collect, annually, ad valorem taxes in rate and 18 19amount sufficient to provide funds for the payment of the maturing principal of 20and interest on the bonds; exempting the bonds and refunding bonds and the 21interest thereon and any income derived therefrom from all State, County, 22municipal, and other taxation in the State of Maryland; providing that nothing 23in this Act shall prevent the County from authorizing the issuance and sale of 24bonds the interest on which is not excludable from gross income for federal 25income tax purposes; and relating generally to the issuance and sale of such 26bonds.

27 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF 28 MARYLAND, That, as used herein, the term "County" means the body politic and 29 corporate of the State of Maryland known as the County Commissioners of Carroll 30 County, and the term "construction, improvement, or development of public facilities"

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW. [Brackets] indicate matter deleted from existing law.



1 alteration, construction, reconstruction, enlargement, means the acquisition.  $\mathbf{2}$ equipping, expansion, extension, improvement, rehabilitation, renovation, upgrading, 3 and repair of public buildings and facilities and public works projects, including, but 4 not limited to, public works projects such as roads, bridges and storm drains, public  $\mathbf{5}$ school buildings and facilities, landfills, Carroll Community College buildings and 6 facilities, public operational buildings and facilities such as buildings and facilities for 7 County administrative use, public safety, health and social services, libraries, refuse disposal buildings and facilities, water and sewer infrastructure facilities, easements 8 9 or similar or related rights in land that restrict the use of agricultural land or woodland to maintain the character of the land as agricultural land or woodland, and 10 parks and recreation buildings and facilities, together with the costs of acquiring land 11 12or interests in land as well as any related architectural, financial, legal, planning, or 13engineering services.

14SECTION 2. AND BE IT FURTHER ENACTED, That the County is hereby 15authorized to finance any part or all of the costs of the construction, improvements or 16development of public facilities described in Section 1 of this Act, to make loans to 17each and every volunteer fire department in the County upon such terms and 18conditions as may be determined by the County for the purpose of financing certain 19 fire or emergency-related equipment, buildings, or other facilities of volunteer fire 20departments, and to borrow money and incur indebtedness for those purposes, at one 21time or from time to time, in an amount not exceeding, in the aggregate, \$35,000,000 22and to evidence such borrowing by the issuance and sale upon its full faith and credit 23of general obligation bonds in like par amount, which may be issued at one time or 24from time to time, in one or more groups or series, as the County may determine.

25SECTION 3. AND BE IT FURTHER ENACTED, That the bonds shall be issued in accordance with a resolution of the County, which shall describe generally the 2627construction, improvement, or development of public facilities, including water and 28sewer projects, the fire or emergency-related equipment, buildings, or other facilities 29of volunteer fire departments in the County for which the proceeds of the bond sale are 30 intended and the amount needed for those purposes. The County shall have and is 31hereby granted full and complete authority and discretion in the resolution to fix and 32determine with respect to the bonds of any issue: the designation, date of issue, 33denomination or denominations, form or forms, and tenor of the bonds which, without 34 limitation, may be issued in registered form within the meaning of Section 30 of 35Article 31 of the Annotated Code of Maryland, as amended; the rate or rates of interest 36 payable thereon, or the method of determining the same, which may include a variable rate: the date or dates and amount or amounts of maturity, which need not be in equal 37 38par amounts or in consecutive annual installments, provided only that no bond of any 39 issue shall mature later than 30 years from the date of its issue; the manner of selling 40 the bonds, which may be at either public or private sale, for such price or prices as 41 may be determined to be for the best interests of Carroll County; the manner of 42executing and sealing the bonds, which may be by facsimile; the terms and conditions 43of any loans made to volunteer fire departments; the terms and conditions, if any, 44under which bonds may be tendered for payment or purchase prior to their stated 45maturity; the terms or conditions, if any, under which bonds may or shall be redeemed 46 prior to their stated maturity; the place or places of payment of the principal of and

the interest on the bonds, which may be at any bank or trust company within or without the State of Maryland; covenants relating to compliance with applicable requirements of federal income tax law, including (without limitation) covenants regarding the payment of rebate or penalties in lieu of rebate; covenants relating to compliance with applicable requirements of federal or state securities laws; and generally all matters incident to the terms, conditions, issuance, sale, and delivery thereof.

8 The bonds may be made redeemable before maturity, at the option of the 9 County, at such price or prices and under such terms and conditions as may be fixed by the County prior to the issuance of the bonds, either in the resolution or in 10 subsequent resolutions. The bonds may be issued in registered form, and provision 11 may be made for the registration of the principal only. In case any officer whose 1213signature appears on any bond ceases to be such officer before the delivery thereof, such signature shall nevertheless be valid and sufficient for all purposes as if the 1415officer had remained in office until such delivery. The bonds and the issuance and sale 16thereof shall be exempt from the provisions of Sections 9, 10, and 11 of Article 31 of 17the Annotated Code of Maryland, as amended.

18 The borrowing authorized by this Act may also be undertaken by the County in 19the form of installment purchase obligations executed and delivered by the County for 20the purpose of acquiring easements or similar or related rights in land that restrict the 21use of agricultural land or woodland to maintain the character of the land as 22agricultural or woodland. The form of installment purchase obligations, the manner of 23accomplishing the acquisition of easements, which may be the direct exchange of 24installment purchase obligations for easement, and all matters incident to the 25execution and delivery of the installment purchase obligations and acquisition of the 26easements by the County shall be determined in the resolution. Except where the 27provisions of this Act would be inapplicable to installment purchase obligations, the term "bonds" used in this Act shall include installment purchase obligations and 2829matters pertaining to the bonds under this Act, such as the security for the payment of 30 the bonds, the exemption of the bonds from State, County, municipal, or other 31taxation, and authorization to issue refunding bonds and the limitation on the 32aggregate principal amount of bonds authorized for issuance, shall be applicable to 33 installment purchase obligations.

34The County may enter into agreements with agents, banks, fiduciaries, 35insurers, or others for the purpose of enhancing the marketability of any security for 36 the bonds and for the purpose of securing any tender option that may be granted to 37 holders of the bonds, all as may be determined and presented in the aforesaid 38 resolution, which may (but need not) state as security for the performance by the 39 County of any monetary obligations under such agreements the same security given by 40 the County to bondholders for the performance by the County of its monetary 41 obligations under the bonds.

42 If the County determines in the resolution to offer any of the bonds by 43 solicitation of competitive bids at public sale, the resolution shall fix the terms and 44 conditions of the public sale and shall adopt a form of notice of sale, which shall

outline the terms and conditions, and a form of advertisement, which shall be published in one or more daily or weekly newspapers having a general circulation in the County and which may also be published in one or more journals having a circulation primarily among banks and investment bankers. At least one publication of the advertisement shall be made not less than 10 days before the sale of the bonds.

6 Upon delivery of any bonds to the purchaser or purchasers, payment therefor 7 shall be made to the Comptroller of Carroll County or such other official of Carroll 8 County as may be designated to receive such payment in a resolution passed by the 9 County before such delivery.

10 SECTION 4. AND BE IT FURTHER ENACTED, That the net proceeds of the 11 sale of bonds shall be used and applied exclusively and solely for the acquisition, 12construction, improvement, or development of public facilities, including water and 13sewer projects, to make loans to volunteer fire departments for the financing of fire or 14emergency-related equipment, buildings, or other facilities of volunteer fire 15departments in the County for which the bonds are sold. If the amounts borrowed 16shall prove inadequate to finance the projects described in the resolution, the County 17may issue additional bonds with the limitations hereof for the purpose of evidencing 18 the borrowing of additional funds for such financing, provided the resolution 19authorizing the sale of additional bonds shall so recite, but if the net proceeds of the 20sale of any issue of bonds exceed the amount needed to finance the projects described 21in the resolution, the excess funds so borrowed and not expended shall be applied to 22the payment of the next principal maturity of the bonds or to the redemption of any 23part of the bonds which have been made redeemable or to the purchase and 24cancellation of bonds, unless the County shall adopt a resolution allocating the excess 25funds to the acquisition, construction, improvement, or development of other public 26facilities, including water and sewer projects, or to the making of loans for fire or 27emergency-related equipment, buildings, or other facilities of volunteer fire 28departments in the County, as defined and within the limits set forth in this Act.

29SECTION 5. AND BE IT FURTHER ENACTED, That the bonds hereby 30 authorized shall constitute, and they shall so recite, an irrevocable pledge of the full 31faith and credit and unlimited taxing power of the County to the payment of the 32maturing principal of and interest on the bonds as and when they become payable. In 33 each and every fiscal year that any of the bonds are outstanding, the County shall levy 34or cause to be levied ad valorem taxes upon all the assessable property within the 35corporate limits of the County in rate and amount sufficient to provide for or assure 36 the payment, when due, of the principal of and interest on all the bonds maturing in 37 each such fiscal year and, in the event the proceeds from the taxes so levied in any 38 such fiscal year shall prove inadequate for such payment, additional taxes shall be 39 levied in the succeeding fiscal year to make up any such deficiency. The County may 40 apply to the payment of the principal of and interest on any bonds issued hereunder 41 any funds received by it as loan repayments from volunteer fire departments and any 42funds received by it from the State of Maryland, the United States of America, any 43agency or instrumentality thereof, or from any other source, if such funds are granted 44for the purpose of assisting the County in financing the acquisition, construction, 45improvement, or development of the public facilities defined in this Act, including the

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1 water and sewer projects or the making of loans for the aforementioned fire or 2 emergency-related equipment, buildings, or other facilities for volunteer fire 3 departments in the County and, to the extent of any such funds received or receivable 4 in any fiscal year, the taxes that are required to be levied may be reduced accordingly.

 $\mathbf{5}$ SECTION 6. AND BE IT FURTHER ENACTED, That the County is further 6 authorized and empowered, at any time and from time to time, to issue its bonds in 7the manner herein above described for the purpose of refunding, by payment at 8 maturity or upon purchase or redemption, any bonds issued hereunder. The validity of 9 any such refunding bonds shall in no way be dependent upon or related to the validity 10or invalidity of the obligations so refunded. The powers herein granted with respect to the issuance of bonds shall be applicable to the issuance of refunding bonds. Such 11 12refunding bonds may be issued by the County for the purpose of providing it with 13funds to pay any of its outstanding bonds issued hereunder at maturity, for the purpose of providing it with funds to purchase in the open market any of its 1415outstanding bonds issued hereunder, prior to the maturity thereof, or for the purpose 16of providing it with funds for the redemption prior to maturity of any outstanding 17bonds issued hereunder which are, by their terms, redeemable, for the purpose of 18providing it with funds to pay interest on any outstanding bonds issued hereunder 19 prior to their payment at maturity of purchase or redemption in advance of maturity, 20or for the purpose of providing it with funds to pay any redemption or purchase 21premium in connection with the refunding of any of its outstanding bonds issued 22hereunder. The proceeds of the sale of any such refunding bonds shall be segregated 23and set apart by the County as a separate trust fund to be used solely for the purpose 24of paying the purchase or redemption prices of the bonds to be refunded.

25SECTION 7. AND BE IT FURTHER ENACTED, That the County may, prior to the preparation of definitive bonds, issue interim certificates or temporary bonds, 2627exchangeable for definitive bonds when such bonds have been executed and are 28available for such delivery, provided, however, that any such interim certificates or 29temporary bonds shall be issued in all respects subject to the restrictions and 30 requirements set forth in this Act. The County may, by appropriate resolution, provide 31for the replacement of any bonds issued hereunder which shall have become mutilated 32or lost or destroyed upon such conditions and after receiving such indemnity as the 33 County may require.

34SECTION 8. AND BE IT FURTHER ENACTED, That any and all obligations issued pursuant to the authority of this Act, their transfer, the interest payable 3536 thereon, and any income derived therefrom in the hands of the holders thereof from time to time (including any profit made in the sale thereof) shall be and are hereby 3738 declared to be at all times exempt from State, County, municipal, or other taxation of 39 every kind and nature whatsoever within the State of Maryland. Nothing in this Act 40 shall prevent the County from authorizing the issuance and sale of bonds the interest 41 on which is not excludable from gross income for federal income tax purposes.

42 SECTION 9. AND BE IT FURTHER ENACTED, That the authority to borrow 43 money and issue bonds conferred on the County by this Act shall be deemed to provide 44 an additional and alternative authority for borrowing money and shall be regarded as

1 supplemental and additional to powers conferred upon the County by other laws and  $\mathbf{2}$ shall not be regarded as in derogation of any power now existing; and all Acts of the 3 General Assembly of Maryland heretofore passed authorizing the County to borrow 4 money are hereby continued to the extent that the powers contained in such Acts have  $\mathbf{5}$ not been exercised, and nothing contained in this Act may be construed to impair, in 6 any way, the validity of any bonds that may have been issued by the County under the  $\mathbf{7}$ authority of any said Acts, and the validity of the bonds is hereby ratified, confirmed, 8 and approved. This Act, being necessary for the welfare of the inhabitants of Carroll 9 County, shall be liberally construed to effect the purposes hereof. All Acts and parts of Acts inconsistent with the provisions of this Act are hereby repealed to the extent of 10 such inconsistency. 11

12 SECTION 10. AND BE IT FURTHER ENACTED, That this Act shall take 13 effect June 1, 2010.